

## STAFF SUMMARY FOR OCTOBER 9-10, 2019

**21. MARINE PETITIONS FOR REGULATION CHANGE****Today's Item****Information** ☐**Action** ☒

This is a standing agenda item for FGC to act on regulation petitions from the public that are marine in nature. For this meeting:

- (A) Action on the petition for regulation change received at the Aug 2019 meeting
- (B) Pending regulation petitions referred to FGC staff and DFW for review – *none scheduled*

**Summary of Previous/Future Actions**

(A)

- Receive petition
- **Today's action on petition**

Aug 7-8, 2019; Sacramento

**Oct 9-10, 2019; Valley Center**

(B)

**N/A****Background**

Pursuant to Section 662, any request for FGC to adopt, amend, or repeal a regulation must be submitted on form FGC 1, "Petition to the California Fish and Game Commission for Regulation Change." Petitions received at an FGC meeting are scheduled for consideration at the next business meeting under (A), unless the petition is rejected under 10-day staff review as prescribed in subsection 662(b). A petition may be (1) denied, (2) granted, or (3) referred to committee, staff or DFW for further evaluation or information-gathering. Referred petitions are scheduled for action under (B) once the evaluation is completed and a recommendation made.

- (A) ***Petitions for regulation change:*** One petition scheduled for consideration today was received at the Aug meeting; it was submitted by the comment deadline and published in the meeting binder.

*Petition #2019-014: Increase restrictions on recreational take of California grunion (Exhibit A1).*

- (B) ***Pending regulation petitions:*** This is an opportunity for staff to provide a recommendation on petitions previously referred by FGC to staff, DFW, or a committee for review.

No pending regulation petitions are scheduled for action at this meeting.

**Significant Public Comments (N/A)****Recommendation**

**FGC staff:** Refer Petition #2019-014 to DFW for review and recommendation.

**Exhibits**

- A1. [Petition #2019-014, received Jun 20, 2019](#)

STAFF SUMMARY FOR OCTOBER 9-10, 2019

**Motion/Direction**

Moved by \_\_\_\_\_ and seconded by \_\_\_\_\_ that the Commission adopts the staff recommendation to refer petition #2019-014 to the California Department of Fish and Wildlife for review and recommendation.

**OR**

Moved by \_\_\_\_\_ and seconded by \_\_\_\_\_ that the Commission adopts the following action for petition #2019-014: \_\_\_\_\_.



Tracking Number: (2019-014)

To request a change to regulations under the authority of the California Fish and Game Commission (Commission), you are required to submit this completed form to: California Fish and Game Commission, 1416 Ninth Street, Suite 1320, Sacramento, CA 95814 or via email to [FGC@fgc.ca.gov](mailto:FGC@fgc.ca.gov). Note: This form is not intended for listing petitions for threatened or endangered species (see Section 670.1 of Title 14).

Incomplete forms will not be accepted. A petition is incomplete if it is not submitted on this form or fails to contain necessary information in each of the required categories listed on this form (Section I). A petition will be rejected if it does not pertain to issues under the Commission's authority. A petition may be denied if any petition requesting a functionally equivalent regulation change was considered within the previous 12 months and no information or data is being submitted beyond what was previously submitted. If you need help with this form, please contact Commission staff at (916) 653-4899 or [FGC@fgc.ca.gov](mailto:FGC@fgc.ca.gov).

## SECTION I: Required Information.

*Please be succinct. Responses for Section I should not exceed five pages*

### 1. Person or organization requesting the change (Required)

Name of primary contact person: Karen Martin, PhD

Address: [REDACTED]

Telephone number: [REDACTED]

Email address: [karen.martin@pepperdine.edu](mailto:karen.martin@pepperdine.edu)

2. **Rulemaking Authority (Required)** - Reference to the statutory or constitutional authority of the Commission to take the action requested: **Fish and Game Code Section 8381**; Section 28.00 cites sections 200, 202 205, 210, 219, and 220 of the Fish and Game Code. Section 200 is relevant as this is not a commercial take. Section 202 was repealed Stats 2016. Section 205 is relevant as it allows the Commission to change or abolish an open season and to establish or change a bag limit. Section 210 is repealed Stats 2016. Section 219 is relevant as it provides the Commission authority to act to protect fish, wildlife, and natural resources. Section 220 is repealed Stats 2016.

3. **Overview (Required)** - Summarize the proposed changes to regulations: 1) Change the bag limit from "none" to "ten of one species" for California Grunion *Leuresthes tenuis*; 2) Reduce the length of the seasonal closure for California Grunion; 3) Shift the timing of the seasonal closure north of Pt. Conception for California Grunion.

4. **Rationale (Required)** - Describe the problem and the reason for the proposed change: See Attached for full text: Rationale for request for change in regulations: Unique Species Targeted During Critical Reproductive Season in a Shrinking Habitat

## SECTION II: Optional Information

5. **Date of Petition: June 2019**



**6. Category of Proposed Change**

- ☒ Sport Fishing
- ☐ Commercial Fishing
- ☐ Hunting
- ☐ Other, please specify:

**7. The proposal is to:** *(To determine section number(s), see current year regulation booklet or <https://govt.westlaw.com/calregs>)*

- ☐ Amend Title 14 Section(s): 27.60(b); no bag limit, to 27.60 (a), limit of 10 for one species; Section 28.00, seasonal closure, may be taken June 1 – March 31; change to July 1 – March 31 south of Pt. Conception. North of Pt. Conception, seasonal closure, change so may be taken September 1 – March 31. Section 28.00 cites sections 200, 202 205, 210, 219, and 220 of the Fish and Game Code. Section 200 is relevant as this is not a commercial take. Section 202 was repealed Stats 2016. Section 205 is relevant as it allows the Commission to change or abolish an open season and to establish or change a bag limit. Section 210 is repealed Stats 2016. Section 219 is relevant as it provides the Commission authority to act to protect fish, wildlife, and natural resources. Section 220 is repealed Stats 2016.
- ☐ Add New Title 14 Section(s):
- ☐ Repeal Title 14 Section(s):

**8. If the proposal is related to a previously submitted petition that was rejected, specify the tracking number of the previously submitted petition**

Or ☒ Not applicable.

**9. Effective date:** If applicable, identify the desired effective date of the regulation. If the proposed change requires immediate implementation, explain the nature of the emergency: April 2020

**10. Supporting documentation:** Identify and attach to the petition any information supporting the proposal including data, reports and other documents: Powerpoint about California grunion, scientific journal article on population trends of California grunion .

**11. Economic or Fiscal Impacts:** Identify any known impacts of the proposed regulation change on revenues to the California Department of Fish and Wildlife, individuals, businesses, jobs, other state agencies, local agencies, schools, or housing: There is no commercial fishery and it is illegal to sell recreational catch. No gear is legal for this species. It is unlikely that there will be negative economic impacts from reduced recreational fishing. It is possible that improved grunion runs will attract tourism for wildlife watching during the expanded closed season. Tourism agencies in coastal cities currently list grunion runs as an attraction.

**12. Forms:** If applicable, list any forms to be created, amended or repealed:

**SECTION 3: FGC Staff Only**

Date received: [Received by email on Thursday, June 20, 2019 at 7:22 AM.](#)



FGC staff action:

- ☒ Accept - complete
- ☐ Reject - incomplete
- ☐ Reject - outside scope of FGC authority

Tracking Number 2019-014

Date petitioner was notified of receipt of petition and pending action: August 7-8, 2019

Meeting date for FGC consideration: October 9-10, 2019

FGC action:

- ☐ Denied by FGC
- ☐ Denied - same as petition \_\_\_\_\_
- ☐ Granted for consideration of regulation change

Tracking Number

Rationale for request for change in regulations: Unique Species Targeted During Critical Reproductive Season in a Shrinking Habitat

*Life History and Current Regulations:*

California grunion *Leuresthes tenuis* (Atherinopsidae), indigenous endemic marine fish, emerge out of water onto sandy beaches on the Pacific coast of California and Baja California to reproduce (Gregory, 2001). In a unique recreational fishery, people capture these fish out of water with bare hands during their midnight spawning runs (Spratt, 1986; Sandrozkinski, 2013).

Because of their unusual life cycle, California Grunion are particularly vulnerable to overharvest. Less than 10 years after the first published scientific description of their spawning behavior (Barnhart, 1918; Thompson, 1919), the first regulations to protect them were enacted in 1927 (Clark, 1926, 1938) by the California Department of Fish and Game (now Wildlife), CDFW. At that time, people would line the shore, capturing hundreds of grunion with improvised nets made of bed sheets (Andrew Olson, Jr., personal communication), using them for food and fertilizer.

Early protections included a seasonal closure, with no take from April through June, the peak of the spawning season. Gear restrictions specify no gear at all; only bare hands are allowed for capturing these fish, presumably to give them a sporting chance while on shore. Under the age of 16, children do not need a fishing license to catch grunion during open season. No commercial use of the species is permitted. However, there is no bag limit, and no requirement to report recreational catch of this species.

Walker (1949) observed grunion runs on Scripps Beach directly following World War II. Based on his recommendations, CDFW shortened the seasonal closure to April and May. Gear restrictions and license requirements remained in place. At that time California's population was substantially smaller, 10 million. Today, more than 35 million people live along one of the most densely populated coasts in the world, and millions more visit as tourists.

Sandy beaches are critical to California grunion as Essential Fish Habitat for spawning (Robbins 2006). However, beaches in California and worldwide are losing habitat by coastal squeeze (Defeo et al., 2009; Shoeman et al., 2014; Martin, 2015), with sea level rise and erosion encroaching on the beach from the seaward side, and coastal development and seawalls preventing natural retreat of the beach on the landward side (Dugan et al., 2008). Exacerbated by climate change and increasing human population, California is predicted to lose 31 to 67% of its sandy beaches by the year 2100 under current predictions of sea level rise (Vitousek et al., 2017).

*Current uses of California Grunion:*

Some anglers catch this species for bait, some people catch these small fish to consume whole, but most of those capturing the grunion report they are doing so for the sport, not for any specific use but because hunting them is part of popular culture.

California Grunion runs are highlighted in public education programs of public aquariums and California State Beaches, and for youth organizations such as the Boy Scouts. Because runs follow the highest spring tides of full or new moons, likely nights and times can be forecast (Walker, 1952; Spratt, 1986). Runs can be dazzling, with thousands of fish moving out of waves onto shore for an hour or more.

Because of its beach-spawning habits, California Grunion has been identified as a Key Indicator Species for the South and Central regions of California Marine Protected Area (Marine Protected

Area Monitoring Action Plan, 2018), and as an indicator species for climate change on beaches in the Ventura County Coastal Resilience Plan (<https://www.vcrma.org/vc-resilient-coastal-adaptation-project> ).

#### *Population status of California Grunion:*

Traditional fishery methods cannot be used for stock assessments of California grunion. This species has never been abundant (Gregory, 2001). It is planktivorous (Higgins and Horn, 2014) and does not take a hook. Adults are rarely caught in trawl surveys except within enclosed bays (Allen et al., 2002; Martin et al., 2013; Williams et al., 2016). The only time California grunion can reliably be observed is during their spawning runs.

Runs may occur when tides are suitable, within a two-hour window following the highest nightly tide in four nights after full and new moons in spring and summer. However, often on nights when runs are forecast, no grunion are seen on shore (Martin et al., 2019).

Volunteer citizen scientists, the Grunion Greeters, report observations of spawning runs on beaches all along the California Coast. With reports across the habitat range over two decades (Martin et al., 2007, 2011), this long-term dataset can discern broad trends in population, in order to guide conservation of this endemic species. Grunion Greeters assess the number of fish on shore, the length of shoreline involved, and the duration of the spawning run at its peak with a metric, the Walker Scale, which ranges from W0 (no fish) to W5 (fish covering the shore).

Over 4500 Grunion Greeters have provided over 5000 reports in the past two decades. This compilation is the most complete dataset for this species in existence, both in terms of geographic coverage and duration of observations. Reports come from the entire habitat range, over 50 beaches in California and Baja California, Mexico. A range extension for spawning runs was discovered in 2002 in San Francisco Bay (Johnson et al., 2009), followed by a northward range extension to Tomales Bay in 2005 (Roberts et al., 2007).

#### *Concerns raised by reports from Grunion Greeters:*

Large spawning runs still occur, but smaller grunion runs are much more common than in past. Spawning on shore has declined significantly across much of the habitat range in the past fifteen years. This pattern is consistent for this endemic fish across the three coastal counties constituting its core habitat (San Diego, Orange, and Los Angeles), and also on individual beaches known historically for large grunion runs (Martin et al., 2019).

California grunion appear to be shifting habitat range northward to some extent (Martin et al. 2013; Martin et al., 2019). The shift in habitat comes at the cost of smaller adult size and reduced number of eggs, as well as a shorter spawning season (Johnson et al., 2009).

Noisy activities of recreational grunion hunters on shore disrupt spawning runs, preventing fish from reproducing before capture. Poaching during closed season is common on some urban beaches, reported in about 20% of closed season observations. Collection of spawning fish is nearly universal during open season, identified in 90% of open season reports, disrupting runs and preventing reproduction while removing ripe adults from the population (Martin et al., 2019). Regulations are rarely and unevenly enforced, in part because spawning runs always occur in the dark of night.

Many grunion hunters do not fish for any other species, and do not possess fishing licenses. Thus the potential number of people hunting California Grunion is far greater than the 2.5 million sport fishing licenses that were sold in California in 2016.

The occasional presence of large spawning aggregations may create the illusion of abundance even when a population is depleted (Erisman et al., 2011). Occasional large runs may tempt resource managers to believe that these kinds of runs are both more common and more widespread geographically than is the actual situation (Sadovy and Domeier, 2005).

We suggest it is possible that the numbers of adult fish could drop too low for successful spawning even when some members of the species are present and ripe. Runs with fewer than a hundred individuals usually do not include spawning events or egg deposition. Small numbers of fish in a run indicate unsuccessful reproduction. The consistent pattern of decline in median run size is of great concern for this beach-spawning species.

The sister species, the Gulf Grunion *Leuresthes sardina*, endemic to the northern Gulf of California (Bernardi et al., 2003), shares the beach-spawning habits of *L. tenuis* (Thomson and Muench, 1976). The Gulf Grunion appears on the IUCN Red List as “Near Threatened” because of potential habitat loss and human interference. (Findlay et al., 2010). Our California Grunion may face even greater threats than the Gulf Grunion because of larger human populations and more coastal development in California compared with Mexico.

#### *Recommendations for change:*

Although this managed species enjoys some unique protections, fishing regulations have not changed since 1949, while fishing pressure has increased.

We strongly encourage increased protection for this charismatic indigenous endemic marine fish.

- Section 28.00, seasonal closure, may be taken June 1 – March 31 → change seasonal closure to include June; may be taken July 1 – March 31 south of Pt. Conception. North of Pt. Conception, seasonal closure, may be taken September 1 – March 31.

Change requested: For the southern population, return seasonal closure April - June, as originally designated in 1927. For the *L. tenuis* north of Pt. Conception, shift the timing of the seasonal closure, to protect the peak season that occurs later there, closure from April – August.

- Section 27.60(b); no bag limit → change to 27.60 (a), limit of 10 for one species.

Change requested: We recommend a change from no bag limit to a limit of no more than 10 fish.

Section 28.00 cites sections 200, 202 205, 210, 219, and 220 of the Fish and Game Code. Section 200 is relevant as this is not a commercial take. Section 202 was repealed Stats 2016. Section 205 is relevant as it allows the Commission to change or abolish an open season and to establish or change a bag limit. Section 210 is repealed Stats 2016. Section 219 is relevant as it provides the Commission authority to act to protect fish, wildlife, and natural resources. Section 220 is repealed Stats 2016.

#### **References Cited**

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# Tracking Populations of California Grunion: Petition for Change

Dr. K. L. M. Martin,  
Pepperdine University,

With citizen science data  
from the  
Grunion Greeters



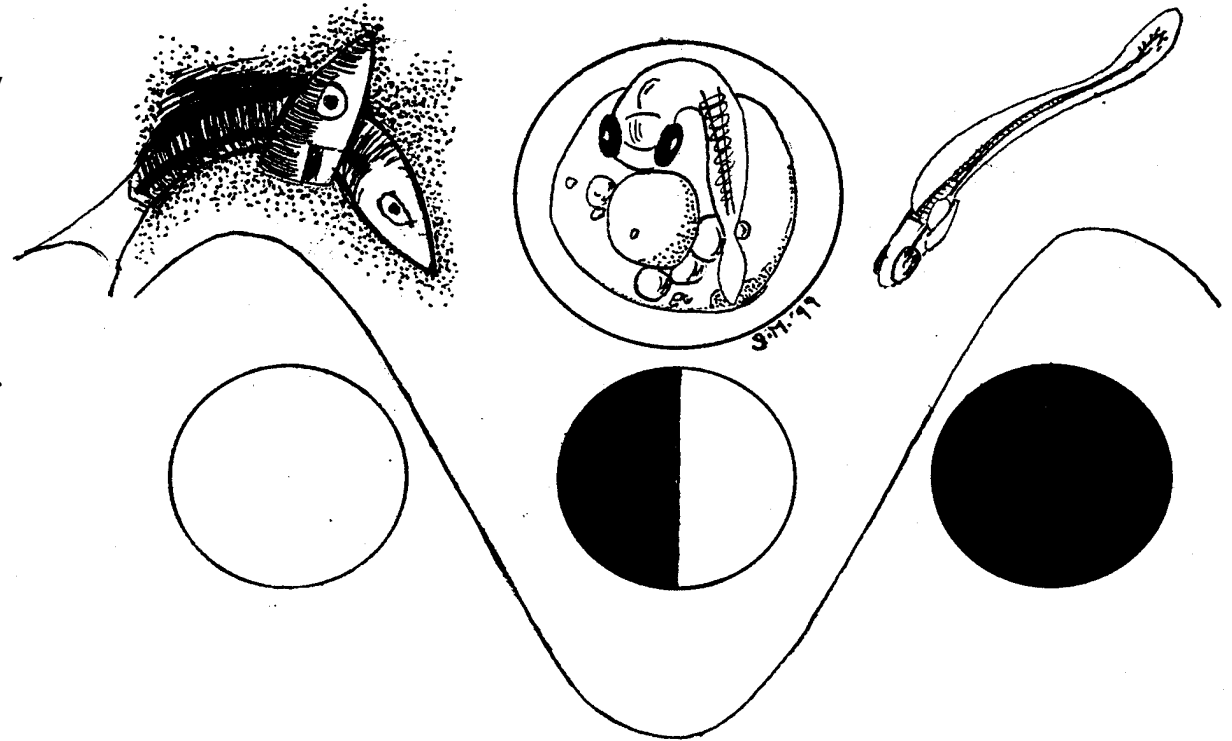
Photo: Carl Manaster, Grunion.org



# CA Grunion life cycle

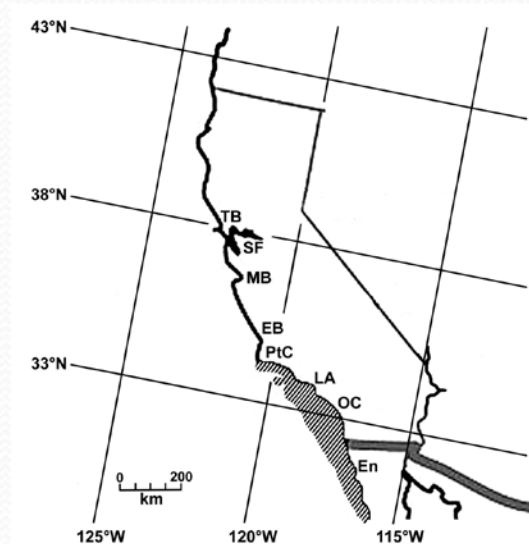
## *Leuresthes tenuis*

- Endemic species, only in California and Baja California, Mexico.
- Spawn on sandy beaches during high tides, after full or new moons.
- Eggs incubate out of water under sand until the next semilunar tides.
- Larvae hatch with rising tides.



Art by G. Martin

# CA Grunion: CDFW Managed Species



This indigenous endemic marine fish occurs mainly off the coast of three counties: San Diego, Orange, and Los Angeles.

Recently the habitat expanded to a few locations north of Pt. Conception.

CA Grunion have never been abundant.

CA Grunion are vulnerable to recreational overharvest and to other human activities on the shore.



# Since 1927, spawning CA Grunion are protected by:



Photo by J. Flannery, M. Reiss, Grunion.org



- Closed season (no take) April and May, originally April - June.
- Gear restrictions (none allowed).
- License requirement for age 16 and above.
- HOWEVER--
- No bag limit.
- No reporting of catch.

# The challenges of assessing the stock of *L. tenuis* are many.

- Traditional fishery sampling methods don't work.
- CA Grunion are observed only during spawning runs.
  - Runs vary widely over space and time.
  - All runs occur around the same time of night.
  - Runs occur late at night on dark beaches.



# Solution: Grunion Greeters!

Citizen scientists attend training workshops and monitor specific beaches during nights when grunion runs are forecast.



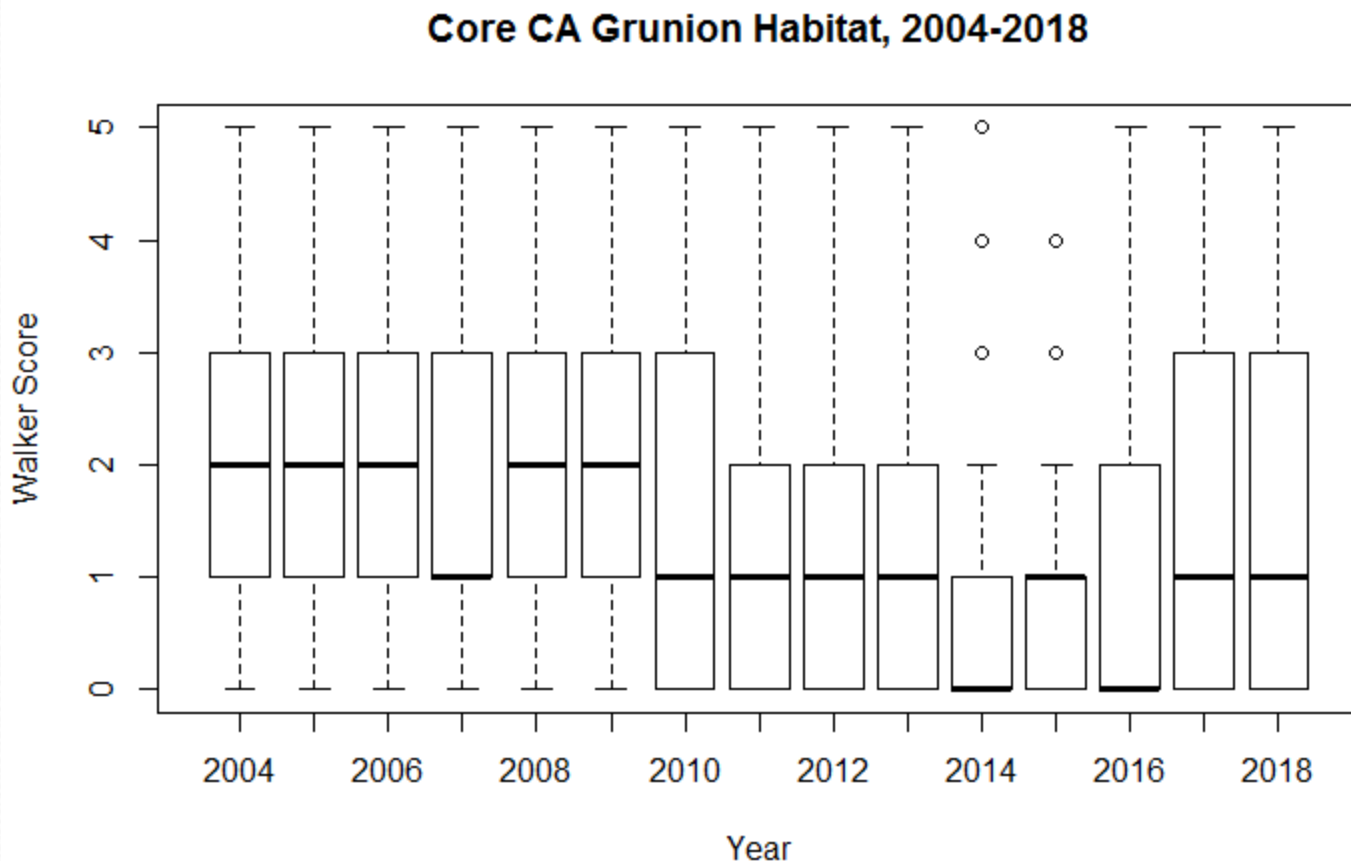


# Walker Scale for Grunion Runs

used by Grunion Greeters

- **W-0**: No fish show up, or just a few, no spawning.
- **W-1**: More than 10, and up to 100 fish show up, little or no spawning behavior
- **W-2**: 100-500 fish; scattered across the beach or in one area, spawning activity
- **W-3**: several hundred to 1000 fish spawning in one or several locations along the beach
- **W-4**: thousands of fish spawning across a wide area of the beach
- **W-5**: fish covering the beach across a wide area, run lasts an hour or more

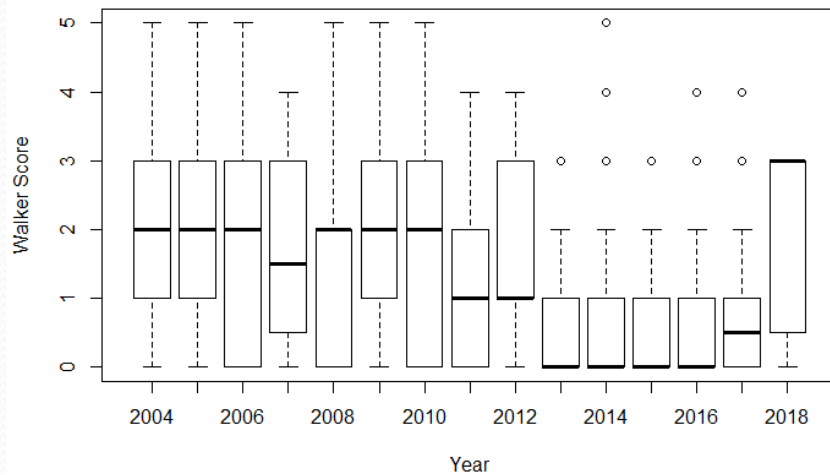
Reports indicate runs have decreased over time in the core species habitat.



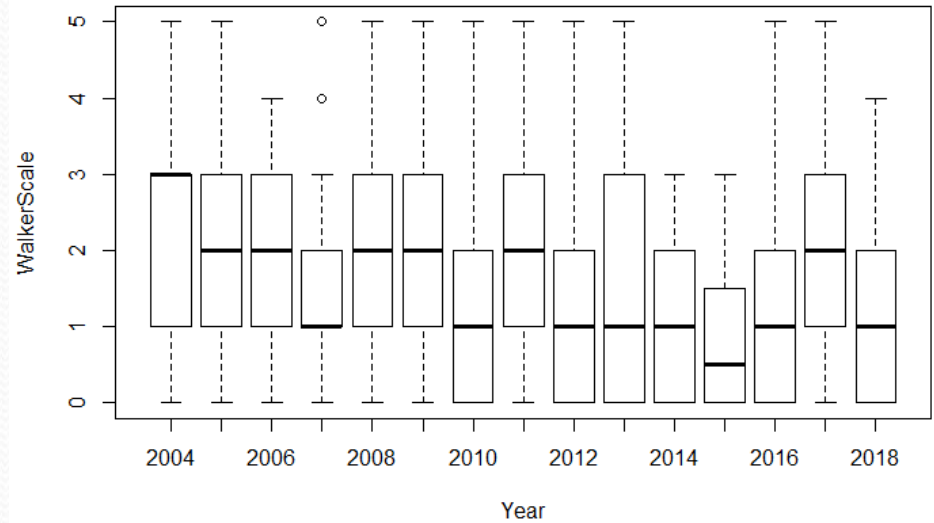
Median run has declined over the past 15 years in San Diego, Orange, and LA counties.

Decline in runs is consistent across each county in the core habitat.

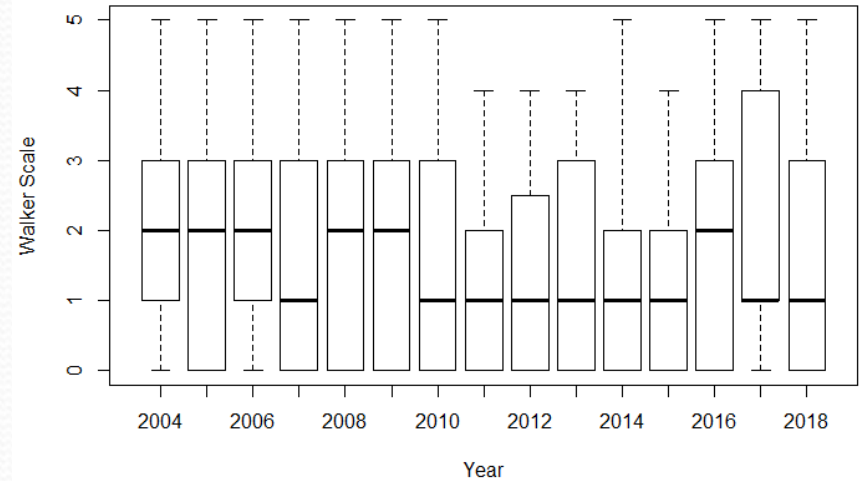
Orange County 2004-2018



San Diego County 2004-2018



Los Angeles County 2004-2018





# Decline in runs is consistent even at beaches known to hold large runs

White: small, W0-1

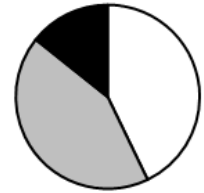
Grey: medium, W2-3

Black: large runs, W4-5

Coronado 2004-08



Coronado 2014-18



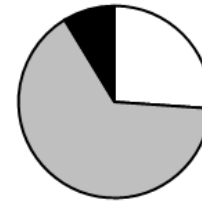
La Jolla 2004-08



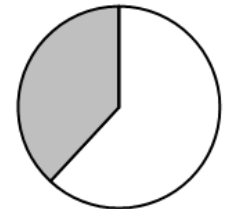
La Jolla 2014-18



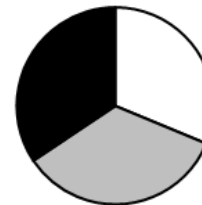
Oceanside 2004-08



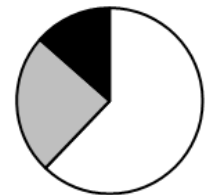
Oceanside 2014-18



Cabrillo 2004-08



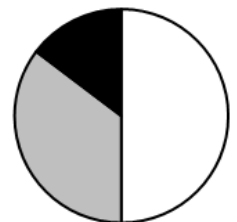
Cabrillo 2014-18



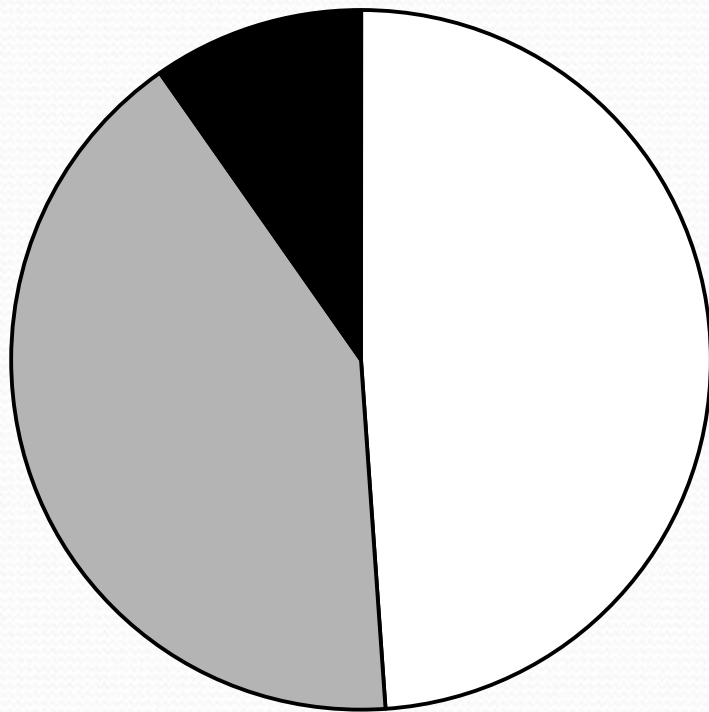
Surfrider 2004-08



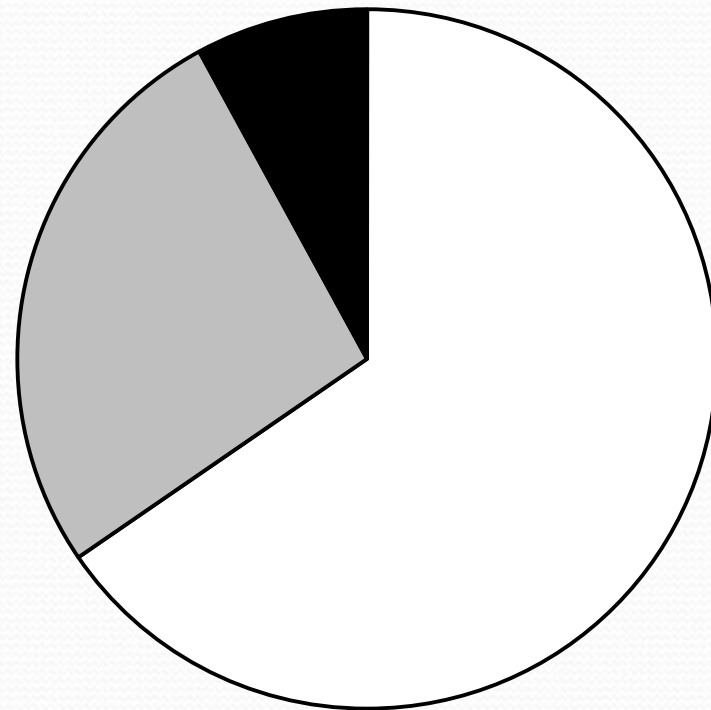
Surfrider 2014-18



Comparison across decades: significantly more small runs, fewer medium and large runs, suggests lower reproductive output.



**2004-08**



**2014-18**

□ small  
■ medium  
■ large



# Poaching (out of season, or using gear in season, or without a fishing license)

In general: poaching in about 20% of reports in Closed Season

Hunting is reported in 93% of observations in Open Season

Regulations are rarely enforced late at night when runs occur.





# Grunion spawning zone is small



- Clutches of eggs are buried in a band no more than 3 m wide parallel to shore on busy recreational beaches
- Yes, this is a grunion beach during spawning season.





Northern Grunion are smaller, spawn later,  
and produce fewer eggs → more vulnerable



Malibu grunion (L)  
northern grunion (R)





# What actions are needed?

- We recommend changes for the recreational fishery
  - Amend 27.60(b); no **bag limit**, to 27.60(a), limit 10;
  - Section 28.00, **seasonal closure**, south of Pt. Conception restore June closure, 7/1 – 3/31.
  - Section 28.00 north of Pt. Conception: **later closure**, may be taken 9/1 – 3/31.



Photo: Bill Hootkins, 2004



# Grunion Greeters THANK YOU FOR YOUR HELP!!!

We encourage  
“Observe and Conserve,”  
or “Catch and Release”  
so that future generations will be  
able to marvel at this unique,  
charismatic species.


See [www.Grunion.org](http://www.Grunion.org) for more





## Contribution to the Themed Section: 'Marine recreational fisheries - current state and future opportunities'

# Population trends of beach-spawning California grunion *Leuresthes tenuis* monitored by citizen scientists

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California Grunion *Leuresthes tenuis* (Atherinopsidae), an indigenous endemic marine fish, makes spectacular midnight spawning runs onto sandy beaches on the Pacific coast of California and Baja California. In a unique recreational fishery, people capture the fish out of water with bare hands. Grunion hunters are not required to report their catch, and there is no bag limit. California Grunion rarely appear in trawls and do not take a hook, so population status for this species is impossible to obtain by traditional fishery methods. With citizen scientists, the "Grunion Greeters," we monitored spawning runs along most of their habitat range. California Grunion recently underwent a northward range extension, but runs appear to be declining broadly across the core habitat. Noisy activities of recreational grunion hunters on shore disrupt spawning runs, preventing fish from reproducing before capture. *Leuresthes tenuis* has been identified as a Key Indicator Species for the South and Central regions of California Marine Protected Areas, and as an indicator species for climate change on beaches. Gear restrictions, license requirements, and a two-month closed season are rarely enforced late at night. We recommend continued monitoring for *L. tenuis* in California and increased protections for this unique charismatic fish.

**Keywords:** beach-spawning, citizen science, closed season, endemic species, Atherinopsidae, fishing gear, poaching, recreational fishery, reproduction, spawning run, spawning aggregations.

## Introduction

California Grunion *Leuresthes tenuis* (Atherinopsidae) is an indigenous endemic marine fish on the Pacific coast of California. Famous for forming large assemblages that lead to massive runs, individual fish emerge fully out of waves onto beach sand to spawn (Martin, 2015). Runs may last for over an hour following full or new moons in spring and summer, and fish may cover the beach along the water line (see [Supplementary Material](#)). In the traditional habitat range of southern California, between Pt. Conception, California and Punto Abreojos, Mexico, spawning season starts in March and may extend into August, peaking between April and June (Clark, 1938; Walker, 1952).

Females dig into the soft wet sand to deposit 1500–3000 eggs while surrounded by males providing milt for external fertilization. Males do not dig into the sand, and may outnumber females by 10 to 1 during the run. Multiple paternity of clutches is typical (Byrne and Avise, 2009), and each male may repeatedly return to shore during a single night's run (Walker, 1949), providing milt for multiple females with a muscular genital papilla (Aryafar *et al.*, 2019). Thus, multiple waves may carry hundreds of the same individuals over and over again. Females spawn once during a series but can spawn multiple times across the season (Clark, 1925; Walker, 1949). The number of fish on shore cannot be easily counted during a large run, but the density, duration, and

extent of the fish are far greater during some runs than others (Walker, 1949; Martin *et al.*, 2007).

*Leuresthes tenuis* is targeted by a unique recreational fishery, solely during these spawning runs (Spratt, 1986; Sandrozinski, 2013). Because of their unusual life cycle, California Grunion are particularly vulnerable to overharvest. Less than 10 years after the first published scientific description of their spawning behaviour (Barnhart, 1918; Thompson, 1919), the first regulations to protect them were enacted in 1927 (Clark, 1926, 1938) by the California Department of Fish and Game (now Wildlife), CDFW. At that time, people would line the shore and capture hundreds of grunion with improvised nets made of bed sheets (Andrew Olson, pers. comm.). Early protections included a closure with no take from April to June, the peak of the spawning season, and gear restrictions that specify no gear at all. Only bare hands were (and are) allowed for capturing the fish, presumably to give them a sporting chance while on shore. Those under the age of 16 did not (and still do not) need a fishing license to catch grunion during the open season.

Walker (1949) observed grunion runs on Scripps Beach directly following World War II. On the basis of his recommendations, CDFW reduced the closed season to just April and May. Gear restrictions and license requirements remain in place. At that time California's population was substantially smaller, around 10 million, than it is today, with >35 million people living along one of the most extensively populated and urbanized coasts in the world.

During open season there is no bag limit and no requirement to report catch of this species. No commercial use of the species is permitted. Some anglers catch this species for bait, some people catch these small fish to consume whole, but most of those capturing the grunion report they are doing so for the sport, not for any particular use but because it is part of popular culture.

In reality, regulations are rarely enforced, in part because spawning runs always occur in the dark of night. Although this endemic species enjoys some unique protections, regulations have not been changed since 1949.

California Grunion runs are highlighted in public education programs of coastal public aquariums and California State Beaches, and for youth organizations such as the Boy Scouts. Because runs follow the highest spring tides of full or new moons, likely nights and times can be predicted with some success (Walker, 1952; Spratt, 1986). Especially during closed season, observation of runs can be dazzling, with thousands of fish moving out onto shore from waves for an hour or more. Runs may occur when tides are suitable, within a 2-h window following the highest nightly tide in four nights after full and new moons in spring and summer. However, often on nights when runs are forecast, no grunion are seen on shore.

Sandy beaches are critical to *L. tenuis* as essential fish habitat for spawning (Robbins, 2006). However, beaches in California and worldwide are undergoing habitat loss by coastal squeeze (Defeo *et al.*, 2009; Schoeman *et al.*, 2014; Martin, 2015), with sea level rise and erosion encroaching on the beach from the seaward side, and coastal development and shoreline armouring preventing natural retreat of the beach on the landward side (Dugan *et al.*, 2008). Exacerbated by climate change and increasing human population, California is predicted to lose 31–67% of its sandy beaches by the year 2100 under current predictions of sea level rise (Vitousek *et al.*, 2017).

Because of its beach-spawning habits, *L. tenuis* has been identified as a Key Indicator Species for the South and Central regions

of California Marine Protected Area (Marine Protected Area Monitoring Action Plan, 2018), and as an indicator species for climate change on beaches in the Ventura County Coastal Resilience Plan (<https://www.vcrma.org/vc-resilient-coastal-adaptation-project>). However, monitoring for *L. tenuis* is problematic. This species has never been abundant (Gregory, 2001). *Leuresthes tenuis* is planktivorous (Higgins and Horn, 2014); this species does not take a hook. Adults are rarely caught in trawl surveys except within enclosed bays (Allen *et al.*, 2002; Martin *et al.*, 2013; Williams *et al.*, 2016). Recreational fishers are not required to report catch of this species. Thus, traditional fishery methods cannot be used for stock assessments. The only time *L. tenuis* adults can reliably be observed is during their spawning runs.

We developed a group of volunteer citizen scientists, the Grunion Greeters, to report observations of spawning runs on suitable nights all along the California Coast. This started as a way of addressing management issues on sandy beaches, particularly the ecological effects of raking or grooming of beach sand for aesthetic purposes (Martin *et al.*, 2006; Defeo *et al.*, 2009; Dugan and Hubbard, 2010). On the basis of observations and reports across the habitat range over two decades (Martin *et al.*, 2007, 2011), we have become concerned about the status of the California Grunion population as a whole. We hypothesized that this long-term dataset from Grunion Greeter observations would enable us to discern broad trends in population size of this species along its habitat range, in order to guide conservation of this endemic species.

## Methods

### Metric for spawning run assessment

Strength, duration, and extent of the spawning runs are assessed by a species-specific metric, the Walker Scale, developed in 1999 by the first author with Mike Schaadt and Suzanne Lawrenz-Miller of Cabrillo Marine Aquarium in San Pedro, CA (Table 1). Initially used to compare runs in Malibu with runs in San Pedro, this method was adopted for volunteers in the Grunion Greeter program starting in 2002 (Martin *et al.*, 2007, 2011). The metric was named after Boyd Walker, in honour of his research on the timing of grunion spawning runs, mainly at Scripps Beach in La Jolla, CA. Walker also relied on volunteer observers to assess runs on two nights in 1947 from multiple different beach locations (Walker, 1949), although they used a different metric than ours.

Grunion Greeters were trained in a series of short workshops from 2002 to 2018 to understand the Walker Scale categories and assess the number of fish on shore at the peak of the run, the duration of the peak of the run, and the extent of shoreline involved in the peak of the run. Greeters make other observations about the conditions during a night when a grunion run is forecast, including weather and presence of animal predators or grunion hunters. Observers use an online web portal to input their data, usually within 24 h. The data portal is open to the public, and the questionnaire includes an assessment of the experience of the observer and whether or not they attended previous training workshops. See [www.Grunion.org](http://www.Grunion.org) for additional details. Grunion Greeter data focus on closed season, April and May, but also includes reports from open season before and after. Because the Greeters are volunteers, the locations and number of reports are not constant from year to year, however some beaches are more consistently observed, and may be considered sentinel beaches.



**Table 1.** The Walker Scale for assessment of grunion runs.

Scale	Number of Grunion on shore at the peak of the run	Duration of peak	Descriptor
W0	No fish or only a few, little or no spawning	Up to an hour	Not a run
W1	Up to 100 fish scattered over a wide area of the beach at a time, some spawning	Up to an hour	Light run
W2	100–500 fish spawning over time, many fish ashore with many of the waves	Up to an hour	Good run
W3	Hundreds of fish spawning at once on several areas of the beach, or thousands in one area	Up to an hour or more	Strong run
W4	Thousands of fish together over a broad area, little sand visible between fish at peak of run	Peak lasts minutes up to an hour	Excellent run
W5	Fish covering the beach several individuals deep, a silver lining of the surf over an extensive area, impossible to walk through run without stepping on fish	Peak spawning continues longer than 1 h	Incredible run

Boyd Walker's pioneering research on grunion provided the scientific basis for understanding the periodicity of the spawning runs in California. The Walker Scale, developed by K. Martin, M. Schaadt, and S. Lawrenz-Miller, is a way to assess the spawning run without actually counting the fish, for comparisons across space and time. Observations should start at or before the time of the highest tides on the four nights following a new or full moon, and continue for 2 h as the tide falls. The number of grunion should be assessed at the peak of the run; most runs start small but some may build up over time. At the peak of the run, how many fish are on shore at any given time? Are they on shore over a short or long period of time? Over a small area or a large extent of the beach? How long does the peak spawning aggregation last? (c) Grunion Greeters and Beach Ecology Coalition, used by permission.

### Quality control for Grunion Greeter data

All data were evaluated by scientists before use in analysis. Incomplete forms or forms with no identification from the observer were discarded. Forms from dates or times that were unlikely for grunion to run, or from unclear locations were discarded. Grunion Greeters generally work in pairs to provide internal validation. If multiple observer groups on the same run gave different scores, more credence was given to a more experienced, trained observer. Multiple observers on the same run may have different scores because they observed from different locations on the shore; this was evaluated in the reports. Unusual or atypical reports for a location or time are followed up with an e-mail or phone call for additional details. Reports were verified on subsequent days by sampling for presence and density of clutches of eggs in the sand in some but not all cases.

For the purposes of this study and to avoid bias for data from certain beaches that have more frequent observations, we selected for each beach, only the highest Walker score reported from each spawning series (the four-day period following a new or full moon), from our verified data. Thus, a spawning series with few grunion on the first two nights after a full moon but a large run on the third would be represented only by the highest Walker score for that series.

Data were compared by beach location, county, and year using non-parametric statistics. Data from within the primary habitat of southern California, containing over 90% of the species population (Martin *et al.*, 2013; Martin, 2015), were analysed separately from much sparser data for the central coast that followed a northward range extension in 2002 (Roberts *et al.*, 2007; Johnson *et al.*, 2009).

### Results

Since 2002, over 4500 Grunion Greeters have provided over 5000 reports. This Grunion Greeter compilation is the most complete dataset for spawning runs of this species in existence, both in terms of geographic coverage and duration of observations. Reports have come from the entire range of the species, over 50 beaches in California and Baja California, Mexico. A northern range extension for spawning runs was discovered in 2002 in San Francisco Bay (Johnson *et al.*, 2009), followed by a northward range extension to Tomales Bay in 2005 (Roberts *et al.*, 2007). Many Grunion Greeters provided multiple observations over

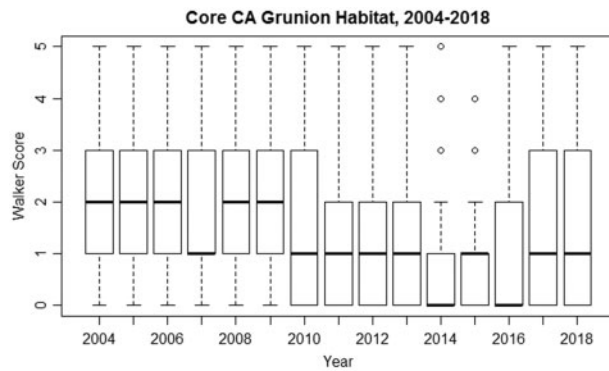
several years. Verified data from professional biologists using our methods to observe California Grunion as part of their monitoring efforts for coastal construction projects are also included.

Grunion Greeters reliably report the location of a run and its strength, based on both multiple independent observations of the same run, and on sporadic post-run sampling of beaches for clutches. In 445 runs with multiple observers, there is 87.6% agreement on the ranking of the Walker Scale. Even with disagreement, scores rarely differ more than one rank between observers.

The core of the habitat range is from the border of California and Mexico in San Diego County through Orange County and Los Angeles County through Malibu. From 2002 to 2010, typically the median run strength in this core area was W2, with a small percentage of the runs at W4 or W5 level (Figure 1). Large spawning runs (W4 and W5) have been seen in every year, on occasion. On a year with a low median, the number of large runs is very low as well. Although large runs still occurred in 2018, in 6 of the past 8 years, 75% of the runs have been W2 or lower in the core habitat for this endemic species.

Examining by county, runs in Los Angeles County, Orange County, and San Diego County have decreased in Walker Score over the time of the study (Figure 2). The five years 2004–2008 compared with the five years 2014–2018 show a significant decrease in the Walker Score of runs in the core habitat over time. This decline is consistent whether testing the three core counties together (Figure 1), looking within individual counties in southern California (Figure 2), or comparing across time within individual sentinel beaches (Figure 3). For the three core counties, significant differences are seen in frequencies of large and small runs between decades ( $N=1952$ ,  $X^2=18.42$ ,  $df=5$ ,  $p<0.01$ ). By county, these differences are also significant. For San Diego County,  $N=742$ ,  $X^2=11.81$ ,  $df=5$ ,  $p<0.037$ ; for Orange County,  $N=500$ ,  $X^2=78.12$ ,  $df=5$ ,  $p<0.0001$ ; and for Los Angeles County  $N=465$ ,  $X^2=18.5$ ,  $df=5$ ,  $p<0.01$ ).

Runs are highly variable in space and time. Although on a given night one beach may hold a large run, other beaches on the same night or run series may show little activity (Figure 4). The proportion of runs that are small (W0 or W1) has significantly increased over the past 15 years (Spearman Rank Correlation Coefficient  $r_s=0.57$ ,  $df=13$ ,  $p=0.025$ ). For the three counties of San Diego, Orange, and Los Angeles, small runs were 48.9% of reports from five years between 2004 and 2008, and increased to



**Figure 1.** When the Grunion Greeters started, median (heavy bars) run size was a moderate but effective W2 in the core species habitat of southern California. Since 2010, the median of runs reported has been no higher than W1, meaning that at least 50% of the runs observed do not hold significant spawning activity. In two years (2014 and 2016) the median was W0, meaning that >50% of the time runs were predicted, few or no spawning fish were present. From 2011 to 2018, the median across the traditional habitat range typically was W1 and twice was W0.  $N = 3462$ .

65.4% of reports in the 5 years from 2014 to 2018. The proportion of runs at the W5 level has remained low and fairly consistent over the years,  $1.58 \pm 0.76\%$  of reports in a given year.

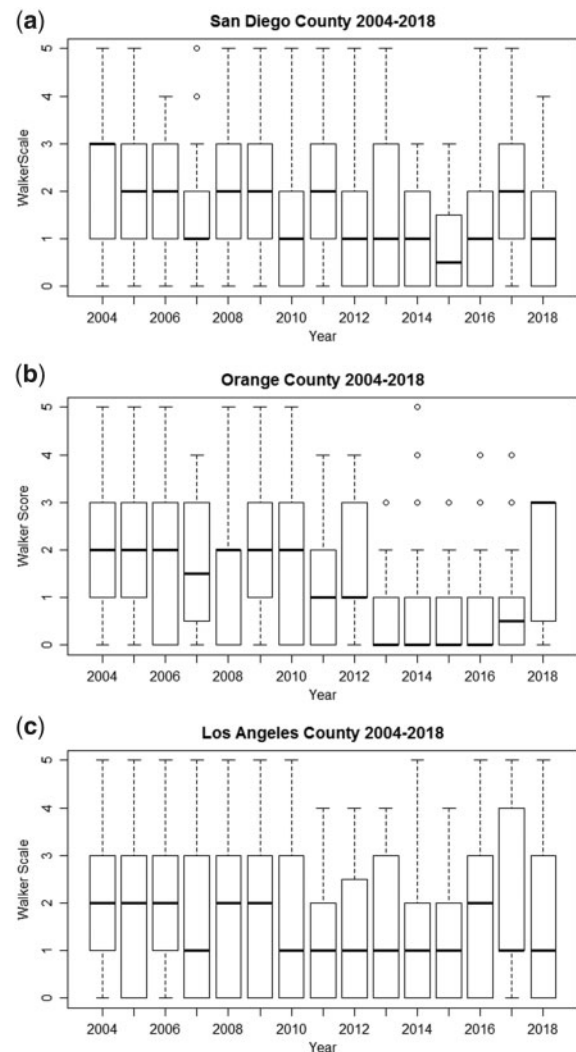
Runs north of the core habitat seem to be increasing according to our reports, although not yet significantly (Figure 5). The areas of northward range extension around San Francisco Bay underwent local extirpation in 2008 (Martin et al., 2013) but have been re-colonized in 2014. Runs in locations in and around San Francisco Bay start later, in May rather than March, and continue into August, with the largest runs usually in July and August.

Grunion Greeters reported poaching (catching out of season, without a license, or with the use of any gear) in ~20% of reports during closed season, and hunting or poaching for 93% of reports during open season. California fishers are not required to display a license while fishing. Informal questioning indicated that many adults hunting grunion during runs did not purchase a fishing license. Game Wardens were rarely observed during runs, <5 instances out of 5133 reports. Active hunting was often accompanied by loud, raucous crowds and high disturbance and prevention of spawning (Table 2).

Clutches of eggs are buried 10–20 cm deep in beach sand in a band no >1–3 m wide parallel to shore on the upper beach in the mid to high intertidal zone. Considering a narrow strip on average ~3 m wide along 483 km of sandy beaches in southern California results in a total spawning habitat area of 1.45 km<sup>2</sup> for *L. tenuis* in its core primary habitat at the current time.

## Discussion

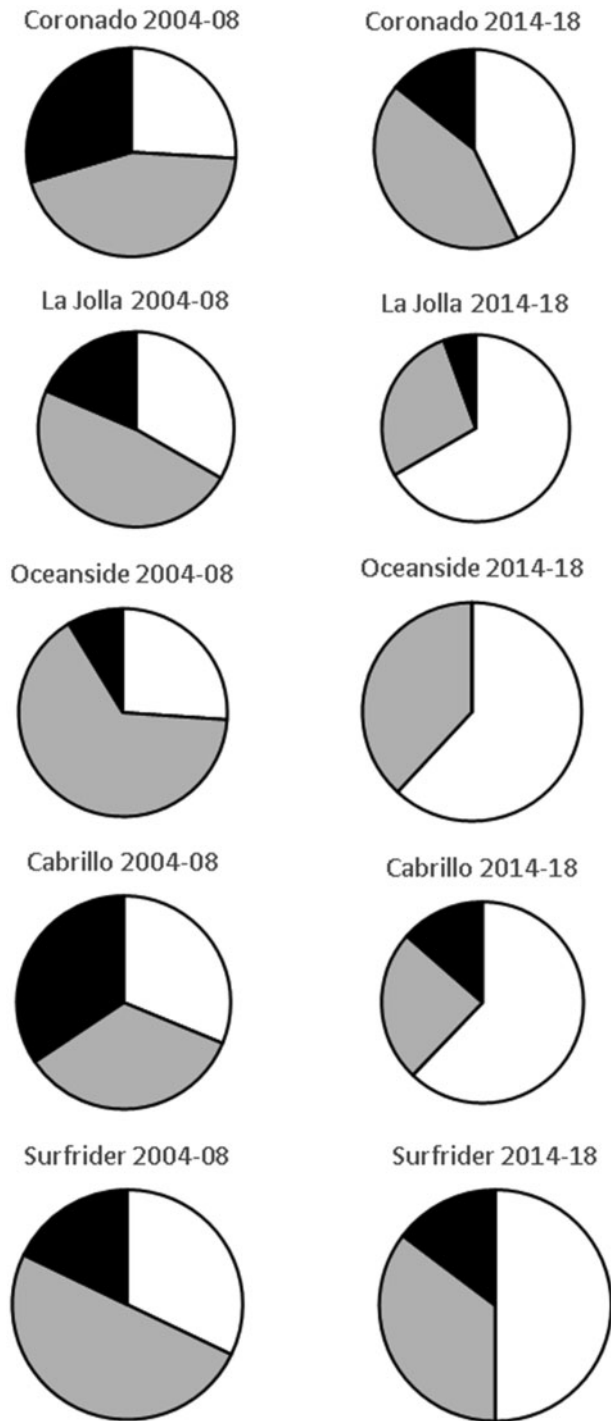
California Grunion spawning runs can be assessed with the help of citizen scientists; in fact this may be the only way to obtain these extensive, hyperlocal data. The Walker Scale is currently used by professional resource biologists to monitor grunion runs for agencies such as US Army Corps of Engineers, California Department of Fish and Wildlife, California Coastal Commission, National Marine Fisheries Service, and California State Parks, as well as for public educational programs at Cabrillo Aquarium and Birch Aquarium at Scripps, among others (Martin et al., 2011). The Walker Scale is an effective, accurate, non-invasive



**Figure 2.** Reports from Grunion Greeters indicate that median (heavy bars) run size based on the Walker Scale have significantly decreased over time for each of the three southern counties. (a) San Diego, (b) Orange, and (c) Los Angeles.

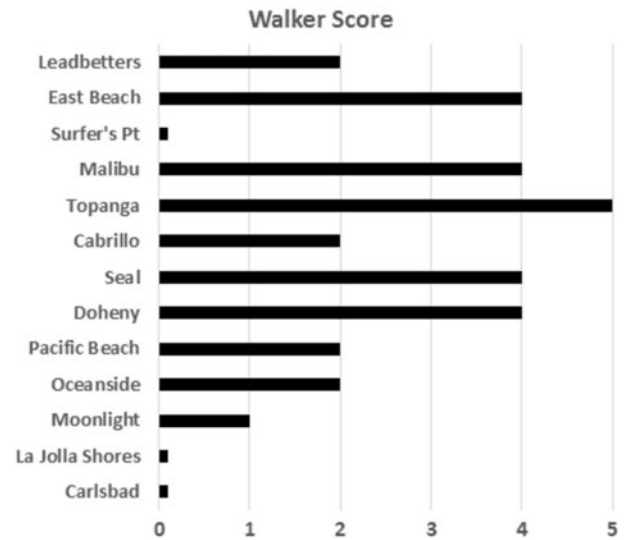
although labour-intensive method for assessment of this species and other beach-spawning fishes. While the data from professional biologists monitoring grunion runs for coastal projects are certainly reliable, the number, locations, and frequency of these short-term projects are small relative to the substantial, long-term efforts of volunteer Grunion Greeters.

Even though large runs can still be observed, the median Walker Score for California Grunion spawning on shore has declined significantly across much of the core habitat range in the past ten years (Figure 1). This pattern is consistent for this endemic fish across the three coastal counties constituting its core habitat (Figure 2) and within individual beaches known historically for large spawning runs of grunion (Figure 3). The occasional presence of large spawning aggregations may create the illusion of abundance even when a population is depleted (Erisman et al., 2011). These occasional large runs may tempt resource managers to believe that these kinds of runs are both more common and more widespread geographically than is the actual situation (Figure 4, Sadovy and Domeier, 2005).

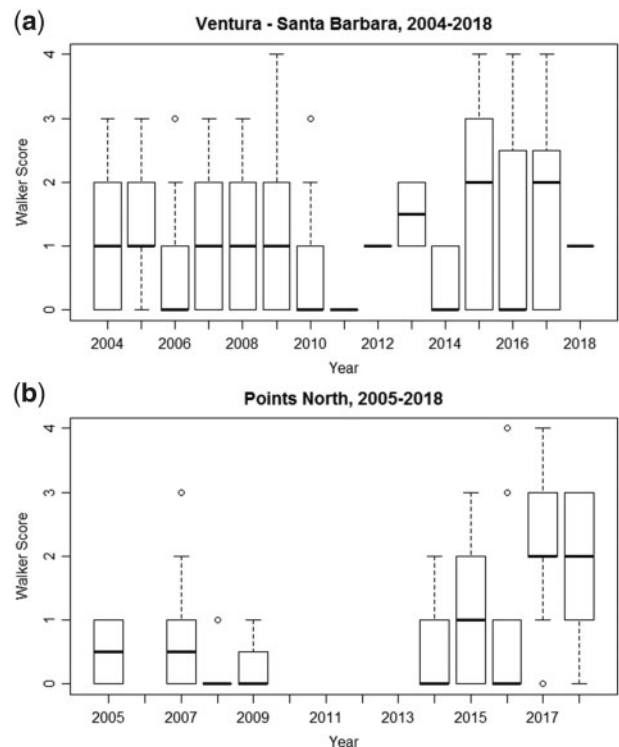


**Figure 3.** Proportions of runs that are small (W0 or W1), medium (W2 or W3), and large (W4 or W5) in five sentinel beaches in the core habitat range of southern California. Median runs dropped over the past decade and the likelihood of large runs decreased significantly in all cases.

On the basis of reports from Grunion Greeters and resource biologists, California Grunion appear to be both shifting their habitat range northward (Figure 5) and decreasing in numbers in the more southern habitats (Figures 1 and 2). Warming trends in ocean water and the atmosphere may be affecting this species



**Figure 4.** For one April night, beaches from San Diego, Orange, Los Angeles, Ventura, and Santa Barbara counties show the variability in run strength. The median run score is W2 for these 12 beaches.



**Figure 5.** Runs appear to be increasing north of the core habitat range, but these differences are not significant. (a) Ventura and Santa Barbara Counties are north of the core habitat but within the traditional spawning range of *L. tenuis*. (b) *L. tenuis* colonized San Francisco Bay and points north in 2002, and then was locally extirpated by 2008. They returned in 2014 and runs are increasing in strength. Heavy line is median.

(Martin, 2015), along with ocean acidification (Tasoff and Johnson, 2019). There is an environmental component to sex determination of *L. tenuis*, so that warmer temperatures during

**Table 2.** Grunion Greeter reports indicate high levels of disturbance of spawning by people hunting.

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“Unruly THOUSANDS, some in water, all making noise. Looked like some sort of post-apocalyptic marine Mad Max.”
“The few grunion that actually came up onto the beach were automatically grabbed by poachers. There were probably 20–30 people taking the fish last night.”
“Hundreds of people on beach, many using buckets and strainers to collect fish; informed them of regulations.” (report from a marine biologist with California Department of Fish and Wildlife).
“A large group of people gathered at least 10 plastic grocery bags full of grunion and women were walking behind them laughing and kicking the grunion. Many people were taking several hundred grunion home in trash bags.”
“Over a hundred people in a frenzy to get the few fish that came in with each wave. Lots of screaming kids, dogs, and flashlights.”
“Three families harvested hundreds.”
“One goofy guy was running wildly up and down the beach with a flashlight and grabbing at any fish that started to spawn.”
“Hunting–Splashing into water, capturing in water or at surf’s edge, noisy, yelling, screaming.”
“Lots of youngsters excited and splashing in the shallows chasing grunion. Probably they harvested 200 or 300. There were maybe 50+ in groups of 4–10 running to and fro.”
“There was a very rowdy group of ~10 people, catching and collecting the grunion during the entire run, yelling and chasing after the fish into the water, up to even waist deep!”
“Bad behavior: Kicking fish, throwing, stepping, or jumping on them.”
“TONS of people. At the first big sighting of fish the people rushed the water & the grunion fled.”
“There was a pack of ~12–14 non-English speaking people stomping on and kicking fish on the beach. One run of grunion had started and when these people behaved in this way that run went back into the water and did not return to that location.”
“Poachers continuously ignored our information very frustrating. Picking them up filling buckets and stepping on them and ripping them in half.”
“Fish tried to come ashore but a crazy mob of people lined beach with buckets & lights.”

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early life result in greater proportions of males (Brown *et al.*, 2014). Of more immediate concern, their critical spawning habitat is also declining (Dugan *et al.*, 2008; Vitousek *et al.*, 2017; King *et al.*, 2018), potentially concentrating the spawning population into fewer locations on shore. The spawning zone of *L. tenuis*, the upper beach between the mid and high intertidal zone (Martin *et al.*, 2006), is also the beach area that is most vulnerable to loss by coastal squeeze (Dugan and Hubbard, 2010; Schooler *et al.*, 2017). The core spawning habitat total area of 1.45 km<sup>2</sup> for *L. tenuis* is smaller than Dodger Stadium or the Los Angeles International Airport. The minimum size is 25 km<sup>2</sup> for one Marine Protected Area (MPA) in California (Botsford *et al.*, 2014), in a network of over 100 MPAs. This critical habitat for *L. tenuis* is likely to decrease, and is already <0.001% of the area of the California MPA network.

Even though the species has managed to shift its habitat and colonize some northern bays, the northern ecotype grows to a smaller adult size, spawns less frequently, and produces significantly fewer, smaller eggs per clutch (Johnson *et al.*, 2009; Martin *et al.*, 2013). For these reasons the northern populations are more vulnerable to ecosystem perturbations and local extirpation than the populations in the traditional habitat. In addition, the more northern populations spawn on a different annual schedule than the southern populations of this species, and therefore the peak run times of the northern populations are not protected by the current closed season of April and May. These northern fish are neither different genetically (Johnson *et al.*, 2009; Byrne *et al.*, 2013) nor are they different in physiological response to temperature (Brown *et al.*, 2012) from the southern grunion, so this habitat shift appears to be restricted to areas of bays that are warmer than the waters of the open ocean.

Fished species that form spawning aggregations face an increased extinction risk (Sadovy and Erisman, 2012). Modern conservation practices almost universally protect the reproductive period and spawning aggregations of species (Hutchings, 2001). The regulations for fishing on California Grunion do the opposite by specifically targeting the spawning aggregations, striking this

species at its most vulnerable and critical time, disrupting its ability to produce the next generations. Fishing on large aggregations can mask population declines or collapse (Erisman *et al.*, 2011).

Regulations put in place to protect the endemic California Grunion during spawning runs are rarely and unevenly enforced. Poaching during closed season is common on some urban beaches, and reported during ~20% of closed season observations. Collection of spawning fish by people with or without fishing licenses is nearly universal during open season, identified in the vast majority of open season reports, disrupting runs, and preventing reproduction while removing ripe adults from the population (Table 2). Many grunion hunters do not fish for any other species, and do not possess fishing licenses. Children, not required to have a license, are very effective hunters (see Supplementary Material). Thus the potential number of people hunting California Grunion is far greater than the 2.5 million sport fishing licenses that were sold in California in 2016 (<https://www.wildlife.ca.gov/Licensing/Statistics#SportFishingLicenses>).

Data from entrainment surveys are the only other long term dataset available for *L. tenuis*. The entrainment data conforms with CalCOFI nearshore trawl data pattern (Miller and McGowan, 2013). For California Grunion, usually less than one, or fewer than two individuals are seen per million cubic meter flow (E. Miller, pers. comm.). Compared with other local silverside fishes, for Topsmelt *Atherinops affinis* 14.6, and Jacksmelt *Atherinopsis californiensis* 39.4 are present per million cubic meters flow at a peak. Both *A. affinis* and *A. californiensis* are fished commercially and recreationally, with hundreds of thousands landed each year (Vejar, 2013). These fishery-independent surveys indicate at a minimum that *L. tenuis* abundance is substantially lower than its sister silverside species of similar size.

Trawl surveys of San Diego Bay (Williams *et al.*, 2016) and San Francisco Bay (Johnson *et al.*, 2009) show large population fluctuations from year to year. In 2016 Williams *et al.* suggested a stock estimate for *L. tenuis* in San Diego Bay of 785,183 fish, but 92% were juveniles in surveys taken during the spawning season. This suggests substantially fewer, only 62,815 adult grunion in



San Diego Bay in 2016. The human population of San Diego's metropolitan area is 3.1 million, <http://worldpopulationreview.com/us-cities/san-diego-population/> not including the city's 35 million tourist visitors per year (<https://www.sandiego.org/about.aspx>).

Because of the tendency of this species to aggregate, we hypothesize that even if fewer fish are present in the total population, large runs will still occur on occasion. Our observations suggest that it is likely that a minimum number of fish must be present for a spawning run to occur. Runs with fewer than a hundred individuals usually do not include spawning events or egg deposition. Therefore the presence of only small numbers of fish during a run suggests unsuccessful reproduction. As runs decline, fewer observations can be made. If the population declines, fewer locations will hold runs, and those runs will occur less frequently. The consistent pattern of decline in median run size is of great concern for this endemic indigenous species. We suggest it is possible that the numbers of adult fish could drop too low for successful spawning even when some members of the species are present and ripe.

The sister species, *Leuresthes sardina* the Gulf Grunion, is endemic to the northern Gulf of California (Bernardi *et al.*, 2003). This species shares the beach-spawning habits of *L. tenuis* (Thomson and Muench, 1976). *Leuresthes sardina* appears on the IUCN Red List as "Near Threatened" because of potential habitat loss and human interference (Findley *et al.*, 2010). The California Grunion *L. tenuis* may face even greater threats because of larger human populations and more coastal development in California compared with Mexico.

In summary, large spawning runs still occur for *L. tenuis*, but smaller runs have been much more common in the present decade than in the previous one in its core habitat range. There may be fewer California Grunion, or the fish may not be able to spawn as frequently as in the past. Either way, reproductive output appears to be lower. For those populations that have moved north, the shift in habitat comes at the cost of smaller size and reduced clutch size, as well as a shift in spawning season that is shorter and holds less frequent spawning.

We strongly encourage increased protection of the spectacular spawning runs for this charismatic indigenous endemic marine fish. Its status as a managed species and an indicator species for climate change warrant greater concern. At minimum, a return to closed season from April to June, as originally designated in 1927, would help protect the southern population from fishing pressure. We recommend that the *L. tenuis* population on the central coast, in Monterey Bay and around San Francisco Bay, should be completely closed to take, as the populations there appear to be too small to withstand any fishing pressure.

Outreach with the Grunion Greeters may help shift public perception of this species and their interaction with its runs. Greeters report with dismay that those hunting *L. tenuis* during its spawning runs exploit the vulnerability of these fish when out of water (Table 2). Unlike typical fishers who respectfully interact with the resource and take no more than they will use, grunion hunters often say they are following some sort of (perhaps misguided) cultural tradition. They scream and yell while running to wildly chase the fish that are trying to spawn. They sometimes step on the fish in their haste, breaking their backs; then toss them into buckets to expire. Instead, we hope that more and more people will come to quietly observe the run spectacle on its own terms, without disturbing the fish, as watchable wildlife. All should be

able to simply enjoy the amazing sight of California's original surfers dancing on the beach.

## Supplementary data

Supplementary material is available at the ICESJMS online version of the manuscript.

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