# 2016 Proposition 1 California Stream Flow Enhancement Program

# DRAFT Proposal Solicitation Notice

Wildlife Conservation Board





This page is intentionally left blank

#### **FOREWORD**

The Wildlife Conservation Board (WCB) is seeking high quality grant proposals that enhance stream flow pursuant to the objectives of Proposition 1 (Water Quality, Supply, and Infrastructure Act of 2014), California Water Action Plan, State Wildlife Action Plan, the fulfillment of WCB's Mission, and meet the priorities in this Proposal Solicitation Notice (Solicitation). This document details eligibility requirements, the proposal process, proposal review procedures, and other pertinent topics. Potential applicants are encouraged to thoroughly read this Solicitation and the <a href="Project Solicitation and Evaluation Guidelines">Project Solicitation and Evaluation Guidelines</a> for the Proposition 1 Restoration Grant Program (WCB Stream Flow Enhancement Program Guidelines) prior to deciding to submit a proposal.

#### **Award Information**

- Anticipated Total Funding: \$56,643,722. \$18,243,722 of remaining funds from Fiscal Year (FY) 2015/16 is available during FY 2016/17, dependent upon allocation in the Fiscal Year 2016-2017 Budget Act. FY 2015-2016 allocation was \$38.4 million.
- Length of Funding: Average of 3 years. Projects awarded funds in FY 16/17 must be complete before April 30, 2021.

#### **Eligibility Information**

Eligible entities are public agencies (including public universities), nonprofit organizations, public utilities, federally recognized Indian tribes, state Indian tribes listed on the Native American Heritage Commission's California Tribal Consultation List, and mutual water companies (California Water Code §79712[a]).

#### Deadline

The complete proposal and all supporting documentation must be submitted to <a href="wcbstreamflow@wildlife.ca.gov">wcbstreamflow@wildlife.ca.gov</a> and received by **4:00 p.m.**, **Pacific Daylight Time**, on **August 31, 2016.** WCB strongly recommends applicants submit early to avoid any unforeseen system delays.

#### Contacts

For questions about this Solicitation please contact WCB's Stream Flow Enhancement Program by e-mail at <a href="wcbstreamflow@wildlife.ca.gov">wcbstreamflow@wildlife.ca.gov</a>. This document, Program notification email subscription information, and information about the Proposition 1 Restoration Grant Program can be found at: <a href="https://wcb.ca.gov/Programs/Stream-Flow-Enhancement">https://wcb.ca.gov/Programs/Stream-Flow-Enhancement</a>.

# **Table of Contents**

1 BA	CKGROUNDGrant Program Requirements	
1.2	Solicitation Schedule	
2 FO 2.1 2.2	CUSFunding PrioritiesProject Categories	3
3 PR 3.1 3.2 3.3 3.4 3.5 3.6 3.7 3.8 3.9 3.10 3.11 3.12	OPOSAL REQUIREMENTS  Eligibility  California Conservation Corps Consultation  Environmental Compliance and Permitting  Project Monitoring and Reporting  Data Management  Long-term Management and Maintenance  Land Tenure/Site Control  Indirect Costs  Ineligible Costs  Disadvantaged Community  Licensed Professional Engineers or Geologists  Water Law	
4 SU 4.1 4.2	BMISSION PROCESS Proposal Submission Deadline Electronic Submission	19
5 PR 5.1 5.2 5.3 5.4	OPOSAL REVIEW PROCEDURE  Administrative Review  Technical Review  Selection Panel Review  Executive Director Review and Board Action	21 21 22
	QUIREMENTS IF FUNDEDAwardsGrant AgreementSignage	34 34
7 DE 7.1 7.2	FINITIONS AND LINKSDefinitionsLinks	36

# **Tables**

Table 1: Proposal Solicitation Process and Anticipated Schedule	2
Table 2: Performance Measures Table Descriptions:	11
Table 3: Performance Measures Table Example	13
Table 4: Administrative Review Evaluation Criteria	23
Table 5: Overview of Technical Review Criteria, Weighting Factors, and	Maximum
Criterion Scores	24
Table 6: Technical Review Evaluation Criteria and Scoring Standards	25

# **Appendices**

[Please note: The appendices for this Solicitation are still under development and are not included in this draft.]

Appendix A. The California Conservation Corps Consultation Form

Appendix B. Proposal Budget Template

Appendix C. Proposal Application Form and Instructions

# **Acronyms and Abbreviations**

ACS American Community Survey

CALCC California Association of Local Conservation Corps

CCC California Conservation Corps

CDFW California Department of Fish and Wildlife

CEDEN California Environmental Data Exchange Network

CEQA California Environmental Quality Act

Corps CCC and CALCC, collectively

CWC California Water Code

CWAP California Water Action Plan

DGS Department of General Services

ESA Endangered Species Act (federa

ESA Endangered Species Act (federal)

GAMA Groundwater Ambient Monitoring and Assessment

Guidelines Wildlife Conservation Board California Stream Flow Enhancement

Grant Program Project Solicitation and Evaluation Guidelines

MOU Memorandum of Understanding
NEPA National Environmental Policy Act
NMFS National Marine Fisheries Service

NOAA National Oceanic and Atmospheric Administration

PCSRF Pacific Coastal Salmon Recovery Fund

PDT Pacific Daylight Time

Solicitation Proposal Solicitation Notice

SWAMP Surface Water Ambient Monitoring Program

SWAP State Wildlife Action Plan

SWP State Water Project

SWRCB State Water Resources Control Board

WCB Wildlife Conservation Board- The organization as a whole

WCB Board (Board) Three voting member Board, made up of the Director of CDFW, the

Director of the Department of Finance, and the President of the Fish and Game Commission. Six legislative advisory members, three from the Senate and three from the Assembly, provide

direction.

WRAMP Wetland and Riparian Area Monitoring Program



This page is intentionally left blank

#### 1 BACKGROUND

The Water Quality, Supply, and Infrastructure Improvement Act of 2014 (<u>Proposition 1</u>), provides funding to implement the three objectives of the <u>California Water Action Plan</u> (CWAP): 1) more reliable water supplies, 2) the restoration of important species and habitat, and 3) a more resilient, sustainably managed water resources system (e.g., water supply, water quality, flood protection, environment) that can better withstand inevitable and unforeseen pressures in the coming decades.

Proposition 1 amended the California Water Code (CWC) to add among other articles, Section 79733, authorizing the Legislature to appropriate up to \$200,000,000 to WCB, for projects that result in enhanced stream flows (i.e. a change in the amount, timing and/or quality of the water flowing down a stream, or a portion of a stream, to benefit fish and wildlife). WCB will distribute these funds on a competitive basis through the California Stream Flow Enhancement Program (CSFEP). The Guidelines for this program were finalized in June 2015.

The purpose of this Solicitation is to solicit proposals for multi-benefit ecosystem restoration and protection projects that are consistent with the purposes of Proposition 1 and contribute to the objectives of CWAP, the State Wildlife Action Plan, WCB's Strategic Plan, and other State or federal plans.

# 1.1 Grant Program Requirements

Proposition 1 includes a number of provisions that govern how WCB may allocate funds authorized by CWC Section 79733, including those identified below.

It is the intent of WCB that these funds will be invested in projects that contribute to or accomplish the following:

- Provide public benefits, addressing critical statewide needs and priorities (CWC §79707(a));
- Advance the purposes articulated in CWC section 79732;
- Leverage private, federal, or local funding or produce the greatest public benefit (CWC §79707(b));
- Use best available science to inform decisions regarding water resources (CWC §79707(d));

- Employ new or innovative technology or practices including decision support tools that support integrated resource management (CWC §79707(e));
- Promote State planning priorities consistent with section 65041.1 of the Government Code and sustainable communities strategies consistent with the provisions of Government Code section 65080(b)(2)(B), to the extent feasible (CWC §79707(i)); and
- Achieve working agricultural and forested landscape preservation wherever possible through voluntary landowner participation (CWC §79707(j)).

Ultimately, proposals must lead to, or result in, actions that enhance flow. Enhanced stream flow is defined as a change in the amount, timing and/or quality of the water flowing down a stream, or a portion of a stream, to benefit fish and wildlife.

#### 1.2 Solicitation Schedule

Table 1 identifies the anticipated program timeline from release of the Solicitation through execution of grant agreements. The events listed in this schedule may be subject to change. Updates may be advertised through e-mail announcements, postings on the <u>program website</u>, and news releases. For parties that are not already on WCB's contact list and wish to receive updates on the program, please visit the website listed in the Foreword to sign up.

**Table 1: Proposal Solicitation Process and Anticipated Schedule** 

Milestone or Activity	Schedule
Public Workshop to solicit input on FY16/17 Proposal Solicitation Notice	May 13, 2016
Public Board Meeting to approve Proposal Solicitation Notice	June 2, 2016
Proposal Consultation by appointment Wildlife Conservation Board 1700 9th Street Sacramento, California 95811	June 3-30, 2016
Release 2016 Proposal Solicitation Notice & Application	July 1, 2016
Proposals must be submitted and received by 4:00 p.m., Pacific Daylight Time (PDT).	August 31, 2016
Proposal Evaluation Process	September-November

The Executive Director of WCB will recommend projects to	
fund to the voting members of the Wildlife Conservation	December 2016
Board. The Board will make the final funding decisions.	
WCB staff will work with successful applicants to develop and	lanuary 2017 July
execute grant agreements. Grant execution is anticipated to	January 2017-July 2017
occur approximately six months from award.	2017

#### 2 FOCUS

Under this Solicitation, up to \$56,643,722 million (contingent upon the Fiscal Year 2016-2017 Budget Act appropriation) is anticipated to be available for award through the Proposition 1 CSFEP.

Section 2 of the <u>WCB Guidelines</u> provides information regarding eligible project types as established through Proposition 1. All Proposition 1 grants funded by WCB under this Solicitation must fall within the list of priorities described below. An applicant must demonstrate that the proposed project is consistent with the eligibility requirements, priorities, project categories, <u>Guidelines</u>, and Proposition 1. WCB is seeking a diversity of projects that encompass the priorities for this Solicitation.

# 2.1 Funding Priorities

Funds granted by WCB under the Program will be focused on enhancing stream flow in streams that provide one or more of the following:

- support anadromous fish;
- support special status, threatened, endangered or at risk species;
- provide resilience to climate change;

Proposals must demonstrate how flow will be enhanced. For planning and scientific study projects applicants must illustrate how data derived will tie into future implementation projects that enhance flow.

In addition, co-benefits of such actions may contribute toward attaining other CWAP objectives.

The goals of the program are threefold:

- Support projects that lead to meaningful increases in the availability and/or quality of water in streams, particularly by protecting and restoring functional ecological flows for streams identified as priority for fish and wildlife.
- Support those projects that work to remove key barriers to securing enhanced flows for nature (e.g., by making it easier to change the timing of flows as needed, crafting long-term programs that allow for short-term leases/transfers for nature, or streamlining processes for long-term transfers of water for stream flow).
- Support projects that allocate resources for infrastructure (e.g., gauges) for evaluating streamflow conditions and stream responses to enhancement efforts.

WCB will allocate Program funds to projects that enhance stream flows and are consistent with the objectives and actions outlined in the CWAP, with the primary focus of enhancing flow in streams that support anadromous fish, special status, threatened, endangered or at risk species; or provide resilience to climate change. Proposed projects must measurably enhance stream flows at a time and location necessary to provide fisheries or ecosystem benefits and that **improve upon existing flow conditions**, are measurable, are significant (i.e. help alleviate a limiting factor), and are greater than required by applicable environmental mitigation measures or compliance obligations. Proposals must identify the stream(s), reaches of those stream(s), and watershed(s) in which they are found.

Examples of project types that may be eligible in this solicitation are identified below. These examples should not be viewed as exhaustive lists of eligible project types.

- Water Transactions (e.g., changes to a stream's hydrograph through long-term (≥ 20 years) lease, transfer, or seasonal exchange of water)
  - Change of use petitions to benefit fish and wildlife
  - Surface storage to be used to enhance stream flow
  - Forbearance of water right
  - Changes in water management
  - Groundwater storage and conjunctive use
- Acquisition of water from willing sellers permanent and long-term (not less than 20 years) dedications for the purpose of instream flow
- Acquisition of land or interests in land that provide direct and measurable enhancement to stream flow, that improve upon existing flow conditions

- Habitat restoration projects (e.g., weed eradication, wet meadow restoration, restoration of entrenched streams, upper watershed restoration or forest thinning) that measurably reshape stream hydrograph
- Fans for frost protection that, through forbearance or other agreements, result in a measurable and significant change in a stream's hydrograph
- Studies to evaluate instream flow needs, identify priority streams and watersheds, or evaluate habitat suitability and temperature needs
- Streamflow gauging
- Water efficiency generally Irrigation efficiency and water infrastructure improvements (e.g., diversion, conveyance, and on-farm projects) that save water and enable a measurable and significant change to a stream's hydrograph
- Reconnecting flood flows with restored flood plains
- Reservoir operations both at existing and new storage sites that result in a measurable and significant change to a stream's hydrograph

Projects that will result in a change in a stream's hydrograph must provide baseline reference data and demonstrate how the changes will be protected for the entire reach of stream within the project limits. The three legal mechanisms by which a landowner can protect instream flow are: Water Code section 1707 dedications, forbearance agreements, and conservation easements. See <u>A Practitioner's Guide to Instream Flow Transactions in California (SWIFT)</u> for guidance specific to helping water right holders understand their options for keeping water instream in California.

# 2.2 Project Categories

Eligible project categories for this Solicitation are Implementation, Acquisition, and Planning and Scientific Studies. Projects cannot overlap into two categories. Each of these project categories is described below.

# **Implementation**

Implementation grants shall fund final design and construction of restoration and enhancement projects and new or enhanced facilities that will provide a direct and measurable enhancement to stream flow. They are intended to support high priority "shovel ready" projects that have advanced to the stage where planning, land tenure, and engineering design plans have been completed. CEQA/NEPA compliance must be completed by the time of grant execution (anticipated to occur in June 2017). Proposals must, at a minimum, include completed intermediate plans (e.g., design plans at ~65% level of development). Implementation projects may include final engineering design

and permitting as project activities. Engineering design may be subject to review by CDFW Engineering staff.

For clarification, project design consists of several phases that, depending on the agency or locality, may have different names, but generally the process advances as follows:

- 1. Conceptual plans (or ~30% plans):
  - Conceptual plans, along with the Conceptual Report, should indicate the general location of any activities and project elements, show overall layout of the project location, and identify any constraints.
  - The Conceptual Report and Plans should demonstrate that the project is feasible and reflect a preferred alternative. Alternatives analysis often compares a number of concept level plans.
- 2. Intermediate Plans (or ~65% plans):
  - These plans should show detailed plan views and profiles of any improvements and standard details.
  - Individuals reviewing Intermediate Plans should be able to interpret exactly where the project will be built and where project impacts will occur.
- 3. Draft Plans (or ~90% plans):
  - These plans should incorporate revisions to the Intermediate Plans and add details that are required for construction, such as survey notes, instructions for erosion and sediment control, staging areas, access, and the like.
- 4. Final Plans (or 100% plans):
  - These plans should incorporate any revisions to the Draft Plans and should represent the final set of design documents. These are the plans used for construction bids.

Proposed Implementation projects must provide proof of CEQA/NEPA compliance, such as a Notice of Determination or Notice of Exemption, prior to Board approval. If permits are to be obtained for a proposed project, a complete description of the permits needed and a timeline for obtaining them must be included in the proposal. Eligible activities and expenses for Implementation projects include, but are not limited to:

- Project management/administration
- Preparation of bid packages and subcontractor documents (when subcontractors have not been identified at the time of grant award)

- Development of the final engineering design
- Acquiring necessary permits
- Construction activities (e.g., dredging, earthmoving, construction of facilities)
- Habitat restoration and enhancement (e.g., revegetation, invasive vegetation removal, placement of refugia, removal of fish passage barriers)
- Pre- and post-project monitoring (within grant term)

#### **Acquisition**

Acquisition grants shall fund purchases of land, water rights, or interests in land or water that provide a direct and measurable enhancement of stream flow to support the goals of the Program and the CWAP. Acquisitions which only protect existing conditions will not be funded under this program this year. Acquisitions must be from willing sellers and at a price that does not exceed fair market value, as set forth in an appraisal approved by the Department of General Services.

A completed appraisal, approved by the Department of General Services Real Property Services Section, is not required at the time of proposal; however, if awarded, the appraisal must be completed prior to execution of a grant agreement (current projection of grant execution is June 2017). Properties acquired by an eligible entity with Proposition 1 funds can be transferred to a federal, state, or nonprofit entity to ultimately own, manage, and steward consistent with the purpose of the grant. Acquisition projects must be standalone (i.e., cannot be combined with other project categories). This is because projects solely for acquisitions may be exempt under CEQA. However, where Acquisition would be followed by Implementation activities, such activities may result in project impacts that would complicate reliance on the exemption. Eligible activities and expenses for Acquisition projects include, but are not limited to:

- Fee title acquisitions or interests in land that include perpetual conservation easements
- Water acquisitions that include permanent or long-term dedications (not less than 20 years)

Applicants submitting proposals for acquisitions must provide a baseline report of existing conditions prior to close of escrow and current within six months of date of closing. Prior to the close of escrow, applicant must submit a monitoring and reporting plan. A long term management plan (valid for five years at a minimum and updated as needed) is required within one year of the close of escrow.

#### **Planning & Scientific Studies**

Planning grants provide funding for necessary activities that will lead to a specific future on-the-ground implementation project(s). Planning grants are intended to support the development of projects that are likely to qualify for future implementation funding. If the proposal seeks funding for permitting, a complete description of the permits needed and a timeline for obtaining them must be included in the proposal. Eligible activities and expenses for Planning projects include, but are not limited to:

- Project administration
- Preparing plans or supplementing existing plans (e.g., watershed and habitat assessments or studies) that will result in a specific project or set of projects
- Performing necessary studies and assessments, collecting baseline data, and developing project designs related to a specific site or physical project
- Acquiring permits for a specific future on-the-ground project
- Completion of California Environmental Quality Act (CEQA) and/or National Environmental Policy Act (NEPA) environmental documentation for a specific future on-the-ground project

Scientific Study grants fund projects to assess the condition of natural resources or assess the effectiveness of projects, management decisions or programs influencing natural resources. These projects will be evaluated within the CSFEP in relation to projected stream flow benefits directly related to the Scientific Study.

Not more than \$5,000,000 will be made available for Planning and Scientific Studies projects in fiscal year 2016/2017.

# 3 PROPOSAL REQUIREMENTS

In order to submit proposals, applicants must be in full compliance with all stated requirements of this Solicitation and the <u>Guidelines</u>.

# 3.1 Eligibility

Eligible entities are limited to public agencies (state agencies or departments, public universities, special districts, joint powers authorities, counties, cities, or other political subdivisions of the state), nonprofit organizations, public utilities, federally recognized Indian tribes, state Indian tribes listed on the Native American Heritage Commission's California Tribal Consultation List, and mutual water companies (CWC §79712[a]). Additional eligibility requirements for public utilities, mutual water companies, and

agricultural and urban water suppliers can be found in Section 2.1 of the Guidelines.

Proposals from federal agencies, private individuals, or for-profit enterprises will not be accepted.

# 3.2 California Conservation Corps Consultation

Prior to the submission of proposals, all applicants for restoration and ecosystem protection projects shall first consult with the California Conservation Corps (CCC) and the California Association of Local Conservation Corps (CALCC), collectively referred to as the Corps, as to the feasibility of using their services to implement projects (CWC §79734). The CCC is a state agency with local operations throughout the State. CALCC is the representative for the certified local conservation corps defined in Section 14507.5 of the Public Resources Code.

Appendix A includes guidance on the steps necessary to ensure compliance as well as sections to be completed by the applicant, the CCC and CALCC. An applicant that submits a proposal to WCB where it has been determined that Corps services can be used must identify the appropriate Corps in their project description and budget. Further, applicants awarded funding must thereafter work with either the CCC or CALCC to develop a scope of work and enter into a contract with the appropriate Corps.

Projects that solely involve Planning, Acquisition, or Scientific Studies with no field work are exempt from consulting with the Corps. However, the applicant is still required to check the appropriate box on Appendix A and submit the document to WCB through the proposal process.

Applicants that fail to engage in such consultation and fail to submit a completed Appendix A with their proposal will not be eligible to receive WCB Proposition 1 funding under this Solicitation.

# 3.3 Environmental Compliance and Permitting

Activities funded under the CSFEP must be in compliance with applicable State and federal environmental laws and regulations, including the CEQA, NEPA, and other environmental permitting requirements. Several local, State, and federal agencies may have permitting or other approval authority over projects that are eligible for grant funding. The applicant is responsible for obtaining all permits necessary to carry out the

proposed work.

Applicants must identify the project's expected permitting requirements, state what permits have been obtained or the process through which the permits will be obtained, and describe the anticipated timeframe for obtaining each permit. Projects that are undertaken to meet mitigation obligations, or projects that are under an enforcement action by a regulatory agency, will not be considered for funding.

Proposals for projects that are subject to CEQA and NEPA must identify the State and federal lead agencies and provide documentation that the agency or agencies have accepted the role. Implementation projects must complete CEQA/NEPA compliance prior to the Board meeting where final funding approval for recommended projects will occur (anticipated to occur in December 2016). If a project applicant knows or believes that CEQA/NEPA compliance will not be completed prior to WCB's final funding approval, there is no identified lead agency, or there is no anticipated CEQA/NEPA compliance, the project applicant should consult with WCB staff prior to June 30. If CEQA/NEPA compliance for a proposed implementation project is not complete at time of proposal submission, WCB will determine the likelihood of CEQA/NEPA completion by the anticipated grant agreement execution date based upon the applicant's schedule for and progress toward completion. Implementation project proposals must provide environmental documents and lead agency compliance, such as Environmental Impact Reports and a Notice of Determination, upon request.

# 3.4 Project Monitoring and Reporting

Implementation and Acquisition project proposals are required to include a Monitoring and Reporting Plan that explains specifically how changes to the streams hydrograph will be measured or quantified and how project success will be evaluated and reported. The specific terms and conditions for monitoring and reporting can be discussed with WCB staff prior to June 30. Performance of Planning projects and Scientific Studies will be evaluated based on completion of project deliverables per the grant agreement.

#### **Performance Measures:**

Performance measures are indicators used to evaluate the degree to which project objectives are achieved. Performance measures must be clearly linked to project objectives, quantifiable where feasible, easily understood, and repeatable. Applicants

are required to define and produce a summary table for project-specific performance measures that best fit the needs of their project and associated activities, using the guidance below.

Project-specific performance measures that are clearly linked to project
objectives and have quantitative and clearly defined targets, at least some of
which must be feasible to meet within one to two years post-implementation.
 Performance measures can be placed into two broad categories. Please refer to
Table 2 for reference on what needs to be included in the performance measure
table and Table 3 as an example.

**Table 2: Performance Measures Table Descriptions:** 

Project Objective(s)	Identify the project objective(s). Objectives are specific, often quantitative (e.g., volume, timing, amount, etc.), statements of the desired outcomes that the project is expected to achieve. The objectives should be measurable and quantifiable.
Project Output Performance Measures (i.e. tracking project implementation and task completion)	Identify project output performance measures for each objective. Output performance measures evaluate factors that may be influencing outcomes and include tracking project implementation (e.g., activities, products, deliverables, volume of increased flow, etc.).
AND/OR	Identify the targets or benchmarks against which project success will be measured.
Project Outcome Performance Measures (i.e. ecosystem responses)	AND/OR Identify project outcome performance measures for each objective. Outcome performance measures evaluate ecosystem responses to the project activities (e.g., improvement in flow conditions). Identify the targets or benchmarks against which project success will be measured, at least some of which must be feasible to meet during the term of the grant (e.g., can be met within one to two years post-construction).

Measurement Tools and Methods (i.e. Metrics)	List methods of measurement or tools that will be used to document project performance(s), using standard approaches/protocols, as applicable.  For Example:
	<ul> <li>Metrics that evaluate structural changes at the project site(s) (e.g., as-built surveys), when applicable</li> <li>Characterization of baseline and post-project conditions</li> <li>Pre-implementation data collection, when applicable</li> <li>Additional expectations are described in the Monitoring and Assessment section, following.</li> </ul>
Reporting	Report monitoring results and progress toward performance measures. Identify where data will be stored/available.

**Table 3: Performance Measures Table Example** 

Project Objective 1	1 – Improve summer streamflow from June – September by and estimated 30 gallons/minute through off-stream storage tanks
Project Output Performance  Measures (PM 1a)	PM 1a – Final plans, construction specifications and subcontracts approved for off-stream storage tanks
Measurement Tools and Methods	1 – Landowners agreements finalized and construction begins
Reporting	Projected completion by Spring 2017
Project Outcome Performance Measures (PM 1b)	PM 1b – Completion of tank installation
Measurement Tools and Methods	Summer stream flow monitoring
Reporting	Projected completion by Fall 2017
Project Outcome Performance  Measures (PM 1c)	PM 1c – Post project monitoring and reports
Measurement Tools and Methods	Baseflow volume, temperature, and annual pool connectivity
Reporting	Expected to be achieved by 2040
Project Objective 2	
Project Output Performance Measures (PM 2)	

#### Monitoring, Assessment and Reporting

Each proposal must include a plan to measure, track, and report on project performance (compliance and effectiveness) that is consistent with the project's objectives and performance measures. Applicants shall identify opportunities to extend the monitoring activities beyond the term of the grant by: (1) incorporating standardized approaches, where applicable, into their monitoring plans, (2) evaluate opportunities to coordinate with existing monitoring efforts (e.g., California Coastal Monitoring Program, Surface Water Ambient Monitoring Program [SWAMP]) or produce information that can readily be integrated into such efforts, (3) leverage on-going monitoring programs, and (4) build partnerships capable of attracting funding from multiple sources over time. For example, wetland and riparian restoration projects shall collect and report project and

environmental monitoring data in a manner that is compatible and consistent with the Wetland and Riparian Area Monitoring Program (WRAMP) framework and tools.

If an applicant determines that the use of standardized approaches is not appropriate, the proposal must provide a clear justification and a description of the proposed approach.

The following list identifies required elements in a monitoring and assessment plan:

- What will be monitored
- Monitoring objectives (why the monitoring is needed)
- Clearly stated assessment questions
- The specific metrics that will be measured and the methods/protocol(s) that will be used
- Linkages to relevant conceptual model(s)
- The timeframe and frequency of monitoring, including pre- and post-project monitoring
- The spatial scope of the monitoring effort
- Quality assurance/quality control procedures
- Compliance with all permit requirements for monitoring activities (e.g., Scientific Collecting Permits)
- Description of relationships to existing monitoring efforts
- How the resulting data will be analyzed, interpreted and reported

# 3.5 Data Management

Environmental data collected under these grant programs must be made visible, accessible, and independently understandable to general users in a timely manner, except where limited by law, regulation, policy or security requirements. Where applicable, each proposal must include a description of how data and other information generated by the project will be handled, stored, and shared. Applicants should account for the resources necessary to implement data management activities in the project budget. Projects generating environmental data must include data management activities that support incorporation of those data into statewide data systems (e.g., <a href="California Environmental Data Exchange Network">California Environmental Data Exchange Network</a> [CEDEN]), where applicable. Additional specifications of relevance to water quality and wetland and riparian restoration data are described below.

Unless otherwise stipulated, all data collected and created through WCB-funded grant projects is a required deliverable and will become the property of WCB. A condition of final payment shall include the delivery of all related data. Geospatial data must be delivered in an <u>ESRI</u>-useable format where applicable and documented with metadata in accordance with the <u>CDFW Minimum Data Standards</u>.

#### **Water Quality Data**

If the project includes water quality monitoring data collection, it shall be collected and reported to SWRCB in a manner that is compatible and consistent with surface water monitoring or groundwater data systems administered by the SWRCB (e.g., CEDEN for surface water data) (CWC §79704). The grantee shall be responsible for uploading the data and providing a receipt of successful data submission, generated by CEDEN, to the grant manager prior to submitting a final invoice. Guidance for submitting data, including minimum data elements, data formats, and contact information for the Regional Data Centers, is available on the <u>CEDEN</u> website.

#### Wetland and Riparian Restoration Data

Wetland and riparian restoration project data shall be uploaded to <u>EcoAtlas</u>. For the purpose of this requirement, examples of project data include project proponent, project name, location (e.g., latitude/longitude, project boundary), pertinent dates (e.g., site construction), activity type (e.g., restoration), and habitat type and amount. For additional information, refer to the "Project Uploader" online tool on the EcoAtlas website.

# 3.6 Long-term Management and Maintenance

Applicants proposing Implementation or Acquisition projects shall outline long-term (valid for twenty years and updated as needed) management and maintenance planning for the project as part of their grant proposal. The outline shall include a discussion of the actions that will be taken if it is determined that the project objectives are not being met, including the responsible party and source(s) of funding for completing the remedial measures. This adaptive management approach provides a structured process that allows for taking action under uncertain conditions based on the best available science, establishing an explicit objective, monitoring and evaluating outcomes, and reevaluating and adjusting decisions as more information is learned. Properties restored, enhanced, or protected, and facilities constructed or enhanced with funds provided by

WCB shall be operated, used, and maintained consistent with the purposes of the grant and in accordance with the long-term management plan for the project. WCB and its representatives shall have access to the project site at least once every 12 months from the start date of the grant for 20 years, or an appropriate term negotiated prior to grant execution (for acquisition projects, site access is once every three years). WCB shall provide advance notice to Grantee and landowners prior to accessing the project site.

#### 3.7 Land Tenure/Site Control

Applicants for projects conducting on-the-ground work must submit documentation showing that they have adequate tenure to, and site control of, the properties to be improved or restored for at least 20 years. Proof of adequate land tenure includes, but is not necessarily limited to:

- Fee title ownership
- An easement or license agreement
- Other agreement between the applicant and the fee title owner, or the owner of an easement in the property, sufficient to give the applicant adequate site control for the purposes of the project and long-term management
- For projects involving multiple landowners, all landowners or an appointed designee must provide written permission to complete the project

When an applicant does not have tenure at the time of proposal submission, but intends to establish tenure via an agreement that will be signed prior to grant execution, the applicant must submit a template copy of the proposed agreement, memorandum of understanding (MOU), or permission form at the time of proposal submission. Once a project has been awarded, the applicant must submit documentation of land tenure before a complete grant agreement can be executed.

#### 3.8 Indirect Costs

Indirect cost (administrative overhead) rates are limited to 20 percent of the total WCB award, minus subcontractor and equipment costs. Any amount over 20 percent will not be funded but may be used as cost share. Indirect costs include but are not limited to workers compensation insurance, utilities, office space rental, phone, and copying which is directly related to completion of the proposed project. Costs for subcontractors and purchase of equipment cannot be included in the calculation of indirect costs in the overall project budget. Subcontractors' indirect costs should be reflected in the subcontractor budget and are also limited to 20 percent. The applicant must explain the

methodology used to determine the rate and provide detailed calculations in support of the indirect cost rate. Please refer to the supplied budget template (Appendix B).

# 3.9 Ineligible Costs

Following are costs that are ineligible for reimbursement through an awarded grant:

- All costs incurred outside of the grant agreement term
- All costs related to the preparation and submission of the grant proposal
- Travel costs not specifically identified in the grant budget
- Out of state travel without prior written authorization from WCB
- Appraisal, title, or escrow costs
- Student tuition and/or registration fees
- Costs associated with CEQA or NEPA completion for implementation project proposals

# 3.10 Disadvantaged Community

Proposition 1 defines a disadvantaged community as "a community with an annual median household income that is less than 80 percent of the statewide annual median household income" (CWC §79505.5). Proposition 1 does not require that WCB direct a specific portion of funding to projects that benefit disadvantaged communities. However, WCB will strive to ensure that a portion of its Proposition 1 funding benefits these communities.

The Department of Water Resources has developed an <u>online map viewer</u> which shows the location and boundaries of disadvantaged communities in the State, based on the *US Census American Community Survey (ACS) 5-Year Data: 2009-2013* (with an annual median household income of \$61,094 and a calculated disadvantaged community threshold of \$48,875). The interactive map application allows users to overlay the following three US Census geographies as separate data layers:

- Census Place
- Census Tract
- Census Block Group

Applicants are required to use the following two-step process to evaluate whether their proposed project will benefit one or more disadvantaged communities.

**Step 1** – Determine whether a majority (50%+) of the proposed project area is located within a disadvantaged community. For interactive maps of disadvantaged communities, refer to the <u>Disadvantaged Communities Mapping Tool</u>. The applicant may use the ACS data at the census place, census tract, or census block group geography levels to determine whether the project is located within a disadvantaged community, based on the geography that is the most representative for that community.

**Step 2** – Determine whether the proposed project will provide benefits to a disadvantaged community. If the proposed project meets one or more of the following criteria, it will be deemed to provide benefits to a disadvantaged community.

- Project preserves, restores, or enhances a site where the majority of the (50%+) of the land area is located within a disadvantaged community
- Project preserves, restores, or enhances a site that allows public access, enhances public recreational opportunities (e.g., fishing, hiking, bird watching), and is within 1 mile of a disadvantaged community
- Project significantly reduces flood risk to one or more adjacent disadvantaged communities
- Project reduces exposure to local environmental contaminants (e.g., water quality contaminants) within a disadvantaged community
- Project includes recruitment, agreements, policies, or other approaches that are consistent with federal and state law and result in at least 25% of project work hours performed by residents of a disadvantaged community
- Project includes recruitment, agreements, policies, or other approaches that are consistent with federal and state law and result in at least 10% of project work hours performed by residents of a disadvantaged community participating in job training programs which lead to industry-recognized credentials or certifications

# 3.11 Licensed Professional Engineers or Geologists

Some projects may require a licensed professional engineer or licensed professional geologist to comply with the requirements of the Business and Professions Code, Section 6700 et seq. (Professional Engineers Act) and Section 7800 et seq., (Geologists and Geophysicists Act). If a project requires the services of licensed professionals, these individuals and their affiliations should be identified in the proposal.

#### 3.12 Water Law

Funded grants that may impact a water right, including any project that would require a change to water rights, involve water diversion, or address stream flows or water use

shall comply with the CWC, as well as any applicable State or federal laws or regulations. Refer to Section 2.4 (Specific Funding Requirements) of this document for specific requirements stipulated in Proposition 1 (CWC §79709). Any proposal that would require a change to water rights, including, but not limited to, bypass flows, point of diversion, location of use, purpose of use, or off-stream storage shall demonstrate an understanding of the relevant SWRCB processes, timelines, and costs necessary for project approvals by SWRCB and the ability to meet those timelines within the term of a grant. In addition, any proposal that involves modification of water rights for an adjudicated stream shall identify the required legal process for the change as well as associated legal costs. Any project involving a water right acquisition, prior to its completion, must be supported by a water rights appraisal approved by the Department of General Services (DGS) Real Property Services Section. Typically WCB obtains this approval from DGS.

For projects involving water diversions or diversion-related infrastructure, an applicant must demonstrate to WCB a legal right to divert water, consistent with the project proposal, and sufficient documentation regarding actual water availability and use. For post-1914 water rights, the applicant must submit with their proposal a copy of the applicable water right permit or license on file with the SWRCB. Applicants who divert water, based on a riparian or pre-1914 water right, must submit with their proposal written evidence of the right to divert water and the priority in the watershed of that diversion right. An applicant must submit with their proposal to WCB any operational conditions, agreements, court or SWRCB orders or decrees affecting the asserted water right. All applicants must include past water diversion and use information reported to the SWRCB, pursuant to CWC Section 5101. Such reports include Progress Reports of Permittee and Reports of Licensee for post-1914 rights, and Supplemental Statements of Water Diversion and Use for riparian and pre-1914 water rights. Projects involving activities described in Fish and Game Code Section 1602 may require a Lake or Streambed Alteration Agreement.

# **4 SUBMISSION PROCESS**

Submitted proposals must be in full compliance with all stated requirements of this Solicitation as well as the requirements outlined in Section 3 of the <u>Guidelines</u>.

# 4.1 Proposal Submission Deadline

Proposals will be accepted from July 1, 2016 through 4:00 p.m. August 31, 2016.

#### Proposal submission must be received before 4:00 p.m., PDT on August 31, 2016.

WCB strongly recommends applicants submit early to avoid any unforeseen system delays.

Proposals, and associated documents including letters of support, will not be accepted after **4:00 p.m.** on **August 31, 2016**, and thus will not be reviewed or considered for funding. All information requested in this Solicitation is mandatory unless otherwise indicated. Failure to submit any required attachment or complete all required application components will make the proposal incomplete. Incomplete proposals will not be reviewed or considered for funding.

Proposals are subject to Public Records Act requests.

#### 4.2 Electronic Submission

Electronic submittals of proposals as an attachment to an e-mail shall have a subject line of "Proposition 1 CSFEP Proposal" and be sent to wcbstreamflow@wildlife.ca.gov. Proposals submitted by e-mail must be in Word, RTF, or PDF format, with attachments less than 20 megabytes (MB). If attachments are larger than 20 MB, submit a copy by mail. Mailed proposals, which must include an electronic copy on storage media (flash drive, cd, etc.), shall be addressed to:

Wildlife Conservation Board ATTN: Proposition 1 CSFEP Proposal 1416 9th Street, Room 1266 Sacramento, CA 95814

Mailed proposals must be received by **4:00 p.m.** on **August 31, 2016.**Incomplete proposals or applications that have not used the application form provided in Appendix C, or proposals received after the identified deadline will not be reviewed or considered for funding.

If there are any questions regarding the Solicitation or proposal application process, please email wcbstreamflow@wildlife.ca.gov.

Applicants are encouraged to allow sufficient time to submit proposals to avoid last

minute errors and omissions (WCB recommends submitting at least one hour prior to the deadline).

# 5 PROPOSAL REVIEW PROCEDURE

#### 5.1 Administrative Review

An administrative review will determine if the proposal is complete and meets all the requirements for technical review. This review will use a "Pass/Fail" scoring method, based on the criteria presented in Table 4. Proposals which receive a "Fail" for one or more of the Table 4 criteria will be considered incomplete and will not be considered for funding under this Solicitation.

#### 5.2 Technical Review

Table 5 provides an overview of the technical review criteria, as well as the weighting factors, maximum criterion scores, and percent of total maximum score. All complete and eligible proposals will be evaluated and scored by technical reviewers in accordance with the scoring criteria documented in Table 5. Technical reviewers may make narrative comments that support their scores.

The technical reviewers assigned to each proposal will include representatives from WCB as well as individuals from California Department of Fish and Wildlife (CDFW) and the SWRCB as appropriate. WCB may request reviewers from other agencies or other outside experts to participate in the review. Individuals selected to serve as technical reviewers will be professionals in fields relevant to the proposed project (CWC §79707(f)).

Each criterion will be scored by technical reviewers and assigned a point value between zero and five. Each criterion's point value will then be multiplied by the applicable weighting factor to calculate the criterion score. A total score for the proposal will be generated by averaging the scores from each of the reviewers. An application must achieve a score of 75 points or better to qualify for a grant. Where standard scoring criteria are applied, points will be assigned as follows:

- A score of 5 points will be awarded where the criterion is fully addressed and supported by thorough and well-presented documentation and logical rationale.
- A score of 4 points will be awarded where the criterion is fully addressed but is

- supported by less thorough documentation or less sufficient rationale.
- A score of 3 points will be awarded where the criterion is less than fully addressed and is supported by less thorough documentation or less sufficient rationale.
- A score of 2 points will be awarded where the criterion is marginally addressed or the documentation or rationale is incomplete or insufficient.
- A score of 1 point will be awarded where the criterion is minimally addressed or no documentation or rationale is presented.
- A score of 0 points will be awarded where the criterion is not addressed.

#### 5.3 Selection Panel Review

Following completion of the technical reviews of all complete and eligible proposals, WCB will convene a Selection Panel to review the scores and comments. Representatives from other agencies and organizations may be invited to participate on the Selection Panel. The Selection Panel will generate a preliminary ranking list of the proposals and make the initial funding recommendations to the Executive Director at WCB. When developing the ranking list, the Selection Panel will consider the following items:

- Review scores and comments for each proposal
- Availability of funds
- Program purposes
- Results of coordination and consultation with partner agencies implementing other relevant granting programs (e.g., Proposition 1)

The Selection Panel may recommend modifications, including reducing grant amounts from that requested, in order to meet current and any potential future program priorities, funding targets and available funding limitations.

# 5.4 Executive Director Review and Board Action

The Selection Panel's final recommendation will be presented to the Executive Director of WCB. The Executive Director will consider the comments and recommendations from each level of the review process and will present all proposals to the voting members of the Wildlife Conservation Board (Board) (Fish and Game Code §1320) along with a recommendation on which projects are proposed for approval and funding. Following approval by the Board, selected grant recipients will receive a letter officially notifying them of their selection and grant amount.

**Table 4: Administrative Review Evaluation Criteria** 

Criteria	Score
All proposal components have been completed in the required formats, including all proposal forms and associated documents.	Pass/Fail
Every question has been answered. N/A is appropriate where a question is not applicable.	Pass/Fail
Applicant contact information, including person authorized to sign grant agreement, is included.	Pass/Fail
Applicant is an eligible entity.	Pass/Fail
Proposal was received by the deadline.	Pass/Fail
Budget is included using supplied template (Appendix B)	Pass/Fail
Proposal reflects the Solicitation's priorities and enhances or will lead to enhanced flows that benefit native species.	Pass/Fail
Proposed project is not required mitigation or to be used for mitigation under CEQA, NEPA, California Endangered Species Act, federal Endangered Species Act, Clean Water Act, Porter-Cologne, other pertinent laws and regulations, or a permit issued by any local, State, or federal agency.	Pass/Fail
Applicant has included a completed consultation form from the California Conservation Corps AND California Association of Local Conservation Corps (collectively, "the Corps") to determine the feasibility of the Corps participation or a form noting exemption from consultation, consistent with the guidance stipulated in Appendix A of the Solicitation.	Pass/Fail
If the Corps participation in proposed project is feasible, the budget includes estimated rates for the Corps.	Pass/Fail
CEQA documents are current and compete, or will be complete prior to WCB's final funding approval.	Pass/Fail

Table 5: Overview of Technical Review Criteria, Weighting Factors, and Maximum Criterion Scores

Criteria	Weighting Factor	Maximum Criterion Score	Percent of Total Maximum Score
Importance and Applicability			
Applicability to Solicitation Priorities	1.0	5	
Consistency with and Implementation of State and Federal Plans	1.0	5	
Project Outcomes – Diversity and Significance of the Benefits	2.0	10	30.0%
4. Project Outcomes – Durability of Investment	1.0	5	
5. Climate Change Considerations	1.0	5	
Technical / Scientific Merit			
6. Purpose and Background	2.0	10	
7. Approach and Feasibility	1.5	7.5	
8. Scientific Merit – Scientific Basis	1	5	35.0%
Monitoring, Assessment and Reporting	2.0	10	
10. Data Management and Access	0.5	2.5	
Organizational Capacity			
11. Project Team Qualifications	1.0	5	12.5%
12. Schedule and Deliverables	1.5	7.5	12.570
Project Costs			
13. Budget	1.0	5	
14. Leverages Other State Funds	0.5	2.5	12.5%
15. Non-State Cost Share Funds	1.0	5	
Community / Stakeholder Support			
16. Community Support and Collaboration	1.5	7.5	100/
17. Disadvantaged Communities	0.5	2.5	10%
Total Possible Score		100	100%

**Table 6: Technical Review Evaluation Criteria and Scoring Standards** 

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
Importance and Applicability			
<ol> <li>Applicability to Solicitation Priorities         To what extent does the project align with the priorities stated in the solicitation (refer to Section 2.1. Funding Priorities), and promote and implement the CWAP?     </li> <li>Scoring: See Standard Scoring Criteria (see section 5/2)</li> </ol>	1	0-5	5
<ul> <li>2. Consistency with and Implementation of State and Federal Plans Extent to which the project implements existing State or federal conservation, restoration, or recovery plans, and relevant regional water plans, including but not limited to: <ul> <li>State Wildlife Action Plan</li> <li>California EcoRestore</li> <li>Central Valley Flood Protection Plan</li> </ul> </li></ul>	1	0-5	5
<ul> <li>Safeguarding California Climate Adaptation Plan</li> <li>California Aquatic Invasive Species Management Plan</li> <li>California Essential Habitat Connectivity Strategy for Conserving a Connected California</li> <li>State and Federal Recovery Plans</li> <li>Natural Community Conservation Plans/Habitat Conservation Plan</li> <li>Integrated Regional Water Management Plans</li> </ul>			
<b>Note</b> - the degree to which the project implements the CWAP is addressed above in Criterion 1. Applicability to Solicitation Priorities.			
Scoring: See Standard Scoring Criteria (see section 5/2)			

<sup>&</sup>lt;sup>1</sup> Planning Projects – where applicable, the evaluation of planning proposals will take into consideration the specific, future on-the-ground project(s) that the pre-project activities are intended to support.

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
3. Project Outcomes – Diversity and Significance of the Benefits	2	(0-5)	10
<b>3(a).</b> Significance of Benefits in Addressing Limiting Factor(s)  Projects must measurably enhance stream flows at a time and location necessary to provide fisheries or ecosystem benefits that improve upon existing flow conditions, are measurable, and significant, in that the help alleviate a limiting factor.			
<b>3(b). Diversity of Benefits</b> The extent to which the project provides multiple tangible benefits and the proposal provides sufficient analysis and documentation to demonstrate its significance and a high likelihood that the benefits will be realized.			
Examples of potential benefits include:  Significant and measurable flow enhancement(s)  Use and reuse water more efficiently Reduce stressors on native species Increase habitat for anadromous fish or threatened and endangered species Provide drought preparedness Provide integrated flood management Expand environmental stewardship			
<ul> <li>Scoring: Proposals <sup>2</sup> that are likely to improve upon a streams limiting factor(s), and</li> <li>provide multiple benefits that are highly significant and is supported by thorough and well-presented documentation will receive 5 points</li> <li>provide multiple benefits that are highly significant but the quality of the supporting documentation is lacking will receive 4 points</li> <li>provide multiple benefits that are of a moderate level of significance and is supported by thorough and well-presented documentation will receive 3 points</li> <li>provide multiple benefits that are of a moderate level of significance but the quality of the supporting documentation is lacking will receive 2 points</li> <li>provide a low level of multiple benefits will receive 1 point</li> <li>Proposals that do not improve upon a waterbodies limiting factor(s), and provide multiple benefits will receive a score of zero</li> </ul>			

<sup>2</sup> Planning proposals will be scored on the anticipated implementation efforts that will result from the proposal submitted.

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
4. Project Outcomes - Durability of Investment	1	0-5	5
Implementation and Acquisition Projects			
The extent to which the project will deliver sustainable outcomes in the long-term.			
Scoring:			
<ul> <li>Proposals that legally protect instream flow dedications (or provide durable improvements to limiting factors impacting streamflow) and provide a well-defined long-term management and maintenance plan for perpetuity will receive 5 points</li> </ul>			
<ul> <li>Proposals that legally protect instream flow dedications (or provide durable improvements to limiting factors impacting streamflow) and provide a well-defined long-term management and maintenance plan for a minimum of 20 years will receive 4 points</li> </ul>			
<ul> <li>Proposals that legally protect instream flow dedications (or provide durable improvements to limiting factors impacting streamflow) and provide a well-defined long-term management and maintenance plan for less than 20 years will receive 3 points</li> </ul>			
<ul> <li>Proposals that do not legally protect instream flow dedications (or provide durable improvements to limiting factors impacting streamflow) and provide a less-than-well-defined long-term management and maintenance plan for less than 20 years will receive 1 to 2 points</li> </ul>			
Proposals that provide an inadequate long-term management and maintenance plan will receive a score of zero			
Planning Projects The degree to which the project will advance future on-the-ground project(s) (i.e., will it advance the project(s) to a shovel-ready stage that qualifies for future implementation funding or will lead to specific future implementation projects?).			
Scoring: See Standard Scoring Criteria (see section 5/2).			
Scientific Study Projects The extent to which the project will generate information and associated products (e.g., publications, models) that will inform water and natural resource policy and management decisions influencing stream flow enhancement efforts.			
<ul> <li>Can the work produce results/outcomes over the duration of the project?</li> <li>Are products of value likely from the project?</li> <li>Is there a plan for widespread and effective dissemination of information gained from the project?</li> </ul>			
Will the information produced by the project be useful to resource managers and policy-makers?			
Scoring: See Standard Scoring Criteria (see section 5/2).			

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
5. Climate Change Considerations  To what extent does the proposal describe susceptibility of the project site to climate change impacts and how the project accounts for and provides for adaptation to those known or potential climate change impacts anticipated at the project site?  Scoring: See Standard Scoring Criteria (see section 5/2).	1	0-5	5
Technical / Scientific Merit			
<ul> <li>6. Purpose and Background</li> <li>The proposal includes a detailed description of the project purpose (i.e. the limiting factor(s) the project will affect) and background (e.g. current/existing baseflow conditions), including sufficient rationale to justify the project need. Project clearly meets specific goals and funding priorities of the CSFEP.</li> <li>Is the underlying basis for the proposed work clearly explained?</li> <li>Are the goals, objectives, hypotheses, and questions clearly stated, reasonable and internally consistent?</li> <li>Are the project location and boundaries clearly delineated?</li> <li>Are the anticipated improvements addressing the limiting factor(s) quantified?</li> <li>Scoring: See Standard Scoring Criteria (see section 5/2).</li> </ul>	2	0-5	10
<ul> <li>7. Approach and Feasibility</li> <li>Is the project description sufficiently detailed to highlight projects objectives, goals, and deliverables to serve as a statement of work for a grant agreement?</li> <li>Is the approach well designed and appropriate for meeting the objectives of the project?</li> <li>Is the project technically feasible from a biological and engineering perspective?</li> <li>Are the means by which each element of the project to be implemented (e.g., methods/ techniques used, materials and equipment used, etc.) adequately described?</li> <li>Does the project apply methods and technologies that are appropriate, understood, and well proven?</li> <li>If not, does the proposal provide an adequate basis for the use of new or innovative technology or practices?</li> </ul> Scoring: See Standard Scoring Criteria (see section 5/2).	1.5	0-5	7.5

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
8. Scientific Merit - Scientific Basis  The scientific basis of the project is clearly described (e.g. provided a clearly articulated conceptual model, if applicable) and based on the best available science.  Are the outcomes reasonable given the approach?  Planning and Scientific Study Projects – Additional Considerations  Is the idea timely and important? Is the study justified relative to existing knowledge?  Extent to which the project will address key scientific uncertainties and fill important information gaps.  Is the project likely to generate novel information, methodologies, and approaches or inform future projects likely to lead to enhanced flow?  How does the proposed study build upon existing knowledge in the watershed?	1	0-5	5
Scoring: See Standard Scoring Criteria (see section 5/2).			
<ul> <li>9. Monitoring, Assessment and Reporting</li> <li>Extent to which the proposal demonstrates a clear and reasonable method for measuring and reporting the effectiveness of the project. The proposed approach to monitoring, assessment, and reporting will be evaluated in the context of the project type, objectives, scale, and complexity of the project.</li> <li>The project proposal demonstrates a clear and reasonable approach for monitoring, assessing, and reporting the performance of the project that is consistent with the project's objectives.</li> <li>The performance measures are appropriate and adequately demonstrate the projects outcomes.</li> <li>Does the proposal leverage existing efforts or produce data that can be readily integrated with such efforts, where applicable/feasible?</li> <li>Does the proposal contain a description of baseline monitoring that would be or has already been conducted, in order to support future effectiveness monitoring and does it appear to be reasonable?</li> </ul>	2	0-5	10
Scoring: See Standard Scoring Criteria (see section 5/2) <sup>3</sup> .			

\_\_\_

<sup>&</sup>lt;sup>3</sup> Planning proposals will be scored on the plan submitted to measure, track, and report on project performance that is consistent with the project's objectives.

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
<ul> <li>10. Data Management and Access Extent to which the proposal clearly demonstrates the means by which data and other information generated by the project will be handled, stored, and made publicly available.</li> <li>Does the proposal identify which databases the project data will be included in and, where appropriate, made compatible with existing databases to support statewide data needs?</li> <li>Where applicable, will geospatial data be delivered to CDFW in an ESRI-useable format where applicable and documented with metadata in accordance with the CDFW Minimum Data Standards</li> <li>If water quality data will be collected by the project, does the proposal discuss integration of data into the State Water Resources Control Board's California Environmental Data Exchange Network (CEDEN) or Groundwater Ambient Monitoring Assessment (GAMA) Program?</li> <li>If the project involves restoration of wetland or riparian areas, does the proposal discuss uploading project data into the EcoAtlas?</li> <li>Scoring: See Standard Scoring Criteria (see section 5/2).</li> </ul>	0.5	0-5	2.5
Organizational Capacity			
<ul> <li>11. Project Team Qualifications The proposal clearly demonstrates that the project team has the qualifications, experience, and capacity to perform the proposed tasks. Scoring: <ul> <li>Proposals that demonstrate an appropriate level of expertise and, where applicable, successful completion of previously funded grants will receive 5 points.</li> <li>Proposals that demonstrate an appropriate level of expertise and, where applicable, successful completion of previously funded grants, but some key subcontractors are not named, will receive 4 points.</li> <li>Proposals in which the project team lacks some expertise, has had some problems with successful completion of previously funded grants, or some key subcontractors are not named, or named subcontractors are not appropriate for work, will receive 2 to 3 points</li> <li>Proposals in which the project team lacks a lot of expertise and/or has had many problems with successful completion of previously funded projects, or no key subcontractors are named, will receive 1 point</li> <li>Proposals in which the project team is unqualified, there have been persistent problems with completing previously funded grants, or problematic subcontractors are identified will receive a score of zero</li> </ul> </li></ul>	1	0-5	5

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
12. Schedule and Deliverables The proposed schedule demonstrates the sequence and timing of project tasks, reasonable milestones, and deliverables. The tasks in the schedule align with the tasks in the project description.	1.5	0-5	7.5
Scoring: See Standard Scoring Criteria (see section 5/2).			
Project Costs			
13. Budget The proposed budget and justification are appropriate to the work proposed, cost effective, and sufficiently detailed to describe project costs. The tasks shown in the budget justification are consistent with the tasks shown in the project description and schedule.	1	0-5	5
<ul> <li>Scoring:</li> <li>Proposals for which the budget is detailed, accurate, and considered reasonable will receive 5 points</li> <li>Proposals for which the budget appears reasonable, contains moderate detail, inaccuracies or unspecified lump sums of up to 20 percent of the total budget will receive 3 to 4 points</li> <li>Proposals for which the budget lacks sufficient detail, includes; many inaccuracies, unspecified lump sums of 20 to 50 percent of the total budget, or inappropriate costs will receive 1 to 2 points</li> <li>Proposals for which the budget lacks sufficient detail, is inaccurate, contains unspecified lump sums exceeding 50 percent of the total budget, or is not cost effective will receive a score of zero</li> </ul>			
14. Leverages Other State Funds To what extent does the proposal leverage other state funds (cash or in-kind services)?	0.5	0-5	2.5
<ul> <li>Scoring:</li> <li>Proposals in which &gt;40% of the budget is funded by leveraging other state funds will receive 5 points</li> <li>Proposals in which 31-40% of the budget is funded by leveraging other state funds will receive 4 points</li> <li>Proposals in which 21-30% of the budget is funded by leveraging other state funds will receive 3 points</li> <li>Proposals in which 11-20% of the budget is funded by leveraging other state funds will receive 2 points</li> <li>Proposals in which 1-10% of the budget is funded by leveraging other state funds will receive 1 point</li> <li>Proposals that do not leverage other state funds (0%) will receive a score of zero</li> </ul>			

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
15. Non-State Cost Share Funds To what extent does the proposal provide private, federal, or local cost share? Cost share includes cash and in-kind services.  Scoring: Non-state cost share of >40% will receive 5 points Non-state cost share of 31-40% will receive 4 points Non-state cost share of 21-30% will receive 3 points Non-state cost share of 11-20% will receive 2 points Non-state cost share of 1-10% will receive 1 point Non-state cost share of 0% will receive a score of zero	1	0-5	5
Community/Stakeholder Support			
<ul> <li>16. Community Support and Collaboration</li> <li>Does the project have broad-based public and institutional support, at the local, regional, or larger scale?</li> <li>Does the applicant demonstrate that the community is engaged in the project by providing funds, in-kind contributions (i.e., administrative/ technical services, labor, materials, equipment, etc.), partnerships, or other evidence of support?</li> <li>Does the applicant describe efforts to include stakeholders in project planning, design, outreach/education, implementation, monitoring, maintenance, etc.?</li> <li>Scoring: See Standard Scoring Criteria (see section 5/2).</li> </ul>	1.5	0-5	7.5

Criteria <sup>1</sup>	Weight Factor	Point Value	Maximum Criteria Score
<ul> <li>17. Disadvantaged Communities         The extent to which the project benefits a disadvantaged community as defined in California Water Code Section 79702(j) (refer to Section 3.10. Disadvantaged Community).     </li> <li>Scoring:         <ul> <li>Projects that are located within and provide benefits to one or more disadvantaged communities will receive 5 points</li> <li>Projects that are either located within but do not provide benefits to a disadvantaged community, or are not located within a disadvantaged community but provide benefits to one or more disadvantaged communities will receive 3 points</li> <li>Projects that are not located within a disadvantaged community and do not provide benefits to a disadvantaged community will receive a score of zero</li> </ul> </li> </ul>	0.5	0, 3, 5	2.5
Total Possible Score	•	<b>,</b>	100

## **6 REQUIREMENTS IF FUNDED**

### 6.1 Awards

The final funding decisions will be made by the Wildlife Conservation Board. Successful applicants will work with an assigned WCB grant manager to develop the grant agreement.

# 6.2 Grant Agreement

Development of grant agreements will begin following announcement of awards. The applicant must submit additional forms before an agreement is prepared and executed. The applicable forms described in this section are for informational purposes only. **Do not submit these forms with your proposal.** Applicants are required to complete, sign, and return the forms when projects are approved for funding. These additional forms include:

- Payee Data Record form (STD. 204)
- Federal Taxpayer ID Number
- Authorizing Resolution (if applicable)

Grant agreements are not executed until signed by both the authorized representative of the grant recipient and WCB. Work performed prior to the start date of a grant agreement will not be reimbursed.

# **Responsibility of the Grantee**

Successful applicants will be responsible for carrying out the work agreed to and for managing finances, including but not limited to, invoicing, payments to subcontractors, accounting and financial auditing, and other project management duties including reporting requirements. All eligible costs must be supported by appropriate documentation. State auditing requirements are described in Appendix D of the Guidelines.

# **Invoicing and Payments**

Grant agreements, with the exception of Acquisition grants, will be structured to provide for payment in arrears of work being performed. Funds cannot be disbursed until there is an executed grant agreement between WCB and the project applicant. Payments will be made on a reimbursement basis (i.e., the grantee pays for services, products or

supplies, submits an invoice that must be approved by the WCB grant manager, and is then reimbursed by WCB). Funds for construction will not be disbursed until all of the required environmental compliance and permitting documents have been received by WCB.

#### **Performance Retention**

WCB may retain from the grantee's reimbursements, for each period for which payment is made, an amount equal to 10 percent of the invoiced amount, pending satisfactory completion of the task or grant. Retention withholding will be modified in the following circumstances:

 WCB will not withhold performance retention from payments for conservation easement acquisition or fee-title land acquisition.

### **Loss of Funding**

Work performed under the grant agreement is subject to availability of funds through the State's normal budget process. If funding for the grant agreement is reduced, deleted, or delayed by the Budget Act or through other budget control actions, WCB shall have the option to either cancel the grant agreement, offer to the grantee a grant agreement amendment reflecting the reduced amount, or to suspend work. In the event of cancellation or suspension of work, WCB shall provide written notice to the grantee and be liable for payment for any work completed pursuant to the agreement up to the date of the written notice and shall have no liability for payment for work undertaken after such date. In the event of a suspension of work, WCB may remove the suspension of work through written notice to the grantee. WCB shall be liable for payment for work completed from the date of written notice of the removal of the suspension of work forward, consistent with other terms of the grant agreement. In no event shall WCB be liable to the grantee for any costs or damages associated with any period of suspension invoked pursuant to this provision, nor shall WCB be liable for any costs in the event that, after a suspension, no funds are available and the grant agreement is then cancelled based on budget contingencies.

Actions of the State that may lead to suspension or cancellation include, but are not limited to:

- Lack of appropriated funds.
- Executive order directing suspension or cancellation of grant agreements.
- WCB or California Natural Resources Agency directive requiring suspension or

cancellation of grant agreements.

Actions of the grantee that may lead to suspension or cancellation of the grant agreement include, but are not limited to:

- Withdrawing from the grant program
- Failing to acquire land at an approved fair market value
- Losing willing seller(s)
- Failing to submit required documentation within the time periods specified in the grant agreement
- Failing to submit evidence of environmental or permit compliance as specified by the grant agreement
- Changing project scope without prior approval from WCB
- Failing to complete the project
- Failing to demonstrate sufficient progress
- Failing to comply with pertinent laws

# 6.3 Signage

Successful applicants must include signage, to the extent practicable, informing the public that the project received funds through WCB from the Water Quality, Supply, and Infrastructure Improvement Act of 2014 (CWC §79707[g]). At a minimum, project signs will display logos for WCB and the Water Quality, Supply, and Infrastructure Improvement Act of 2014.

# 7 DEFINITIONS AND LINKS

### 7.1 Definitions

### Acquisition

Acquisition means obtaining a fee interest or any other interest in real property, including, easements, leases, water, water rights, or interest in water obtained for the purposes of instream flows and development rights (CWC §79702[a]).

### **Conjunctive Use**

Conjunctive use is the practice of storing surface water in a groundwater basin in wet years to be available for withdrawal in dry years.

### **Disadvantaged Community**

Disadvantaged community means a community with an annual median household income that is less than 80 percent of the statewide annual median household income (CWC §79505.5).

### **Eligible Entities**

Eligible entities are public agencies, nonprofit organizations, public utilities, federally recognized Indian tribes, state Indian tribes listed on the Native American Heritage Commission's California Tribal Consultation List, and mutual water companies (CWC §79712[a]).

#### **Enhanced Stream Flow**

Enhanced stream flow is a change in the amount, timing and/or quality of the water flowing down a stream, or a portion of a stream, to benefit fish and wildlife.

### **Federally Recognized Indian Tribe**

Federally recognized tribes are those Indian tribes that are recognized by the United States Department of the Interior, Bureau of Indian Affairs and listed annually in the Federal Register.

#### **Forbearance**

Forbearance is refraining from doing something that one has a legal right to do; in this case, refraining from using a legal water right.

### Hydrograph

A Hydorgraph is the rate of flow (discharge) versus time past a specific point in a river, or other channel or conduit carrying flow. The rate of flow is typically expressed in cubic meters or cubic feet per second (cms or cfs).

#### **Instream Flows**

Instream Flows are a specific streamflow, measured in cubic feet per second, at a particular location for a defined time, and typically following seasonal variations (CWC §79702(m)).

#### **Mountain Meadows**

For the purposes of this Solicitation, mountain meadows include wet meadow, fresh

emergent wetland, riverine, lacustrine, aspen, and montane riparian as described in <u>California Wildlife Habitat Relationships</u> (CWHR, Mayer and Laudenslayer 1988).

### **Mutual Water Companies**

Mutual water companies are any private corporation or association organized for the purposes of delivering water to its stockholders and members at cost, including use of works for conserving, treating and reclaiming water. Mutual water companies are organized under California Corporations Code Section 14300. To be eligible for funding, proposals must have a clear and definite public purpose and benefit the customers of the water system and not the investors.

### **Nonprofit Organization**

Nonprofit organization means an organization qualified to do business in California and qualified under §501(c)(3) of Title 26 of the United States Code (CWC §79702[p]).

### "Paper" water

Paper water refers to water rights that may not be available in an over-allocated waterway.

#### **Performance Measure**

A performance measure is a quantitative measure used to track progress toward a project objective/desired outcome.

### **Public Agency**

Public agency means a state agency or department, special district, joint powers authority, county, city, city or county, or other political subdivision of the state (CWC §79702[s]).

### **Public Utilities**

Public utilities are privately owned electric, natural gas, telecommunications, water, railroad, rail transit, and passenger transportation companies that are regulated by the Public Utilities Commission. To be eligible for funding, proposals must have a clear and definite public purpose and benefit the customers of the water system and not the investors.

#### **State Indian Tribe**

State Indian tribes are those Indian tribes that are listed on the Native American Heritage Commission's California Tribal Consultation List.

#### State Wildlife Action Plan

The <u>State Wildlife Action Plan (SWAP)</u> is the key wildlife conservation planning tool for California. The SWAP takes an ecosystem approach for conserving California's fish and wildlife resources by identifying strategies intended to improve conditions of Species of Greatest Conservation Need and the habitats upon which they depend (CDFW 2015). The SWAP 2015 Update is a guide for resource managers, conservation partners, and the public in how they can participate in conserving California's precious natural heritage.

### Water Right

A Water Right is a legal entitlement authorizing water to be diverted from a specified source and put to a beneficial, non-wasteful use (CWC §79702(ab)).

#### "Wet" Water

"Wet" Water is the water appropriated within a water right that can be delivered even in an over-allocated waterway.

#### Wetlands

Wetlands are lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface or the land is covered by shallow water. For purposes of this classification, wetlands must have one or more of the following three attributes: (1) at least periodically, the land supports predominantly hydrophytes; (2) the substrate is predominantly undrained hydric soil; and (3) the substrate is non-soil and is saturated with water or covered by shallow water at some time during the growing season of each year (Cowardin et al. 1979).

### 7.2 Links

# **State Departments and Programs:**

### **Wildlife Conservation Board**

- WCB Strategic Plan
- WCB Guidelines
- Proposition 1 FAQ

#### **California Department of Fish and Wildlife**

- Grant Opportunities
- Proposition 1 Res toration Grant Programs
- ERP Conservation Strategy
- State Wildlife Action Plan
- California Wildlife Habitat Relationships (CWHR)
- Coho Salmon Habitat Enhancement Leading to Preservation Act (Coho HELP Act, AB 1961, Huffman)
- Habitat Restoration and Enhancement Act of 2014 (AB 2193, Gordon)
- Priority Unscreened Diversion List for the Central Valley

### **California Conservation Corps**

Proposition 1

### **California Natural Resources Agency**

- Bond Accountability
- California EcoRestore

### **California Department of Conservation**

Watershed Program

# California Department of Industrial Relations California Department of Water Resources

Integrated Regional Water Management

#### **State Water Resources Control Board**

- California Environmental Data Exchange Center
- eWRIMS Electronic Water Rights Information Management System
- Financial Assistance Application Submittal Tool (FAAST)
- Surface Water Ambient Monitoring Program

### Other Relevant Resources:

A Practitioner's Guide to Instream Flow Transactions in California (SWIFT)

**California Aquatic Resources Inventory** 

**California Rapid Assessment Method** 

**California Water Action Plan** 

California Wetland Monitoring Workgroup

#### **CEQA Information**

- Summary
- California State Clearinghouse Handbook

### **Climate Change Information**

- CDFW's Climate Science Program
- Safeguarding California: Reducing Climate Risk
- National Fish, Wildlife, and Plants Climate Adaptation Strategy

#### **Coastal Wetlands Information**

United States Environmental Protection Agency

### **Disadvantaged Community Information**

Disadvantaged Communities Mapping Tool

### **EcoAtlas**

#### **Enabling Legislation**

Water Quality, Supply, and Infrastructure Improvement Act of 2014 (Proposition 1)

#### **Metadata Information**

- Biogeographic Information and Observation System (BIOS)
- Federal Geographic Data Committee

#### **Mutual Water Companies**

California Corporations Code §14300

#### **National Oceanic Atmospheric Administration**

#### **NEPA Information**

United States Environmental Protection Agency

#### Recovery Plans for Coho Salmon, Steelhead, and Chinook Salmon

- 2013 Task List for the Steelhead Restoration and Management Plan for California (DFG 1996)
- Recovery Strategy for California Coho (DFG 2004)
- <u>Coho Salmon Recovery Tasks</u> this site contains the most recent changes to the Coho Recovery Strategy and must be used for task selection instead of the original document (above)
- Southern California Steelhead Recovery Plan NOAA Final Version: January 2012
- South-Central California Steelhead Recovery Plan NOAA Final: September 2013
- Recovery Plan for Evolutionarily Significant Unit of Central California Coast Coho Salmon Final Plan: September 2012

- List of Central California Coast Coho Salmon Recovery Actions
- Recovery Plan for the Evolutionarily Significant Unit of Southern Oregon/Northern California
   Coast Coho Salmon Public Final: September 2014
- Recovery Plan for the Evolutionarily Significant Units of Sacramento River Winter-Run Chinook Salmon and Central Valley Spring-Run Chinook Salmon and the Distinct Population Segment of California Central Valley Steelhead NOAA Final: July 2014
- <u>Coastal Multispecies Recovery Plan, North Central California Coast Recovery Domain:</u>
   <u>California Coastal Chinook Salmon, Northern California Steelhead, Central California Coast Steelhead NOAA Public Draft: October 2015</u>

### Sacramento-San Joaquin Delta

- Map of Legal Delta
- Statutory Definition of Legal Delta (CWC §12220)

#### **United States Fish and Wildlife Service**

#### **United States Forest Service**

### **Water Conservation and Efficiency Plans**

- U.S. Environmental Protection Agency
- Alliance for Water Efficiency