

## STAFF SUMMARY FOR APRIL 26-27, 2017

**23. MARINE RESOURCE COMMITTEE****Today's Item**Information Action 

Receive summary from Mar 23, 2017 MRC meeting and adopt MRC recommendations. Receive update on MRC work plan and draft timeline, and discuss and approve new topics for MRC review.

**Summary of Previous/Future Actions**

- Most recent MRC meeting Mar 23, 2017; MRC, San Clemente
- **Today approve MRC recommendations** **Apr 26-27, 2017; Van Nuys**
- Next MRC meeting Jul 20, 2017; MRC, Santa Rosa

**Background**

MRC works under FGC direction to set and accomplish its current work plan (Exhibit 1).

***Meeting Summary***

MRC met on Mar 23 and covered the following topics:

- Nearshore commercial fishery – permit transfer fee options
- Sea cucumber commercial fishery – fishery status and possible regulation changes
- Red abalone – fishery management plan progress
- Pacific herring – fishery management plan progress
- Marine Life Management Act master plan for fisheries – amendment process update
- U.S. Bureau of Ocean Energy Management offshore wind energy – overview of stakeholder engagement
- Fisheries Bycatch Workgroup – update
- Fishing communities – regional meetings planning

MRC also discussed possible topics for the Jul MRC meeting, which is reflected in the updated work plan. A written summary of the meeting is provided as Exhibit 2.

***MRC Recommendations***

Based on the meeting discussion, MRC has three recommendations for FGC consideration:

1. *Commercial nearshore and deeper nearshore fishery permits:* Include a permit transfer fee range of \$1,000 - \$2,000 in the proposed rulemaking scheduled for notice in Jun 2017, as recommended by DFW, and include processing procedure changes as proposed by DFW.
2. *Commercial sea cucumber fishery:* Support DFW recommendation to prepare a rulemaking to amend commercial sea cucumber management measures and add to the rulemaking calendar for 2017 (see Agenda Item 32B for specific schedule proposed by DFW).

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3. *U.S. Bureau of Ocean Energy Management (BOEM) offshore wind stakeholder engagement:* Continue MRC tracking of this topic with general updates scheduled as necessary.

***New Agenda Topics:***

Based on a request by a commenter under public forum at the Mar 2017 MRC meeting, MRC recommends that an informational overview of the federal process related to the drift gill net swordfish fishery be added to the MRC work plan for Jul 2017.

**Significant Public Comments (N/A)****Recommendation**

**FGC staff:** Approve MRC recommendations 1-3 and consider potential new agenda topic recommended for Jul MRC meeting.

**Exhibits**

1. [MRC 2017 Work Plan, updated on Apr 11, 2017](#)
2. [Meeting summary from Mar 23, 2017 MRC meeting](#)

**Motion/Direction**

Moved by \_\_\_\_\_ and seconded by \_\_\_\_\_ that the Commission approves recommendations and the proposed new agenda topic from the March 23, 2017 Marine Resources Committee meeting.

**OR**

Moved by \_\_\_\_\_ and seconded by \_\_\_\_\_ that the Commission approves recommendations and the proposed new agenda topic from the March 23, 2017 Marine Resources Committee meeting, except \_\_\_\_\_.

**Marine Resources Committee (MRC) 2017 Draft Work Plan:** Scheduled topics and timeline for items referred to MRC from the California Fish and Game Commission  
(Updated for Apr FGC 2017 meeting)

TOPIC	TYPE	2017		
		MAR 23	JUL 20	NOV 9
		San Clemente	Petaluma	Marina
<b>Management Plans</b>				
Update to MLMA Master Plan - Fisheries	MP amendment	X	X	X
Abalone FMP / ARMP update	FMP development	X	X	X
Herring FMP Updates	FMP development	X	X	
<b>Regulatory</b>				
Electronic Landings Data System	DFW project	X		
Kelp & Algae Harvest Management	DFW project	X		
Nearshore Fishery Structure Review	Referral for review	X/R		
Sea cucumber fishery status and update	Referral for review	X	X/R	
Aquaculture Best Management Practices			X/R	
<b>Emerging Management Issues</b>				
California's Fishing Communities	MRC project	X	X	X
Offshore Wind Energy (BOEM project)	Informational	X		
<b>Informational / Special Topics</b>				
Marine Debris and Plastic Pollution	Informational		X	
<b>Special Projects</b>				
Fisheries Bycatch Workgroup	MRC workgroup	X	X	

**KEY:** *X* Discussion scheduled      *R* Recommendation to FGC anticipated

**Commissioners**  
**Eric Sklar**, President  
Saint Helena  
**Jacque Hostler-Carmesin**, Vice President  
McKinleyville  
**Anthony C. Williams**, Member  
Huntington Beach  
**Russell E. Burns**, Member  
Napa  
**Peter S. Silva**, Member  
El Cajon

STATE OF CALIFORNIA  
Edmund G. Brown Jr., Governor

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## Fish and Game Commission



*Wildlife Heritage and Conservation*  
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### MARINE RESOURCES COMMITTEE

Committee Co-Chairs: President Sklar and Commissioner Silva

### March 23, 2017 Meeting Summary

*The following is a summary of the meeting as prepared by staff.*

#### Call to order

The meeting was called to order at 9:05 a.m. by Co-chair Sklar at the Holiday Inn Express, 35 Via Pico Plaza, San Clemente, California. Co-chair Sklar gave the opening remarks.

Valerie Termini introduced Fish and Game Commission (FGC) and California Department of Fish and Wildlife (DFW) staff, and outlined meeting procedures and guidelines, noting that the Committee is a non-decision making body that provides recommendations to FGC on marine items. She reminded participants that the meeting was being audio-recorded and would be posted to the FGC website. The following Committee chairs, FGC and DFW staff, and invited speakers were in attendance:

#### *Committee Chairs*

Eric Sklar	Present
Peter Silva	Present

#### *FGC Staff*

Valerie Termini	Executive Director
Elizabeth Pope	Acting Senior Environmental Scientist
Heather Benko	Sea Grant Fellow

#### *DFW Staff*

David Bess	Deputy Director and Chief, Law Enforcement Division
Mike Stefanak	Assistant Chief, Law Enforcement Division
Bob Puccinelli	Captain, Law Enforcement Division
Craig Shuman	Manager, Marine Region
Tom Barnes	Program Manager, State Managed Fisheries, Marine Region
Sonke Mastrup	Program Manager, Invertebrate Fisheries, Marine Region
Tom Mason	Senior Environmental Scientist Supervisor, Marine Region
Traci Larinto	Senior Environmental Scientist, Marine Region

Ian Taniguchi                      Senior Environmental Scientist, Marine Region  
Carlos Mierles                      Environmental Scientist, Marine Region  
Travis Tanaka                      Environmental Scientist, Marine Region

*Other Invited Speakers*

Chris Potter                      Environmental Scientist, California Ocean Science Trust (OST)  
Sara Shen                      Program Manager (DFW contractor), Marine Life Management  
Act master plan amendment process  
Sarah Valencia                      Program Manager (DFW contractor), Herring Fisheries  
Management Plan (FMP) development process

**1. Approve agenda**

The Committee approved the agenda without changes.

Co-chair Silva invited David Bess to present Bob Puccinelli with an award in recognition of 25 years with DFW.

**2. Public forum for items not on the agenda**

Pete Halmay: Made a presentation on issues and challenges facing small scale, spatially explicit, and sedentary fisheries such as sea urchin. He cited the need for additional data collection and DFW support, and recommended an apprenticeship program for new entrants and exploring a permit buyback program for those leaving the fishery.

Sara Shen: Announced a “community gathering” to discuss south coast marine protected areas (MPA) baseline information was scheduled after the MRC meeting and that a joint presentation by DFW and OST will be provided at the April 2017 FGC meeting.

George Osborn (representing California Sport Fishing League): Commented that proposed SB 234 was recently amended to require FGC to compile and report to the California State Legislature on local regulations affecting pier fishing, and requested MRC support the bill as amended. President Sklar requested that staff review the bill as amended and report to FGC on feasibility of the project at its April meeting.

Butch Powers: Commented that the nearshore fishery community in San Luis Obispo is suffering impacts from recent stormy weather. When there is a closure in March and April preceded by stormy weather, fishers are missing their quota. He requested that FGC allow fishers to fish during closed months to reach their allotted quota. A commenter expressed concern over the State’s proposal for landing tax increases, and requested clarification if the nearshore permit transfer fees are associated with them. President Sklar clarified that the potential landing tax increase was part of a broader budget discussion before the Legislature on closing the budget gap, and MRC does not have direct input.

Paul Weakland: Requested DFW improve record keeping.

Tara Brock (Pew Charitable Trusts): Requested an update on the set gill net sword fish fishery be scheduled as it had been some time since the last update.

### **3. Staff and agency updates**

#### **(A) FGC - Climate change policy**

Valerie Termini provided an update on FGC efforts to develop a policy; a draft will be available for public comment later this year.

#### **(B) DFW - Electronic reporting for commercial fishery landing**

Travis Tanaka gave a progress report on DFW implementation of electronic reporting, highlighting the proposed regulatory timeline.

DFW confirmed that there would still be a paper record for personal record keeping and that the format is the same as the current federal standard. Attendees provided general support for the transition to electronic reporting.

#### **(C) DFW - Kelp and algae harvest**

Craig Shuman provided an update on DFW's tribal outreach efforts on possible kelp and algae harvest regulatory changes, originally presented to the MRC in November 2016. He also provided a general update on a series of upcoming artificial reef scoping meetings to share perspectives, needs, and concerns around the topic.

#### **(D) DFW - Law enforcement**

David Bess provided an update on prosecution of lobster fishery violations. He highlighted the need to engage with district attorneys (DAs) to provide training on wildlife and environmental crime and process bottlenecks. Two primary issues were identified as diversion and the effects of Proposition 47, which reduces many transgressions to misdemeanors. He identified that engaging with local DAs is essential to creating a better outcomes with DA offices.

### **4. U.S. Bureau of Ocean Energy Management (BOEM) offshore wind stakeholder engagement**

Chris Potter provided an informational overview of the offshore wind energy planning process under development through the BOEM Intergovernmental Renewable Energy Task Force. This was an information-sharing opportunity to notify the public that the process is beginning; no final projects have been proposed.

Chris Potter and FGC staff confirmed that projects would be sited in federal waters, outside FGC authority. If a future project traverses state waters with potential impacts to State-managed fisheries, FGC authority might be a more direct issue.

### *MRC Recommendation*

MRC recommends continued MRC tracking and scheduling general updates as necessary.

## **5. Nearshore and deeper nearshore fishery permits**

Traci Larinto provided an update on the proposed changes to the nearshore and deeper nearshore permit structure. At the November 2016 MRC meeting, DFW had three recommendations: (1) change the nearshore fishery permit transfer rate from 2-to-1 to 1-to-1; (2) make deeper nearshore permits transferable; and (3) increase transfer fees that would apply to both types of permits, within a range of \$1,000 to \$2,000.

Previously MRC had requested that DFW bring to the March 2017 meeting a specific transfer fee proposal. As follow-up, Ms. Larinto informed MRC that the cost analysis was still underway by DFW staff, but that the specified range still applied. She also highlighted new administrative fixes to the permit process identified since the last MRC meeting, including the process and timeline to transfer permits upon the death of a permittee.

### *Public Discussion*

The majority of comments were in general support for the transfer structure as proposed by DFW, although one commenter opposed changes to the current \$500 transfer fee. Additional clarification on proposed administrative aspects of permits in cases of permit holder death was provided.

### *MRC Recommendation*

MRC recommends that FGC approve for inclusion in the proposed rulemaking a range of fees of \$1,000-\$2,000 for each permit as identified by DFW for commercial nearshore and deeper nearshore fishery permits, and include processing procedure changes as proposed by DFW. MRC supports the rulemaking scheduled to commence in June 2017.

## **6. Discussion of potential commercial sea cucumber regulation changes**

Carlos Mireles presented DFW's evaluation of the commercial sea cucumber fishery and status of the stock, and findings that the fishery is showing a trend of significant declines. Currently the fishery may operate year-round with no closures; therefore DFW recommends that a season length be established around the spawning season of the sea cucumber. Enacting a commercial regulatory season would be an immediate step to help populations rebuild while also allowing the fishery to continue.

### *Public Discussion*

Fishery participants confirmed that they have seen a decrease in the fishery attributed to increased year-round pressure, although not all agreed that the resource itself was in jeopardy.

Commenters expressed general support for some type of closed season or management measures to assist the population and avoid fishery collapse.

Additional discussion took place regarding scientific monitoring techniques for sea cucumber. While there was support for long-term monitoring, commenters recognized that the declines in the fishery observed by both DFW and the commercial fleet were significant enough to warrant implementation of a closed season now as an important initial step.

#### *MRC Recommendation*

MRC recommends that FGC support DFW's recommendation to schedule a rulemaking for the commercial sea cucumber fishery in 2017, with a specific regulatory timeline to be proposed by DFW at the April 2017 FGC meeting.

### **7. Updates on current fishery management plan (FMP) development efforts**

#### **(A) Red Abalone FMP**

Sonke Mastrup presented an update on progress in development of a red abalone FMP, including a general timeline, associated California Environmental Quality Act (CEQA) review, and regulatory processes. DFW estimates that a draft management framework for the FMP will be completed in time for discussion at the July 2017 MRC meeting, and that the FMP and CEQA documents will be finalized in 2018, leading to FGC adoption and regulatory process in 2019. DFW will continue to update MRC and FGC as appropriate.

#### *Public Discussion*

Paul Weakland asked what benefit the "no fishing" policy has had on black abalone and expressed concern about the FMP process.

The MRC co-chairs both supported continued updates on the FMP progress to MRC. Sonke Mastrup offered that July MRC could be a good avenue for an update given the proximity to the abalone fishery.

#### *MRC Direction*

MRC requested an update on the FMP at the July 2017 MRC in Santa Rosa.

#### **(B) Pacific Herring FMP**

Sarah Valencia provided an update on the progress of the FMP including how and why specific stakeholder comments were addressed in the FMP.

#### *Public Discussion*

One general comment of support was provided for the Pacific Herring FMP as an apparent successful model for FMP implementation, and support was expressed for



the decision to not include round haul gear in the fishery.

**(C) Marine Life Management Act master plan for fisheries (MLMA Master Plan) and discussion on stakeholder engagement**

Craig Shuman provided an update and overview of stakeholder engagement processes, DFW outreach efforts, and products developed as part of information-gathering projects. This included discussion on DFW testing of an outreach decision support tool (DST) developed by Kerns & West and the Center for Ocean Solutions that identifies potential outreach methods based on audience needs and required scope. DFW staff tested the tool and found it re-affirmed approaches already utilized by DFW and does not anticipate employing it as a MLMA Master Plan tool.

*Public Discussion*

Comments were made that the selection of management approaches should consider cost when looking at a data set or management structure, including priority, timeline, and “how-to” for DFW actions.

Co-chair Sklar and Craig Shuman both supported outreach as valuable within the MLMA amendment process but that outreach and management efforts need to be at appropriate scale and level of funding in order to make informed decisions about management strategies.

**8. Marine Resources Committee special projects**

**(A) Fisheries Bycatch Workgroup**

Elizabeth Pope reported on Fisheries Bycatch Workgroup (BWG) progress toward completing its work plan and future meeting schedule. BWG had a teleconference meeting on March 17, 2017, during which members supported alignment of work products with the MLMA Master Plan amendment process, with a final BWG product by late 2018. BWG members supported FGC staff commitment to integrate member comments in the work plan and provide a version for review before the next meeting, targeted for April or May.

*Public Discussion*

A BWG member expressed support for BWG focus on aligning products with the MLMA Master Plan amendment timeline, but also supported looking at existing statutes and policies and an assessment of bycatch data. While BWG does not have capacity to do the data assessment, it should be able to provide recommendations for consideration.

Co-chair Sklar supported the continued efforts of BWG and alignment with the MLMA Master Plan timeframe.

**(B) Fishing Communities**

Heather Benko reported that regional fishing communities meetings were being

developed for spring/summer 2017. She presented two options for scheduling: (1) to have a sequential series of meetings along the coast in one short time frame, or (2) schedule meetings to align with the existing FGC 2017 schedule.

Co-chair Sklar suggested a hybrid method for meeting planning, to maximize staff and public participation by aligning meetings with the existing FGC and MRC schedule where possible, and scheduling separate meetings where smaller ports are farther apart (e.g., along the north coast).

*MRC Direction*

Directed staff to schedule fishing communities meetings, commencing in late spring/early summer 2017.

**9. Future agenda items**

**(A) Review work plan, agenda topics, and timeline**

Following discussion, MRC recommended that staff explore scheduling a sea cucumber fishery update, best management practices for aquaculture leases, and possible BOEM project update for the July MRC meeting.

**(B) Potential new agenda topics for Commission consideration**

Based on request under Item 2 public forum, MRC recommends that an informational overview of the federal process related to the drift gill net swordfish fishery be added to the MRC work plan for July 2017.

The meeting adjourned at 2:30 p.m.