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9000 Area Planning / Documentation

9100 Emergency Notification

9110 Initial Awareness, Assessment & Notification Sequence

INITIAL INFORMATION Complete all required sections of the pollution incident folder

Reporting Party Name: _____

Reporting Party Address: _____

Reporting Party Phone Number _____

Responsible Party Name: _____

Responsible Party Address: _____

Responsible Party Phone Number: _____

What happened? _____

What material was released? _____

How much was released? _____

Where material was released (City, County, State) _____

Location to nearest street corner or landmark: _____

When did it happen? _____

When was it discovered? _____

How did it happen? _____

What caused the discharge? _____

ACTION CHECKLIST

- ☐ Upon receiving notification of a spill, complete a Pollution Incident Case Folder
- ☐ Ask reporting party if NRC & California OES have been notified
- ☐ Notify NRC, 1-800-424-8802
- ☐ Notify California OES, 1-800-852-7550
- ☐ Is spill in our Zone? If not notify the EPA, 1-800-300-2193
- ☐ Consider if reporting party is a reliable source. If not, then try to have a local agency (fire, police, harbor master, etc.) confirm the spill.
- ☐ If possible, determine if spill is cleanable and if Responsible Party is taking sufficient removal action
- ☐ Notify Pollution Team Leader and ensure they are making further notifications, assist as necessary.
- ☐ Notify Chief of Incident Management Division (Team Leader should make this notification. Remind them that you haven't. Assist as necessary.)
- ☐ Notify Chief of Response
- ☐ Is Responsible Party taking sufficient action? If not, initiate federal cleanup if cleanup is feasible or source is in imminent danger of spilling further. Pollution Team leader will work directly with Chief of Incident Management Division in making determination.
- ☐ Notify duty Investigating Officer if tankerman or licensed person in charge is involved.
- ☐ Notify duty Investigating Officer if incident involves a commercial vessel and spill is over 10,000 gallons of oil, and confirm alcohol/drug testing.
- ☐ If spill is greater than 100 gallons or a there is significant public/media interest, send POLREP

COMMENTS: Under Section 311 of the Clean Water Act, the Coast Guard has the responsibility to provide a safe and adequate response to oil discharges, or potential threats of discharges in the Navigable Waters and connecting tributaries of the United States. Responders will investigate source, cause, and any other violations of laws; assess discharge severity and cleanup feasibility; ensure cleanup action is undertaken.

ADDITIONAL REFERENCES:

- (a) 40 CFR 300, National Contingency Plan [Link](#)
- (b) Sector San Francisco Area Contingency Plans
- (c) Region IX, Regional Contingency Plan
- (d) Sector San Francisco, OSLTF and CERCLA access guidelines (IMD bookshelf).

9200 Personnel and Services Directory

9210 Federal Resources/Agencies

Refer to [Section 5010 of the Region 9 Contingency Plan](#).

9220 State Resources/Agencies

Refer to [Section 5011 of the Region 9 Contingency Plan](#).

9230 Local Resources/Agencies

For a list of local resources/agencies, contact Sector SF 415-399-7320

9240 Private Resources

For a list of private regional resources, please see the [Western Response Resource List](#).

9250 Stakeholders

See [section 1330](#) for a list of area stakeholders.

9300 Draft Incident Action Plan (IAP)

Refer to the [Region 9 Contingency Plan](#).

9400 Area Planning Documentation

9410 Discharge and Release History

Summary of Statistical Data

Data extracted from the Coast Guard Marine Information for Safety and Law Enforcement.

Total Reported Oil Pollution Incidents for Sector San Francisco/Year - Chart 1							
	2003 Year	2004 Year	2005 Year	2006 Year	2007 Year	Total	Avg
Total Number of Oil Pollution Incidents	192	196	196	303	412	1,299	259.8

Total Reported Oil Spills By Source/Year - Chart 2							
	2003 Year	2004 Year	2005 Year	2006 Year	2007 Year	Total	Avg
Facilities (All non-vessels)	30	34	38	73	121	296	59.2
Military / Public Vessel	6	8	2	16	13	45	9
Fishing Vessel	20	18	11	23	16	88	17.6
Commercial Vessel	2	18	27	37	28	112	22.4
Non-Commercial Vessel	50	30	48	51	72	251	50.2
Unknown Source	81	87	82	111	162	523	104.6

Total Reported Oil Pollution Incidents/Month for 2007 - Chart 3		
	Total	Avg
Total Number of Oil Pollution Incidents	412	34

Total Amount of Oil Discharged and/or Hazardous Material Released (gallons)	60,945	5078
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Total Amount of Oil and/or Hazardous Material Released by Vessels/Month for 2007 - Chart 4

	Total	Avg
Total Amount of Oil and/or Hazardous Material Released	59,957	4,996

Total Amount of Oil and/or Hazardous Material Released by Non-Vessel Sources/Month for 2007 - Chart 5

	Total*	Avg
Total Amount of Oil and/or Hazardous Material Released	1,000	83.3

Total Reported Oil Spills by Size/Month for 2007 - Chart 6

	Total	Avg
# of Spills between 0 - 10 gallons	361	30.1
# of Spills between 10 - 100 gallons	36	3
# of Spills between 100 - 1,000 gallons	5	.4
# of Spills 1,000 gallons >	1	.1

Total Reported Oil Spills By Source/Month for 2007 - Chart 7

	Total	Avg
Facility / Non-Vessel Source	121	10.1
Military / Public Vessel	13	1.1
Fishing Vessel	16	1.3
Commercial Vessel	28	2.3
Non-Commercial Vessel	72	6
Unknown Source	162	13.5

Penalty Action:	Total	Avg
Civil Penalty (MV)	1	.1
Civil Penalty (TK)	15	1.25
Letter of Warning (LOW)	33	2.75
No Action Required	364	30.3

Please Note: Oil Discharge data includes all discharges within the USCG response zone, including wetlands and adjacent waterways. *Approx. 58000 gallons discharged due to the M/V Cosco Busan

Sector San Francisco Pollution Statistics: 2003 to 2007

Year	2003	2004	2005	2006	2007	Totals	Average
Total Reported Oil Pollution Incidents for Sector SF	192	196	196	303	412	1,299	259.8

Penalty Action:	2003	2004	2005	2006	2007	Totals	Average
Civil Penalty (MV)	18	4	1	4	1	28	6
Civil Penalty (TK)	25	9	20	19	15	88	18
Letter of Warning	31	40	42	48	33	194	39
No Action Required	99	132	133	232	364	960	192

Spill Source	2003	2004	2005	2006	2007	Totals	Average
Facility / Non Vessel	30	34	38	73	121	296	59
Military/Public Vessel	6	8	2	16	13	45	9
Fishing Vessel	20	18	11	23	16	88	18
Commercial Vessel	2	18	27	37	28	112	22
Non-Commercial Vessel	50	30	48	51	72	251	50
Unknown Source	81	87	82	111	162	523	105

For the year to date July 2005, Sector San Francisco had responded to 73 FPN cases totaling \$ 24 million in costs.

9420 Risk Assessment

9420.1 North Coast

Spill history for the North Coast Area was obtained primarily from the Coast Guard's MSIS Marine Pollution Information Product. Data was retrieved via the G-MIM Field Access Reporting System for the period 1 January 1984 through 30 June 1991. Data for the period 1 July 1991 through the present cannot be accessed and, therefore, have not been analyzed as part of the area spill history. EPA, State and local records supplied no additional data and have records that are less complete and detailed than the MSIS data.

Analysis of the spill history shows that 150 spill cases were documented during the aforementioned period for a total of 11,516 gallons. Based on these figures, the average spill size was calculated to be 77 gallons (1.8 barrels). The highest volume spill, 60,000 gallons, was not included in this average slice it would significantly skew results. The second largest spill volume, 3,000 gallons, was included, though. The majority of spills were in the 5 to 25 gallon range.

Humboldt Bay is the only harbor between San Francisco and Coos Bay with channels deep enough to permit passage of large, commercial oceangoing vessels. In 1991, Humboldt Bay received 227 commercial vessels; 104 foreign cargo ships, 42 cargo barges, and 80 chemical and petroleum vessels. Approximately 2.5 million barrels of petroleum products are delivered annually via tank barges and tank vessels to three petroleum-receiving facilities (Chevron, UNOCAL, and PG & E).

Although Humboldt Bay is the only harbor with petroleum facilities and tank vessel and tank barge traffic, it is clear that the possibility of a large petroleum spill exists along the entire North Coast. Heavy coastwise tanker traffic transits this area on runs between Alaska and the ports of San Francisco and Los Angeles. While it is recognized that the majority of this tanker traffic has voluntarily agreed to transit 50 miles off the California coast, many vessels transit much closer. Furthermore, tugs with tank barges typically do not transit 50 miles offshore when making runs between various ports along the West Coast.

Based on definitions contained in Encl (I) to COMDTNOTE 16471, the most probable and maximum most probable spill amounts for the North Coast Area would be 1.8 barrels and 71 barrels, respectively.

9420.2 San Francisco Bay and Delta

Description of Major Oil Spills

The following six major oil spills are of historical importance to this planning area:

Date of Spill	Name of Spill
01/18/71	Oregon Standard & Arizona Standard
10/31/84	Puerto Rican
04/23/88	Shell Carquinez
10/27/96	Cape Mohican
04/27/04	Kinder Morgan Pipeline
11/07/07	Cosco Busan

Oregon Standard & Arizona Standard (18 January 1971)

Size of Spill: 27,600 barrels (1,159,200 gallons).

Type of Oil: Bunker fuel oil

Location of Spill: Golden Gate Bridge

Trajectory of Oil: "Within a few hours, oil had been transported with the flood tide to the north side of Angel Island. Soon after, the current started to ebb carrying most of the spilled oil out to sea. Most of the oil left inside the bay was stranded on the northern shore area of the San Francisco peninsula. Some oil impacted the western shore of the South Bay down to 3 mi south of the Oakland Bay Bridge. Oil was also found on the south shore of the Tiburon peninsula and a small amount entered Richardson Bay. The South Bay was not impacted due to its sluggish circulation and north moving surface flow."

"The heavy concentration of oil which moved seaward split after passing the bay headlands sending an estimated 50% to the north and the remainder to the south."

Amplifying Information: The spill was caused by the collision of the *Oregon Standard* and the *Arizona Standard* near the Golden Gate Bridge. 4,000 seabirds were killed as a result of the spill. The collision led to the Bridge to Bridge Radiotelephone Act, which requires all vessels to monitor Channel 13 VHF-FM.

Puerto Rican (31 October 1984)

Size of spill: 25,000-35,000 barrels (1,000,000 - 1,500,000 gallons)

Type of oil: Lubricating oil and bunker fuel oil.

Location of Spill: 11 miles south of the Farallon Islands, 25 miles west of Half Moon Bay.

Trajectory of Oil: "Although the spilled oil moved south during the first 3 days after the breakup as predicted by the NOAA spill trajectory experts and did not make landfall, suddenly, on the third night, the oil reversed direction and moved north, first encircling the Farallon Islands and then coming ashore in Bodega

Bay and Bodega Harbor.”

Ecological Impacts: In the Gulf of the Farallones 1,310 oiled birds were picked up. 310 were treated and released. The remainder perished. Based on aerial survey estimates, about 4,500 murre and auklets were killed or disabled. 15 oiled elephant seals were observed.

Cleanup: No containment methods were used due to weather and sea conditions. Skimming and shoreline cleanup were used to recover 1,460 barrels (61,320 gallons) of oil (4-6%). 2,000 gallons of Corexit 9527 Dispersant was applied by aircraft at a rate of 2-5 gallons/acre on the leading edge of the main body of the oil slick. “The overflight conducted the next morning (November 4) revealed that 60-70% of the oil sighted on November 3 had been dispersed by a combination of the chemical dispersant and wind and sea action.”

Cause: A violent explosion on board the Puerto Rican caused the ship to break in two, with the stern section eventually sinking. Corrosion had caused a pinhole leak in a tank containing caustic chemicals. These chemicals spilled into the next void and reacted with the coating of that tank to generate Hydrogen gas, which exploded. Better inspection of voids and better accounting for cargo were implemented as a response.

Shell/Carquinez (23 April 1988)

Size of Spill: 8,700 barrels (365,400 gallons).

Type of Oil: Crude

Location of Spill: Tank farm on Shell Refinery in Martinez, about 1 mi inland from the Carquinez Strait.

Trajectory of Spill Release: “The oil drained from the open valve in the containment levee into nearby Peyton Slough and Shell Marsh and eventually out into the Carquinez Straits.

Oil discharged into the Carquinez Straits contaminated shoreline as far east as Ryer and Roe Islands and as far west as the Carquinez Bridge, a distance of about 11 miles, with heavy sheening observed further west into San Pablo Bay as far as Pt. San Pablo. Oil in the Straits was also forced up numerous small sloughs adjacent to Peyton Slough by tidal action causing extensive contamination of wetland habitat in Peyton Marsh and providing additional sources of discharge into the Straits. A total of about fifty miles of shoreline subject to tidal action was contaminated amounting to about 100 acres. In addition, about two-thirds of the 170 acre non-tidal Shell Marsh was contaminated by oil.”

Ecological Impact: 589 birds were collected of which 171 were found dead and 418 were taken to one of two wildlife cleaning centers. Fifty-five mammals were collected (mostly muskrats) of which 48 were found dead and seven were taken to cleaning centers. Mortality rates for all birds at the cleaning centers was 33% (50% for wild birds) and 57% for mammals.”

Containment Methods: “Containment methods included booming the mouths of Peyton and adjacent contaminated sloughs and the installation of four siphon dams above Peyton Slough’s tide gate. Efforts were also made to protect uncontaminated wetlands and marinas - with limited success.”

Cleanup Methods: Skimming, vacuum trucks, sorbents, vegetation removal.

Amount of Oil Recovered: 7,800 barrels (90%). *Duration of Response:* 107 days.

Cause of Spill: “A valve in the containment levee surrounding the tank that was allowed to remain open during periods of rainfall provided an escape route for oil leaking from the storage tank. After the spill, better monitoring of berm and floating tank roof drainage, as well as periodic testing of floating roof drain hoses were implemented.”

Cape Mohican (27 October 1996)

Size of Spill: 1,950 barrels (81,900 gallons)

Type of Oil: Intermediate Fuel Oil

Location of Spill: San Francisco Drydock, San Francisco CA

Trajectory of Spill Release: The heaviest concentration of oil was located along the SF waterfront from Pier 70 to the South Beach Marina, with patches of sheen and oil globules located between Treasure Island, Angel Island and Alcatraz Island, spreading to Bluff Point, Raccoon Strait, the SF Deep Water Ship Channel to Arch Rock, the Oakland Outer Harbor Entrance Channel, and Rincon Point. These isolated patches of oil eventually fouled ocean beaches from Ocean Beach in San Francisco to as far north as Point Reyes.

Ecological Impact: 110 birds were found dead. 50 oiled birds were captured. 1 sea turtle was found dead and one captured sea turtle had to be euthanized.

Containment Methods: 22,000 feet of boom were deployed to contain the spill and then protect sensitive sites within the Bay.

Cleanup Methods: 6 open water skimming vessels and 12 shallow water skimming vessels were employed to remove oil from the Bay. Cleanup operations along the San Francisco waterfront centered on flushing under piers with outgoing tide, maintaining in-place containment boom and recovering free-floating oil.

Cause of Spill: The inner valve of a stabilizer tank was left open by ships personnel. As a result, when the outer valve was opened by shipyard personnel in the course of the drydocking, the entire contents of the tank drained into the drydock, with a considerable percentage (from 20-80%) entering the Bay through the drydock gates.

Kinder Morgan Pipeline Spill (27 April 2004)

Size of spill: 60,000 gallons

Type of oil: Diesel Fuel

Location of spill: Cordelia Slough, Suisun Marsh, south of Fairfield

Trajectory of spill release: Fuel release contained within 240 acres of the marsh

Ecological impact: 8 dead animals observed (3 muskrats, 1 beaver, 1 plover, and 3 sandpipers). Potential impact was high due to the location and sensitivity of the Suisun Marsh wetlands

Cleanup methods: Ruptured pipeline was shut-off upon abnormally low pressure indications in the Kinder Morgan control room in Concord. Stopple plugs were installed ½ mile on each side of the rupture. Vacuum trucks recovered the oil that had leaked into the marsh and the fuel remaining in the affected 1 mi of pipe. Absorbent booms and pads were used to recover the remainder of the fuel. MSRC was the hired contractor on-scene effecting recovery.

Amount recovered: 42,000 gallons

Duration of response: 4 days

Cause of spill: Failure/rupture of underground pipeline

M/V Cosco Busan (7 November 2007)

Size of spill: 53,569 gallons (1,275 bbls)

Type of oil: Intermediate Fuel Oil (IFO) 380

Location of spill: The Cosco Busan, a 900-foot container carrier vessel owned and operated by Regal Stone Limited and Fleet Management LTD, allided with the Delta Span Tower of the Oakland-Bay Bridge at approx.

0830 in heavy fog. The vessel initially anchored at Anchorage 7 but upon the relief pilot's concern that about under-keel clearance the vessel was moved to Anchorage 9.

Trajectory of spill release: The tidal effects and strong winds of the San Francisco Bay caused a widespread extent of oil, spreading to as far south as Pacifica and as far north as Point Reyes National Seashore. Inside the Bay, At least 30 beaches were closed, including Ocean Beach, Angel Island, Crissy Field, Black Sand Beach, Rodeo Beach, Fort Point, Muir Beach, Fort Baker, China Beach, Tennessee Valley, Keller Beach, Point Isabel, Ferry Point, Cesar Chavez Beach, Middle Harbor and Shimada Park.

Ecological impact: Numerous resources were affected or at risk, including archeological sensitive areas, the Gulf of the Farallones and Cordell Bank National Marine Sanctuaries, multiple park service waterside reservations, bayside sensitive wetlands, and private beaches. Endangered species impacted included brown pelicans (2 dead, 3 oiled), snowy plovers (1 dead, 15-18 oiled), sea lions, northern fur seals, and marbled murrelets (3 dead). The majority of impacted species were seabirds and seaducks that use the bays, estuaries, and nearshore marine environment for foraging, as well as shorebirds that forage along sandy or rocky beaches. The timing of the spill also exasperated the impact since the San Francisco Bay and central coast are vitally important wintering areas for vast numbers of birds. Known impacts to wildlife include 1081 birds recovered alive, 783 cleaned, 389 released, 634 died in facility, 1803 dead on arrival, 1 dead harbor seal, and 1 northern fur pup recovered and taken to rehabilitation.

Cleanup methods: On-water recovery through use of numerous skimming vessels, manual collection on the shores, hot-water/pressure-washing rock and cliff areas. At its peak, 41 response vessels were assigned and 38,200 feet of boom deployed (not including city/county/private boom)

Amount recovered: 19, 466 gallons (36.3%) recovered on water during first two weeks; 22,972 gallons recovered (total, with 17,788 in liquid form and 5,184 gallons from solid waste) The amount recovered was 42.8% of amount spilled.

Duration of response: On-water recovery lasted for 14 days and then transitioned to beach cleanup; by early January 2008 most beaches and impacted areas transitioned to active maintenance phase; by early May 2008 all affected shoreline segments had been surveyed and approved for natural weather phase; as of this update (October 2008), all but 4 of the affected 226 shoreline segments had met end-point criteria, and the 4 open segments remain on environmental hold due to bird activity.

Cause of spill: Allision between the container vessel and the Oakland-Bay Bridge Delta Tower in heavy fog, causing a 140' foot breach in the vessel's hull, puncturing a fuel tank.

9420.3 Central Coast

Information on oil spill history for the Central Coast presented here is a combination of data retrieved from the U.S. Coast Guard's Marine Information for Safety and Law Enforcement (MISLE) pollution data and narrative information compiled from past news articles in the San Jose Mercury News, San Francisco Chronicle, and Santa Cruz Sentinel by Save Our Shores for Monterey and Santa Cruz counties' oil spill element of their county multi-hazard emergency operations plan.

For data extracted from 1983 through 2003, the U.S. Coast Guard utilized its legacy Marine Safety Information System (MSIS).

Over the period described above, there were a total of 340 reported spills which totaled 8,194 gallons, for an "average" spill of 24.1 gallons. This calculation excluded two spills; one of 16,000 gallons in 1984 and one of 18,000 gallons in 1987, so as not to unduly skew the average figure. However, even this figure is misleading, as well over 50% of the spills over that period were of five gallons or less, and many recorded "spills" were cases where a potential for pollution existed (for example, fishing vessel or pleasure boat grounding) but no actual spill occurred. The most frequent source of small spills are fishing or pleasure boats in which an

automatic bilge pump kicks on and pumps oily bilge water over the side while the vessel is moored and unattended at a marina or harbor.

The circumstances of ten spills which were of a substantial amount are summarized below:

- 1) On 6 October 1986, the fishing vessel TONY K ran aground near Watsonville in Monterey Bay; as the tide receded the vessel rolled over on its side. Before the owner could have the fuel removed it all leaked out, spilling approximately 300 gallons of diesel.
- 2) On January 28 - February 2, 1986, the APEX HOUSTON, an unmanned barge towed by a tug spilled approximately 616 bbls of oil through a dislodged deck lid while in transit from Martinez to Long Beach. Since there was no grounding or collision, the incident was first known as mystery spill. Coastal areas extending between Salmon Creek in Sonoma County to Point Lobos in Monterey County were affected by the spill. Half Moon Bay and Santa Cruz were heavily oiled, especially in the vicinity of Ano Nuevo State Reserve. Approximately 9,856 birds were injured or killed.
- 3) On 10 May 1987, the 85 foot tug CHALLENGER sank approximately twenty miles offshore west of the Santa Maria river entrance. 18,000 gallons of diesel was onboard and assumed spilled, since no salvage effort was possible due to the depth of water.
- 4) On 12 August 1987, a CG helicopter on patrol sighted a patchy slick which appeared to be bunker or crude oil, in an area approximately 4-6 miles in diameter, 15 miles west of Point Lopez. The total amount of product was estimated to be 100 gallons. A vessel ten miles south of the slick was suspected but unable to be linked to the spill.
- 5) On 19 May 1989, the M/V NORTHERN LIGHTS exploded in Santa Cruz Harbor. 160 gallons of gasoline were on fire on the surface of the water. The fire was extinguished by the Fire Department and the incident was responded to by U.S. Coast Guard and CA Dept. of Fish & Game personnel, who determined that the remaining gas was not feasible for cleanup. 12 quarts of oil remaining on the vessel were removed by CG personnel.
- 6) On 15 December 1989, the Coast Guard sighted a sheen 1 to 5 miles offshore, west of Lopez Point, estimated to be three square miles in size. There was no apparent source and the sheen was judged to be not feasible for cleanup. The weather on scene included 1-2 foot seas which aided in the dissipation of the product.
- 7) On 8 June 1990, the F/V Hey Mama went aground at Sand Hill Bluff (south of Davenport) and ruptured its integral fuel tanks. Approximately 700 gallons of fuel entered the Pacific Ocean, but the fuel dissipated before any cleanup or recovery effort could be mounted.
- 8) On 15 September 1990, the F/V Slabtown sank 6 miles off the coast of Davenport. A 10' by 25' sheen was spotted from the air but was judged not feasible for cleanup.
- 9) On 15 October 1990, the dredge ART REIDEL sank off the coast of Pt. Pinos. Approximately 3267 gallons of diesel and lube oil was believed to have been on board, but the resulting sheen was not judged feasible for cleanup and dissipated rapidly.
- 10) On 31 January 2005, the wooden hull vessel ALBION took on water and sank while under tow by Maritime Logistics Towing Vessel MICHAEL UHL. The vessel sank to a depth of 180 feet within the Monterey Bay National Marine Sanctuary and discharged approximately 20 gallons of diesel fuel but had a potential of approximately 1700 gallons of diesel onboard. Salvage and dive contractor were hired and recovered approximately 1170 gallons of diesel fuel from the vessel.

The following oil spill history was compiled by Save Our Shores by searching through past news articles in the San Jose Mercury News, San Francisco Chronicle and Santa Cruz Sentinel:

1 December 1979 - The T/V ARCO ENDEAVOR spilled 80 barrels of oil into Monterey Bay while unloading at the PG&E moss landing marine terminal. Environmental impact: Beach inspection found globules of oil in Elkhorn Slough, in the wetlands of the Pajaro and Salinas Rivers, and from Sunset to Marina State Beaches. Oil soaked dead birds also washed ashore. Aerial surveys conducted on 27 February 1980 for a separate scientific study identified a remaining oil slick approximately 100 m x 200 main size and observed 4 NM northwest of Point Pinos at the southern margin of Monterey Bay.

May 1986 - The barge APEX HOUSTON spilled approximately 616 bbls of oil off the central California Coast. Only 420 gallons (1.6%) were recovered. Oil soaked birds washed ashore along the Santa Cruz and Monterey County coast.

December 1987 - A 300 foot barge, 13, miles off Ano Nuevo spilled 16,400 gallons of oil, leaving a three mile long, one hundred yard wide slick. No cleanup was attempted because of high seas. Luckily, the slick drifted out to sea instead of coming ashore.

July 1989 - A diesel oil slick one-half mile long was spotted off Capitola. A visiting Navy ship was implicated, but no link was established.

February 1990 - In Santa Cruz County 60 oiled birds were killed with an additional 100 oiled birds surviving. The oil was fingerprinted as Alaskan crude but no source was found.

June 1990 - Twenty-five oiled birds washed ashore in Santa Cruz County. Oil Leaked from an unidentified damaged tanker under tow.

October 1990 - A dredge vessel being towed to Rio Vista for repairs sank in 250 of water, 1.5 miles of Pt. Pinos. A three mile long slick of 500-1,000 gallons of diesel and lube oils was observed. Beaches between Pt. Joe and Pt. Pinos were closed.

January 1991 - Approximately 100 oiled birds, mostly Murre, came ashore on San Mateo, Santa Cruz and Monterey Count Beaches. Although U.S. Coast Guard fingerprinted the oil as North Slope crude, no source and no volume of oil spilled was determined.

9430 Planning Assumptions – Background Information

9430.1 Navigational Hazards

There are many coastal and inland navigational hazards to consider when planning for an oil spill. Each is unique and the dynamic conditions of tide, current and weather can make them all the more dangerous.

Coastal hazards include the approach to San Francisco Bay. All vessels must pass under the Golden Gate Bridge which is marked by two headlands, Point Bonita on the north and Point Lobos on the south. Outside the span of the bridge the distance between the two points is approximately 2 miles.

The San Francisco Bar has been created by the sediment from rivers entering San Francisco Bay. It is semicircular in shape with depths less than 36 feet over much of the area. The shallowest portion follows a curve of radius approximately 7 miles from the Golden Gate Bridge. When large swells from offshore storms encounter the shallow water, they make the bar and main ship channel extremely dangerous. At mean low low water, the main ship channel entering San Francisco Bay has a project depth of 55 feet. It has been dredged through the bar from the San Francisco Approach Lighted Horn Buoy.

Point Reyes is approximately 25 miles northwest of Point Bonita and is marked by Point Reyes Light (265 feet above the water). It is also approximately 1.7 miles from the northern outbound traffic lane used by vessels leaving the traffic separation scheme (TSS). Rocks extend offshore of the point, but depths do increase rapidly, with the 30-fathom line being less than a mile offshore. Point Reyes is part of a National Marine Sanctuary.

Together with Point Reyes, the Farallon Islands are also part of a National Marine Sanctuary. The islands are 23 miles west of the San Francisco Bay entrance, and Southeast Farallon Island is nearly 15 miles from the San Francisco Approach Lighted Horn Buoy. At 358 feet above the water, Farallon Light is on the highest peak of Southeast Farallon Island. The Farallon Islands and associated shoal waters extend approximately 10 miles northwest of Southeast Farallon Island to Fanny Shoal.

Fanny Shoal is the largest of the many shoals which are located around and between the islands. It is located 9.8 miles northwest of Farallon Light and 14 miles southwest of Point Reyes.

The TSS precautionary area is a 6 mile circle centered on the San Francisco Approach Lighted Buoy. The buoy is located at 37_45.0'N and 122_41.6'W, approximately 10 miles west of the Golden Gate Bridge. The eastern portion of the area does overlap the San Francisco Bar. Within the precautionary area, there is a circular separation zone, mile in radius, centered on the buoy for the buoy's own protection. The pilot boat cruising area is 1 mile east of the buoy. The TSS can be congested at times since all major incoming and outgoing vessels pass through it.

Other hazards in the area include the San Francisco Approach Lighted Buoy itself. Potatopatch Shoal is to the north of the approach and has reported depths of < 23 feet. Approximately mile south of Point Lobos are Mile Rocks. Continuing south are Piller Point, Colorado Reef, Point Montara, Pescadero Point, Bolsa Point, Pigeon Point (marked by a light), and Ano Nuevo Point. The shoreline is generally shoal and rocky, particularly so around Ano Nuevo Island off Ano Nuevo Point.

Inland hazards include the Golden Gate Bridge. It has a clearance of 225 feet at the center of the span, which is marked by a fixed green light with three fixed white lights above it. The distance between the piers of the bridge is < 0.7 mile. Significant currents, winds, and fog can be experienced while transiting this area.

Alcatraz Island is 2 miles east of the Golden Gate Bridge. Alcatraz is 148 feet high and marked by Alcatraz Light, which is 214 feet above the water. Due to strong tidal influences heavy riptides occur in the vicinity of Alcatraz Island. Deep-draft vessels inbound and making for the deep-water anchorages north and south of the San Francisco-Oakland Bay Bridge, with the permission of the Vessel Traffic Service, pass north of Alcatraz Island in opposition to the established TSS. A passenger ferry, which operates frequently, uses a dock on the southeast side of the island. There are rocky patches in 33 to 35 feet of water northwest of the island that should be avoided by deep-draft vessels. The northwesternmost of these is Harding Rock, which is marked by a lighted buoy.

Angel Island is 3 miles northeast of the Golden Gate Bridge. It is separated from the mainland at Tiburon by Raccoon Strait. Raccoon Strait is nearly mile wide and is used by ferries and pleasure craft. Tidal currents within the strait can be strong with riptides and swirls at times. Large vessels usually avoid the strait.

Yerba Buena Island is 2 miles southeast of Alcatraz Island and is connected by a causeway to Treasure Island, a low area of fill to the northeast. The San Francisco-Oakland Bay Bridge runs through Yerba Buena Island. The midspan clearance for the segment of bridge on the San Francisco side is 204 feet. The midspan clearance for the segment of bridge on the Oakland side is 220 feet; however, this distance may be up to 10 feet less under conditions of heavy vehicle traffic and high temperatures. The bridge experiences large current eddies near the foundation piers that may cause ships to shear off course.

The Richmond-San Rafael Bridge is 8.8 miles northeast of the Golden Gate Bridge. It has a fixed span at each end. The west span has a 1,000 foot opening and a clearance of 185 feet. The east span has an opening of 970 feet and is 135 feet high. This well lighted bridge has channels to it marked with navigational aids. There are various rocks and shoals in the Richmond area, including Red Rock and Castro Rocks.

The Carquinez Bridge spans Carquinez Strait. The channel on either side of the center pier is 998 feet wide. The clearance for the north span is 146 feet and the southern span is 134 feet.

There is also a fixed highway bridge and a rail bridge between Benicia and Martinez, the Benicia-Martinez Bridges, which span the Carquinez Strait at its eastern end. The highway bridge has a clearance of 135 feet. The rail bridge is a drawbridge. It has a clearance of 70 feet closed, 135 feet open.

In the south bay, the San Mateo-Hayward Bridge connects these two communities. The fixed center span has a height of 135 feet.

9430.2 Potential Spill Risks

To fully understand the potential magnitude or possibility of a spill, the quantity and type of petroleum products transferred, as well as, the number of transfers that occur within the area is needed. The following data was compiled for the month of January 1994. It was compiled from transfer notifications given to Marine Safety Office San Francisco Bay and a phone survey of refineries and other waterfront facilities. Most facilities reported that the numbers for January 1994 were somewhat below their average monthly totals.

The numbers reflect the total amount and number of transfers, not necessarily what was actually transported into San Francisco Bay. For example, if a tanker enters the Bay and lighters 750,000 barrels of crude to another tanker and then that vessel transports this amount to a facility and off-loads the cargo, the total amount transferred would be 1.5 million barrels and would be counted as two transfers. This method was used to describe the risk more accurately. Tables 1 and 2 graphically display the total amount transferred by product and operation.

Table 1 -- Total Number of Transfers in January 1994:

Type of Product	Lighter	Bunker	Facs.	Mobile	Totals:	
Crude		17	0	355	0	372
Diesel		5	67	125	31	228
Gas		0	0	130	0	130
Jet Fuel		2	9	57	0	68
Lube	0	8	60	10	78	
Bunkers		0	1	140	0	141

Type of Product	Lighter	Bunker	Facs.	Mobile	Totals:	
<u>Totals:</u>		<u>24</u>	<u>85</u>	<u>867</u>	<u>41</u>	<u>1017</u>

Table 2 -- Total Amount Transferred: (In Barrels)

Type of Product	Lighter	Bunker	Facs.	Mobile	Totals:	
Crude		4.35 M	0	35.4 M	0	39.9 M
Diesel		178000	701000	9.8 M	8216	10.6 M
Gas		0	0	10 M	0	10 M
Jet Fuel		11524	37572	1.1 M	0	1.15 M
Lube	0	549	1.2 M	530	1.2 M	
Bunkers		0	20000	4.8 M	0	4.8 M
<u>Totals:</u>		<u>4.5 M</u>	<u>759648</u>	<u>62.5 M</u>	<u>8746</u>	<u>67.7 M</u>

9440 Planning Scenarios

9440.1 North Coast

Scenario Development

As required by OPA-90, a most probable discharge, a maximum most probable discharge, and a worst case discharge are presented. An additional scenario for the North Coast Area, a "Discharge of Maximum Impact", is also included.

Most Probable Discharge

The Coast Guard has determined that 0-50 barrels is a reasonable volume for planning the most probable discharge because it is based on national operational spill data and evaluation of historical trends in smaller-sized spills. This value was adopted for consistency with Federal and State Vessel and Facility Contingency Plans.

Historical Spill Considerations: The North Coast's historical average spill size of 77 gallons (1.8 barrels) is at the lower end of the 0-50 barrel national average range. A spill of this size is considered "routine" and insufficient for planning purposes. As such, the North Coast Area Contingency Plan has adopted a larger value (approximately 33 barrels) within the 0-50 barrel range.

The most likely reason for a spill of this size is the loss of diesel fuel from a grounded or sunken vessel. Accidents of this nature normally occur as a result of human error, poor visibility, a difficult sea state, mechanical failure, or a combination thereof. Several spills involving a sunken vessel have occurred while the vessel is moored. Historically, such spills involve the failure of a fishing vessel's automatic bilge pump and poor watertight integrity. Other possible causes for a spill of this size include tank or pipeline ruptures at petroleum facilities and overturned tank trucks spilling into creeks or storm drains.

Hazard and Risk Assessments: As mentioned above, a spill of 33 barrels would likely involve a sunken or grounded fishing vessel (recreational vessels tend to have fuel capacities less than 33 barrels). In the North Coast area, fishing vessels operate from harbors located within each of the three counties and transit the entire coastline. As such, a spill of this size could occur anywhere along the North Coast.

Several navigational hazards exist in the North Coast area. The coastline is characterized by numerous rocky headlands, wave-cut platforms, submerged rocks, and sea stacks. Many of the harbor entrances are narrow and often have swift currents. Inclement weather conditions are also inherent to the North Coast. Storms with heavy rains and high winds occur throughout the year, though primarily during winter months. Summer months typically have heavy morning and late afternoon fog.

Humboldt Bay is considered the area of greatest risk due to its volume of traffic, potential navigational hazards, and size relative to other harbors along the North Coast. Furthermore, Humboldt Bay contains each of the three marine oil transfer facilities (Pacific Gas & Electric, Chevron, and UNOCAL) within the North Coast area. Other ports in the North Coast include Crescent City harbor, Trinidad harbor, Noyo River harbor and Point Arena harbor. Since Humboldt Bay was selected as the site for the Maximum Most Probable and Worst Case Discharge scenarios, Crescent City harbor was chosen as the site for this scenario.

Vulnerability Analysis: The Environmentally Sensitive and Economically Significant Sites in or immediately near the boat basin are vulnerable to oiling.

Description of the Event: Most Probable Discharge

Situation: A diesel-powered fishing vessel sinks at the dock in Crescent City harbor due to failure of its automatic bilge pump and poor watertight integrity. Upon sinking, diesel fuel leaks from tank vents and loose fill caps and lube oil leaks from an open lube oil container. As a result, both are discharged into the basin.

While conducting one of the nightly security patrols, the harbor security guard notices the submerged vessel and a rainbow sheen. The smell of diesel is also very prevalent. The security guard immediately contacts the harbormaster at home. The harbormaster instructs the security guard to notify the National Response Center (NRC), State Office of Emergency Services (OES), and the vessel owner. The security guard carries out the notifications, but is unable to reach the owner. Meanwhile, the harbormaster calls another member of the harbor district, arranging to meet at the marina to deploy sorbent boom from the harbor district's supply.

Location: Crescent City harbor.

Amount: 1,400 gallons (33 barrels) of diesel fuel and 20 gallons of lube oil are discharged.

Securing Source: Since the vessel is submerged, the source can only be secured by divers or by raising the vessel.

Areas at Risk: The sensitive environments within Crescent City harbor, notably Elk Creek. Also at risk are numerous waterfront businesses and other fishing and pleasure craft.

Time of Year: early-February

Weather: Nighttime with fog.

Wind: 30 knots. SW to W.

Visibility: 1/2 mi.

Seas: 1-2 ft.

Current: Max Flood

Initial Actions

Notification: Key notifications are made to the National Response Center (NRC), State Office of Emergency Services (OES) and the sunken vessel's owner. NRC immediately notifies Coast Guard Sector San Francisco (SSF) via "flash fax", while State OES notifies California's Office of Oil Spill Prevention and Response (OSPR) and Del Norte County Sheriff's Office (the county's designated local emergency contact after hours). Coast Guard Sector Humboldt Bay is notified by SSF. Sector Humboldt Bay recalls the Sector liaison assigned to SSF and OSPR notifies the warden and biologist assigned to its Eureka office. The likelihood that a spill of this nature would be federalized prompts the SSF to begin mobilizing additional response resources. As such, Humboldt Bay Response Corporation (formerly Pacific Affiliates) and the Coast Guard Pacific Strike Team are called to respond.

Activation of Response:

The harbormaster and harbor district employee arrive on-scene and begin deploying the harbor district's sorbent boom and several sorbent pads. Meanwhile, the SSF liaison is dispatched to Crescent City, to arrive within two hours. The warden and biologist are also dispatched from Eureka and will arrive within two hours of notification. After loading equipment, Humboldt Bay Response Corporation will arrive on-scene within three hours of notification. Pacific Strike Team personnel and equipment will be on-scene within 4-8 hours depending on mode of travel (air or truck/trailer).

The SSF establishes communications with the individual that reported the discharge to continue assessing the situation. After ensuring safety of life, further attempts to contact the vessel owner are made to no avail. Unable to determine the vessel owner's intentions regarding response to the discharge, the SSF opens the Oil Spill Liability Trust Fund (OSLTF). An initial ceiling of \$10,000 is requested. The SSF Command Duty Officer and watchstander also arrange to have an SSF pollution investigator flown to Crescent City via CG helicopter and begin contracting a local diving/salvage company to secure the discharge source and refloat the vessel. If unable to contract a local salvage outfit, a company with a Basic Ordering Agreement (BOA) contract in place will be contacted. However, the closest BOA-contracted salvage company is located in the Bay Area. As such, it could take up to 8 hours for a salvor to arrive on-scene.

Investigation: The initial investigation is conducted by the SSF liaison assigned to Group Humboldt Bay and the local OSPR warden. Once on-scene, the SSF representative will continue conducting the investigation and monitoring cleanup operations.

Response Organization: For a spill of this size, the Unified Command System (UCS) will not be staffed. The individuals identified above carry out the response without breaking into specific sections of the UCS (i.e. Planning, Operations, Logistics and Finance). However, the SSF liaison and the local OSPR warden assume the role of Federal On-scene Coordinator (FOSC) and State On-scene Coordinator (SOSC), respectively.

Containment, Countermeasures, and Cleanup Strategies: The sorbent boom and pads deployed by the harbormaster and harbor district employee cannot contain the discharged product. Containment boom must also be deployed to keep the oil from spreading throughout the harbor, particularly to Elk Creek. (Details of the Elk Creek environmentally sensitive site may be found in Volume II of this plan. However, since the harbor district does not have containment boom in their supply of response equipment, containment boom will not be deployed for at least two hours (when the SSF liaison assigned to Group arrives with the trailer keys or Humboldt Bay Response Corporation personnel and equipment arrive). Until that time, cleanup will continue with available sorbent boom and pads. A decision not to employ dispersants or in-situ burning is concurrently made based on the type and quantity of oil discharged and its location.

Resources Required and Shortfalls: The vessel is roughly 50 feet in length, therefore approximately 150 feet of boom would be required for containment. Due to the delays discussed above and the subsequent spreading of the oil, however, the spill will actually require 2,000-4,000 feet of boom to effectively contain the diesel. Additional boom may be required to protect Elk Creek and economically significant sites. The Elk Creek protection strategy calls for the construction of a sediment dike at Elk Creek. The backup strategy recommends that 300 feet of intertidal boom be deployed at the creek mouth to exclude oil. In order to complete the above booming in a timely manner, 2-4 small boats with at least two-person boat crews are required. In addition, one to two skimmers and 2-3 vacuum trucks are required.

Response shortfalls are addressed at the end of this section.

Estimated Time to Cleanup the Spill: The entire cleanup is expected to take 1-3 days. The spill site is considered “clean” when all the fuel is removed from the vessel and all visible product is removed from the water (no sheen).

Maximum Most Probable Discharge

Model Limitations and Caveats

For this Area Plan oil spill scenario, only user-specified winds were used.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy sand beaches.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. In this model, shorelines were coded so that the oil would not “stick” but would refloat after each tidal cycle. This allows more oil to move with tidal action and provides a more widespread impact. This procedure is used to enhance the “worst-case” scenario. In actual fact, wherever the model indicates shoreline impacts, the oil would mostly remain beached. However, some of the oil would refloat on high tides and be available to impact other areas.

Additional Notes

The model was run for 48 hours (May 5 - May 7, 1993) using the following spill scenario:

An accident occurs while diesel fuel is being transferred via pipelines at the Chevron Facility on Humboldt Bay. 2,500 barrels of Fuel Oil No. 2 are quickly spilled into the water.

Winds are constant at a stiff 30 knots from the WSW throughout the spill. Due to the short duration of the scenario (48 hours), only userspecified winds were used. No statistical winds were used.

The predicted tidal currents at Humboldt Bay (NOS Tidal Station No. 801), for the dates of the modeled spill, were used. The ebb and flood currents, at their maximum velocity, range from about 1.6 knots to 2.9 knots during this period. The modeled spill begins before a flood tide.

The oil type used in this scenario is No. 2 Fuel Oil, of which furnace, auto diesel, and stove fuels are common types. A spill of this kind of oil will typically form a heavy sheen, with lots of oil streamers. Shoreline impacts can usually be characterized as "bathtub ring" type stains. No. 2 Fuel Oil is toxic, so some of the fish and other marine life in the affected areas will probably be killed. In this scenario, the sensitive mud flats of Arcata Bay will probably suffer some fish kills.

Due to the strong 30 knot winds, the oil will be largely evaporated and/or dispersed after about 40 hours.

As shown on the oil spill scenario maps, the areas most probably impacted during this modeled spill will be the western and northern shores of the city of Eureka. No oil is expected to leave Humboldt Bay and impact the outer beaches. Although not shown in the results of the model run, the eastern side of Arcata Bay would also probably receive some oiling. The oil, pushed by the prevailing winds, would probably have more of a beach "staining" effect here than a more severe effect. In addition, some of the oil will probably flood back into the Elk River entrance.

Oil Budget Table

Oil Name: FUEL OIL NO.2 (DTF~EL), CHEVRDN API: 35.3

Pour Point: 0.0 F Wind Speed: Constant at 30 kn

Emul. Const.: No emulsification expected

Water Temperature: 70 F

Instantaneous release of 2500 bbl

*Insufficient distillation & emulsification data, answers may be inaccurate.

Time hours	Total Released barrels	Evaporated percent	Dispersed percent	Floating percent
0	2,500	0	0	100
3	2,500	24	1	75
6	2,500	35	4	61
9	2,500	42	8	50
12	2,500	46	12	42

15	2,500	50	16	34
18	2,500	52	20	28
21	2,500	54	23	23
24	2,500	SS	25	20
27	2,500	56	27	17
30	2,500	57	29	14
33	2,500	57	30	13
36	2,500	57	31	12
39	2,500	58	32	10

Tidal currents at Humboldt : Station No. 801

Latitude: 40 48 N

Longitude: 124 11 W

Maximum Flood Direction: 016 degrees

Maximum ebb Direction: 211 degrees

Time offsets

Hour:

Minimum Before Flood -01:14

Flood -01:02

Minimum Before Ebb -00:54

Ebb -00: 50

Based on San Francisco Bay E Corrected time and currents .Humboldt Bay Adjusted for daylight savings time.

Date	Time	Max Vel (Knots)	Description
05/04/93 TU	16:56 .00 20:03 2.22 23:08 .00		Min before flood Max flood Min before ebb
05/05/93 WE	2:16 5:40 8:53 12:13 14:47 17:42 20:47 23:48	-2.60 .00 2.64 .00 -1.75 .00 2.22 .00	Max ebb Min before flood Max flood Min before ebb Max ebb Min before flood Max flood Min before ebb

Date	Time	Max Vel (Knots)	Description
05/06/93 TH	3:02 6:28 9:42 13:07 15:37 18:26 21:31	-2.85 .00 2.82 .00 -1.65 .00 2.6	Max ebb Min before flood Max flood Min before ebb Max ebb Min before flood Max flood
05/07/93 FR	0:29 3:48 7:15 10:31 13:59 16:22 19:11 22:13	.00 -2.90 .00 2.82 .00 -1.55 .00 2.04	Min before flood Max flood Min before flood Max flood Min before ebb Max ebb Min before flood Max Flood
05/08/93 SA	1:12 4:34 8:03 11:17 14:50 17:09 19:57 22:57	.00 -2.90 .00 2.70 .00 -1.40 .00 1.86	Min before ebb Max ebb Min before flood Max flood Min before ebb Max ebb Min before flood Max flood
05/09/93 SU	1:55 5:17 8:52 12:08	.00 -2.70 .00 2.46	Min before ebb Max ebb Min before flood Max flood

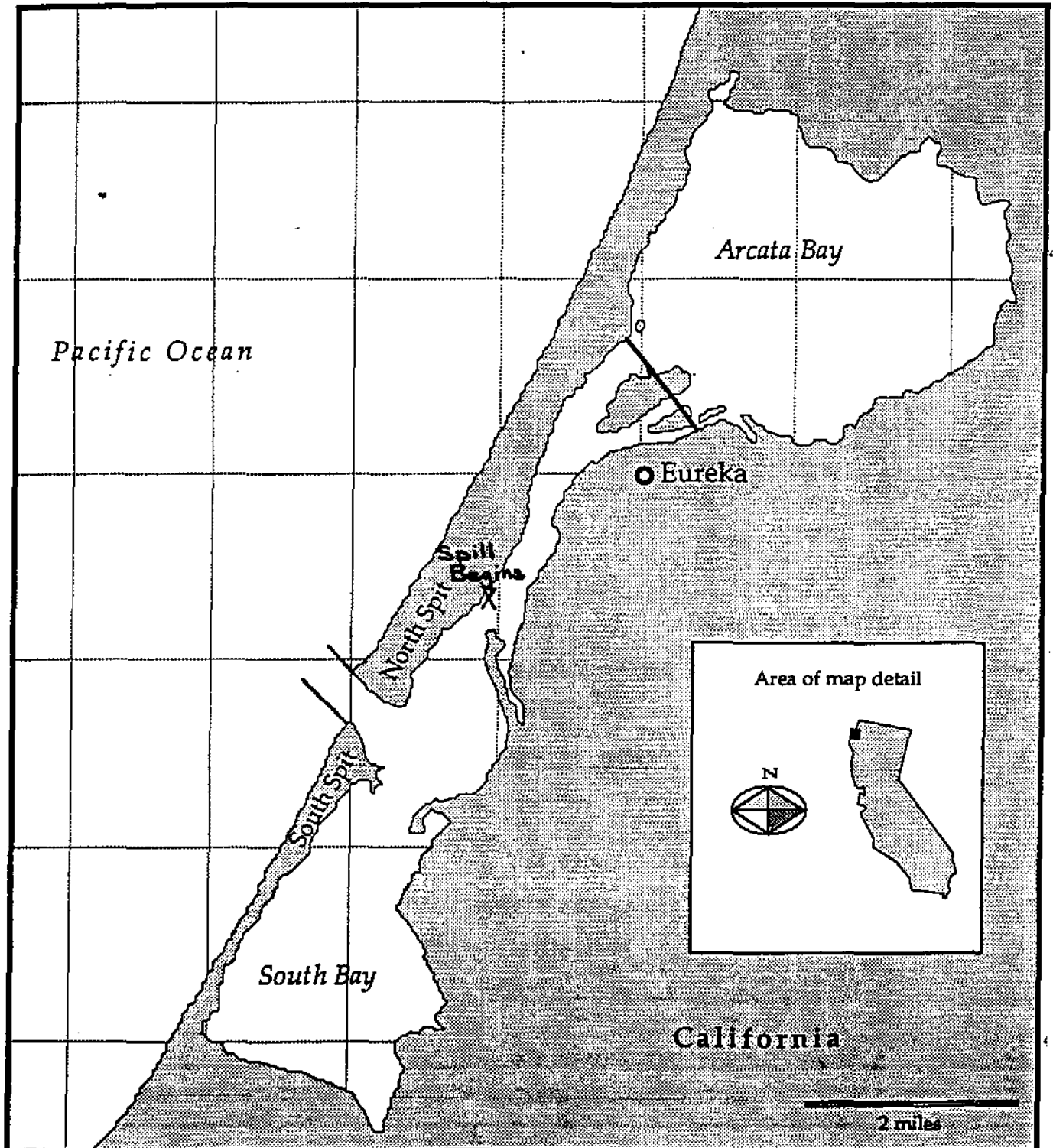
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 05 May 1993 / 0600

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

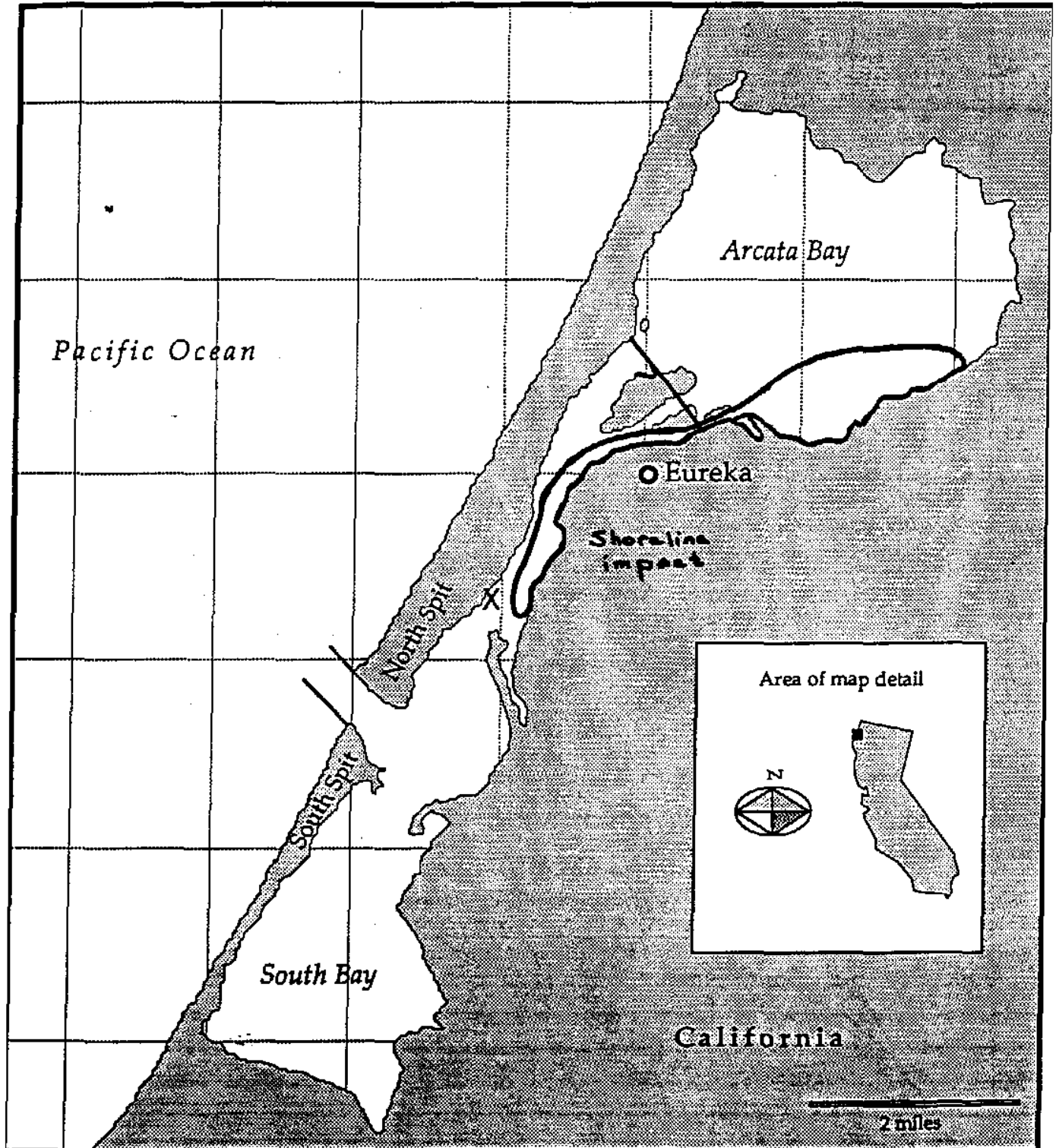
Oil Spill Scenario Map (Bay)

prepared by NOAA

Date/Time: 05 May 1993 / 1200

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



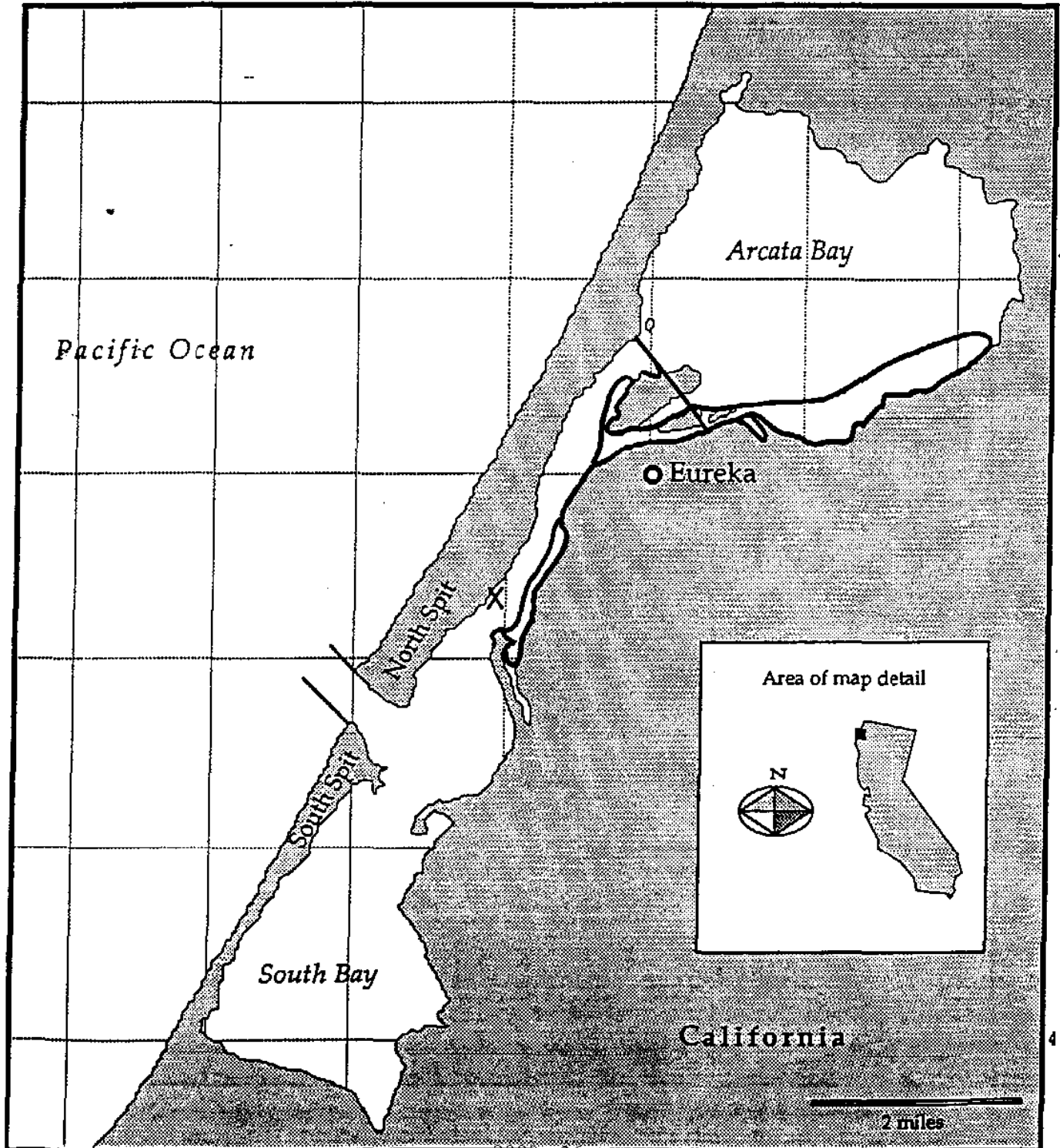
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 05 May 1993 /1800

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

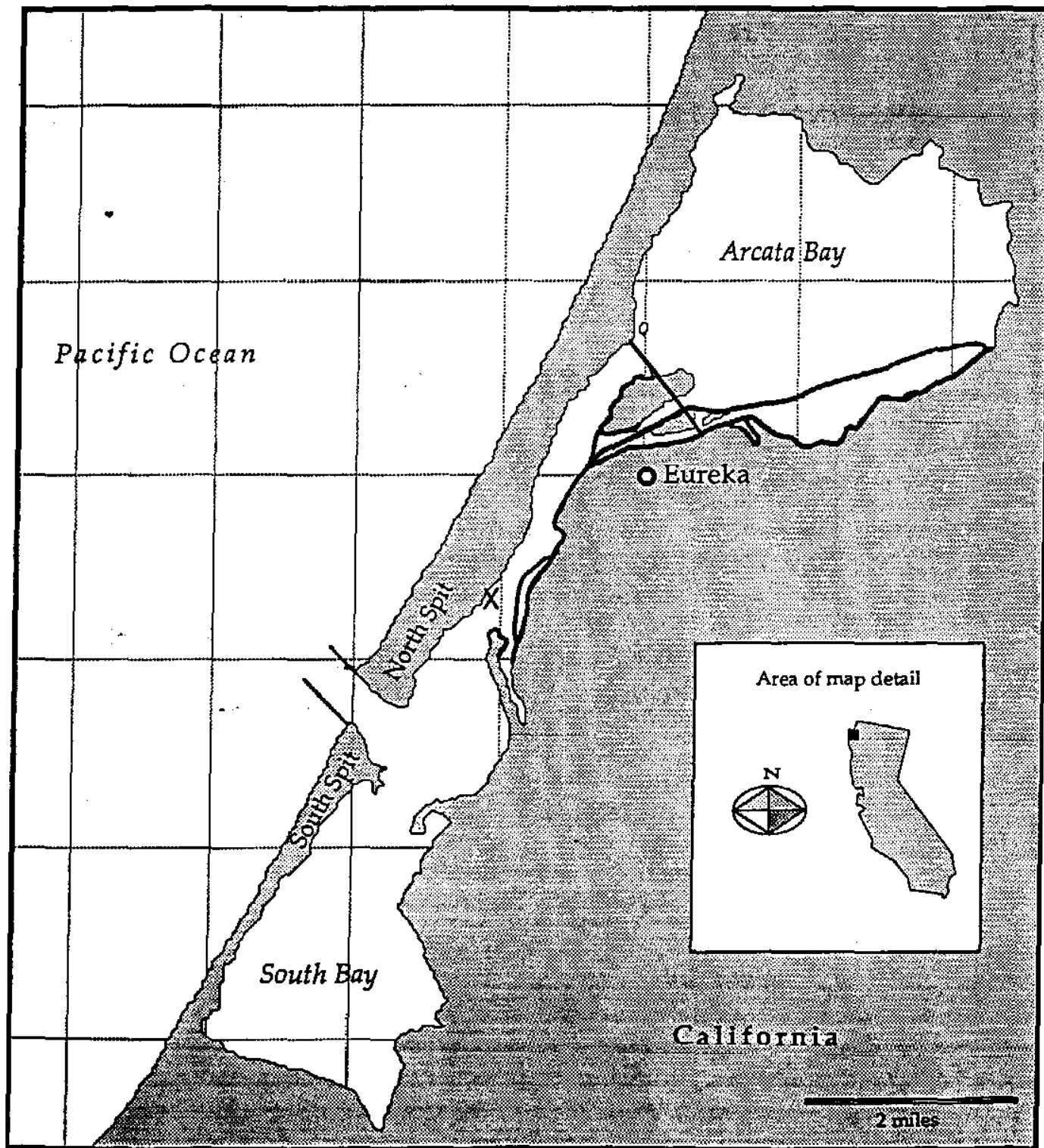
Oil Spill Scenario Map (Bay)

prepared by NOAA

Date/Time: 06 May 1993/0000

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



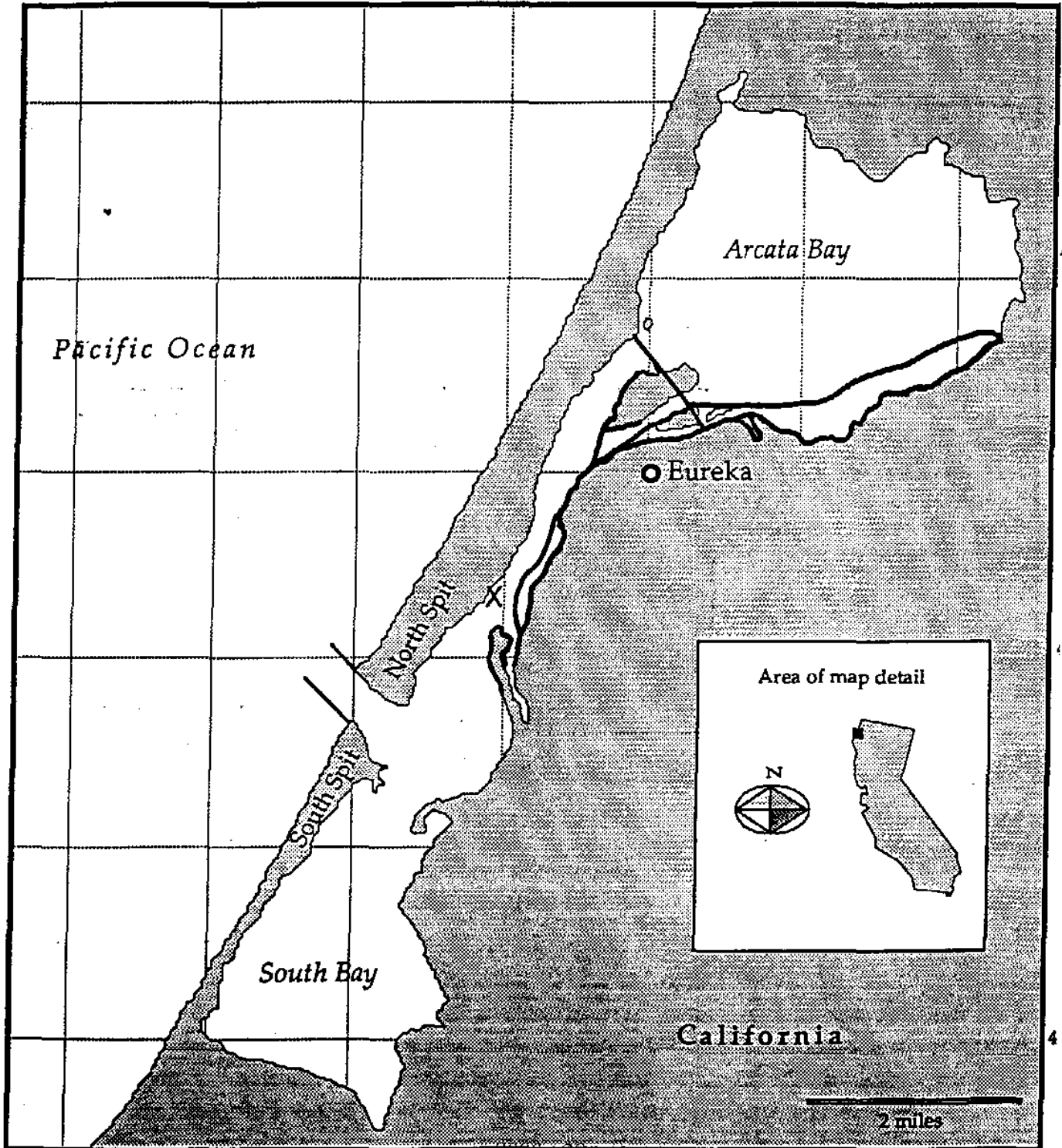
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 06 May 1993/0600

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

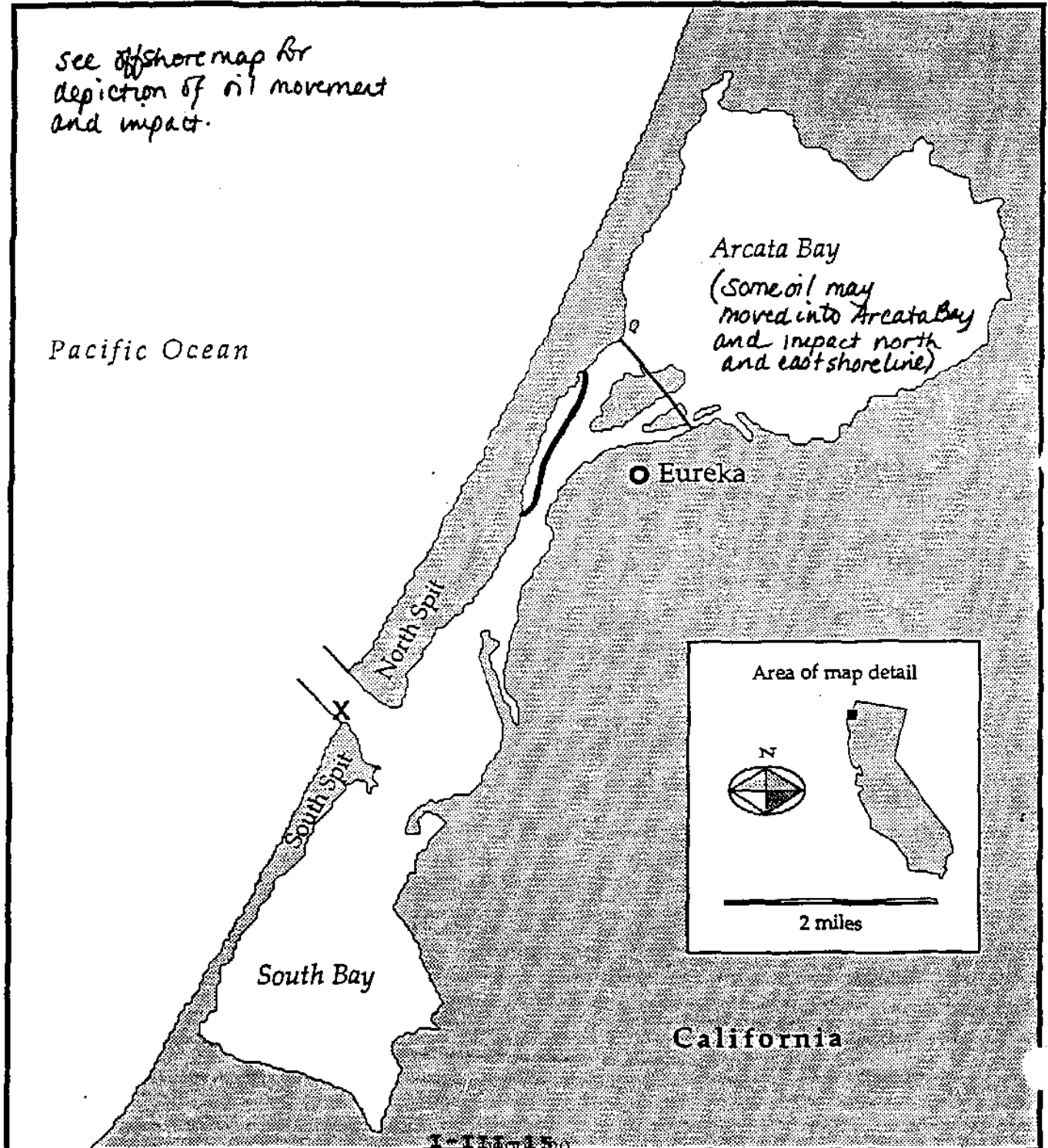
Oil Spill Scenario Map (Bay)

prepared by NOAA

Date/Time: 4 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

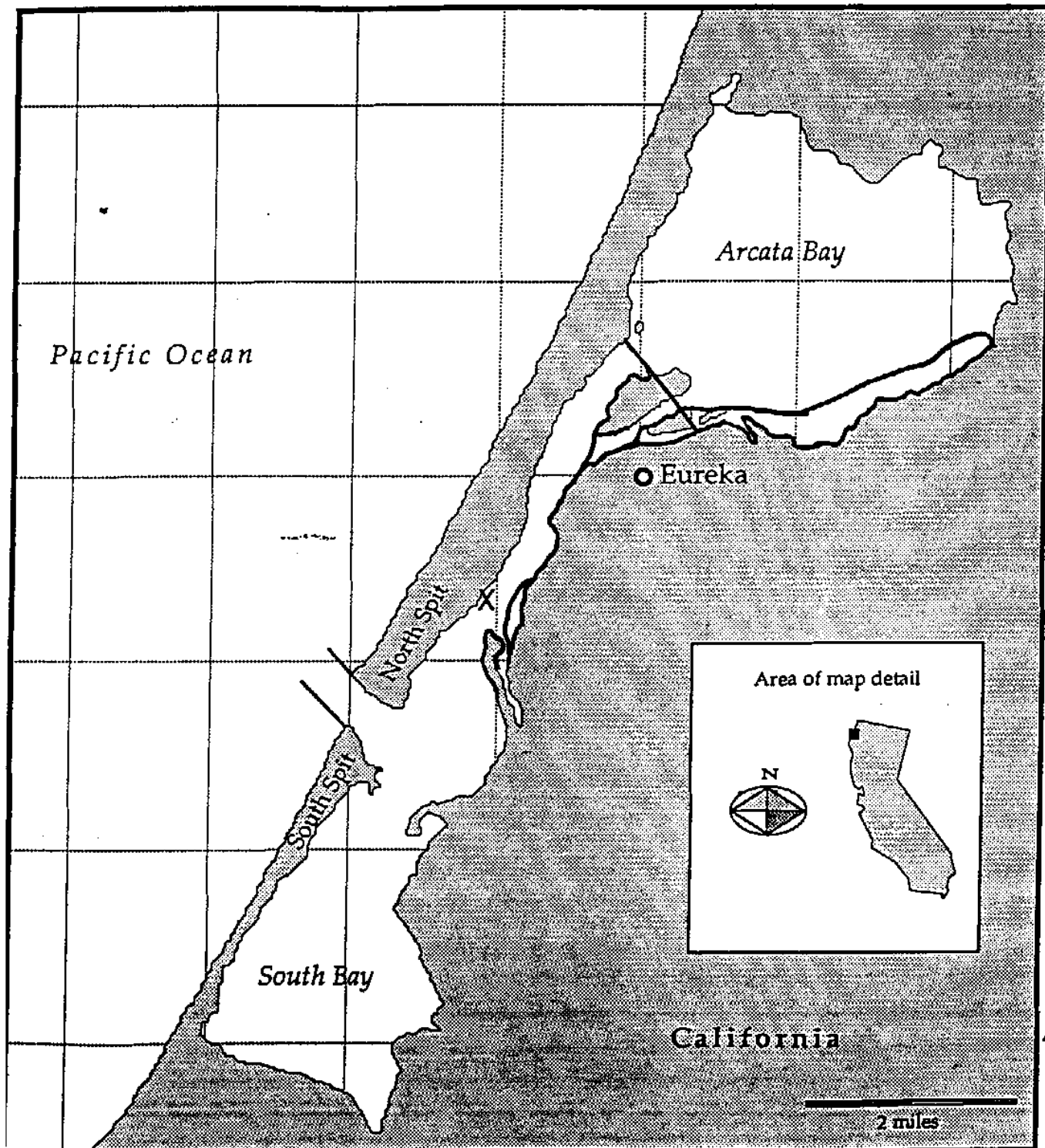
Oil Spill Scenario Map (Bay)

prepared by NOAA

Date/Time: 06 May 1993 / 1800

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



Maximum Most Probable Discharge

The maximum most probable discharge takes into account such factors as the size of the largest recorded spill, traffic flow through the area, hazard assessment, risk assessment, seasonal considerations, spill histories, and operating records of facilities and vessels in the area.

Historical Spill Considerations: Spill history indicates a maximum most probable spill of approximately 3000 gallons (71 barrels). While this value is greater than the value adopted for the most probable spill discussed in the preceding pages, it is considered insufficient for planning purposes. A higher value (2,500 barrels) within the national average of 50-2,500 barrels has therefore been adopted for planning considerations.

There are very few potential sources for a discharge of this size within the North Coast. However, the possibility of such a spill cannot be disregarded. Possible causes include a tank or pipeline rupture at one of the three North Coast marine oil transfer facilities, a catastrophic error during transfer operations between a facility and a tank barge or tank vessel, and the holing of a loaded tank barge or tank vessel.

Hazard and Risk Assessment: As mentioned above, a discharge of this magnitude would likely involve a marine oil transfer facility, tank barge or tank vessel. Humboldt Bay is the only port within the North Coast that contains marine oil transfer facilities. It is also the only port in the area that receives tank vessels or tank barges. As such, it is considered the area of greatest risk.

The expanse of waters offshore is another possible location for a 2,500 barrel spill of diesel. Tank vessels and tugs with tank barges frequently transit the coast going to and from Alaska, San Francisco, Los Angeles and other West Coast ports. Although many tank vessels have voluntarily agreed to transit fifty or more nautical miles offshore, many transit within fifty nautical miles. Furthermore, coastwise tug and tank barge traffic almost exclusively transits within fifty nautical miles, as the short voyages relative to those of tankers make such measures unrealistic and tremendously cost prohibitive.

Several navigational hazards exist in these waters. The coastline is characterized by numerous rocky headlands, wave-cut platforms, submerged rocks, and sea stacks. Inclement weather conditions are also inherent to the entire North Coast. Storms with heavy rains and high winds occur throughout the year, though primarily during winter months. Summer months typically have heavy morning and late afternoon fog.

While the maximum most probable spill could occur as a result of any of the previously discussed accidents, a mishap during transfer operations was selected for this scenario. The relative ease in securing the spill source during transfer operations (versus tank ruptures and vessel groundings or collisions) make it the logical choice. Vessel scenarios were selected for both the worst case discharge and discharge of maximum impact.

Vulnerability Analysis: Most of the numerous environmentally sensitive sites throughout Humboldt Bay are at risk. These sites include wildlife refuges, sheltered tidal flats, salt marshes, commercial oyster beds and farmed wetlands.

SCENARIO: MAXIMUM MOST PROBABLE DISCHARGE

Situation: An accident occurs during the transfer of diesel from a tank barge to the Chevron Facility in Eureka. Diesel is discharged into Humboldt Bay for several minutes until the transfer line is secured. (**The facility was chosen at random** and the fact that it is used in this scenario should not be interpreted to mean that historical spill data indicates a potentially higher risk at this facility.) The two barge personnel begin deploying boom in an effort to contain the spill. Meanwhile, the Chevron employee calls the terminal manager to inform him of the spill. The terminal manager initiates notifications by calling the National Response Center (NRC), State of California Office of Emergency Services (OES), and Humboldt Bay Response Corporation (formerly Pacific Affiliates). Although not required by law, the terminal manager would likely call Coast Guard Group Humboldt Bay as well.

Location: Humboldt Bay, Chevron Facility

Amount: 2,500 barrels of diesel enter the water. (Note: Due to the ability to secure the source at a transfer facility, it is recognized that a spill at a facility could arguably be less than the 2,500 barrel volume. However, this value was chosen as the maximum most probable quantity for planning purposes.)

Securing Source: Transfer piping is secured by the Chevron employee overseeing the transfer operation.

Areas at Risk: All of Humboldt Bay is at risk. Due to weather and tidal conditions, the areas in the immediate vicinity and north of the Chevron facility are particularly at risk. These areas include

Palco Marsh, Indian, Woodley and Daby Islands, Eureka Slough,
Elk River, and the entire North Bay (Arcata Bay).

Time of Year: Early-May

Weather: Nighttime with fog.

Wind: 30 knots, SW to W

Visibility: 1/2 mi.

Seas: 1-2 ft.

Current: Max Flood

INITIAL ACTIONS:

Notification: As mentioned above, key notifications are made by the terminal manager to NRC, State OES, CG Group Humboldt Bay, and Humboldt Bay Response Organization. NRC notifies Coast Guard Sector San Francisco (SSF) via “flash fax”. Coast Guard Group also notifies the MSO, recalls the SSF liaison assigned to the Group, and notifies the local State Office of Oil Spill Prevention and Response (OSPR) warden. State OES notifies

OSPR headquarters in Sacramento and Humboldt County Sheriff’s Dispatch Center (the county’s designated local emergency contact). SSF notifies the Eleventh Coast Guard District Office and alerts the Pacific Strike Team.

Activation of Response: The facility implements their facility response plan and initiates appropriate response actions. The major questions to be answered, after ensuring the safety of life, are:

Has the source been secured?

How much time remains to effectively boom the area?

The facility has 1100 feet of boom which is immediately deployed to contain as much oil as possible. Marine Safety Office San Francisco Bay's liaison (attached to Group Humboldt Bay) is dispatched to assess the situation, arriving on scene within 30 minutes. The local OSPR warden and a Humboldt Bay Response Corporation representative also arrive on scene within 30 minutes to assess the situation. Upon arriving on scene, these individuals meet with the Chevron's Incident Commander to develop immediate strategies and priorities (taking into consideration wind and sea state) to minimize the spread of oil. The local OSPR Biologist is called to assist with this prioritization.

The SSF arranges to fly 2-3 command representatives to the scene via CG helicopter. The SSF Command Duty Officer (CDO) and watchstander issue a Broadcast Notice to Mariners, establish a safety zone to prevent vessel traffic from transiting the area, and open the Oil Spill Liability Trust Fund (OSLTF) requesting an initial ceiling of \$25,000. Inbound traffic is monitored by Coast Guard Station Humboldt Bay.

Pre-loaded equipment from Humboldt Bay Response Corporation is transported to the site via tractor trailers and/or small boats launched from the City of Eureka boat launch (east side of Route 255 bridge) or the Fields Landing launch ramp. The personnel and equipment arrive on scene within 1.5 hours.

With a spill of this magnitude, a significant quantity of oil will likely spread from the source. As such, additional personnel and equipment are requested from nearby facilities, Coast Guard Group Humboldt Bay, California Conservation Corps, Coast Guard Pacific Strike Team, Marine Spill Response Corporation and local fishermen's organizations. Nearby facilities could have their personnel and equipment on scene within 1.5 hours of notification. CG personnel and equipment could arrive within 2 hours of notification. Trained response personnel from California Conservation Corps could arrive within 2 hours of notification. Personnel and equipment from the Pacific Strike Team and MSRC are dispatched via truck to arrive in approximately 5-8 hours. Local fishing vessels capable of deploying MSRC or CG VOSS systems are outfitted with a VOSS and ready to be deployed within 5 hours.

Initial Response Actions: On-water recovery of product at the leading edge of the slick will be performed by MSRC skimming vessels and fishing vessels equipped with a VOSS. However, time delays in the deployment of will be experienced. MSRC has no personnel in Humboldt Bay and Humboldt Bay Response Organization personnel have not yet been trained in the use of MSRC equipment. Also, as mentioned above, VOSS systems generally take 5-7 hours to install and will not be available for initial response. As such, booming strategies allowing for shoreside collection and skimming of product (vacuum trucks) must be implemented.

The three Palco Marsh culverts north of the Chevron facility should be closed immediately to prevent oiling of sensitive marshlands. These culverts currently have no floodgates; therefore, they must be manually blocked using sandbags, sediment or rocks. Exclusionary booming should also be performed at each of these culverts and at Elk River.

Preventing oil from entering the northern portion of Humboldt Bay (Arcata Bay) should be given a very high priority. Not only is the area extremely sensitive, but it is comprised mainly of shallow water and mud flats, which significantly reduce the ability to respond. Deflection booming could be implemented at locations south of Woodley Island, south of Indian Island, and along the Eureka waterfront to deflect product toward various collection sites south of Arcata Bay. Due to natural pooling in the area, the southwestern tip of Woodley Island should receive consideration as a site to collect and skim recovered product. Additional collection and skimming sites in this area might include the Louisiana Pacific and Simpson docks along the Samoa Peninsula.

As much skimming and protective booming as possible is completed during the night with available boom. At first light, a CG Group Humboldt Bay helicopter conducts an overflight with CG, State of California and Responsible Party representatives aboard. Planning for any adjustments to the initial response strategies occurs immediately.

Response Organization: The response organization is a modified Unified Command System (UCS) involving primarily the Operations and Planning sections. A public information team is also part of the response organization. Until additional personnel arrive from Alameda and Sacramento, respectively, the SSF liaison will assume the role of Federal On-Scene Coordinator (FOSC) and the local OSPR warden will assume the role of State On-Scene Coordinator (SOSC). The Responsible Party's Incident Commander will likely be the terminal manager until a member of the company's regional headquarters or corporate spill management team arrives.

The Operations section will be staffed primarily by Humboldt Bay Response Corporation personnel with Coast Guard and State of California monitors. A command post could be located either at the facility at one of the command center sites detailed in Annex F. The forward staging area is located at the Humboldt Bay Response Corporation/MSRC dock.

CONTAINMENT, COUNTERMEASURES, AND CLEANUP STRATEGIES: Prior to implementing any cleanup operations, the FOSC ensures that personnel involved in these operations have the appropriate level of training and are using appropriate personal protective equipment.

Containment is accomplished by implementing the booming strategies discussed above. The goals of containment are to hold and recover the spilled product to minimize shoreline impact. Since this spill is within the bay, it is decided not to use dispersants or in-situ burning. The open-water recovery is accomplished by skimmers and sorbents. The Pacific Strike Team may deploy the Coast Guard On-water Containment and Recovery System (OWCRS) for skimming operations within Humboldt Bay, if appropriate towing vessels are available and if water depths permit. One difficulty encountered in open water recovery is the shallowness of certain areas in the bay, which are often left exposed at low tide. Considering that more severe damage may result, the Unified Command should decide to what extent any impacted marshlands will be cleaned. If shoreline cleanup is necessary, it will involve the usual raking and shoveling of debris and product.

Resources Required and Estimated Shortfalls: The facility's boom and boat is likely to be overwhelmed by a spill of this size. Humboldt Bay Response Organization can supply approximately 10,000 feet of boom, in addition to the facility boom. Depending on the success of initial containment efforts, additional boom and skimmers, in excess of that available from Humboldt Bay Response Corporation, may be required. MSRC and the CG have pre-staged additional boom and skimming equipment at the Humboldt Bay Response Corporation warehouse. The local MSO trailer can provide an additional 2,700 feet of boom and the CGC EDISTO (homeported in Crescent City) has 1,800 feet.

Four to eight skimmers, storage bladders, and roughly five tank trucks could be required.

Additional personnel will most likely be required for a spill of this magnitude. California Conservation Corps should be contacted to augment the personnel that Humboldt Bay Response Organization and local facilities provide. Personnel from MSRC, MSO San Francisco Bay and the Pacific Strike Team will also be required.

Response shortfalls are addressed at the end of this section.

Estimated Time to Cleanup the Spill: The time to complete cleanup will depend on the effectiveness of the initial containment efforts. Open water recovery will take approximately 2 weeks, while shoreline cleanup can be expected to take 30-45 days.

WORST CASE DISCHARGE

Model Limitations and Caveats

For the Area Plan oil spill scenarios a combination of user-specified and statistical winds are often used. The user-specified winds can be fine tuned to some degree to imitate an actual storm event. However, the statistical winds used in the model are based on wind histograms taken from the U.S. Navy Marine Climatic Atlas. Using the histogram data, the model generates a simulation of it that is random, but has the same statistical distribution. It must be understood, however, that using statistical wind patterns in a scenario gives an illustration of what areas could possibly be impacted, not what areas will be impacted. Also, statistical winds do not take into account local topographic-induced effects that could significantly alter wind patterns.

For offshore areas, the current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

For large spills of the type being modeled for these scenarios secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. While the model does allow the oil to refloat the details are not exact.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy sand beaches.

Finally, and most important, moderate to large sized spills of a heavy oil (e.g., Bunker C or heavy crudes) will persist for weeks or months after the initial spill event. Depending on local wind and current conditions, these spills can impact shoreline several hundred miles downstream from the source. For these scenarios, even though the model is run for only one week and for one specific area does not mean that there will not be impacts felt far afield.

Additional notes

The model was run for 72 hours (2/3 - 2/6/92) using the following scenario:

A towed barge containing 40,000 barrels of Bunker C oil (bound for the power plant) was inbound into Humboldt Bay. The barge ended up on the south jetty of the entrance to the bay and before it could be pulled off it lost its entire cargo.

SE winds (30 knots with higher gusts) were blowing in advance of strong cold front at the time of the spill. These winds continued to blow for 24 hours until the frontal passage. The winds began to &inish at this point and shift to the W and NW at 20 knots. The winds continued to blow from the NW for the remainder of the model run.

NOTE: User-specified winds were the only winds used for this scenario. Due to the short duration of the scenario (72 hours) no statistical winds were used. This particular weather scenario was chosen because it provide a realistic wind pattern for this particular area during the winter season (reference: John Henderson, Marine Forecaster, National Weather Service, Long Beach, California).

The product spilled was 40,000 barrels of Bunker C fuel oil.

The time of the spill (0600 hr's on 2/3/92) was chosen to occur during a flood tide cycle.

Shorelines were coded so that the oil would not "stick" but would refloat after each tidal cycle. This allows more oil to move with tidal action and provide a more widespread impact. This procedure is used to enhance the "worst-case" scenario.

The model indicates that any remaining floating oil will be taken out to sea during the first ebb tide after the spill. However, the winds were such that the heavy oiling along the western shore of North Bay Channel from the southern end of North Spit to Samoa will remain along the shore. Once the winds changed direction (from SE to W to NW) the oil spread onto the eastern shore and was taken out to sea on subsequent ebb tides. Towards the end of the scenario the exact movement of the oil in Humboldt Bay was unclear especially through the bay entrance.

The model indicated little or no impact in South Bay due to the strong southerly winds used in the model. Oiling in Arcata Bay, to the north, was relatively minor, according to the model, because most of the oil beached along the western side of North Bay Channel.

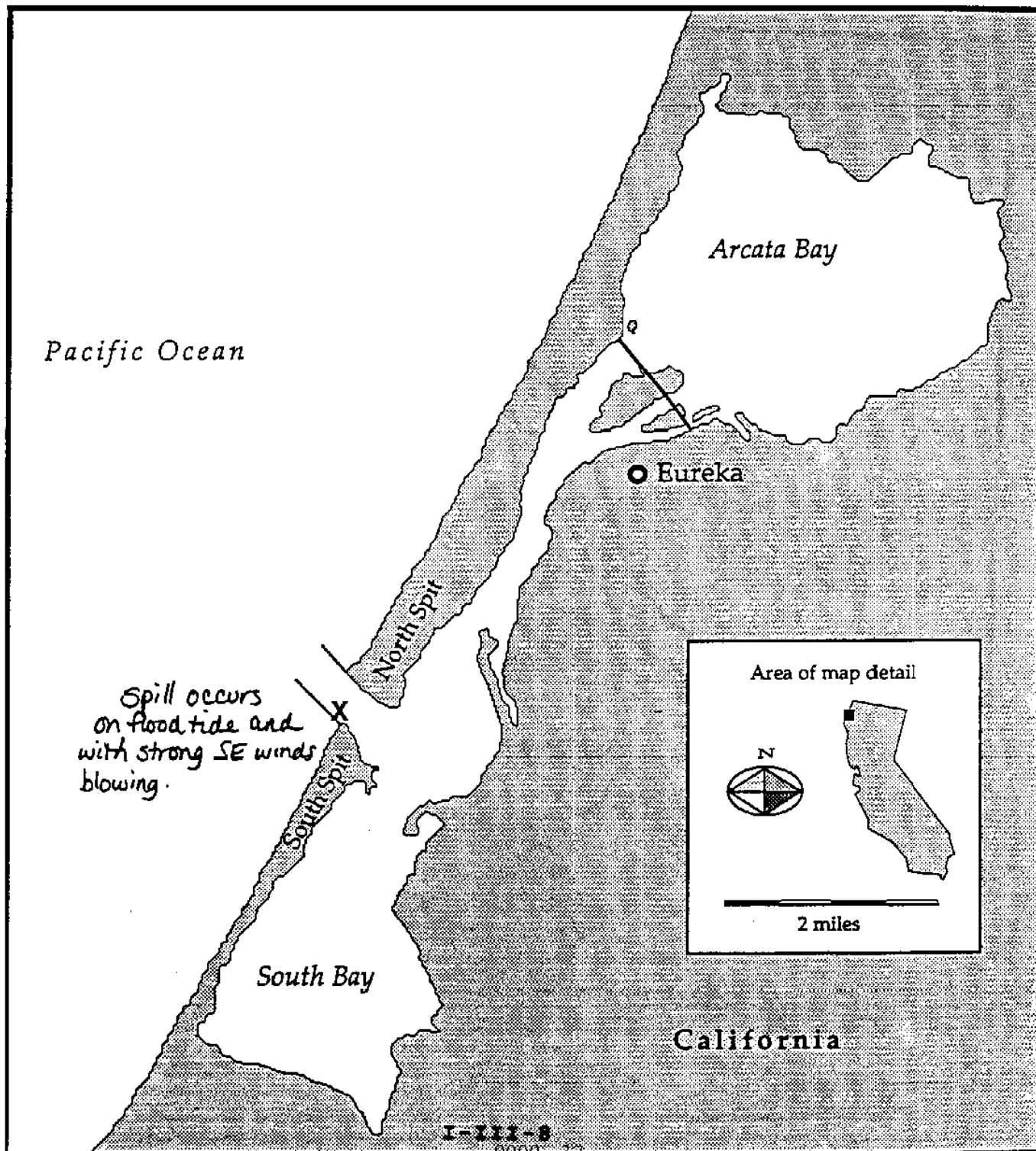
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 3 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



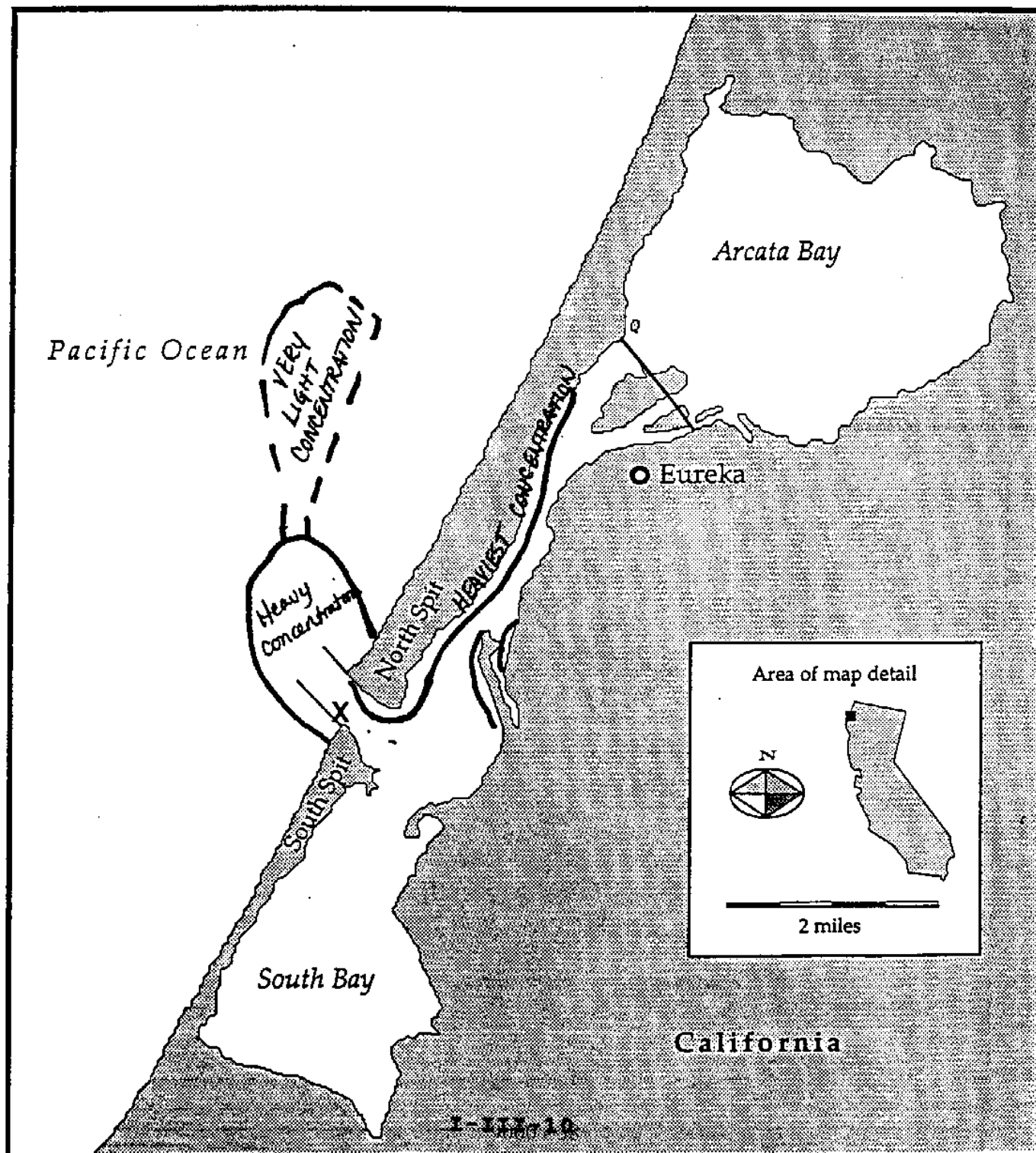
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 3 Feb. 1992 1200

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

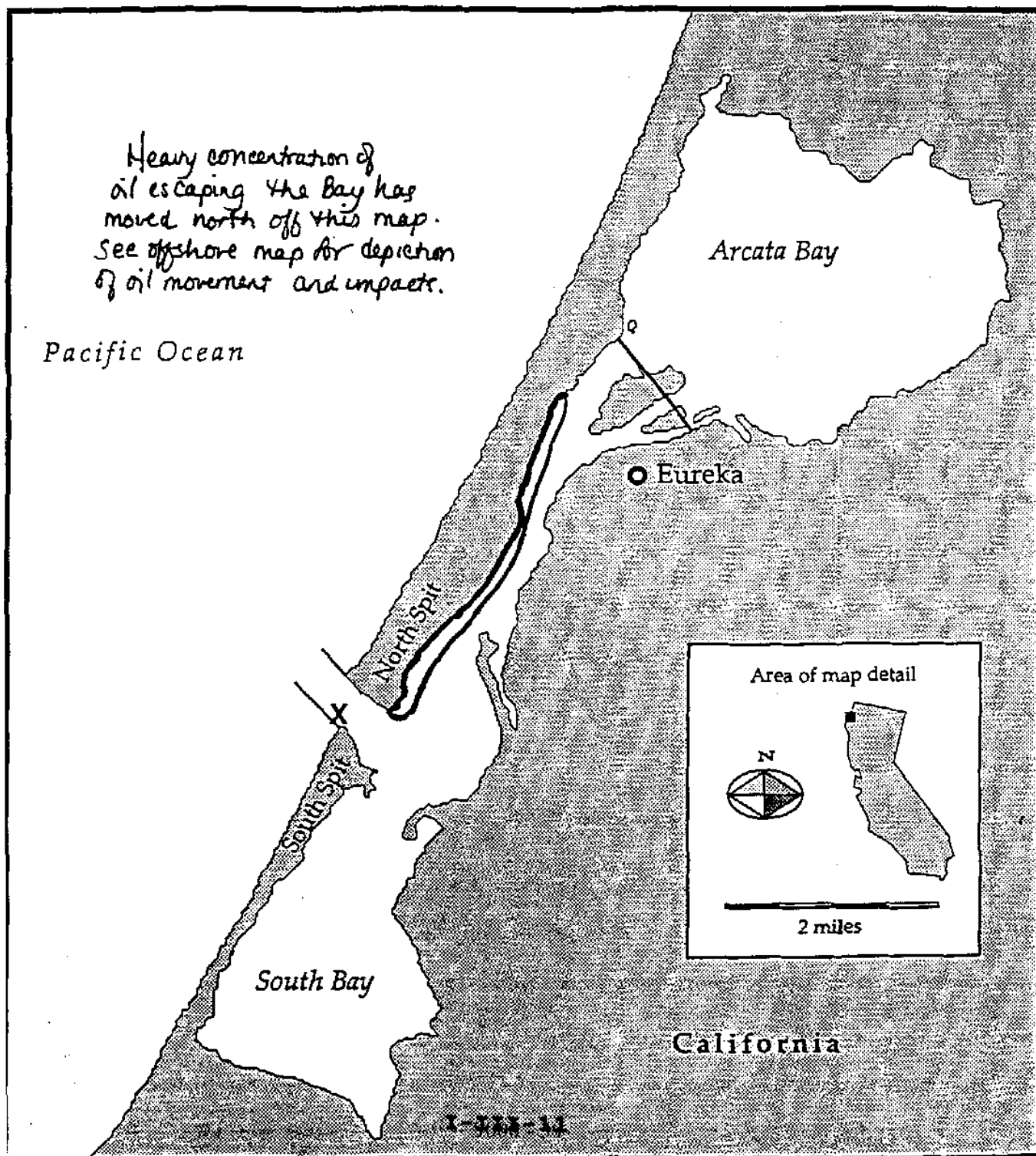
Oil Spill Scenario Map (Bay)

prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: 3 Feb. 1992 1800

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)



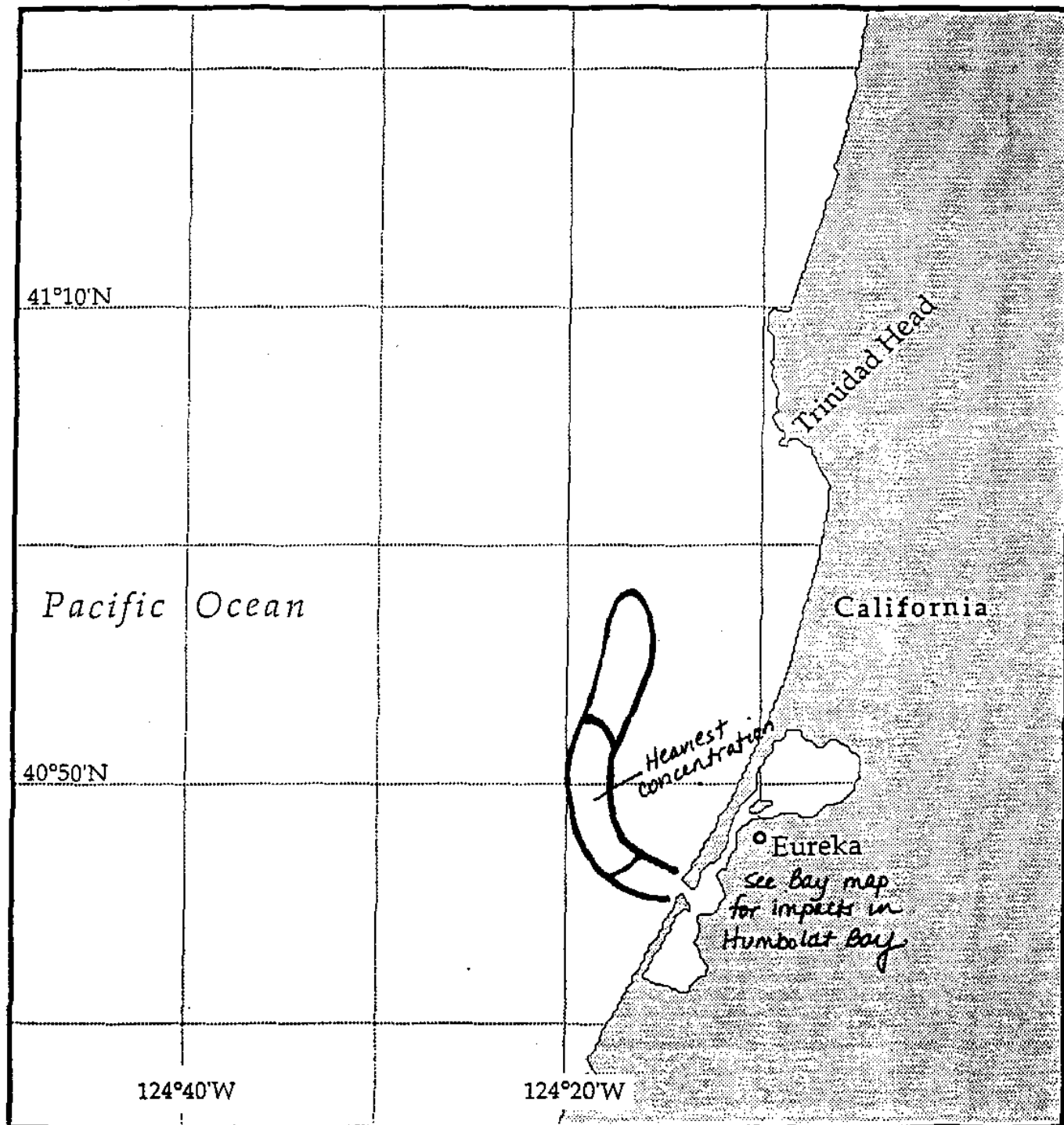
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 3 Feb. 1992 1800

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



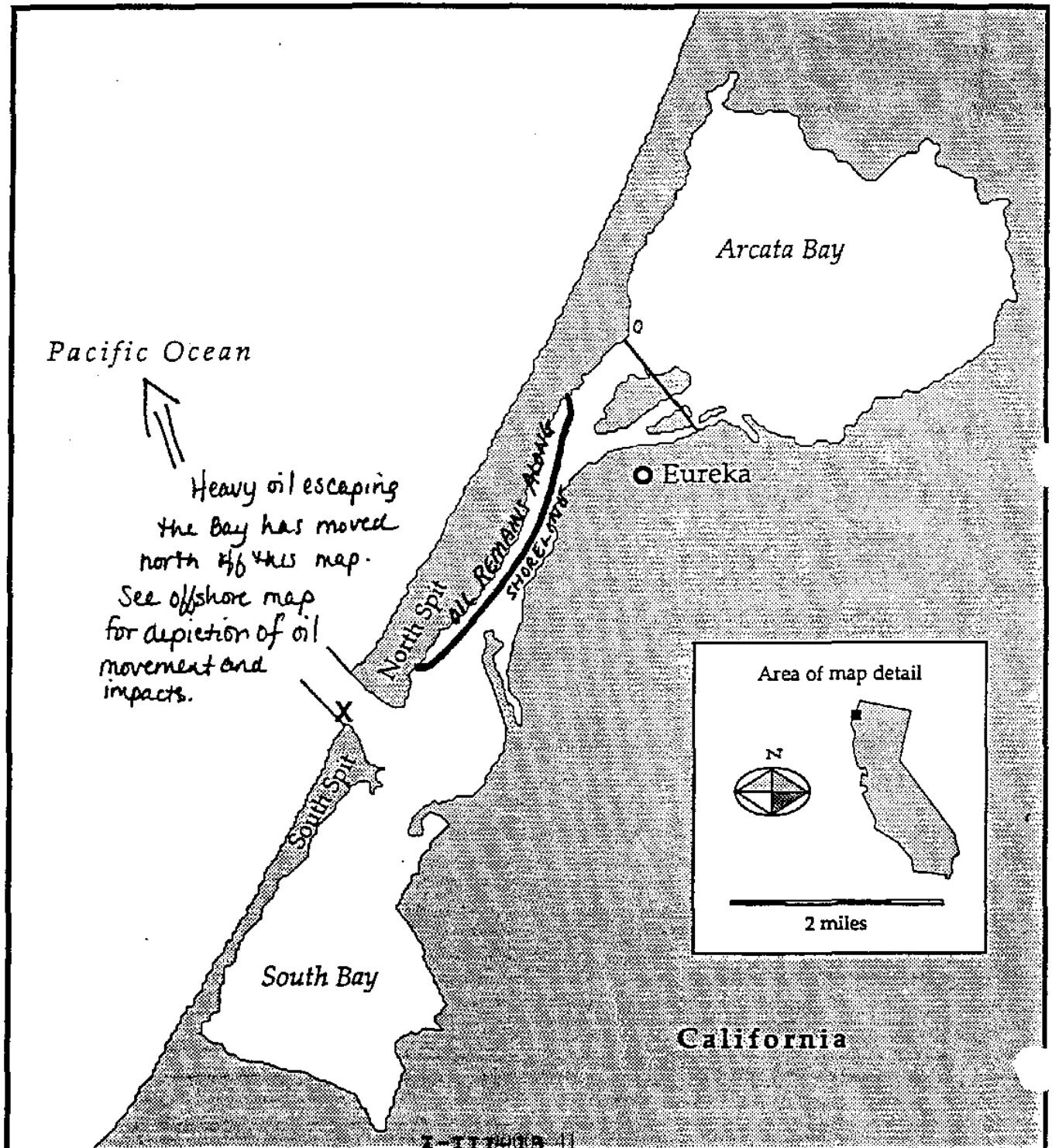
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 4 Feb. 1992 0000

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



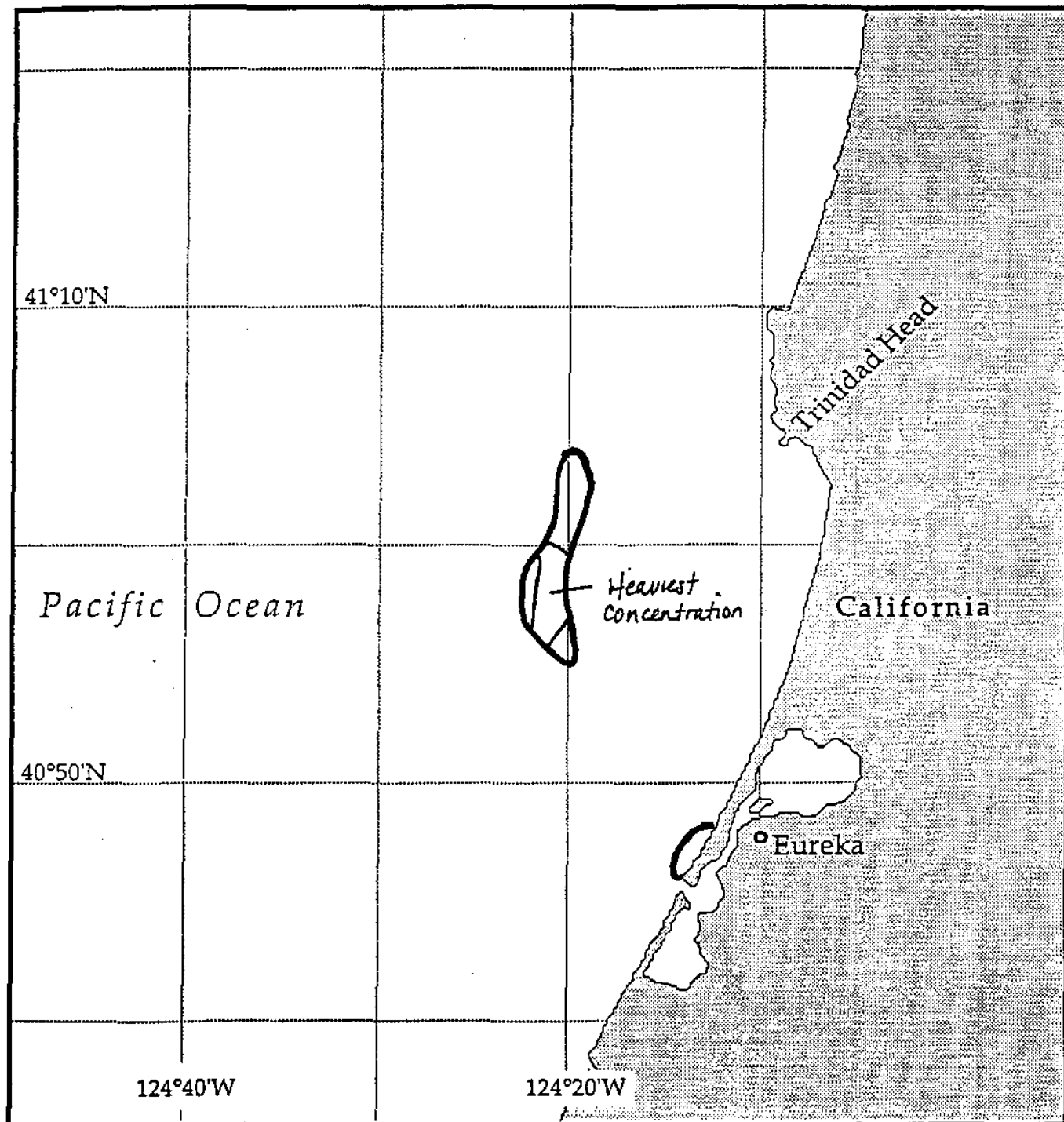
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 4 Feb. 1992 0000

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



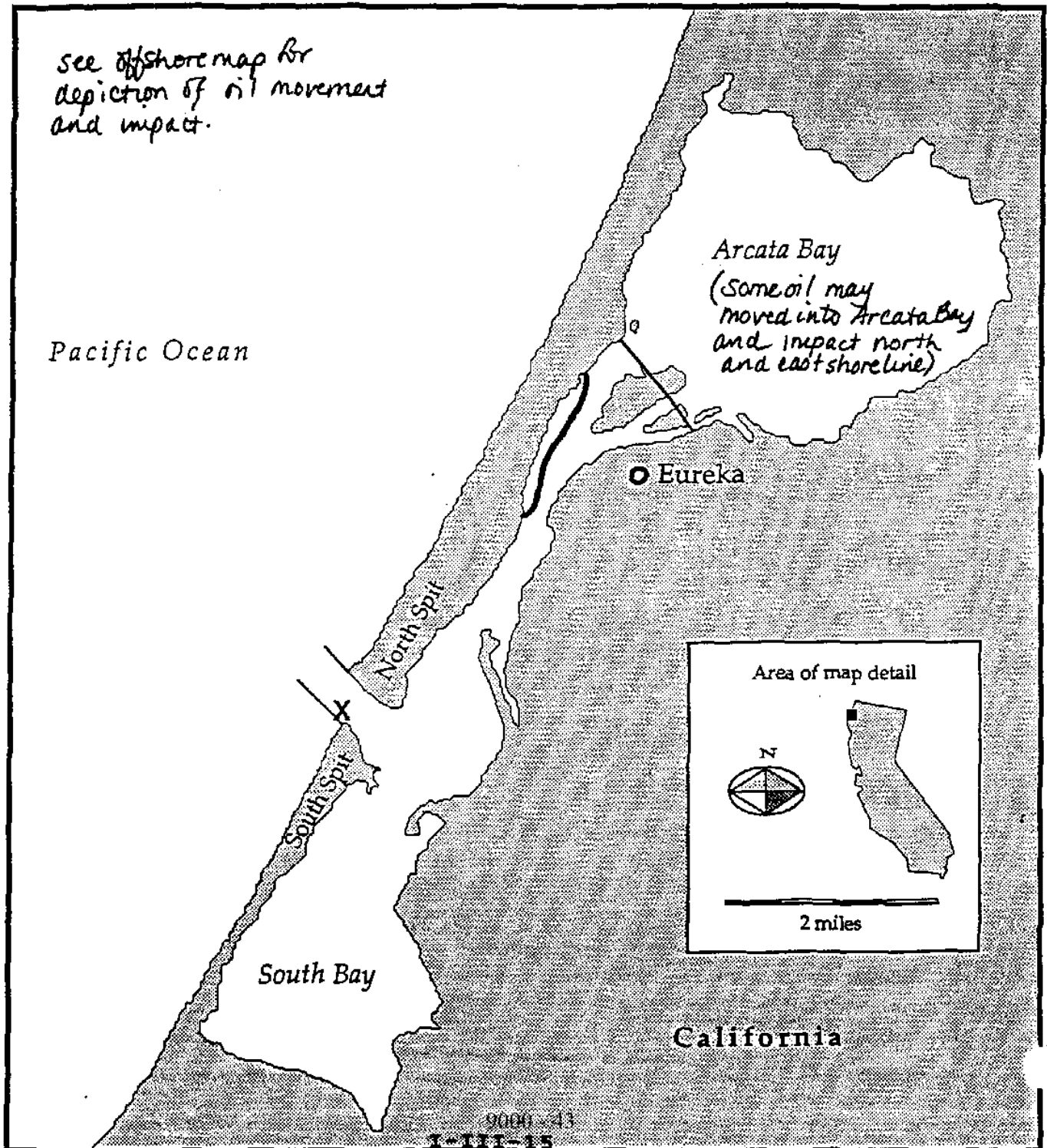
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 4 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



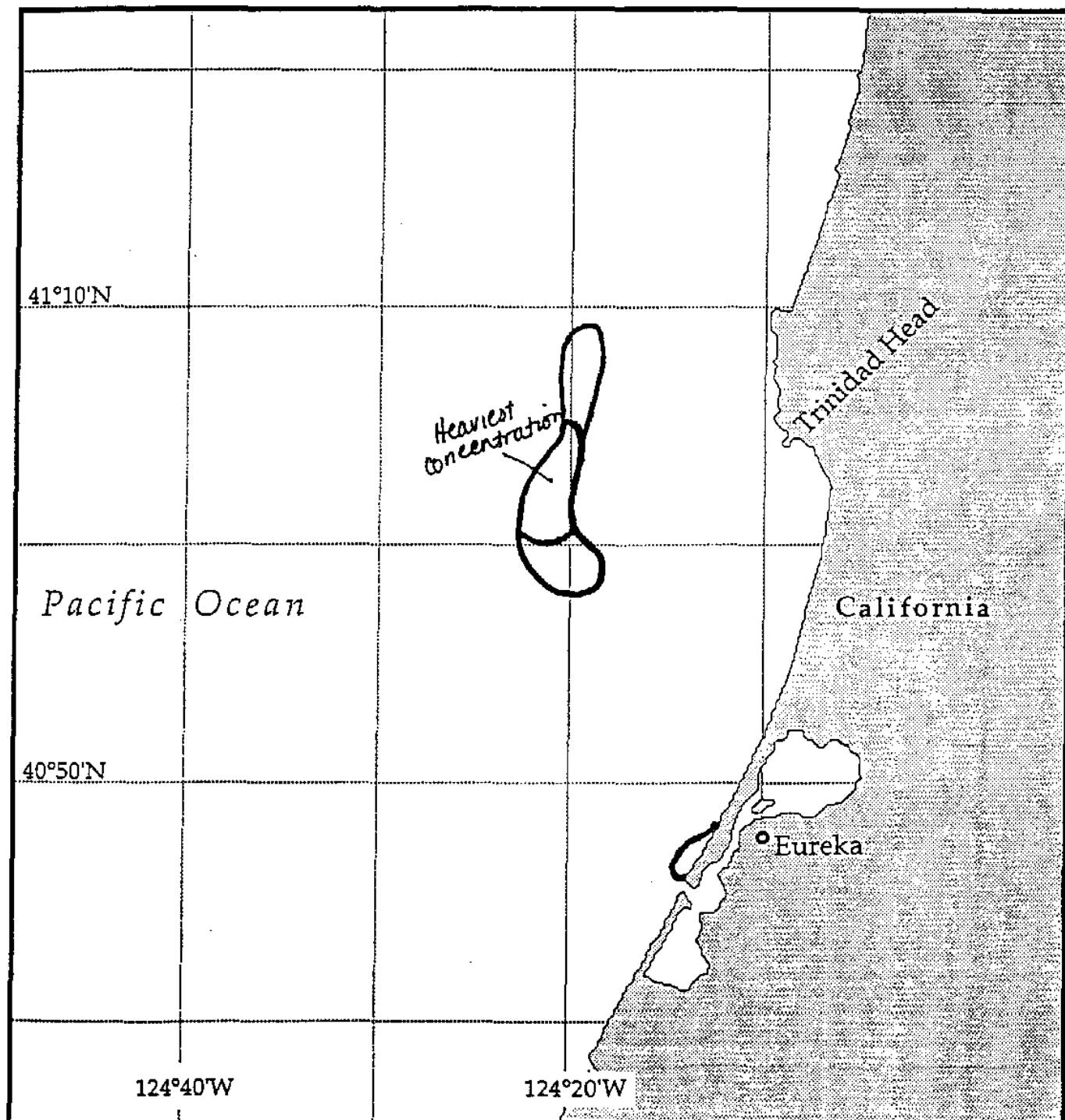
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 4 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



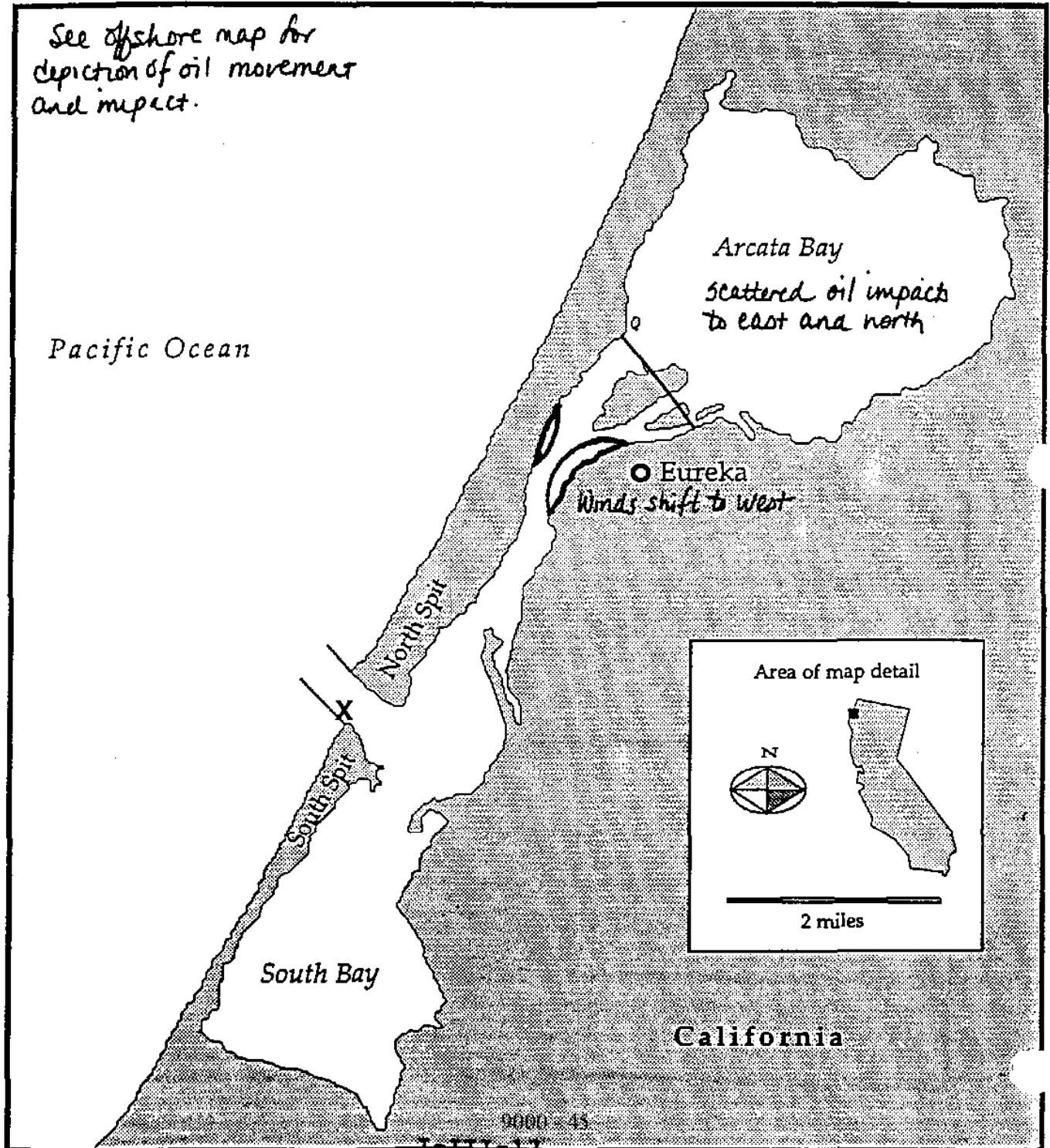
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 4 Feb. 1992 1200

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



Humboldt Bay Area Plan

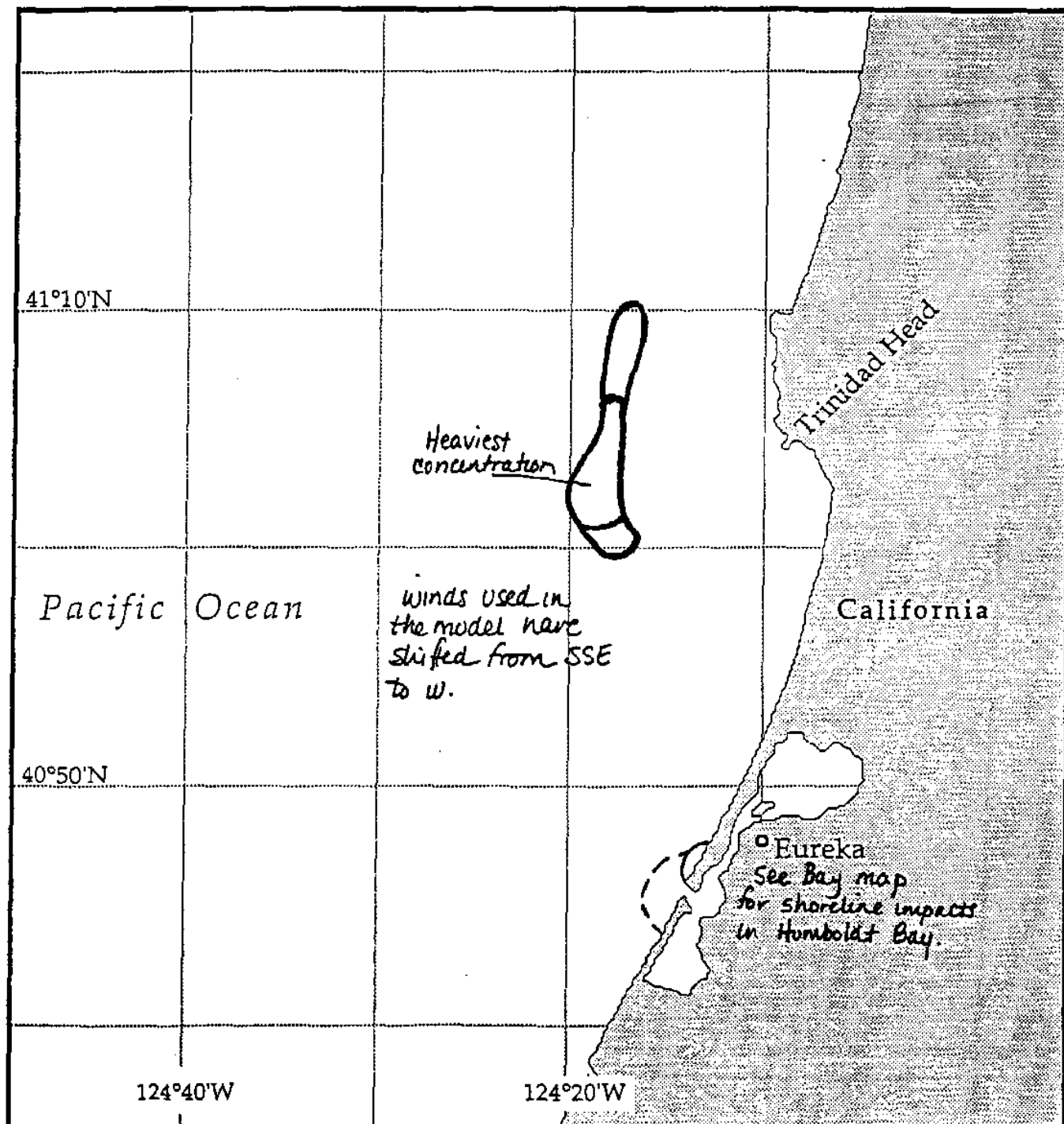
Oil Spill Scenario Map (Offshore)

prepared by NOAA

Date/Time: 4 Feb. 1992 1200

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



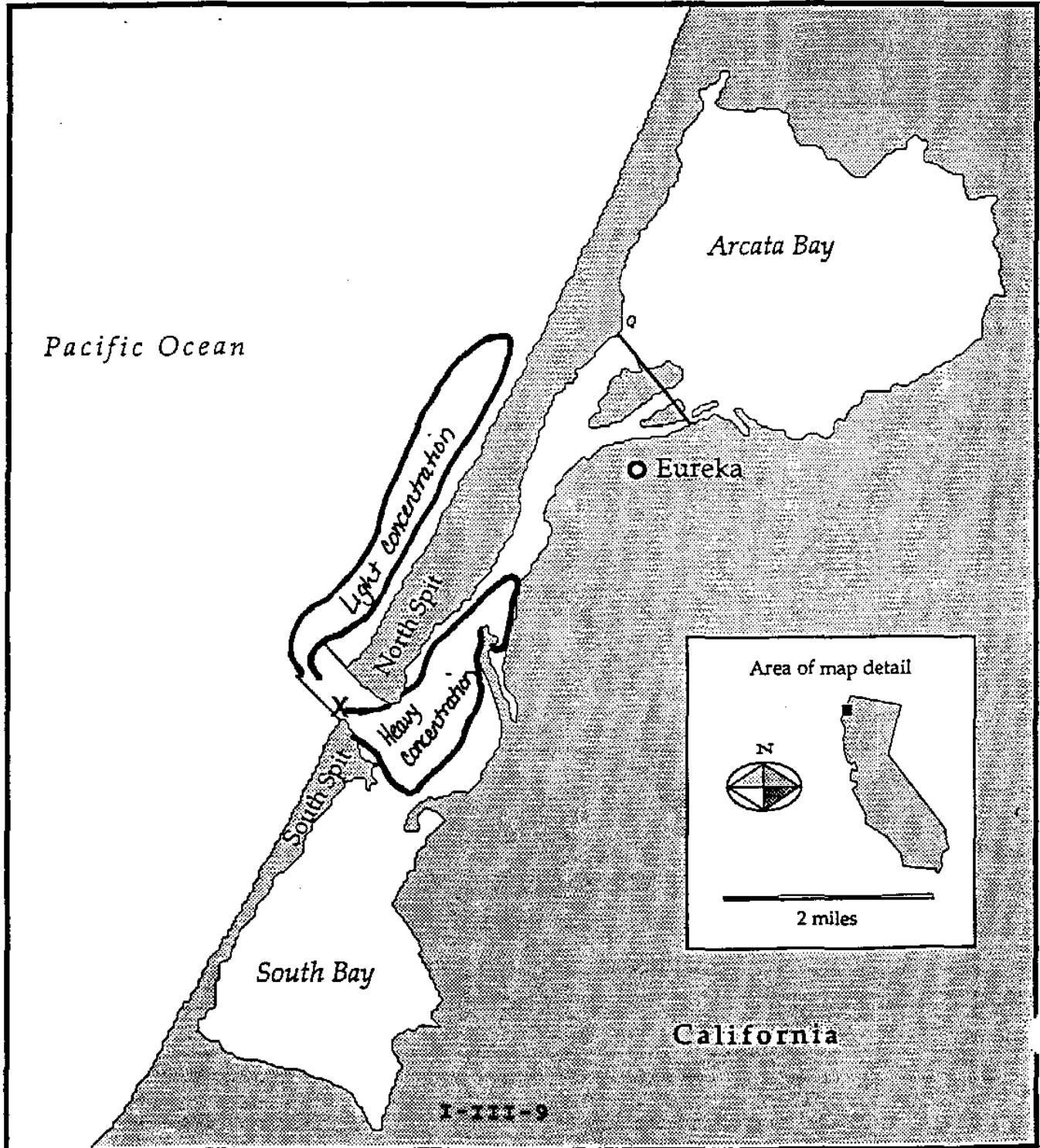
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 3 Feb. 1992 0900

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



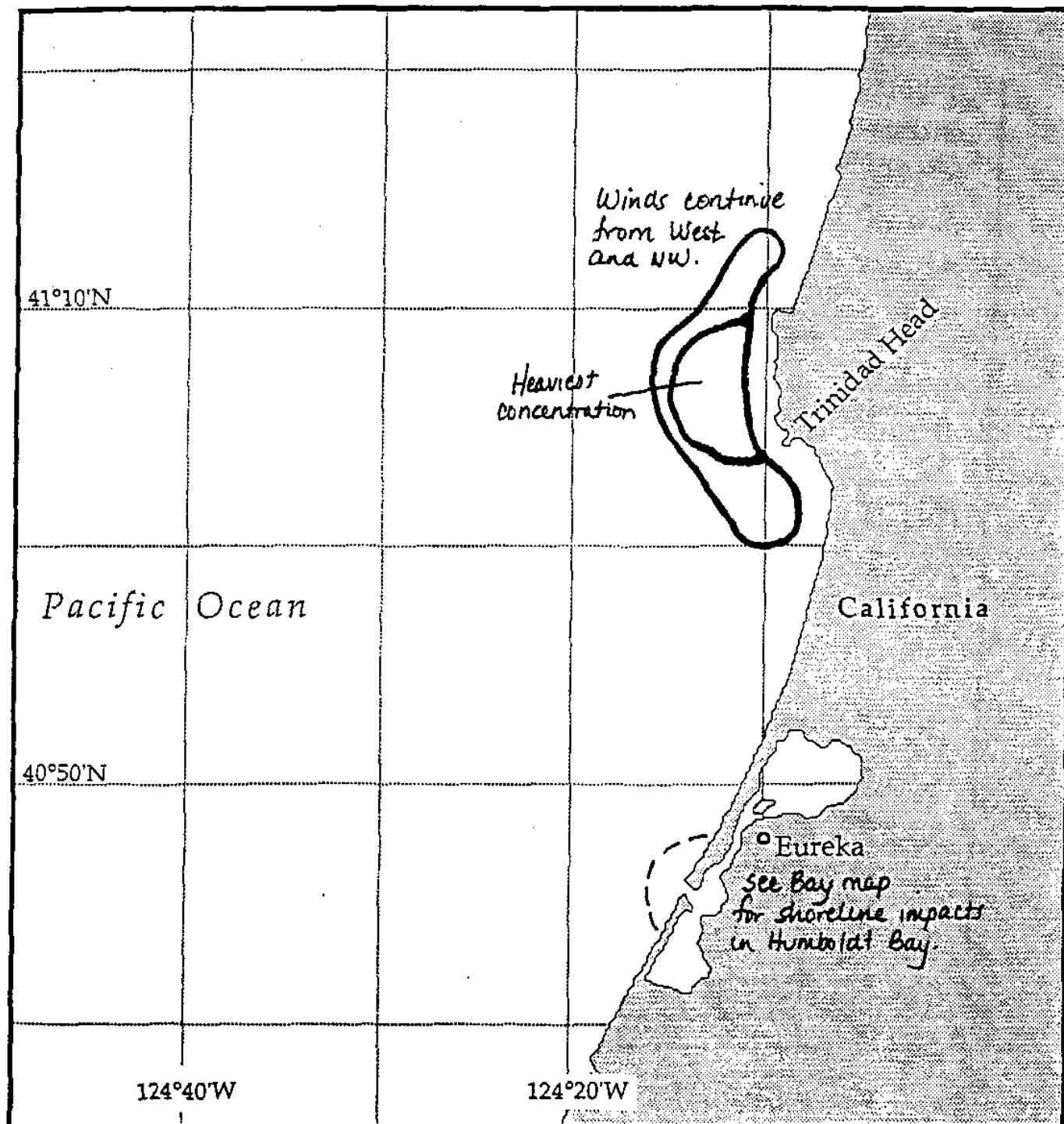
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 4 Feb. 1992 1800

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



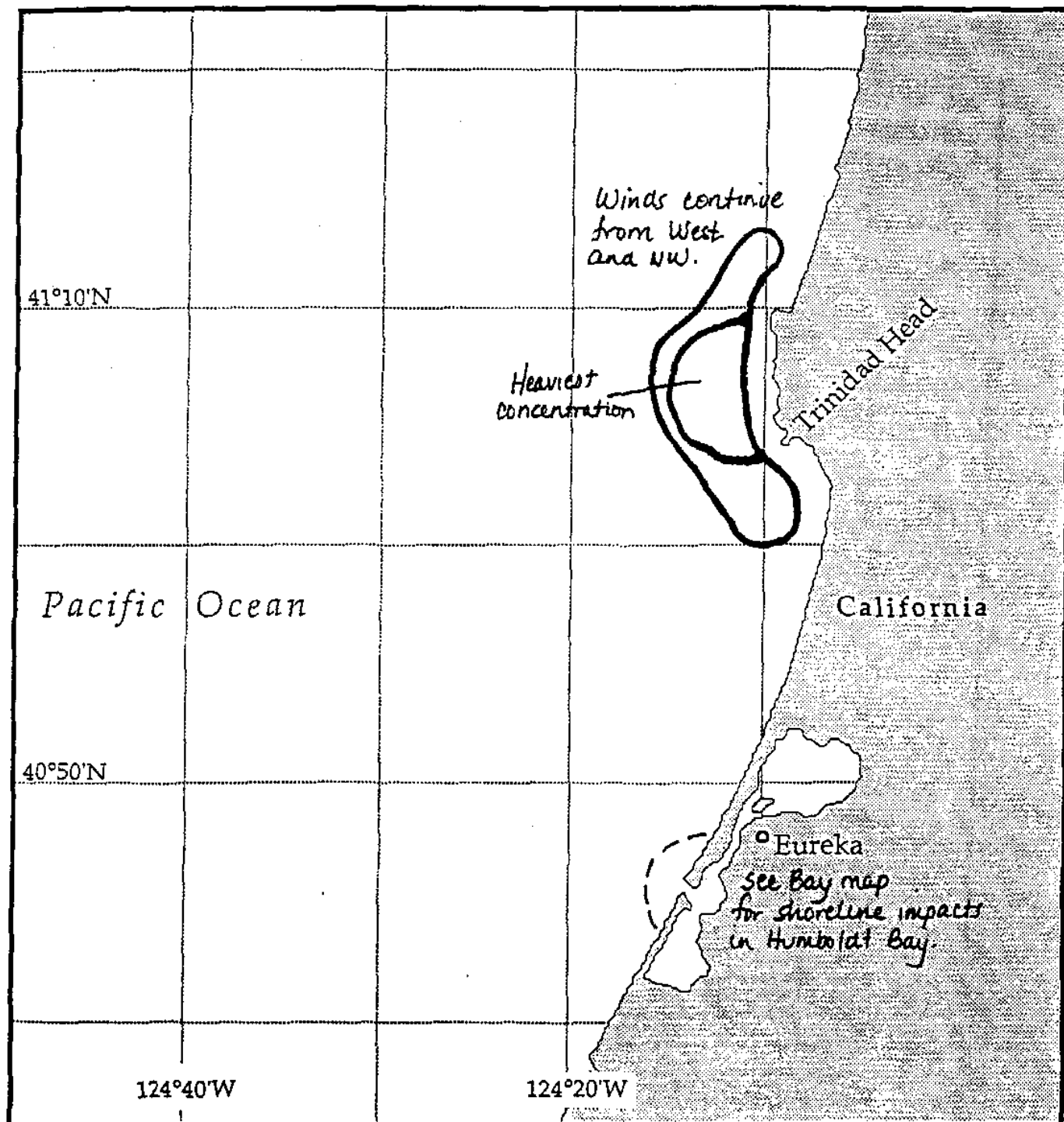
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 4 Feb. 1992 1800

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



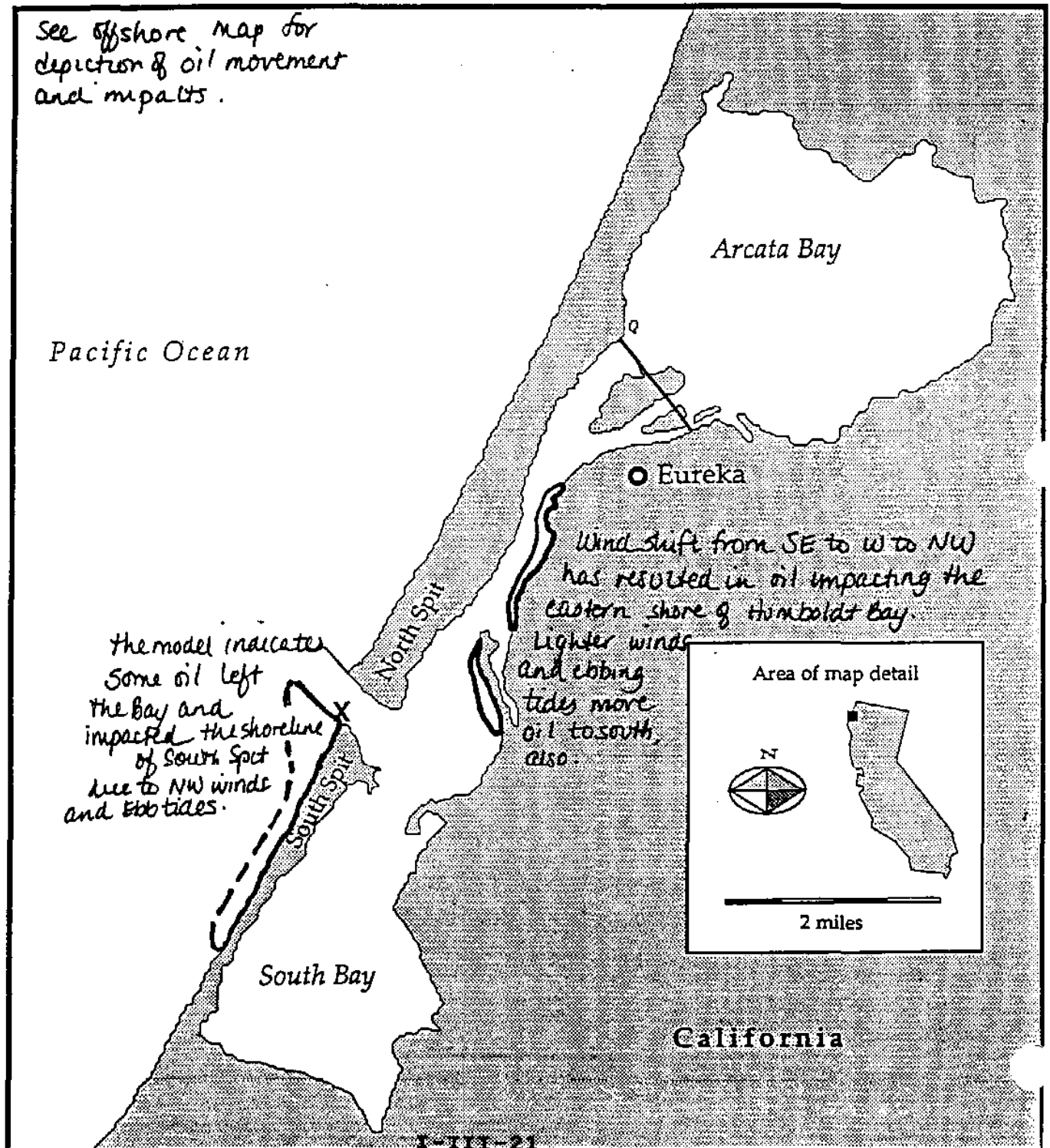
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 5 Feb. 1992 0000

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



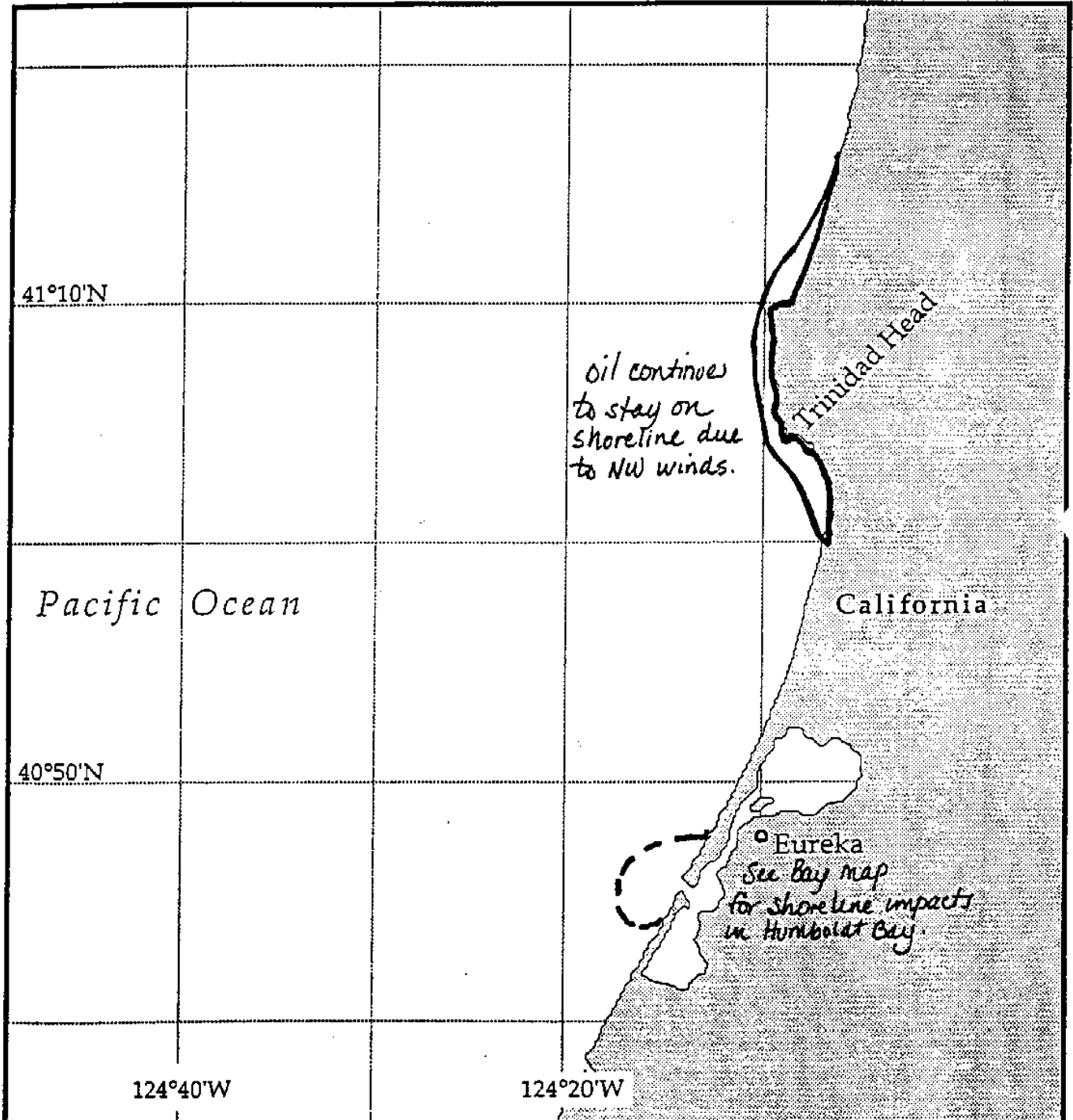
Humboldt Bay Area Plan

Oil Spill Scenario Map (Offshore)
prepared by NOAA

Date/Time: 5 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



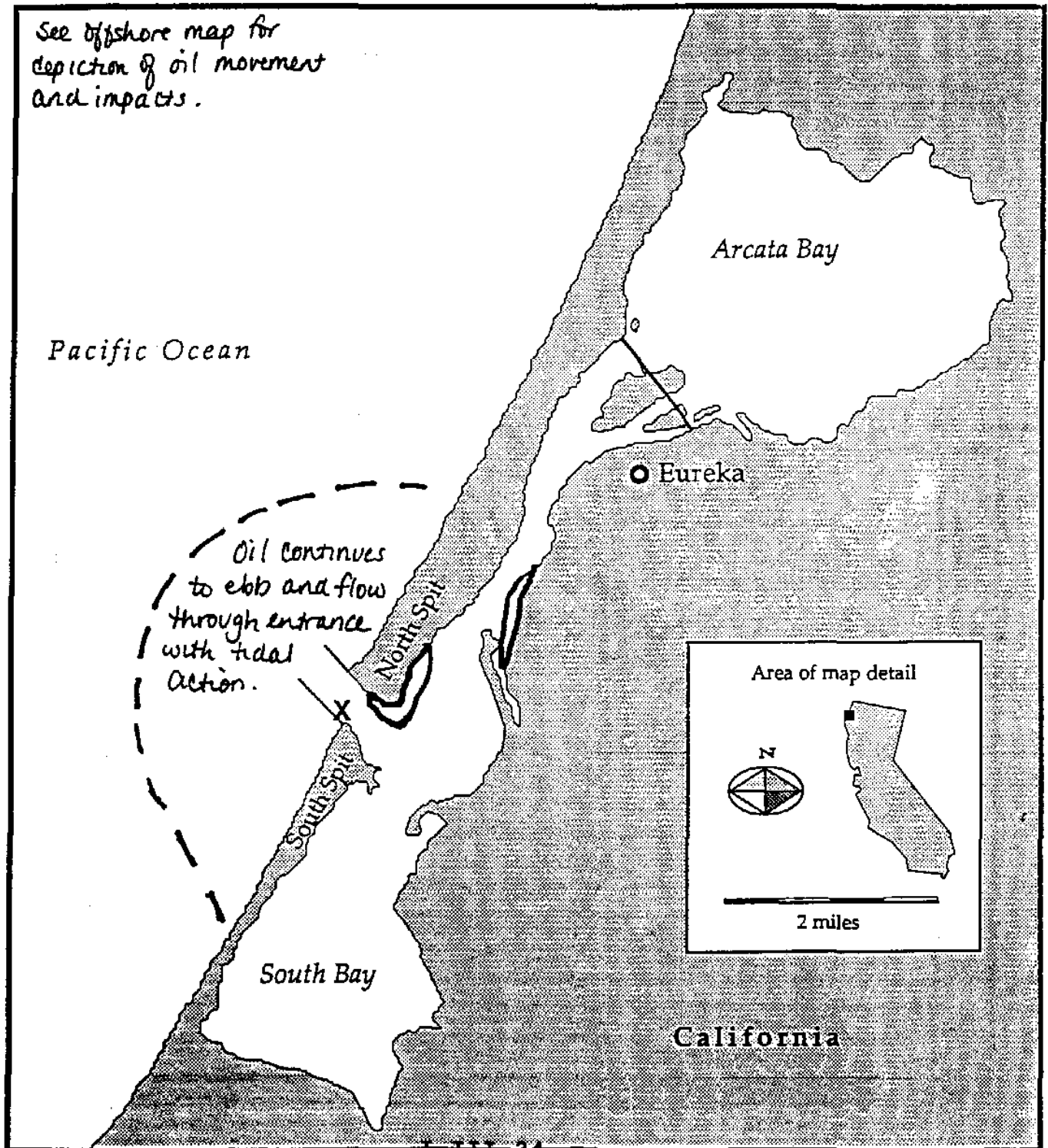
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 5 Feb. 1992 0600

Product Spilled: 40,000 barrels, No. 6
Fuel Oil (Bunker C)

USE ONLY AS A GENERAL REFERENCE



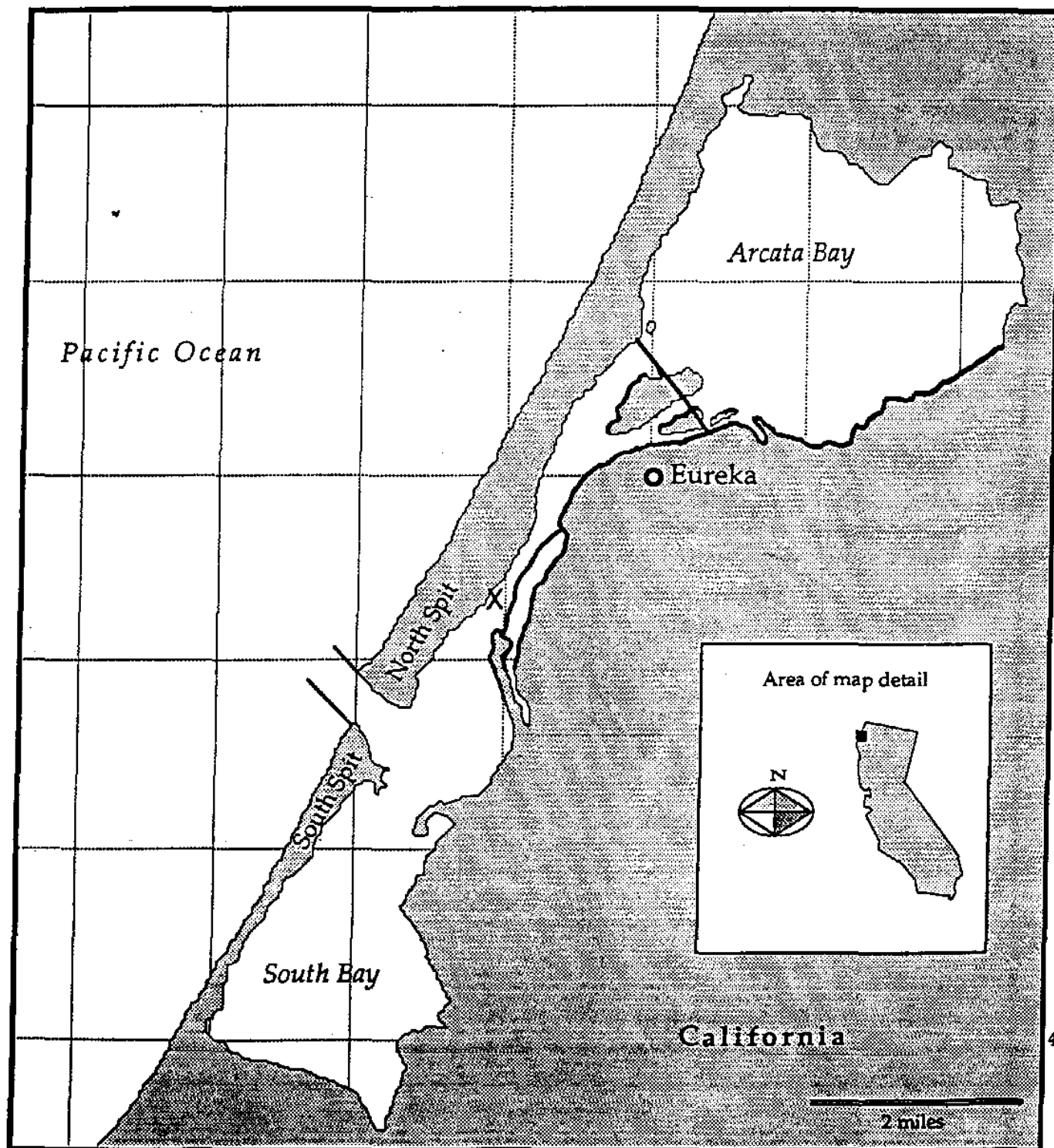
Humboldt Bay Area Plan

Oil Spill Scenario Map (Bay)
prepared by NOAA

Date/Time: 07 May 1993/0600

Product Spilled: 2,500 barrels, Fuel Oil
No. 2 (Diesel)

USE ONLY AS A GENERAL REFERENCE



Discharge of Maximum Impact

The Discharge of Maximum Impact occurs off Cape Mendocino when a fully laden tanker loses power and grounds spilling some of it's cargo before a tug is able to arrive on scene to render assistance. This spill was chosen for the Area Committee to consider and evaluate the response actions to be taken if such a spill, however likely, was to occur.

Historical Spill Considerations: Recent spill history for this area does not contain a spill of this magnitude. However, recently several serious tanker casualties have occurred throughout the world and considering tanker traffic that transits the California coast, the Area Committee chose to include a similar scenario for this area for planning purposes.

Hazard Assessment: Large tankers transit the coastline from Alaska to call on the various California ports including San Francisco and Los Angeles. Approximately 85% of all oil tankers serving California have voluntarily agreed to remain at least 50 nautical miles from the coast when transiting up or down the California coastline. However, there are several land points that extend beyond the mainland (such as Point Arena, Punta Gorda and Cape Mendocino) that almost certainly have tankers transiting within the 50 nm range. However unlikely, it is possible that a tanker could lose power or steering and ground along the North Coast of California. It is also possible that a tanker could experience a fire or explosion while transiting similar to the T/V PUERTO RICAN or T/V MEGA BORG. Depending on the exact location, the transit time for a tug to reach a tanker in distress between Point Arena and Humboldt Bay could be up to 12 hours. Weather can play a key role in an event such as this. The Northern California coast frequently experience high winds and sea states throughout the year. The coast normally if very foggy during the summer months. The weather combined with the rugged terrain can be expected to make salvage and cleanup operations very difficult.

Vulnerability Analysis: Essentially the entire California coastline is a highly sensitive environment. While the coast is not as sensitive to oiling as inland wetlands and marshes, it is an ecology with numerous wildlife species, including sea otters and grey whales. In addition, the coast in this area is difficult, if not impossible, to access by land. The entire list of environmentally sensitive sites is too numerous to identify individually here, but are included in detail in Annex E of this plan. Mendocino County alone, has 39 environmentally sensitive sites identified. Many of these are creeks and river inlets. The offshore environmental resources were not identified this planning cycle, but could potentially be impacted by a spill of this magnitude.

SCENARIO: DISCHARGE OF MAXIMUM IMPACT

Situation: A tanker fully laden 1.5 million barrel of North Slope crude oil experiences complete loss of power. Oceangoing tugs are not able to reach the vessel before it grounds near Cape Mendocino. The tanker sustains significant damage to it's wing cargo and ballast tanks, spilling 500,000 barrels of North Slope crude oil immediately and the rest of its cargo over the next 12 hours.

Location: Cape Mendocino

Amount: 500,000 barrels North Slope Crude initially, with an additional 1 million barrels over the next 12 hours.

Securing Source: The tank vessel is unstable; tugs on scene.

Areas at Risk: Entire North Coastline. Wind and tide will likely carry the spill to impact Cape Mendocino and adjacent coastlines.

Time of Year: Winter

Weather: Cloudy

Wind: 30+ knots, with gusts to 40 SW to W

Visibility: 1/2 mi.

Seas: 10-15 feet.

Current: Max Flood

(Note: This scenario is not a required element of this plan and is a large SONS event potentially involving more than one planning area. During the next planning cycle, it is expected that additional guidance will be available on the SONS response and it is anticipated that the cascading of resources within the state will be further defined. Furthermore, an accurate trajectory was not available prior the printing deadline. Therefore, the details of the response strategy were left for the next planning cycle. However, all elements of this plan apply to this, or any similar event, if it were to actually occur.)

9440.2 San Francisco Bay and Delta Scenarios

Scenario Development

As required by OPA-90, the maximum most probable discharges, and a worst case discharge are presented.

Most Probable Discharge

The worst case discharge scenario is based on the size of the average spill in the area. When determining the most probable discharge, any unusually large spill which would skew the value was specified to not be included in the average figure.

Historical Spill Considerations: During the period 1974-1979, 97% of all reported spills were less than 25 bbls. During the period 1980-1990, the majority of oil spills reported were less than 750 gallons (17.86 bbls), with only 36 spills being greater than 17.86 bbls and none greater than 1000 bbls. Also during the 1980-1990 period, there were only 25 Hazardous Chemical spills greater than 1 gal. Reported.

These averages both support the Federal and California required Vessel and Contingency Plan maximum most probable discharge size established as 0-50 barrels. This range will therefore be adopted for the most probable spill scenario.

A majority of the most probable spills occur in Oakland or Alameda. The most likely reason is due to an automatic bilge pump discharging bilge water.

Other common causes of these 0-50 bbl most probable spills include human error, mechanical failure, or tank or pipe rupture.

Hazard Assessments: These type spills occur throughout the Bay area including the ports and harbors of San Francisco, Richmond, Berkeley, Emeryville, S. San Francisco, Redwood City, Carquinez, Vallejo, Martinez, Sausalito, San Rafael, San Leandro, Pittsburg, Antioch, Rio Vista, Half Moon Bay, bodega Bay, and Tomales Bay. These are all locations where there are marinas, industrial areas and marine transfer facilities.

Vulnerability Analysis: Proximity of these hazards to the most sensitive areas, i.e. environmentally sensitive areas is of primary concern. The most environmentally sensitive areas are those containing wetlands. There are large wetland areas in San Pablo Bay, Suisun Bay, and Carquinez Straits in close proximity to a number of refineries with marine transfer facilities and large storage tanks. Transfer facilities located near Point San Pablo, Richmond, Oakland, South San Francisco, and Redwood City are also in close proximity to wetlands.

Risk Assessments: Spill history tells us that a majority of the most probable spills occur due to a bilge pump from a recreational or fishing boat in the central bay. The hazard assessment section shows that proximity to sensitive wetlands makes locations near San Pablo Bay, Suisun Bay, and the South Bay the most damaging. The marinas in those more remote areas also tend to have lower slip fees and often older boats that receive less maintenance or attention are drawn away from the large concentration of boats in the central bay. The operation of a vessel in such a state of repair in such a close proximity to a wetland is the most significant risk. Such a location is the most significant even though most common spills occur in the central bay. A location in the Napa River was chosen as one of the best examples of such an incident.

Seasonal Considerations: December is the most sensitive time of the year due to the large number of migratory birds including diving ducks. This time of the year has the highest tides which reach the farthest into the wetland habitat of the endangered species of Rails and Saltmarsh Harvest Mouse.

Scenario:

Situation: A small diesel powered boat sinks up the Napa River, in South Slough above Vallejo on an incoming tide.

Location: The boat is well up into the marsh area, a remote location accessible only by boat (38-08' N, 122-18'W)

Amount: The boat is sunk with 500 gallons of fuel and 20 gallons of lube oil on board. The fuel is leaking through tank vents and loose fill caps. All of the lube oil has come out of the open lube oil container.

Securing Source: Since the vessel is sunk, the source can only be secured by divers or raising the vessel.

Areas at Risk: The wetlands up the Napa River are at immediate risk.

Time of Year: December

Weather: Nighttime with fog.

Maximum Most Probable Discharge

The worst case discharge scenario is based on the size of the largest recorded spill for the area. The maximum most probable discharge takes into account such factors as the size of the largest recorded spill, traffic flow through the area, hazard assessment, risk assessment, seasonal considerations, spill histories, and operating records of facilities and vessels in the area.

Historical Spill Considerations: In January 1971, two tankers, the ARIZONA STANDARD and the OREGON STANDARD collided under the Golden Gate spilling 26,700 bbls of bunker fuel. During the period 1974-1979, 29 of the 43 reported spills between 23.8 and 238 bbls and 5 of the 8 reported spills between 238 and 1000 bbls were centrally located in San Francisco Bay. No spills greater than 1000 bbls occurred. During the period 1980-1990, there were 36 petroleum spills being greater than 17.86 bbls, none with any greater than 1000 bbls. Three of the incidents were particularly large. These included 40,000 gallons of aviation gasoline and 35,000 gallons of crude oil caused by tank ruptures and 30,000 gallons of aviation gasoline caused by a dike failure. No. 2 fuel oil/diesel fuel was the most commonly spilled, 12 of 36 incidents, while jet fuel accounted for 7 of 36 incidents.

These averages both support the Federal and California required Vessel and Contingency Plan maximum most probably discharge size established as 50-2,500 barrels. The collision of the ARIZONA STANDARD and the OREGON STANDARD is roughly ten times greater than this range, but is only 2% of a 1.2 million bbl worst case spill. This range will therefore be adopted for the maximum most probable spill scenario.

A major portion (42%) of the maximum most probable spills during the 1980-1990 period occurred near Oakland Naval Supply Center.

Hazard Assessments: While a majority (55%) of the maximum most probable incidents during 1980-1990 were due to unknown sources, tank overflow or unintentional discharge accounted for 15% of the 36 incidents. Another 14% was due to equipment failure while tank or pipe ruptures and other mechanical causes accounted for 16%.

Vulnerability Analysis: Proximity of these hazards to the most sensitive areas, i.e. environmentally sensitive areas is of primary concern. The most environmentally sensitive areas are those containing wetlands. There are large wetland areas in San Pablo Bay, Suisun Bay, and Carquinez Straits in close proximity to a number of refineries with marine transfer facilities and large storage tanks. Transfer facilities located near Point San Pablo, Richmond, Oakland, South San Francisco, and Redwood City are also in close proximity to wetlands.

Risk Assessments: Based on the location of the marine transfer facilities, the volume of traffic, and the proximity to wetlands, a location in the Carquinez Strait area has the most significant risk.

Seasonal Considerations: December is the most sensitive time of the year due to the large number of migratory birds including diving ducks. This time of the year has the highest tides which reach the farthest into the wetland habitat of the endangered species of Rails and Saltmarsh Harvest Mouse.

Scenario:

Situation: An accident results in transfer piping rupturing at a marine facility above Carquinez Strait. Although the segregating valve near the storage tank is quickly closed, 2,500 bbls of North Slope crude oil drains directly into the river on an incoming tide.

Location: Above Carquinez Strait near Martinez (31-01.9' N, 122-07.8'W)

Amount: 2,500 bbls of North Slope crude in the water.

Securing Source: Transfer piping is secured rapidly, but 2,500 bbls have reached the water.

Areas at Risk: The shoreline along Carquinez Strait, wetlands along the Martinez and Benicia shores, as well as Suisun Bay wetlands are at immediate risk. Several Marina's and water intakes are also threatened.

Time of Year: December

Weather: Nighttime with fog.

**San Francisco Bay
Carquinez Strait Area Plan
Oil Spill Trajectory Model Notes**

Model Limitations and Caveats

For this Area Plan oil spill scenario, only user-specified winds were used.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy sand beaches.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. In this model, shorelines were coded so that the oil would not “stick” but would refloat after each tidal cycle. This allows more oil to move with tidal action and provides a more widespread impact. This procedure is used to enhance the “worst case” scenario. In actual fact, wherever the model indicates shoreline impacts, the oil would likely remain beached. However, some of the oil would refloat on high tides and be available to impact other areas.

Additional Notes

The model was run for 3 days (April 21-24, 1993) using the following spill scenario:

A rupture in transfer piping at a marine facility results in the spill of 2,500 barrels of North Slope crude oil. The accident occurs above Carquinez Strait, between the towns of Benicia and Martinez. The modeled release occurs, instantaneously, at midnight on April 21.

The winds were out of the south at 20knots for the whole scenario. Not that user-specified winds were the only winds used in this scenario. Statistically predicted winds were not used.

The time of the spill (0000 on 4/21/93) was chosen to occur during a flood tide.

Although the model was run for three days, all the “action” is over by 1800 on the first day, April 21. The oil travels up Suisun Bay into Grizzly Bay and impacts the surrounding shorelines. These results are realistic for a spill with winds out of the south at 20 knots for three days. If the winds were actually to shift sometime during the three days than a different area of the shoreline would probably be affected.

The Suisun Slough and Montezuma Slough systems were not modeled but would be impacted by a spill like the one modeled here. The oil would probably be carried into the sloughs by the strong winds during flood tides. The type of impact s and the extent of the impacts would depend on the strength of the tides, the amount of oil re-floating and the amount of runoff from the sloughs.

North Slope crude is a medium crude oil with a typical API of about 27. It tends to form water-in-oil emulsions and so may persist for months after a spill. In this scenario, the oil will probably be emulsify at some point.

San Francisco Bay Area Plan

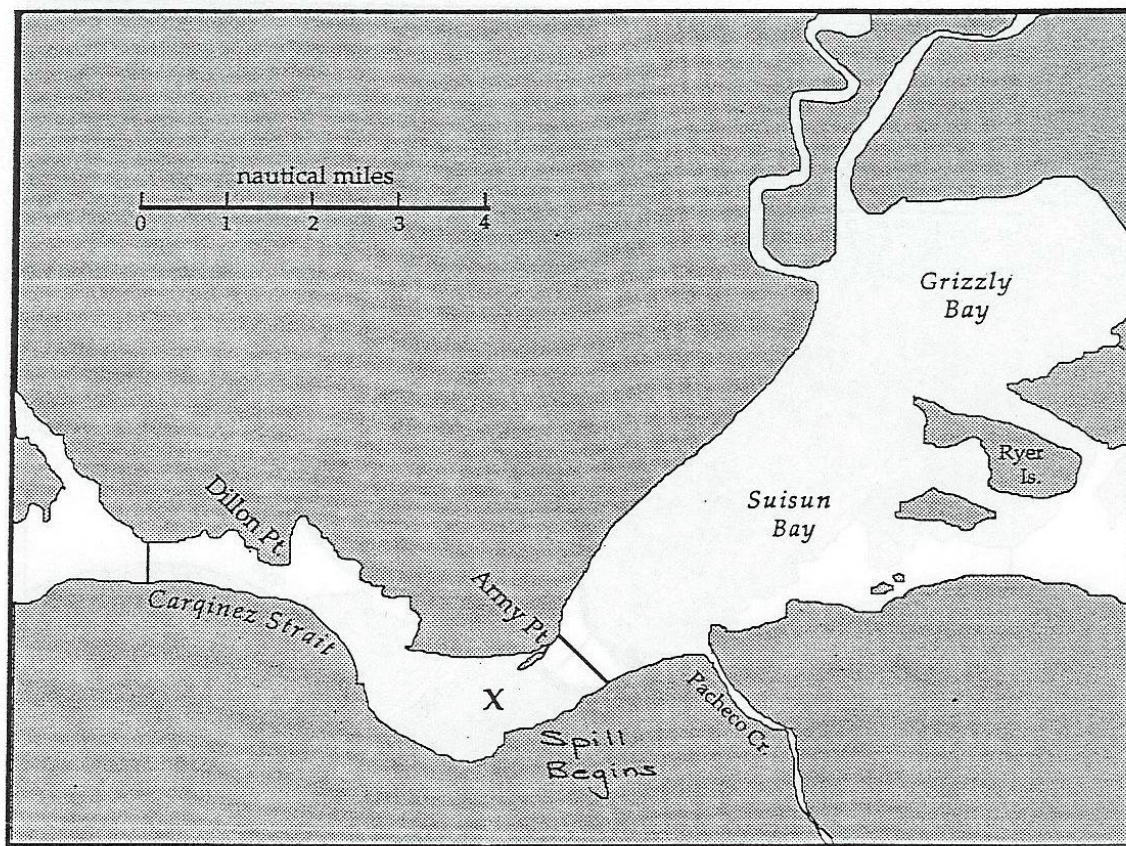
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993/0000

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

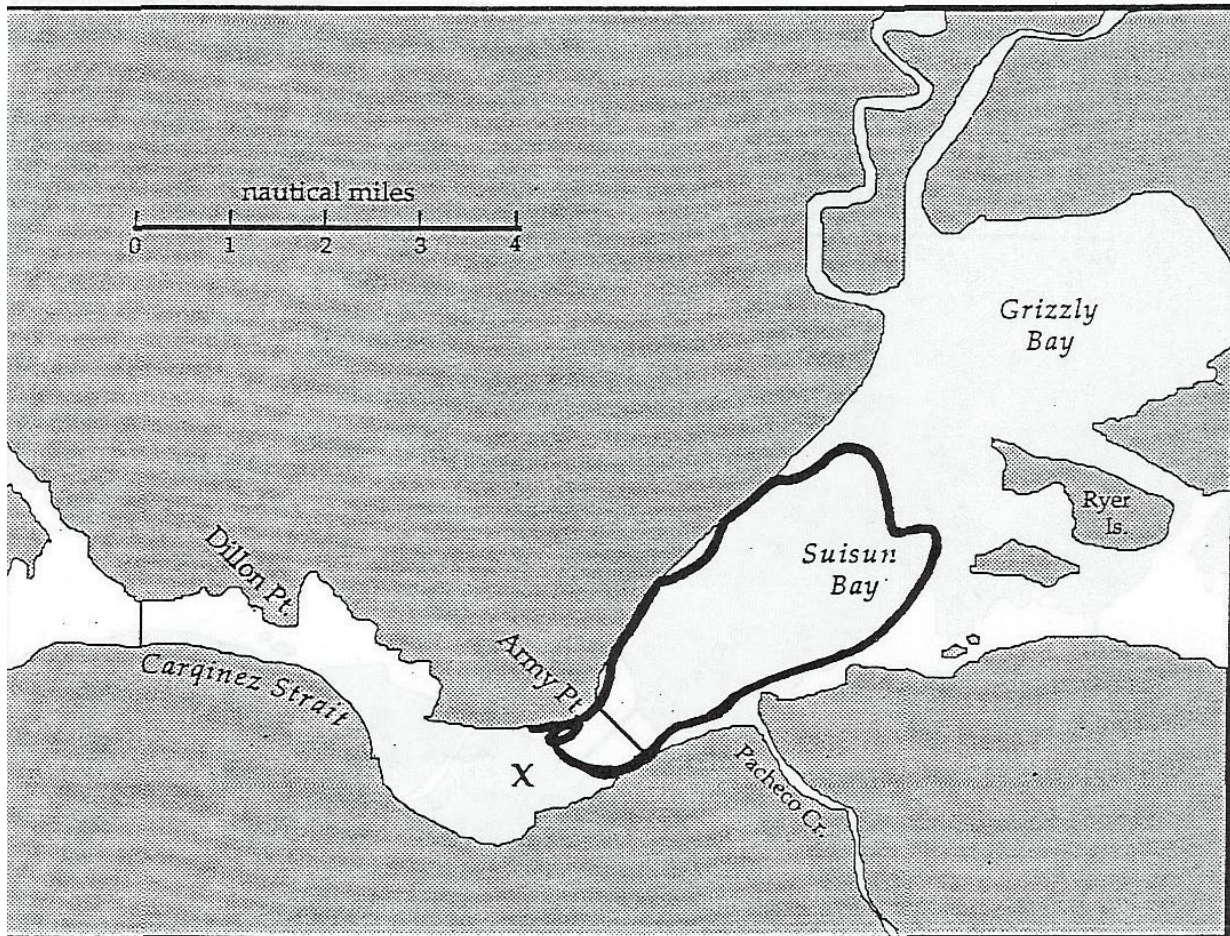
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993 / 0

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

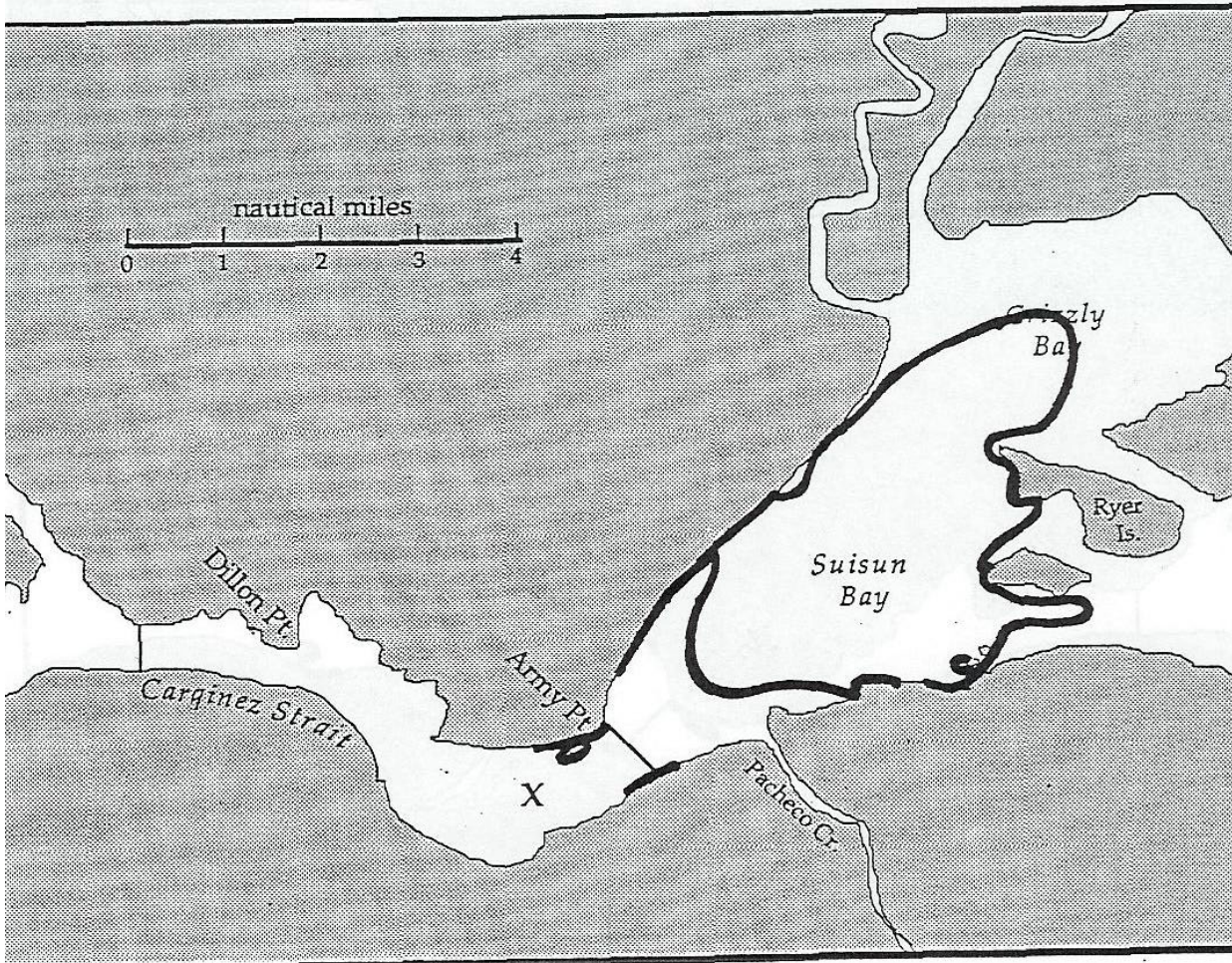
Carquinez Strait Spill Scenario II
Prepared by NOAA

Date/Time: April 21, 1993/0400

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

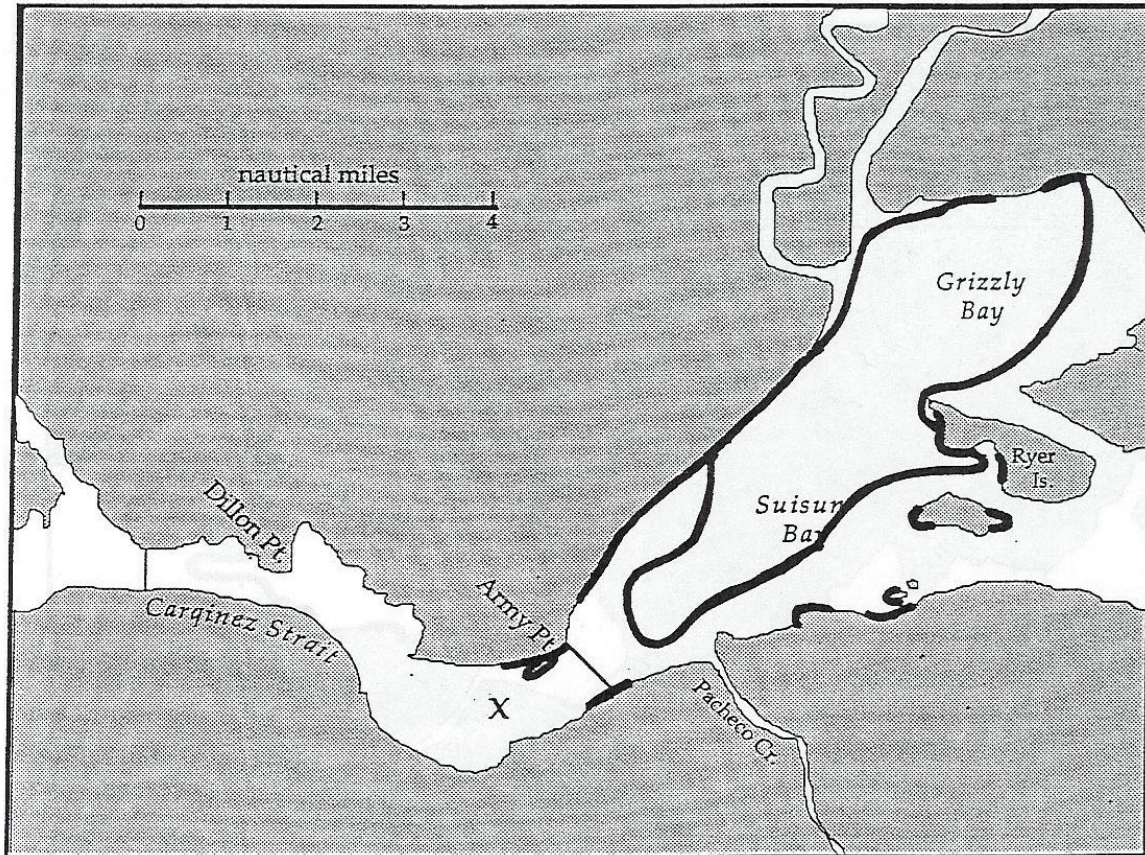
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993/0600

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

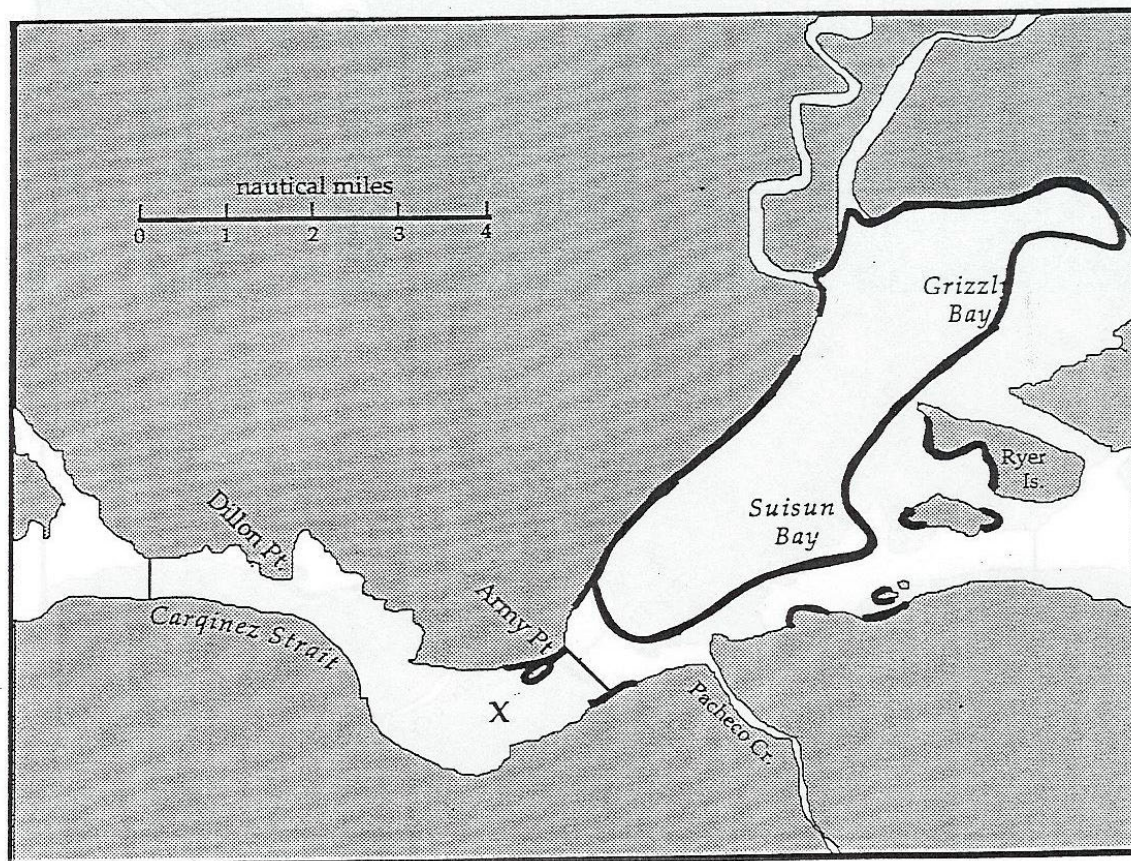
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993/0800.

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Carquinez Strait Spill Scenario II

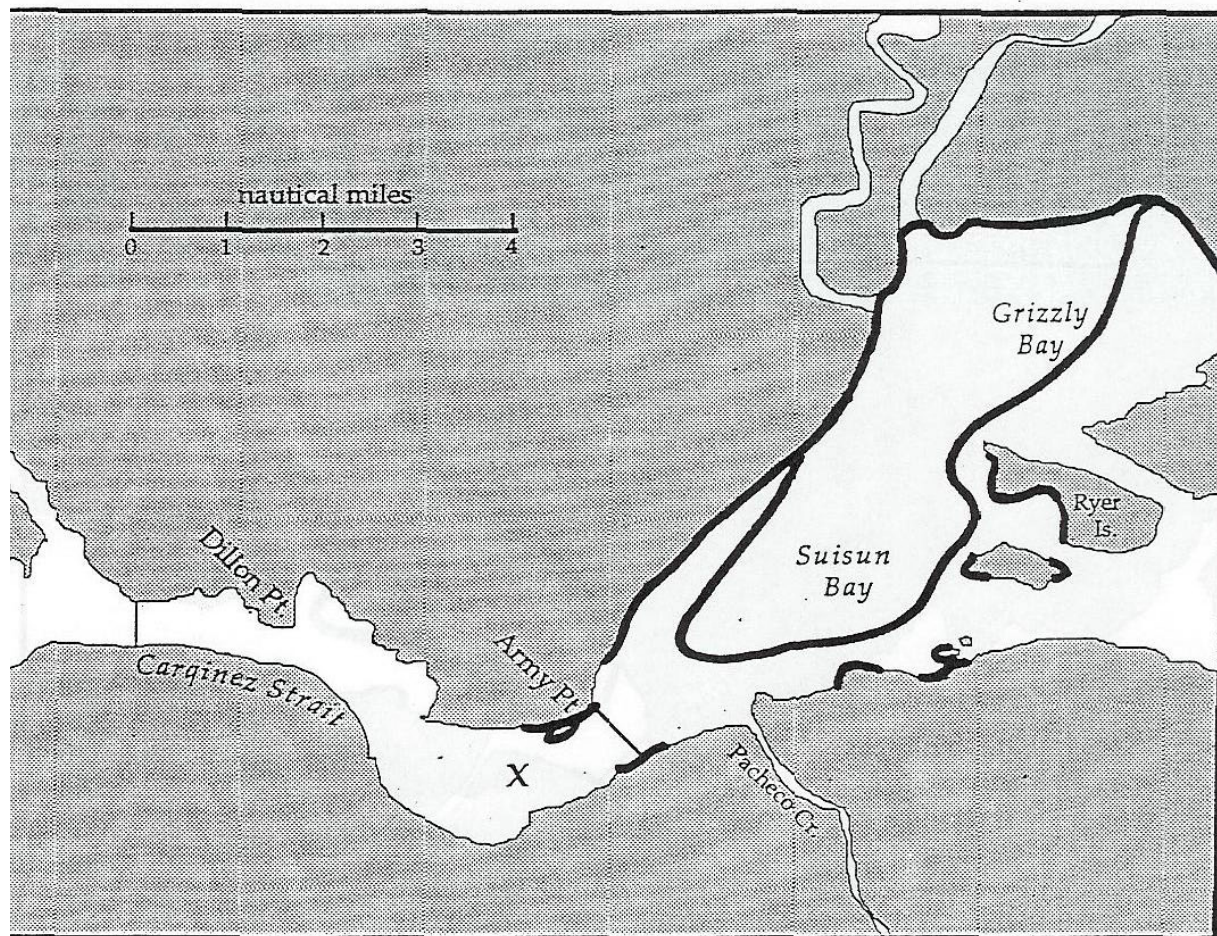
Prepared by NOAA

Date/Time: April 21, 1993/1000

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

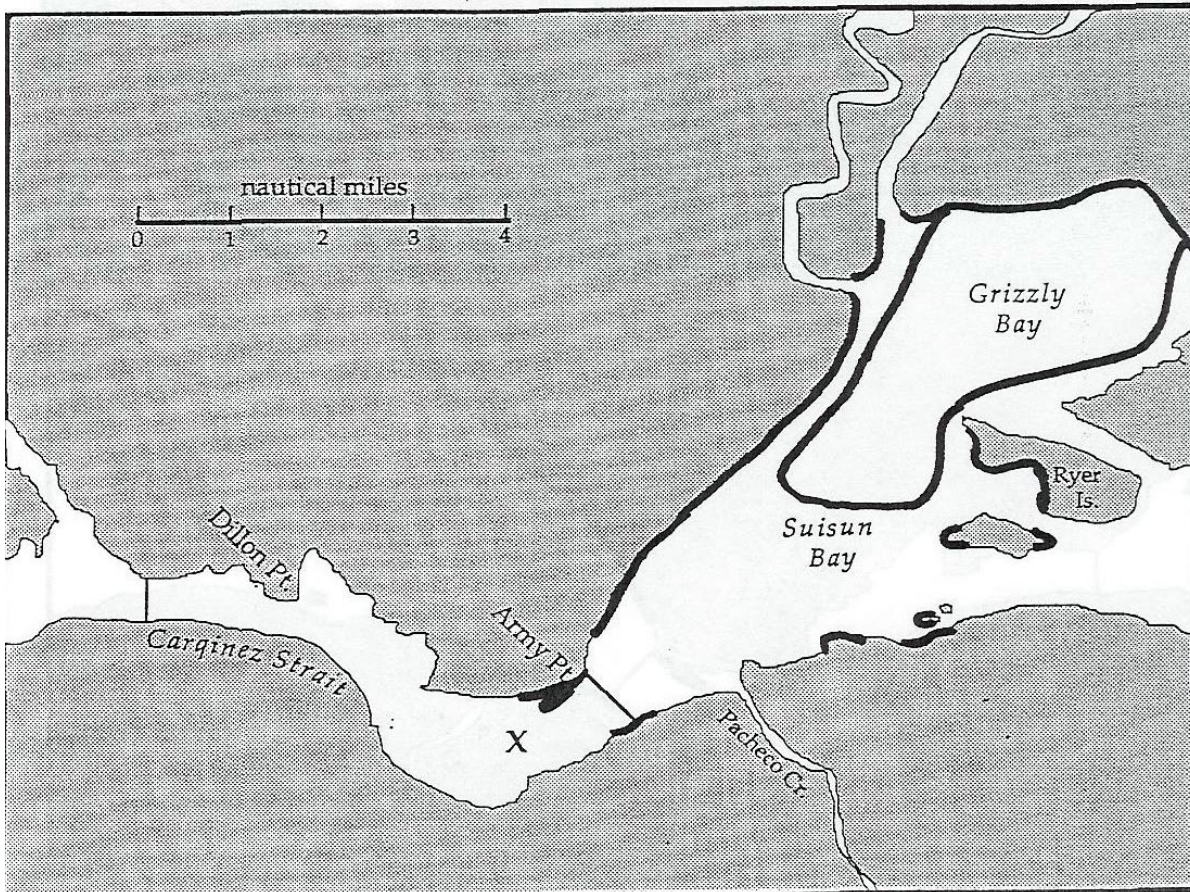
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993 / 120

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

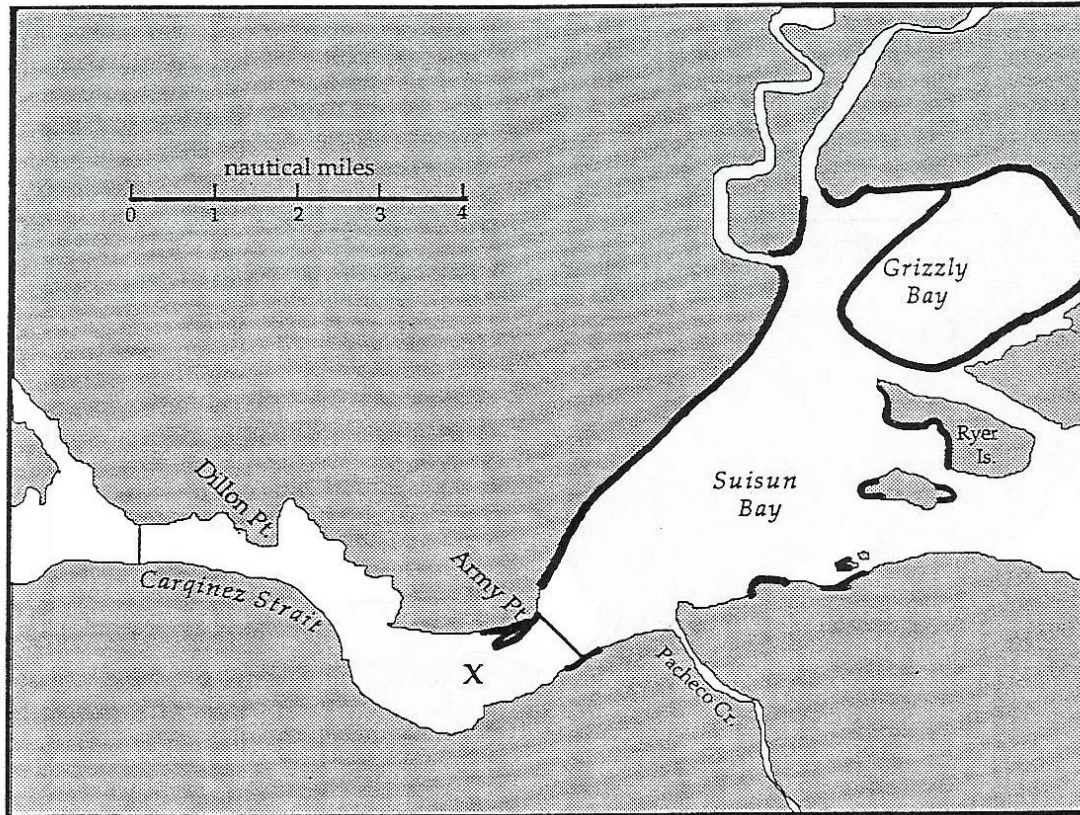
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993 / 1400

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

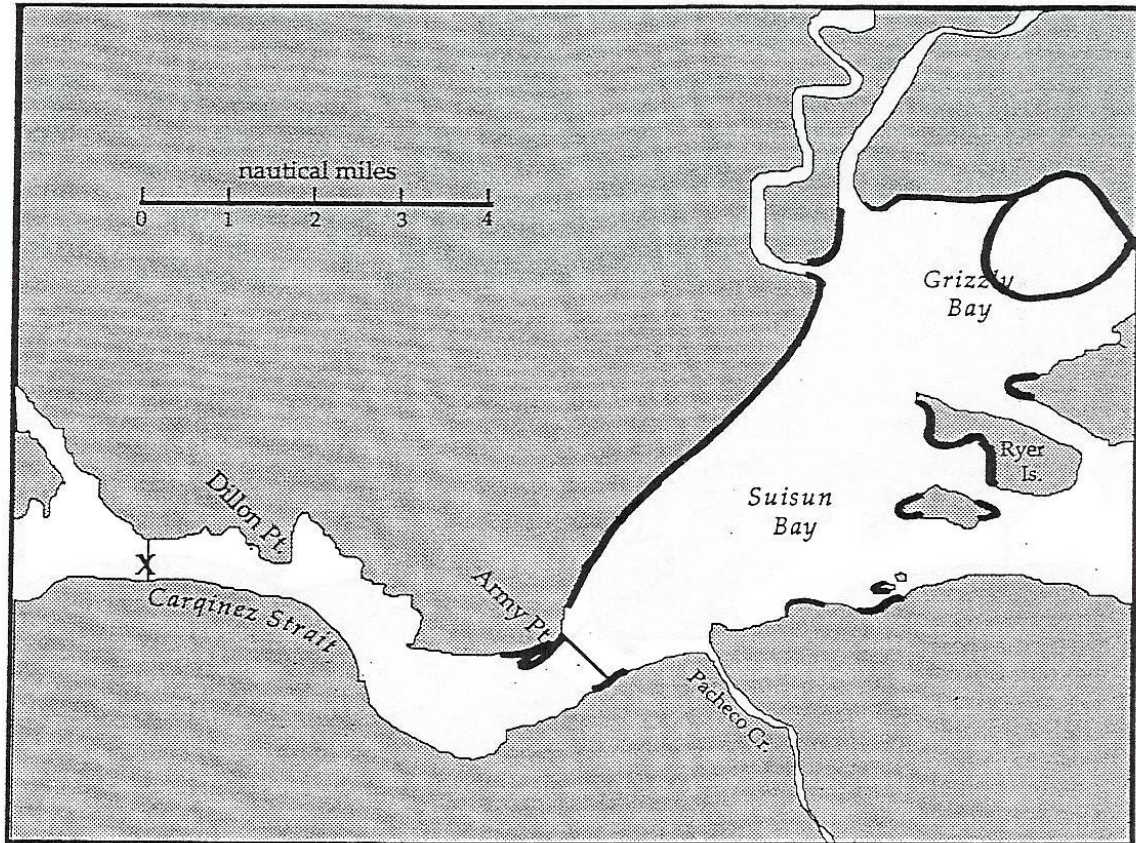
Carquinez Strait Spill Scenario II
prepared by NOAA

Date/Time: April 21, 1993/1600

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Carquinez Strait Spill Scenario II
prepared by NOAA

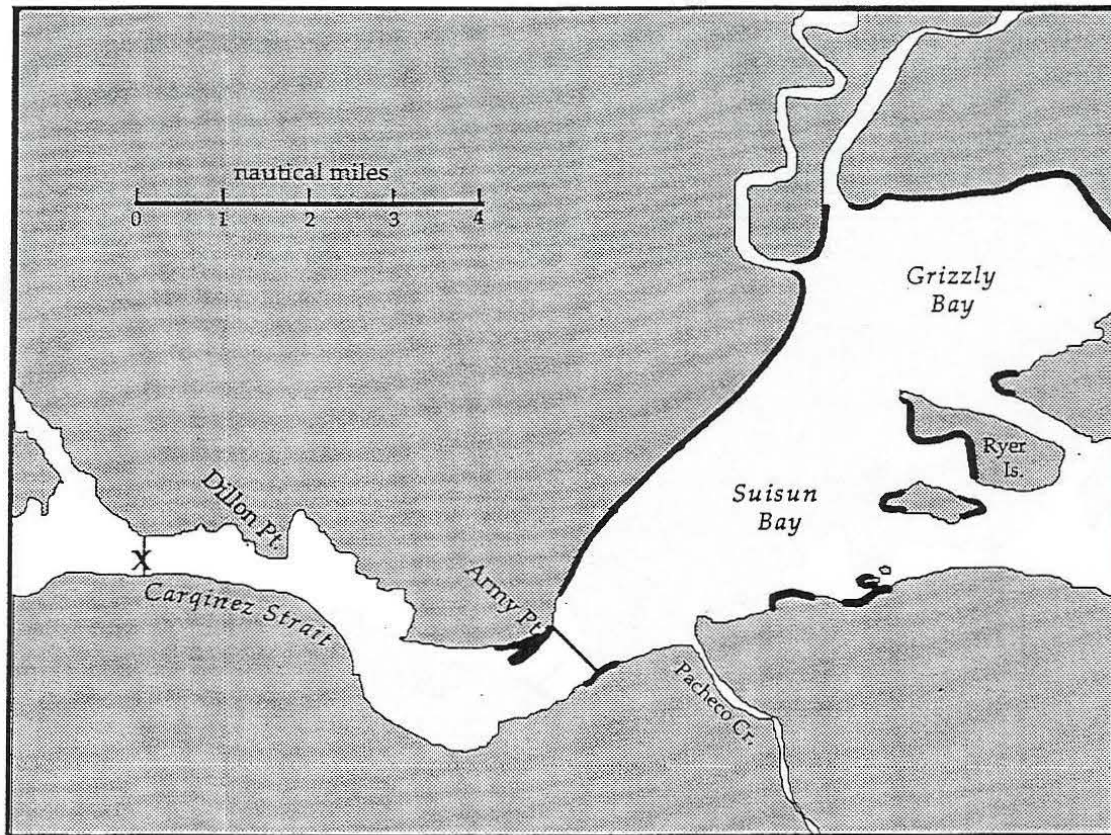
Date/Time: April 21, 1993/1800*

Notes: 2,500 barrels
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.

* Next map in six hours



Worst Case Discharge

The worst case discharge scenario is based on:

1. In the case of a vessel, a discharge of its entire cargo in adverse weather conditions.
2. In the case of a facility, the largest foreseeable discharge in adverse weather conditions.

For determining the worst case discharge scenario from a vessel, the largest vessel which calls at the port must be considered. Examination of the vessel's route identifies hazards and the risk of collision. For considering the worst case discharge scenarios from facilities, the amount of cargo transferred and stored as well as the facilities operating histories are significant. Choice of the worst case discharge between a vessel and a facility scenario must be evaluated from the likely impact on sensitive areas, water intakes, pollution centers, beaches and what is considered the most devastating impact.

Historical Spill Considerations: In January 1971, two tankers, the ARIZONA STANDARD and the OREGON STANDARD collided under the Golden Gate spilling 26,700 bbls of bunker fuel. During the period 1980-1990, three particularly large incidents occurred. These included 40,000 gallons of aviation gasoline and 35,000 gallons of crude oil caused by tank ruptures and 30,000 gallons of aviation gasoline caused by a dike failure.

Hazard and Risk Assessments: The largest tankships that call on San Francisco carry 1.2 million barrels of North Slope crude oil. These vessels lighter in Anchorage 9, offloading approximately 545,000 bbls, and then proceed to the refineries in Benicia, Martinez, Carquinez, and Richmond areas. The collision of the ARIZONA STANDARD and the OREGON STANDARD is roughly 10 times greater than the maximum most probable spill but is only 2% of the deadweight of the largest tankers that call.

Spill history shows that the loss of an entire tanker and its cargo is possible as evidenced by the PUERTO RICAN. Since the loss of the entire vessel and cargo is dependent on fire and explosion or severe grounding and break-up of the hull, the grounding at the Farallons is one risk that could result in such an incident.

The initial hazards that a tanker encounters approaching San Francisco are shoal waters by the Farallon Islands, the approach lanes with increased vessel traffic, and the bar outside San Francisco Bay's Golden Gate. During severe winter storms, the bar may become hazardous with breaking surf. Depending on draft, the shoals creating the bar can be considered a proximate grounding hazard. Approaching the Golden Gate, a jagged and rocky coastline with numerous submerged rocks, the initial rock hazards exist at Point Bonita and Mile Rocks. Rocky coastline borders the shipping channel on through the constriction of the Golden Gate Bridge. A vessel traffic service (VTS) is provided for the heavy traffic in this port. Within San Francisco Bay, Harding, Arch, and Shag Rocks each present a significant pinnacle grounding hazard. The Bay Area is a complex harbor with numerous islands, bridges, and channels with a number of turns. Large tankers must lighter cargo at Anchorage 9 in order to make the transit to Richmond or through San Pablo Bay to refineries by the Carquinez Strait.

Vulnerability Analysis: A truly worst case spill where loss of the entire vessel cargo is plausible occurs outside San Francisco Bay approaches. A location along the coast would impact vast amounts of coastline as well as inside the Bay. Considering weather and sea-state, loss of an entire vessel due to grounding is more likely outside the Bay. Within the Bay, collisions with other vessel traffic, fixed objects such as bridges, and proximity of grounding hazards to the shipping channels are prime concerns for a worst case spill. There are numerous environmentally sensitive areas throughout San Francisco and surrounding bays. The most environmentally sensitive areas are those containing wetlands. There are large wetland areas in San Pablo Bay, Suisun Bay, and the Carquinez Straits in close proximity to a number of refineries with marine transfer facilities and large storage tanks. Transfer facilities located near Point San Pablo, Richmond, Oakland, South San Francisco, and Redwood City are also proximate to wetlands.

The worst time of year in this location is April-June during seabird breeding season. This is also when harbor seals are pupping and elephant seal pups are first taking to the water.

Worst Case Discharge #1

Description of the Event:

Situation: A 1.2 million bbl tanker loses power in a winter storm on approach to San Francisco Bay. The vessel grounds and breaks up on the Farallon Islands. All cargo is spilled.

Location: Farallon Islands.

Amount: 1.2 million bbls of North Slope crude.

Securing Source: Entire cargo spilled, vessel breaks up and sinks.

Areas at Risk: The coastline from Fort Bragg south to Santa Cruz County and beyond. Wind and tide may eventually carry the spill throughout San Francisco Bay and tributaries.

Time of Year: April

Weather: Severe storm with 35+ knot winds, 1 mile visibility, and seas 15-20 ft. offshore.

Farallon Islands Oil Spill Trajectory Model Notes

Model Limitations and Caveats

For this Area Plan oil spill scenario, only user-specified winds were used.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy sand beaches.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. In this model, shorelines were coded so that the oil would not “stick” but would refloat after each tidal cycle. This allows more oil to move with tidal action and provides a more widespread impact. This procedure is used to enhance the “worst case” scenario. In actual fact, wherever the model indicates shoreline impacts, the oil would likely remain beached. However, some of the oil would refloat on high tides and be available to impact other areas.

Additional Notes

The model was run for 3 days (April 21-24, 1993) using the following spill scenario:

A vessel runs aground off Southeast Farallon Island, losing 120,00 barrels of North Slope crude oil immediately. Over the next twelve hours, 1.08 million more barrels leak from the ship.

Winds are constant at a stiff 30-35 knots from the SW throughout the spill. The seas are 15-20 feet. Only user-specified winds were used, not statistical winds.

The strong southwesterly winds, which push the spilled oil onto the shoreline, dominate the results of this scenario. Heavy beach oiling of the coast between Bolinas Bay and Drakes Bay will occur.

North Slope crude is a medium crude oil with a typical API of about 27. It tends to form water-in-oil emulsions and so may persist for months after a spill. In this scenario, the oil will probably be emulsified within about six hours of the spill.

For this oil spill scenario, the refloating of oil is a strong possibility. Because the model does not take into account longshore currents (those currents inside the surf zone) it cannot predict the probable full impact of the spill. If a real oil spill occurred with these conditions, heavy beach impacts would occur when and where the model predicts, but over the span of several days oil could refloat and be moved northwards and/or southwards by longshore currents, to impact beaches further along the coast. Oil originally deposited on sand beaches could pick up sand and possibly form emulsions or tarballs. The tarballs could move along the ocean bottom near the shore. Oil originally deposited on rocky coasts would refloat relatively easily, to move up or down the coast. Oil moving further offshore would be influenced by daily winds and normal offshore currents.

Oil Budget Table

ADIOS 1.0



Oil Name: PRUDHOE BAY

API: 27.0

Wind Speed: Constant at 32.5 km

Water Temperature: 12.2 C

Instantaneous release of 120000 bbl

Pour Point: 0.0 C

Emulsification Const: 0% evaporated

Time hours	Total Released barrels	Evaporated percent	Dispersed percent	Floating percent
0	120,000	0	0	100
3	120,000	5	0	95
6	120,000	7	0	93
9	120,000	8	0	92
12	120,000	10	0	90
15	120,000	11	0	89
18	120,000	12	0	88
21	120,000	14	0	86
24	120,000	14	0	86
30	120,000	16	0	84
36	120,000	18	0	82
42	120,000	19	0	81
48	120,000	20	0	80
60	120,000	21	0	79
72	120,000	23	1	76
84	120,000	24	1	75
96	120,000	25	2	73
108	120,000	26	2	72
120	120,000	27	3	70

San Francisco "Worst Case" Area Plan

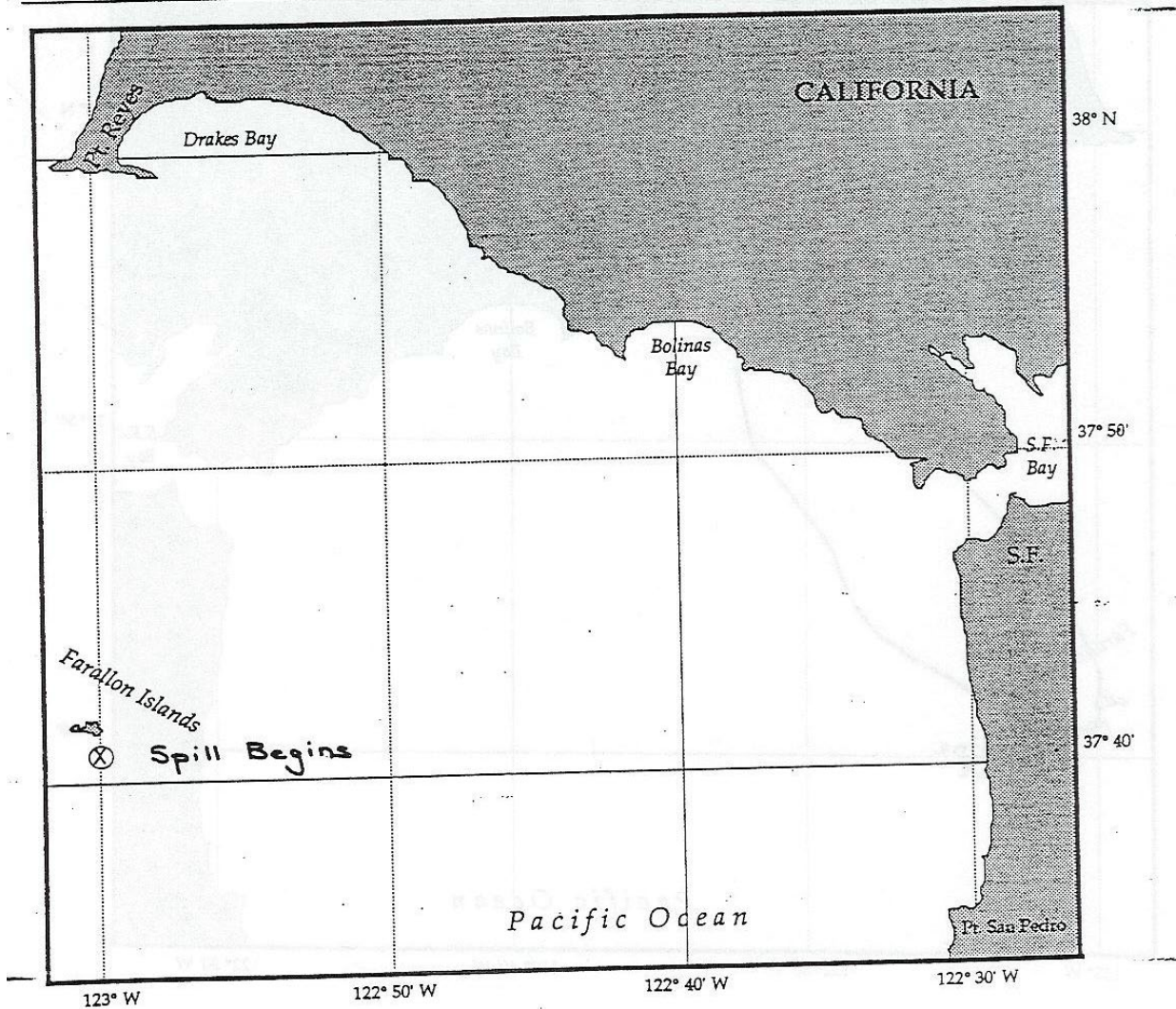
Farallon Islands Oil Spill Scenario Map

prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 21, 1993 / 0000.

Product Spilled: 1.2 Million barrels
North Slope Crude



San Francisco "Worst Case" Area Plan

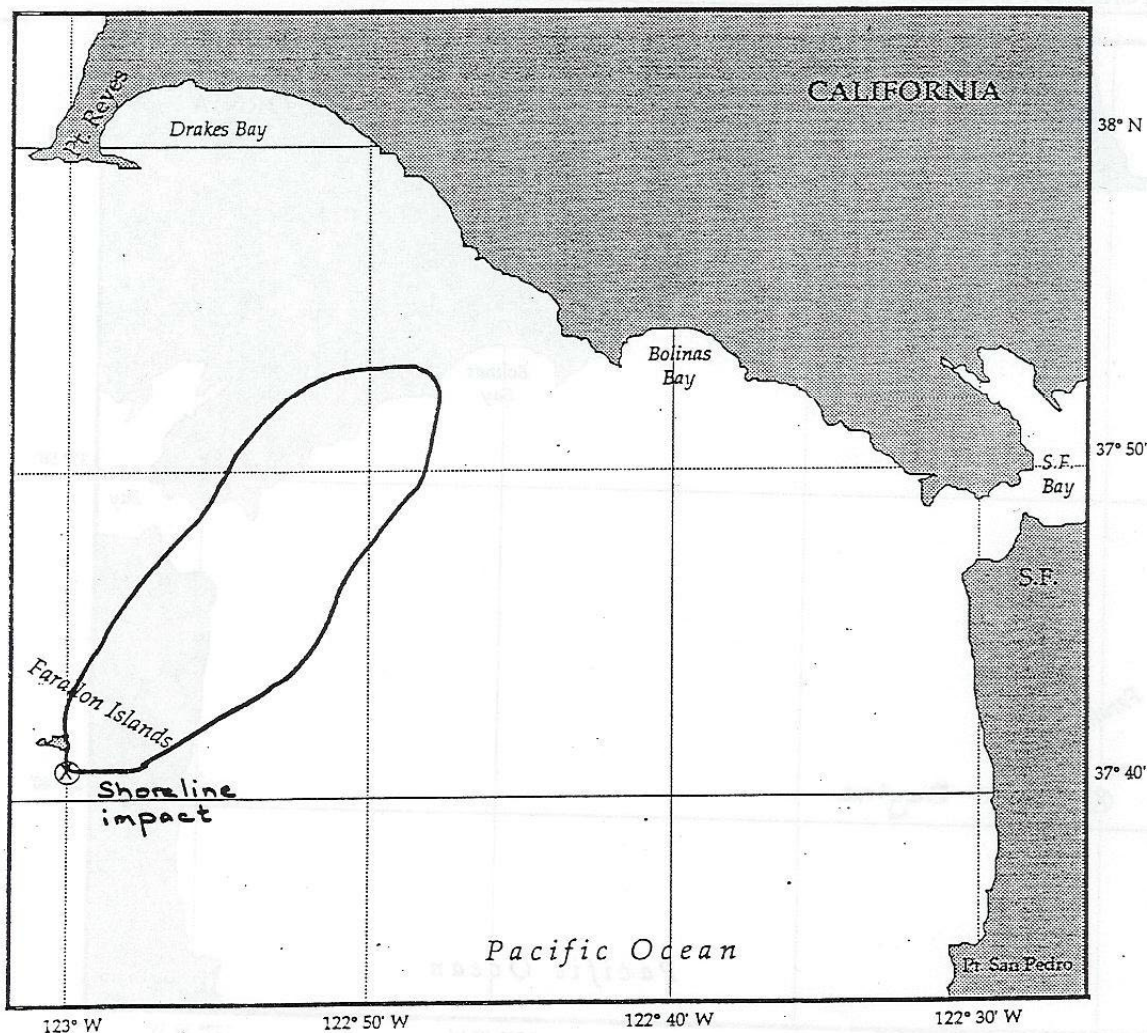
Farallon Islands Oil Spill Scenario Map

prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 21, 1993 / 1200

Product Spilled: 1.2 Million barrels
North Slope Crude



San Francisco "Worst Case" Area Plan

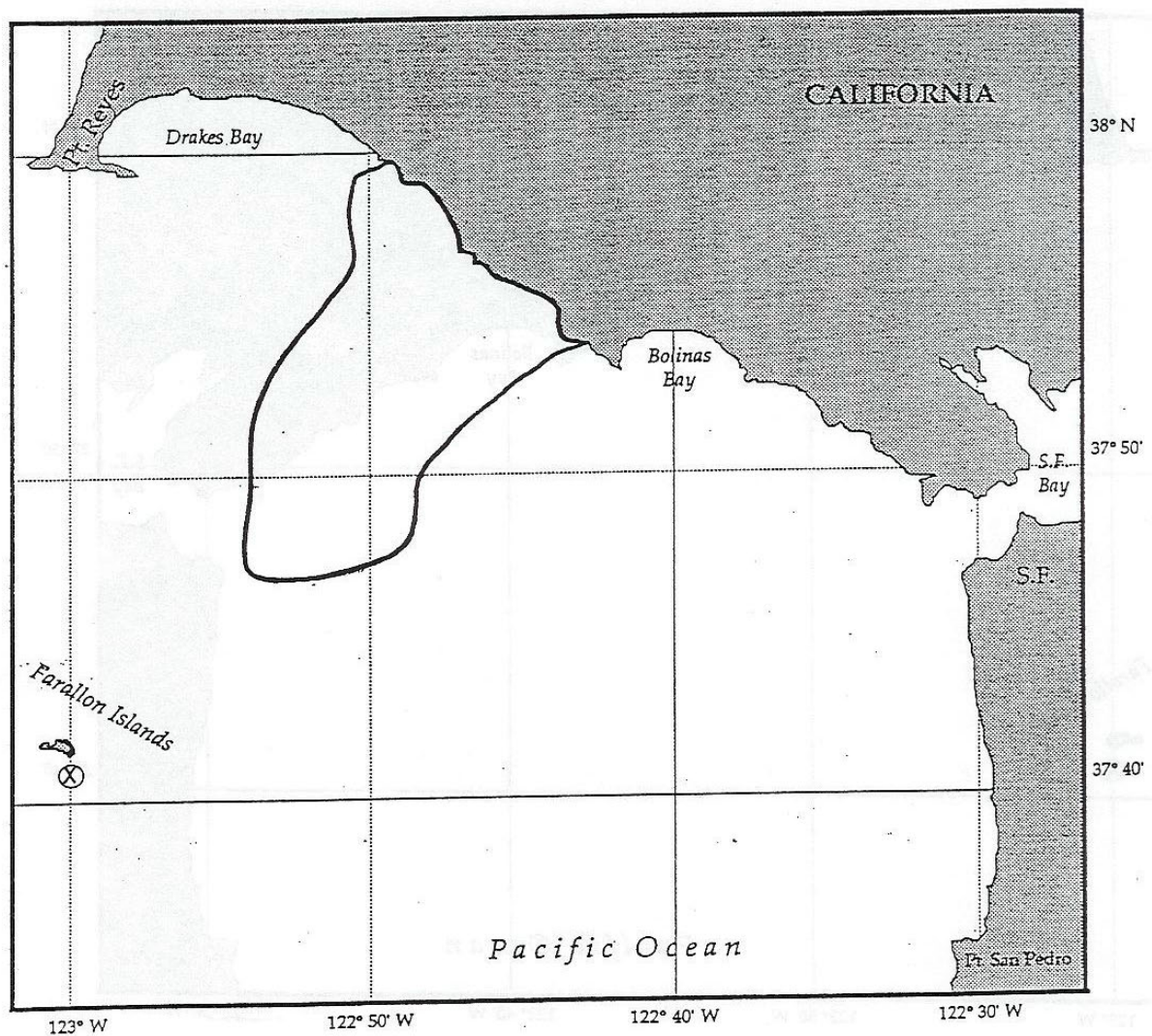
Farallon Islands Oil Spill Scenario Map

prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 22, 1993/0000

Product Spilled: 1.2 Million barrels
North Slope Crude



San Francisco "Worst Case" Area Plan

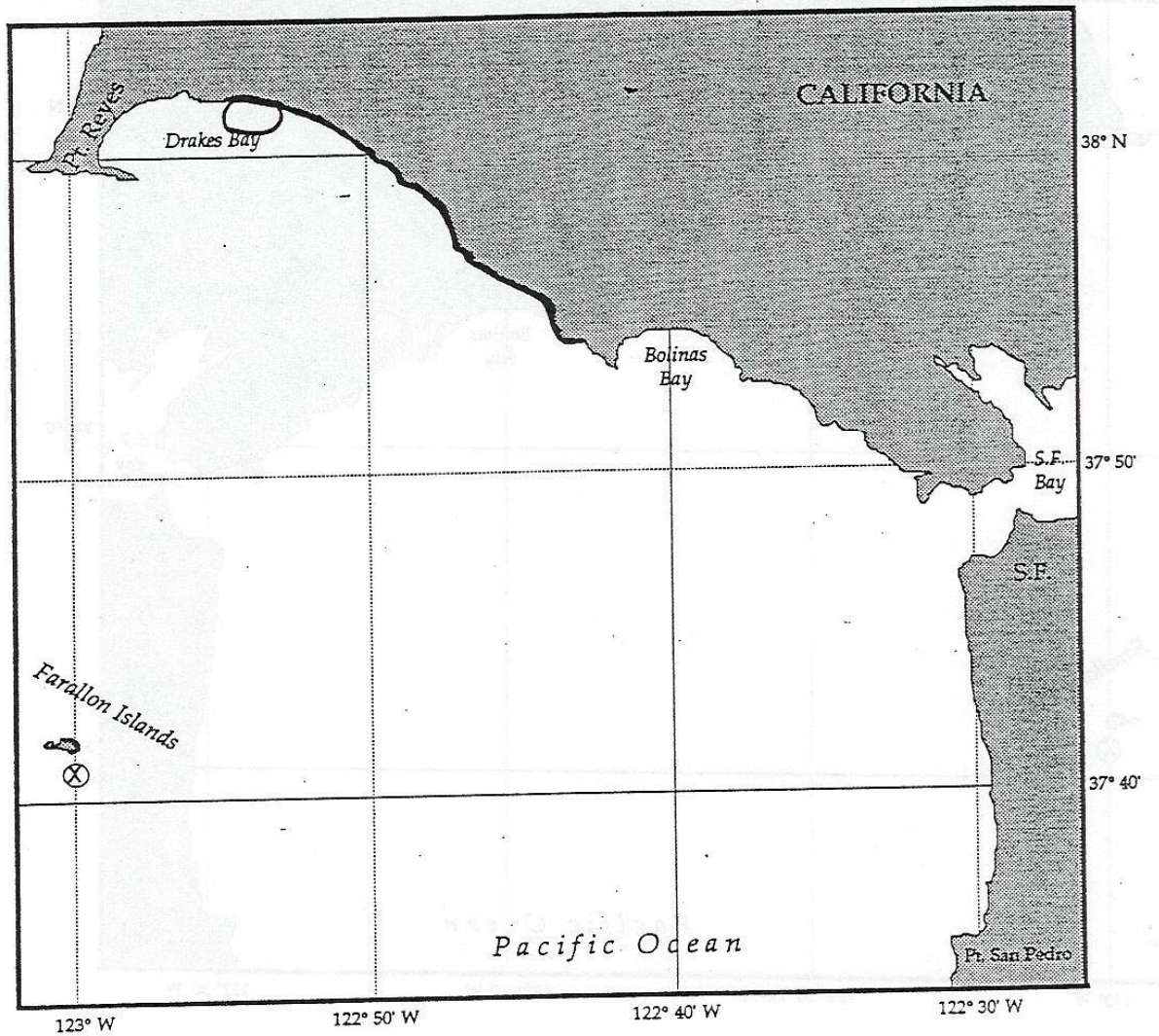
Farallon Islands Oil Spill Scenario Map

prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 23, 1993/0000

Product Spilled: 1.2 Million barrels
North Slope Crude



San Francisco "Worst Case" Area Plan

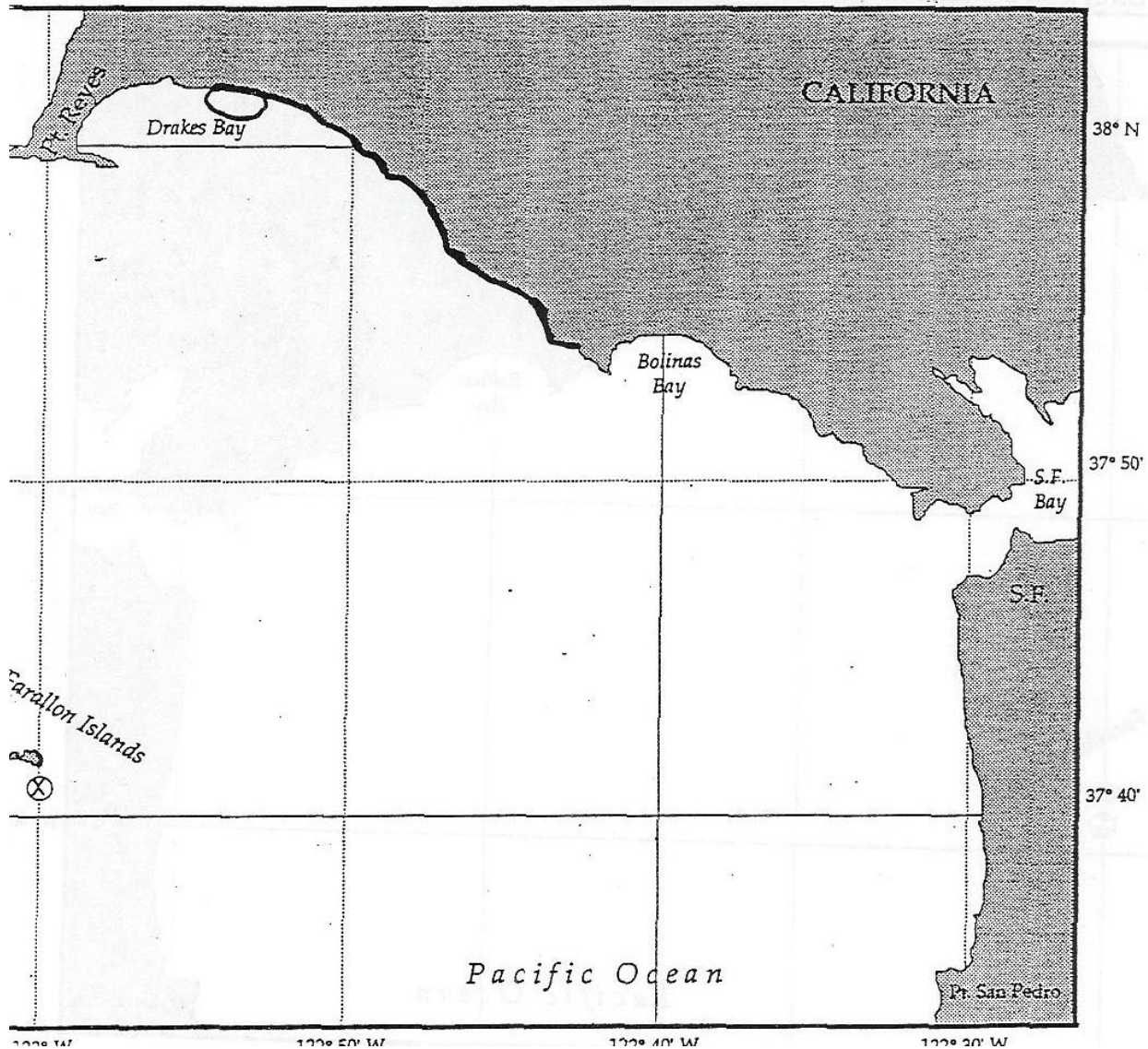
Farallon Islands Oil Spill Scenario Map

Prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 23, 1993/1200

Product Spilled: 1.2 Million barrels
North Slope Crude



San Francisco "Worst Case" Area Plan

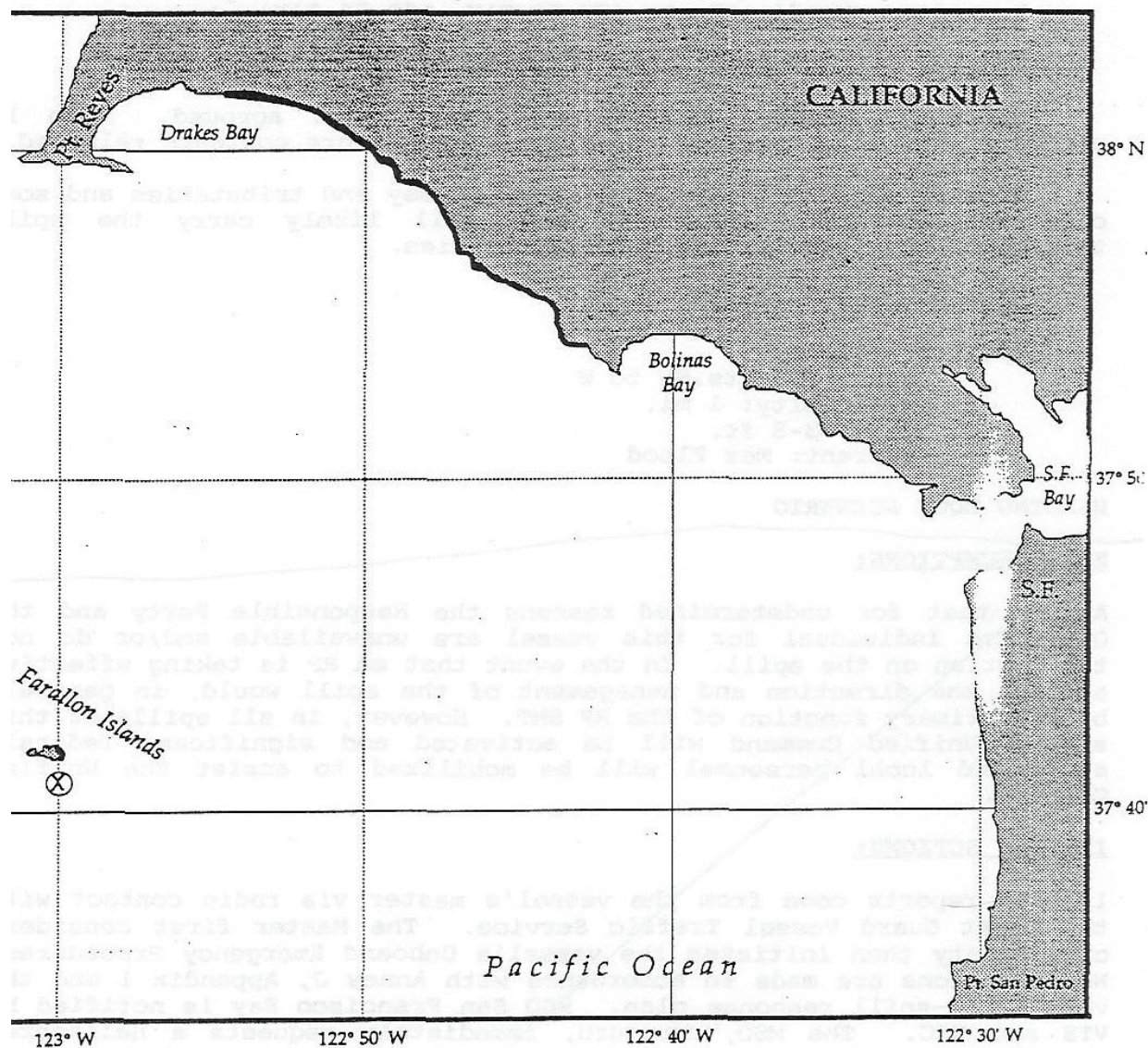
Farallon Islands Oil Spill Scenario Map

Prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: April 24, 1993 / 0000

Product Spilled: 1.2 Million barrels
North Slope Crude



Additional Scenarios

Three additional scenarios that are also considered Discharges of Maximum Impact because of location within San Francisco Bay and proximity to wetlands are as follows:

Worst Case Discharge #2

Description of the Event:

Situation: Harding Rock: A fully laden 1.2 million bbl tanker suffers a steering casualty as it approaches Harding Rock. It goes hard aground on Harding Rock and breaches number 1-5 center cargo tanks.

Location: Harding Rock (37-50.3'N, 122-26.8'W).

Amount: 12,000 bbls of North Slope crude (1/100th of its cargo).

Securing Source: Vessel stabilized, but aground. Can be offloaded but cannot offload involved tanks before contents released.

Time of Year: Winter

Areas At Risk: Entire San Francisco Bay and tributaries and some coastline outside. Wind and tide will likely carry the spill throughout San Francisco Bay and tributaries.

Weather: Cloudy with wind at 20+ kts SW to W, visibility at 1 mile, seas at 3-5 feet, and current at max flood.

San Francisco Bay Oil Spill Trajectory Model Notes

Model Limitations and Caveats

For the Area Plan oil spill scenario, a combination of user-specified and statistical winds are used. The user-specified winds can be fine tuned to some degree to imitate an actual storm event. However, the statistical winds used in the model are based on wind histograms taken by the U.S. Navy Marine Climatic Atlas. Using the histogram data, the model generates a simulation of it that is random, but has the same statistical distribution. It must be understood, however, that using statistical wind patterns in a scenario gives an illustration of what areas could possibly be impacted, not what areas will be impacted. Also, statistical winds do not take into account local topographic-induced effects that could significantly alter wind patterns.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. While the model does allow the oil to refloat the details are not exact.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy beaches.

Finally, and most important, moderate to large sized spills of a heavy oil (e.g., Bunker C or heavy crudes) will persist for weeks or months after the initial spill event. Depending on local wind and current conditions, these spills can impact shoreline several hundred miles downstream from the source. For these scenarios, even though the model is run for only one week and for one specific area does not mean that there will not be impacts felt far afield.

Additional Notes

The model was run for 72 hours (2/3-2/6, 1992) using the following weather scenario:

Winds were blowing 15-20 knots from the west-southwest for 24 hours. Directions and speed were varied after this time but predominantly came from the west.

For the Carquinez Strait spill scenario, during the first 24 hours, winds were blowing from the west at 20 knots. After that, the winds moved to the north and lightened finally ending up from the south at about 5 knots. This weather scenario was chosen to provide a more realistic trajectory in this area.

12,000 barrels of Alaska North Slope crude oil was the product spilled for all three scenarios.

The time of the spill (0600 hours on 2/3/1992) was chosen to occur during a flood tide.

The model indicates that some oil was transported out of the Golden Gate area during ebb tide events. Since there is a net flow out of the bay, it is likely that there will be offshore impacts felt as the spill progresses beyond 72 hours.

Shorelines were coded so that the oil would not “stick” but would refloat after each tidal cycle. This allows more oil to move with tidal action and provide a more widespread impact. This procedure is used to enhance the “worst-case” scenario.

San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

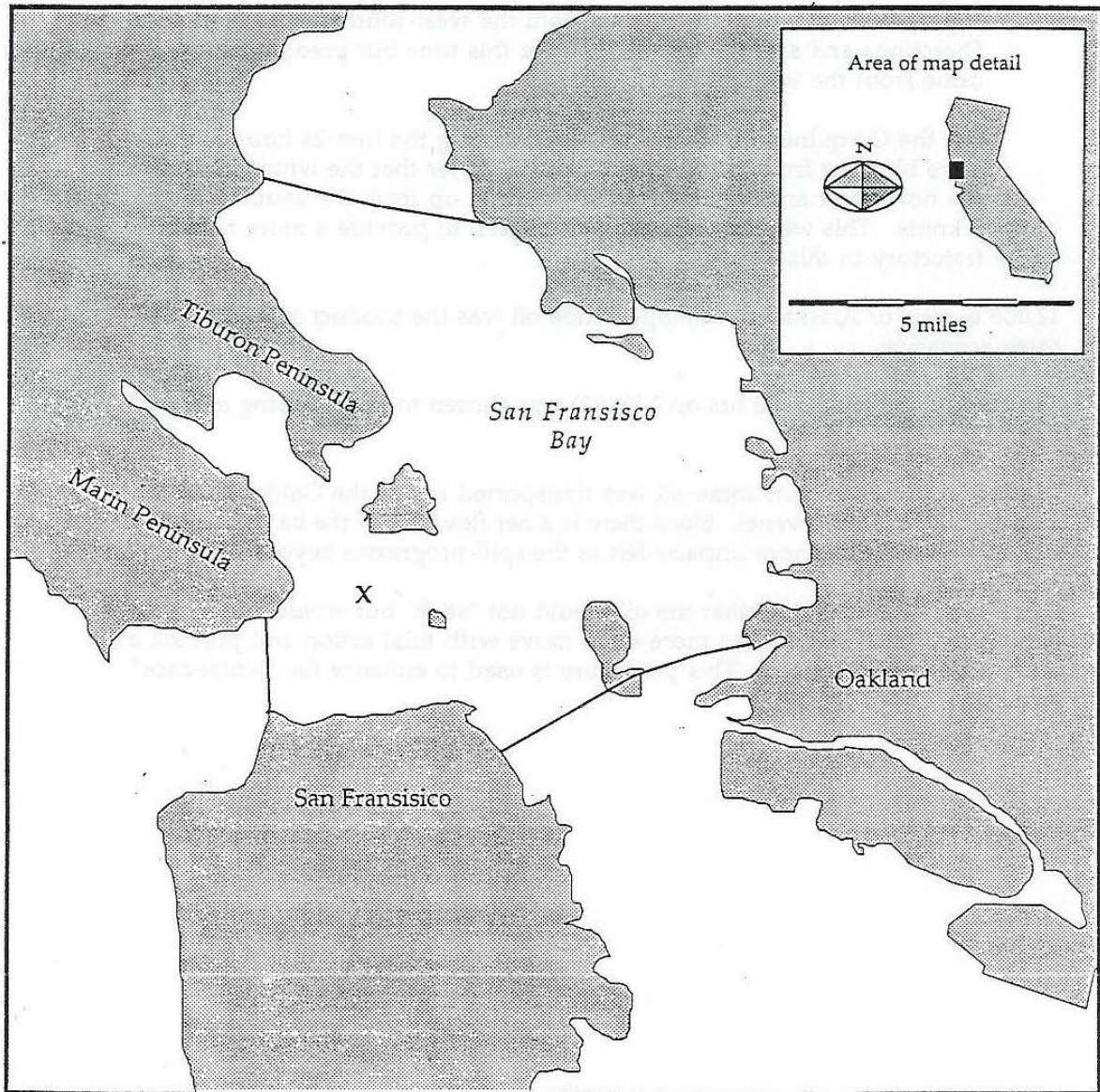
prepared by NOAA

Date/Time: 3/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

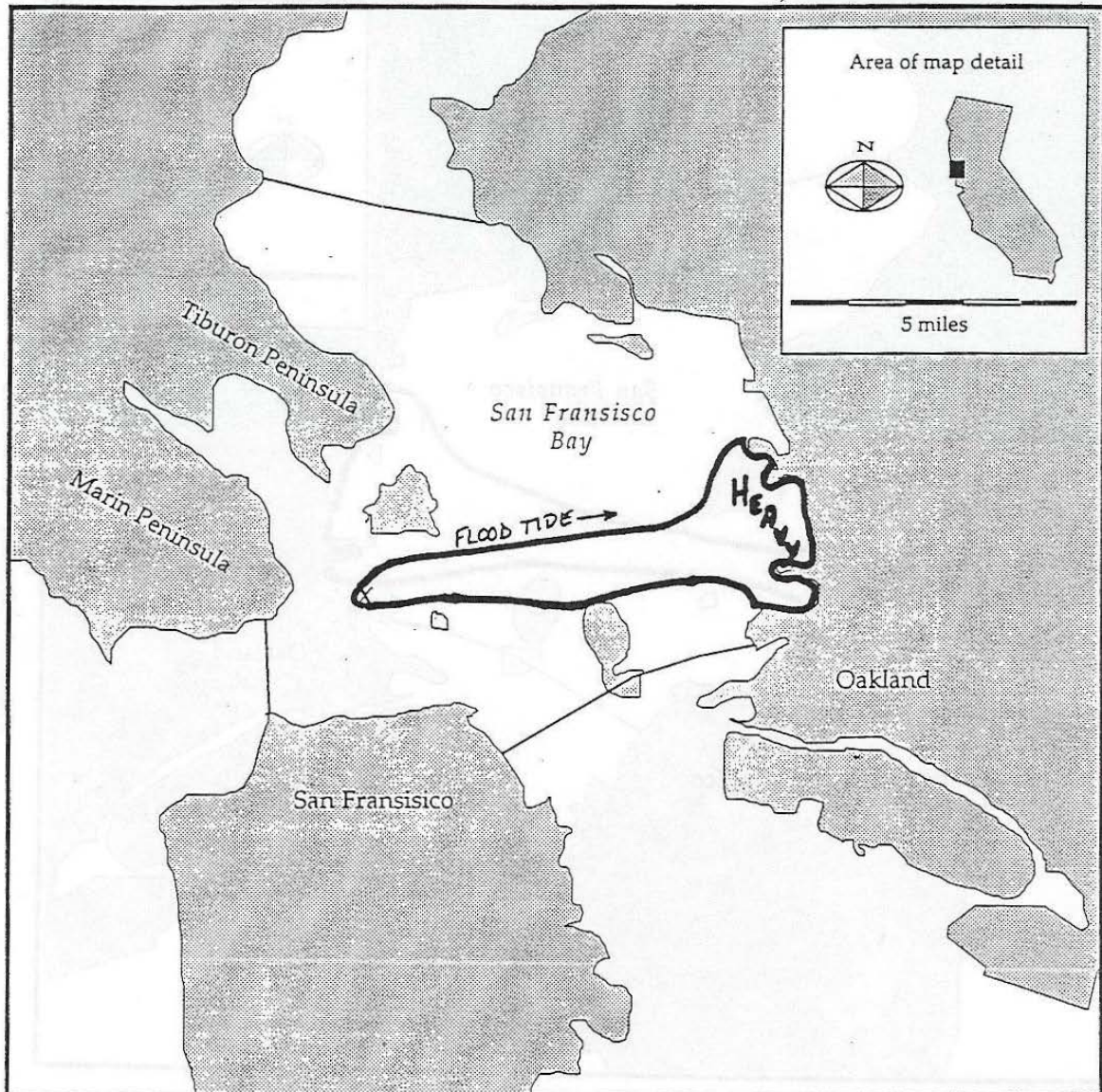
prepared by NOAA

Date/Time: 3/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

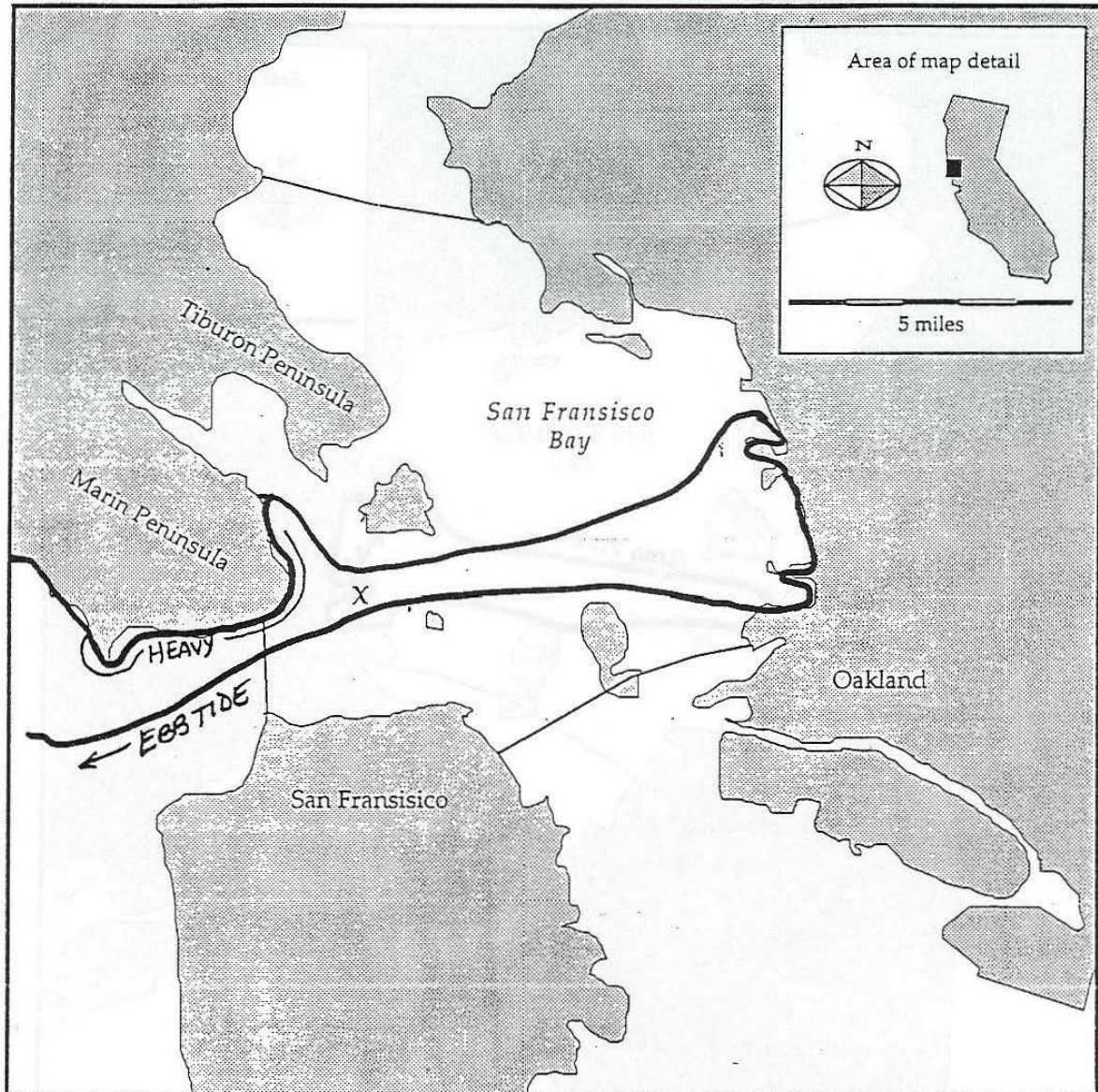
prepared by NOAA

Date/Time: 3/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

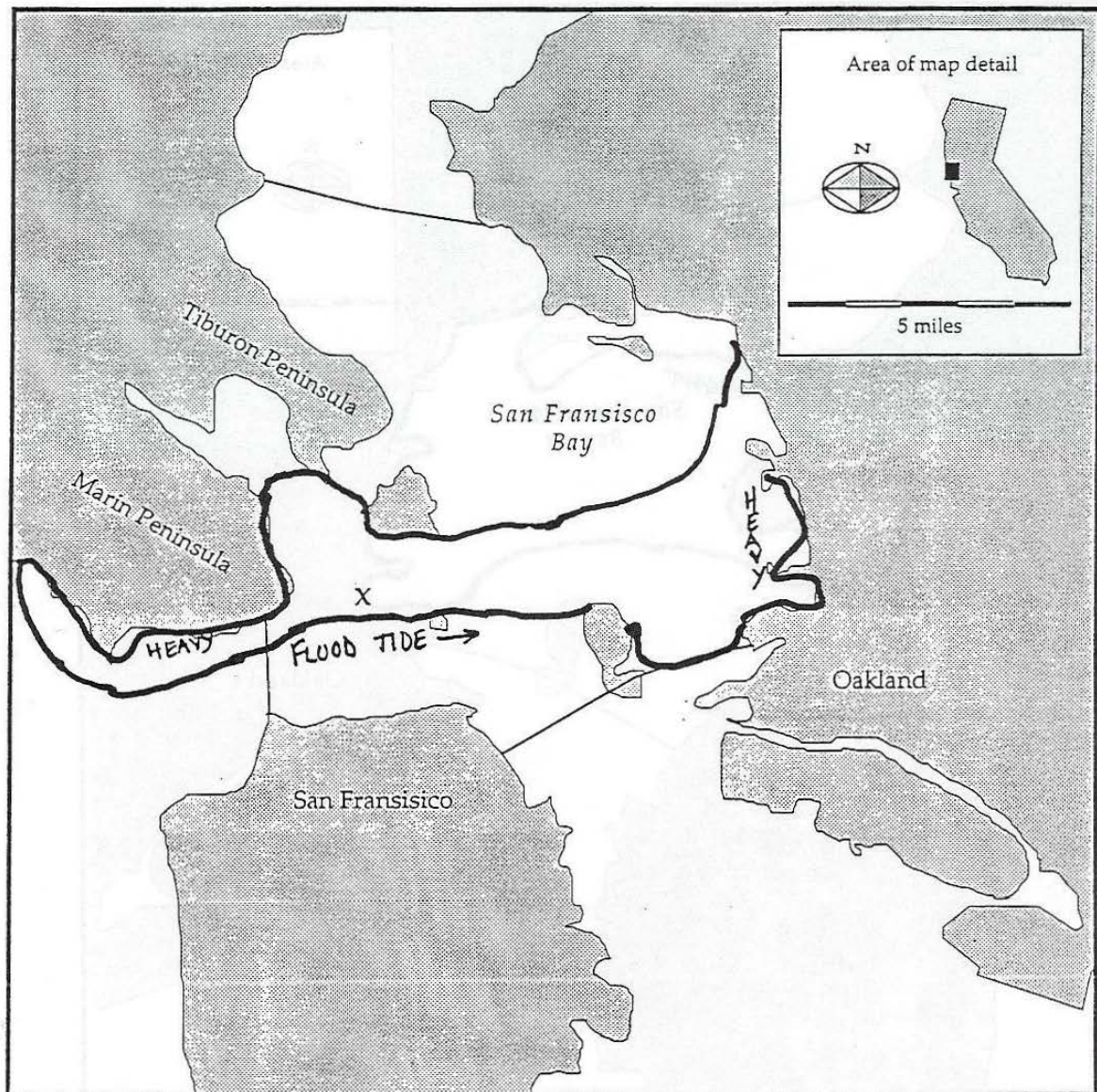
Harding Rock Spill Scenario Map
prepared by NOAA

Date/Time: 4/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

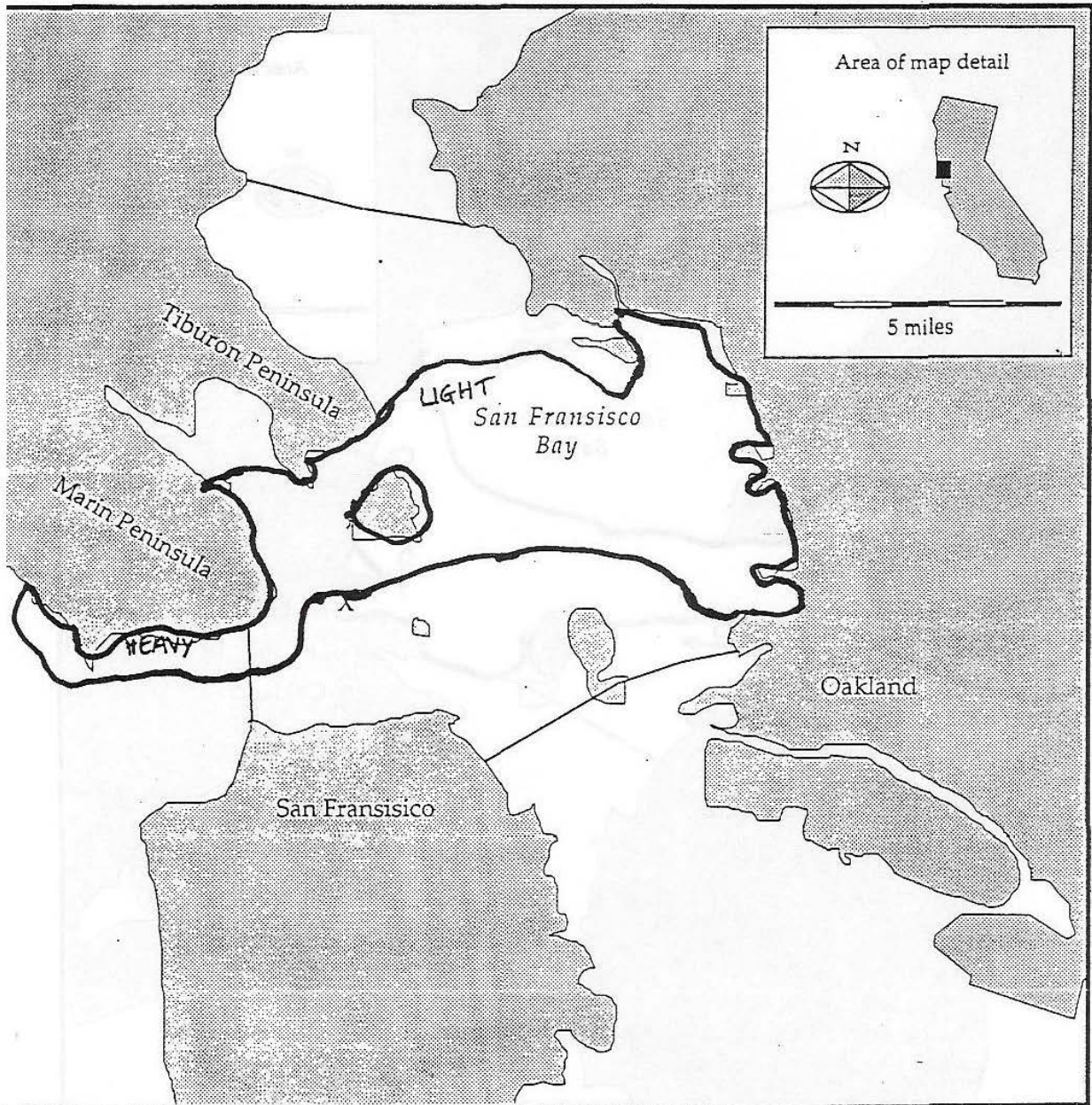
Prepared by NOAA

Date/Time: 4/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

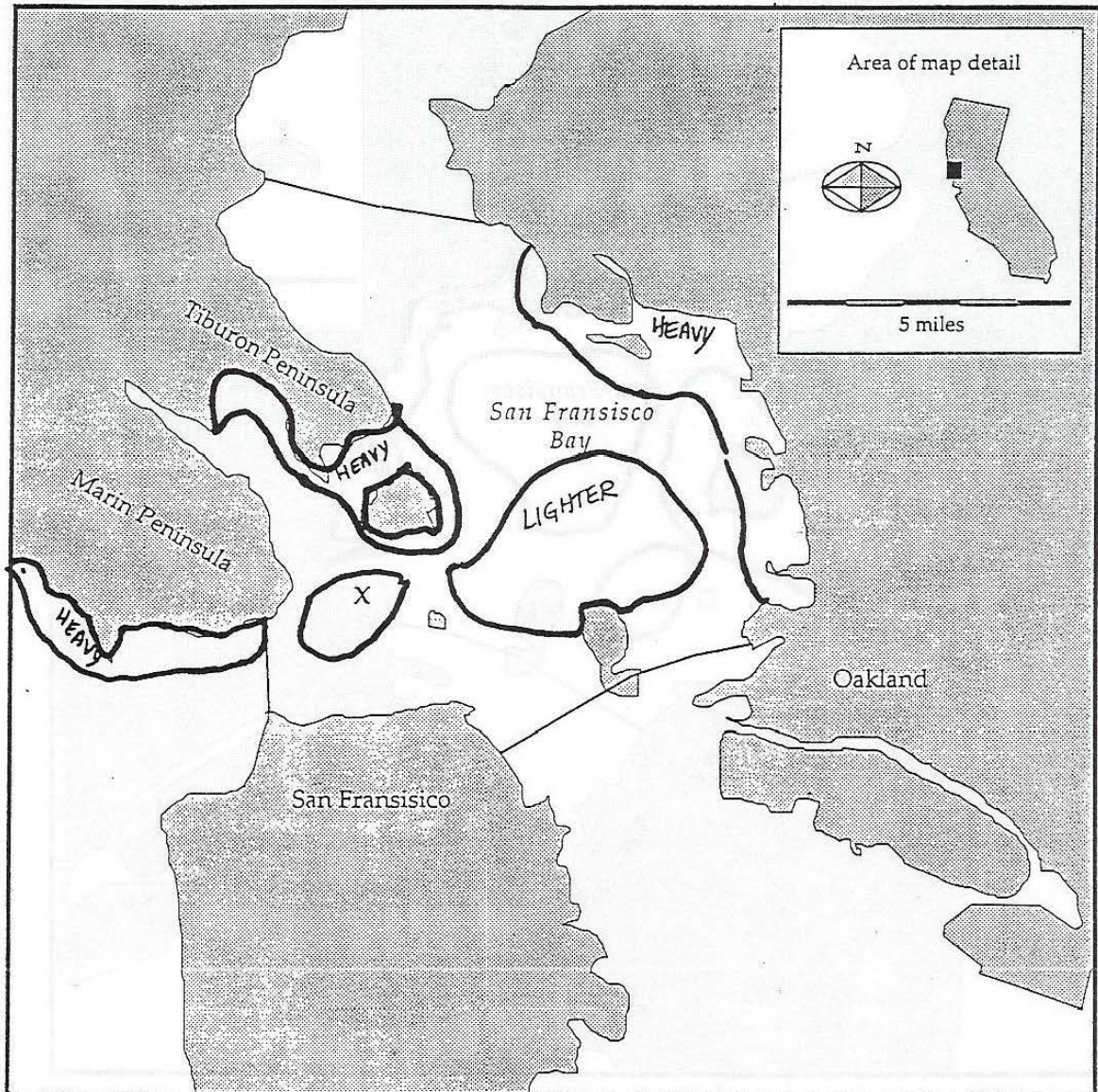
prepared by NOAA

Date/Time: 4/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

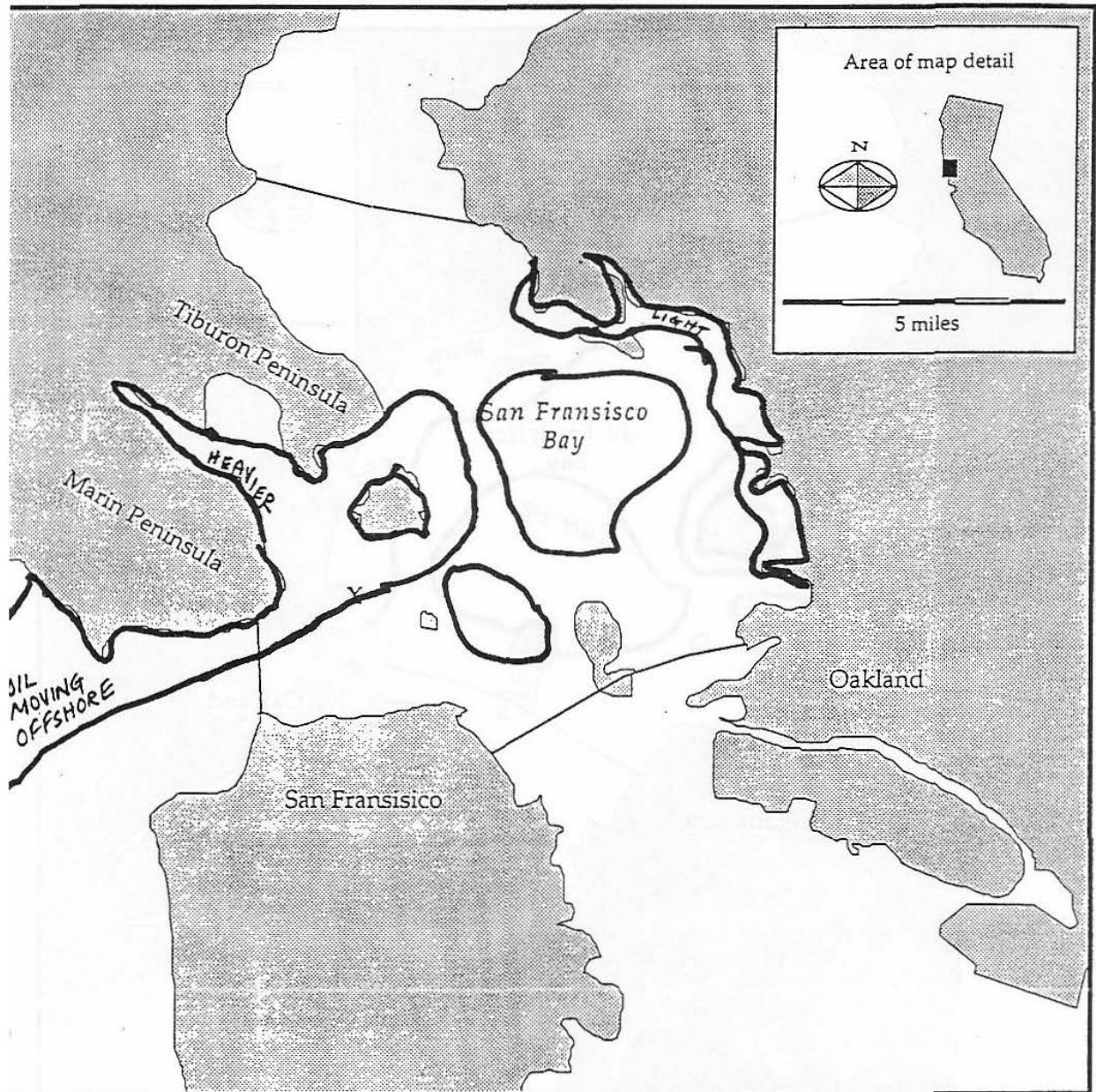
prepared by NOAA

Date/Time: 4/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

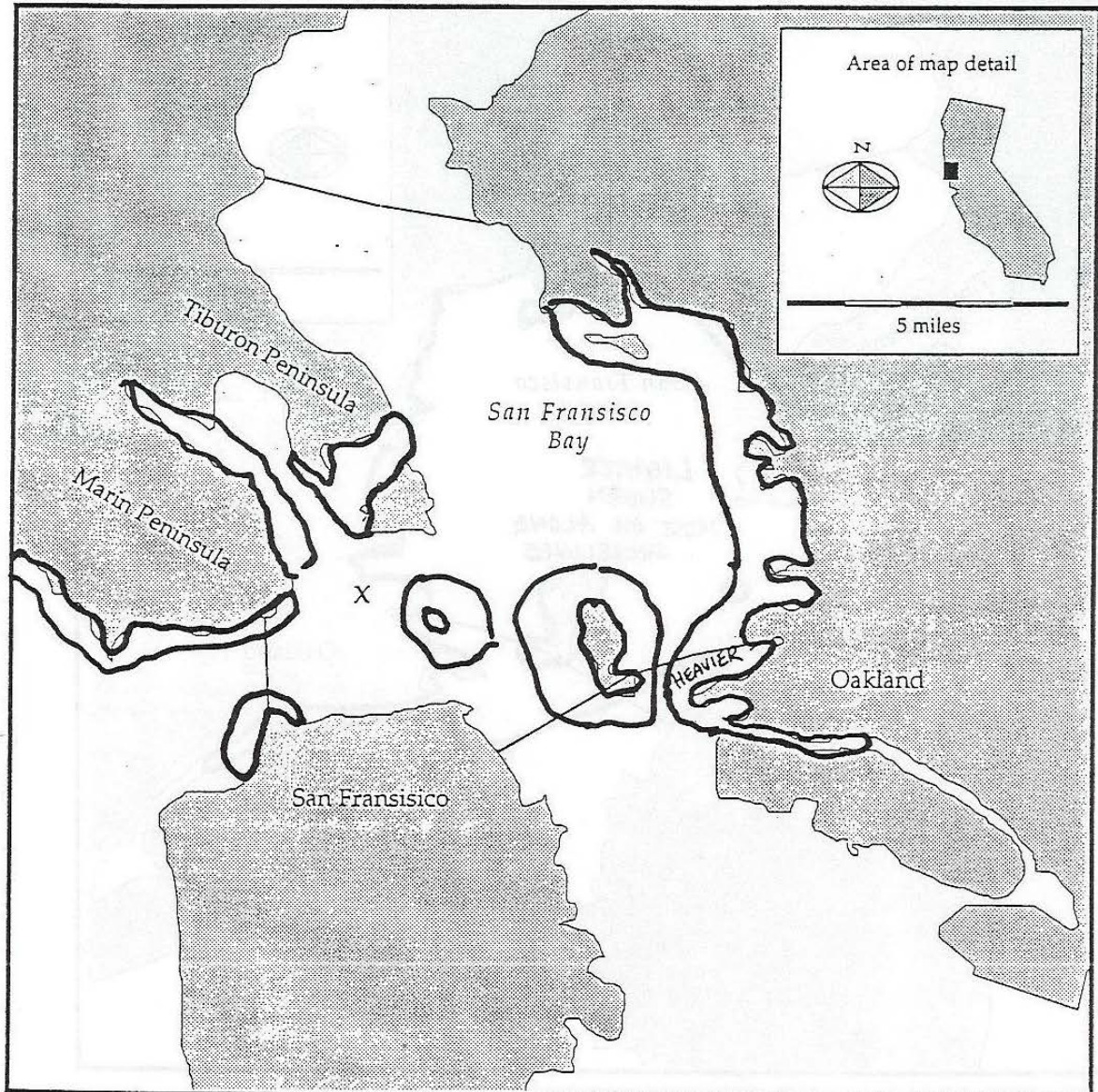
prepared by NOAA

Date/Time: 5/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

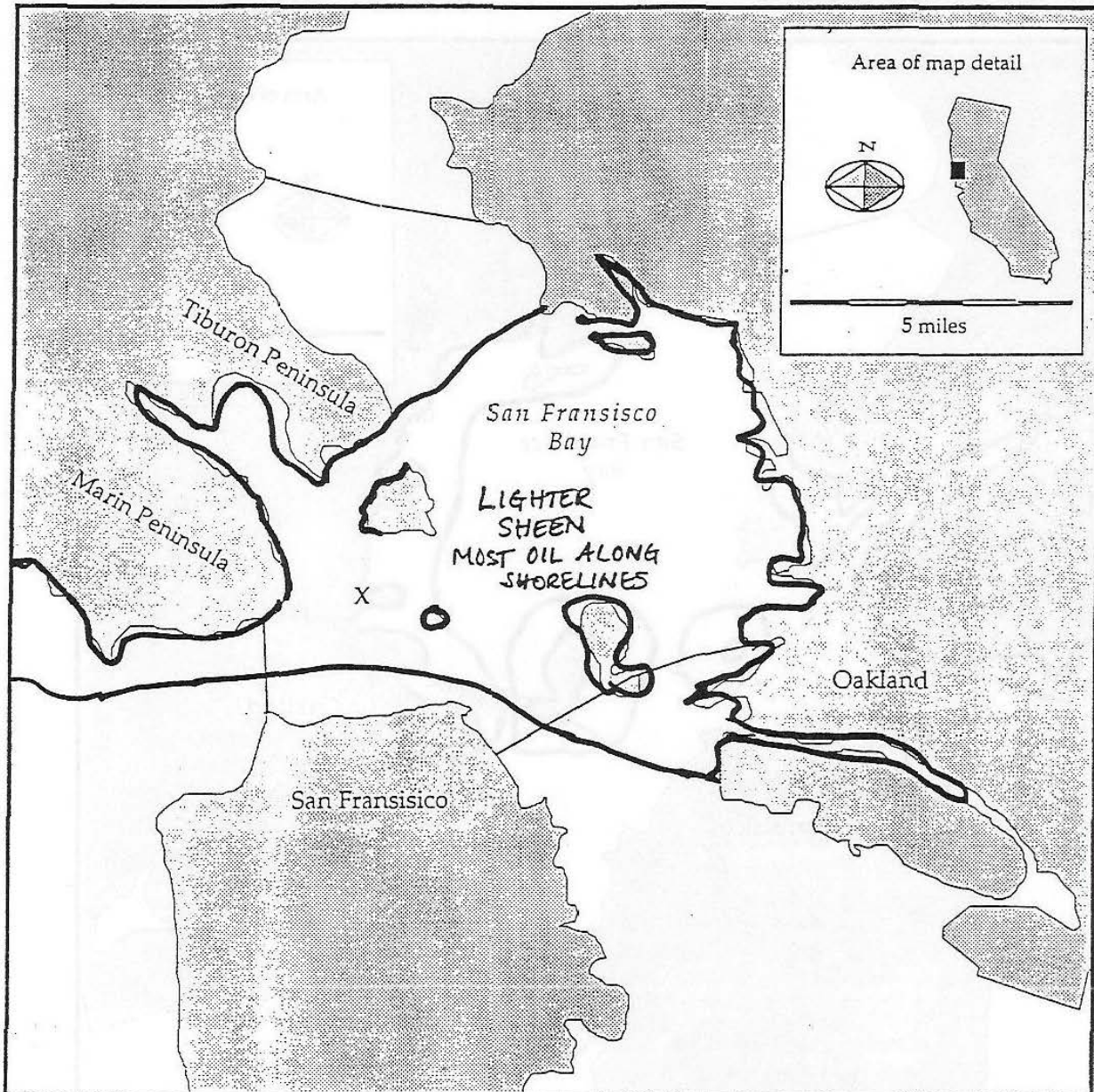
prepared by NOAA

Date/Time: 5/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

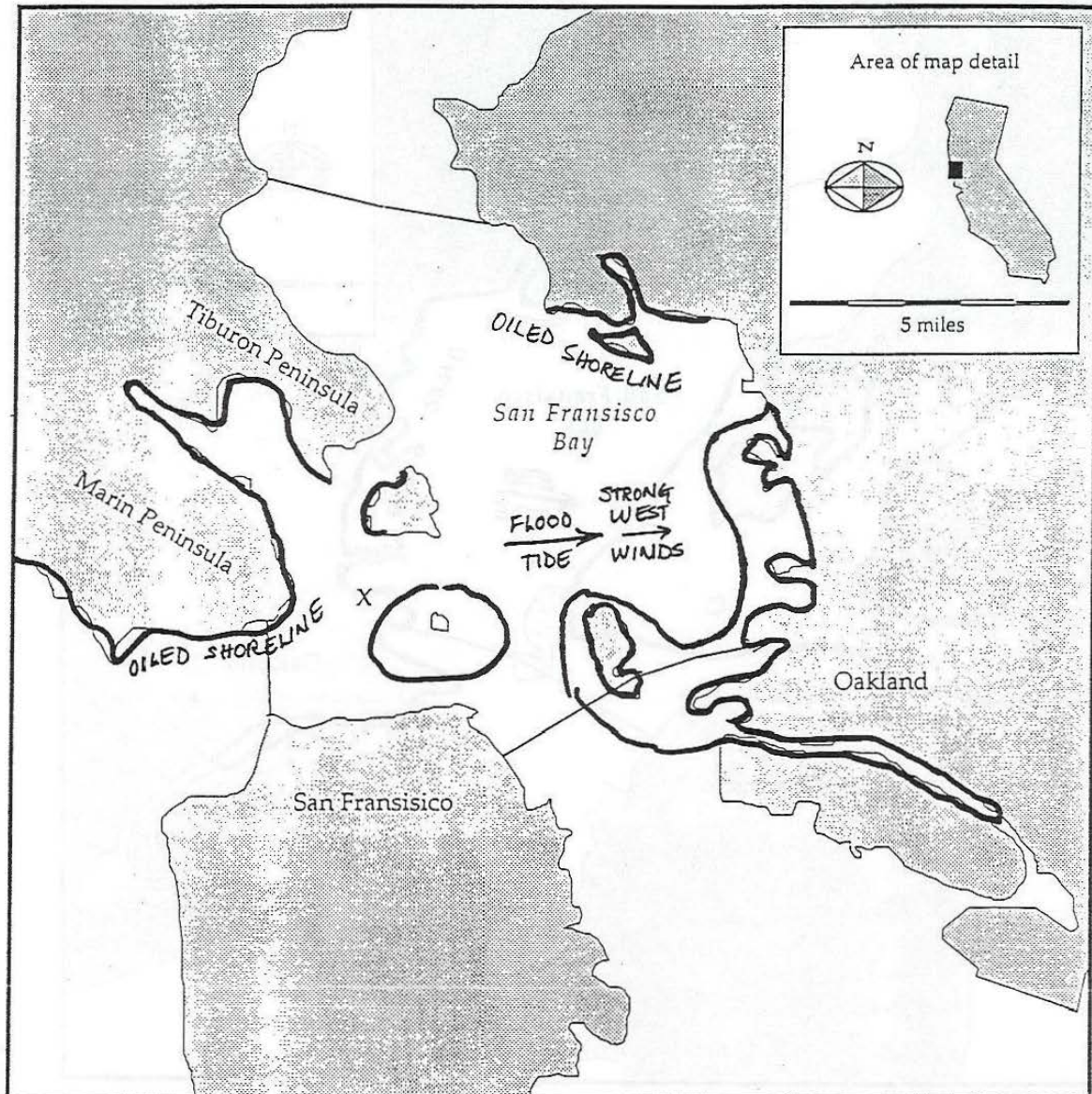
prepared by NOAA

Date/Time: 5/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

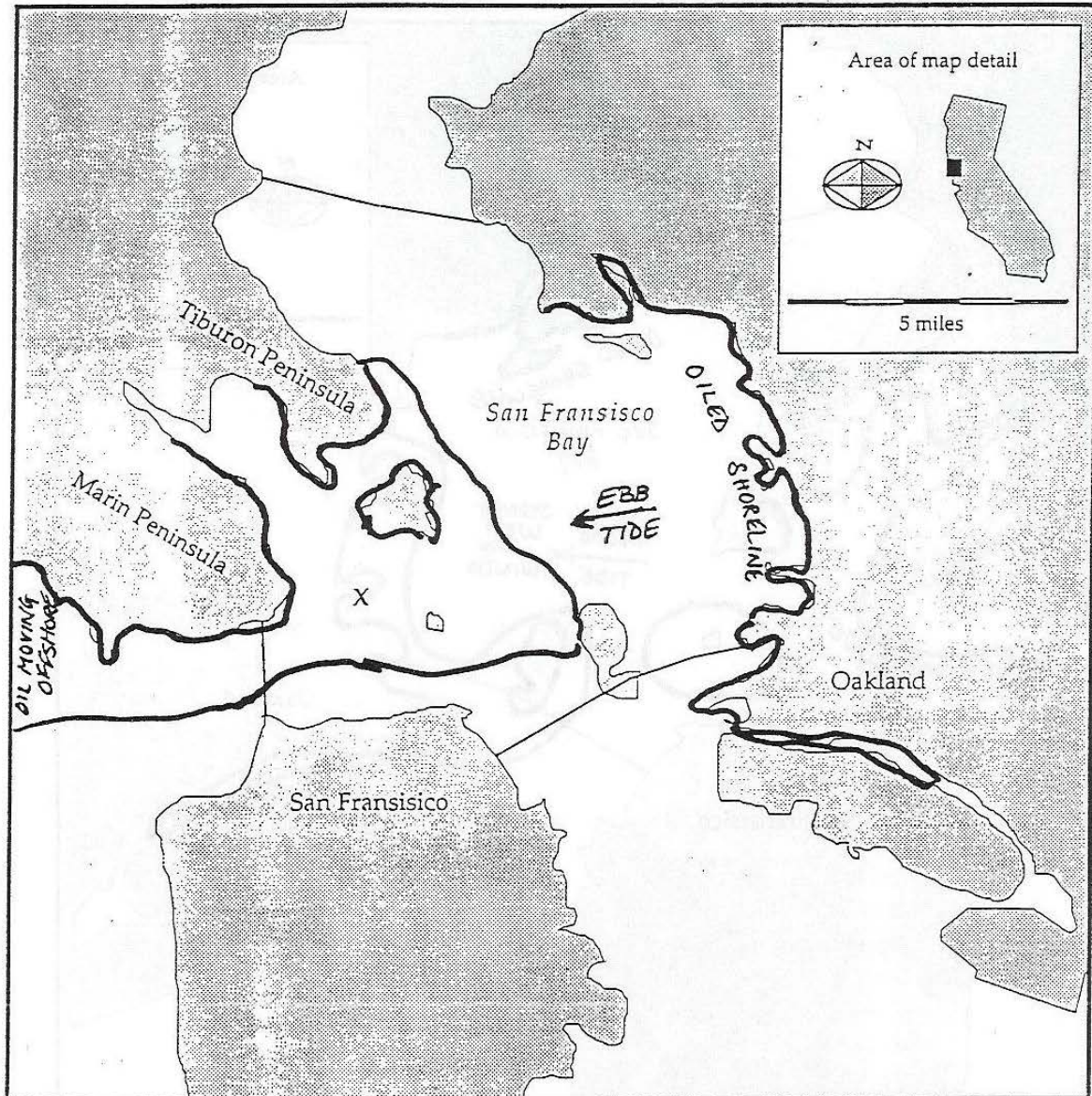
prepared by NOAA

Date/Time: 5/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Harding Rock Spill Scenario Map

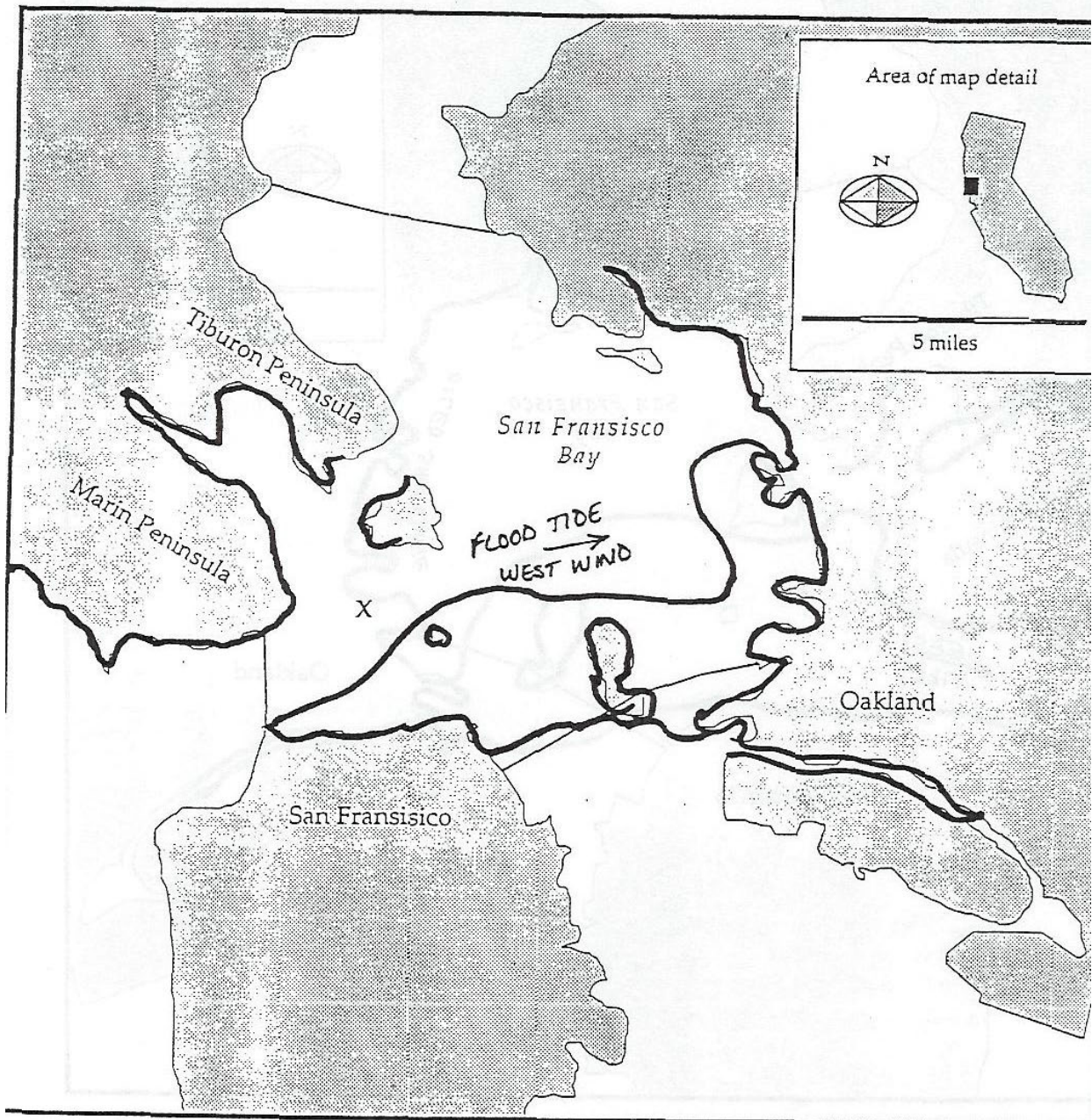
prepared by NOAA

Date/Time: 6/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



Worst Case Discharge #3

Situation: Anchorage 9: A fully laden 1.2 million bbl tanker gets rammed broadside by a large containership which suffers complete loss of power while attempting to anchor. One wing cargo and one wing ballast tanks are punctured, spilling 12,000 bbls of North Slope crude oil.

Location: Anchorage 9 (37-46.6'N, 122-20.4'W).

Amount: 12,000 bbls of North Slope crude (1/100th of its cargo).

Securing Source: Vessel stable and anchored. Can be offloaded but cannot offload involved tanks before contents released.

Time of Year: Winter

Areas At Risk: Entire San Francisco Bay and tributaries and some coastline outside. Wind and tied will likely carry the spill throughout San Francisco Bay and tributaries.

Weather: Cloudy with wind at 20+ kts SW to W, visibility at 1 mile, seas at 3-5 feet, and current at max flood.

San Francisco Bay

Oil Spill Trajectory Model Notes

Model Limitations and Caveats

For the Area Plan oil spill scenario, a combination of user-specified and statistical winds are used. The user-specified winds can be fine tuned to some degree to imitate an actual storm event. However, the statistical winds used in the model are based on wind histograms taken by the U.S. Navy Marine Climatic Atlas. Using the histogram data, the model generates a simulation of it that is random, but has the same statistical distribution. It must be understood, however, that using statistical wind patterns in a scenario gives an illustration of what areas could possibly be impacted, not what areas will be impacted. Also, statistical winds do not take into account local topographic-induced effects that could significantly alter wind patterns.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. While the model does allow the oil to refloat the details are not exact.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy beaches.

Finally, and most important, moderate to large sized spills of a heavy oil (e.g., Bunker C or heavy crudes) will persist for weeks or months after the initial spill event. Depending on local wind and current conditions, these spills can impact shoreline several hundred miles downstream from the source. For these scenarios, even though the model is run for only one week and for one specific area does not mean that there will not be impacts felt far afield.

SAN FRANCISCO Bay Area Plan

Anchorage No. 9 Spill Scenario Map

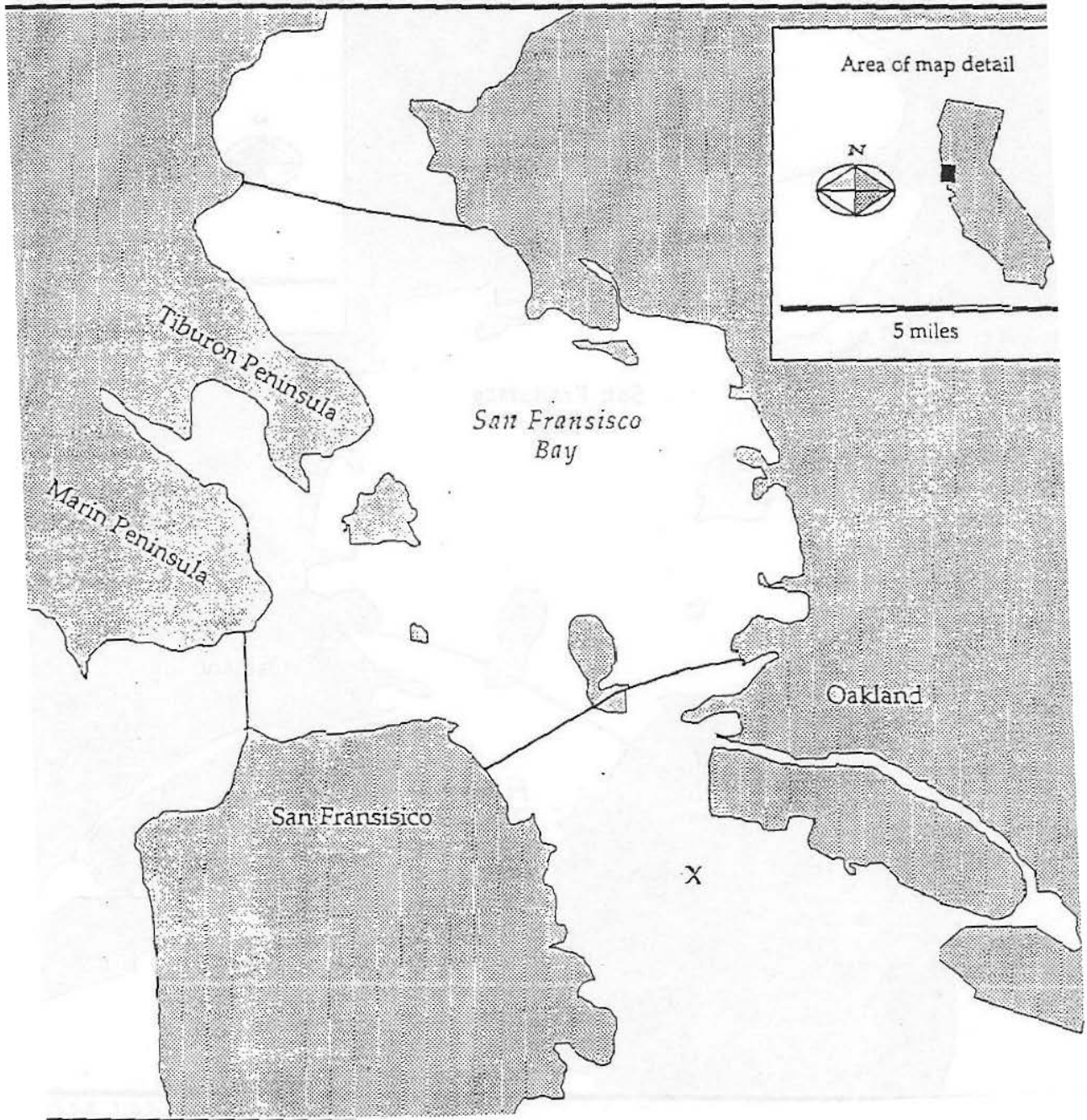
Prepared by NOAA

Date/Time: 3/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

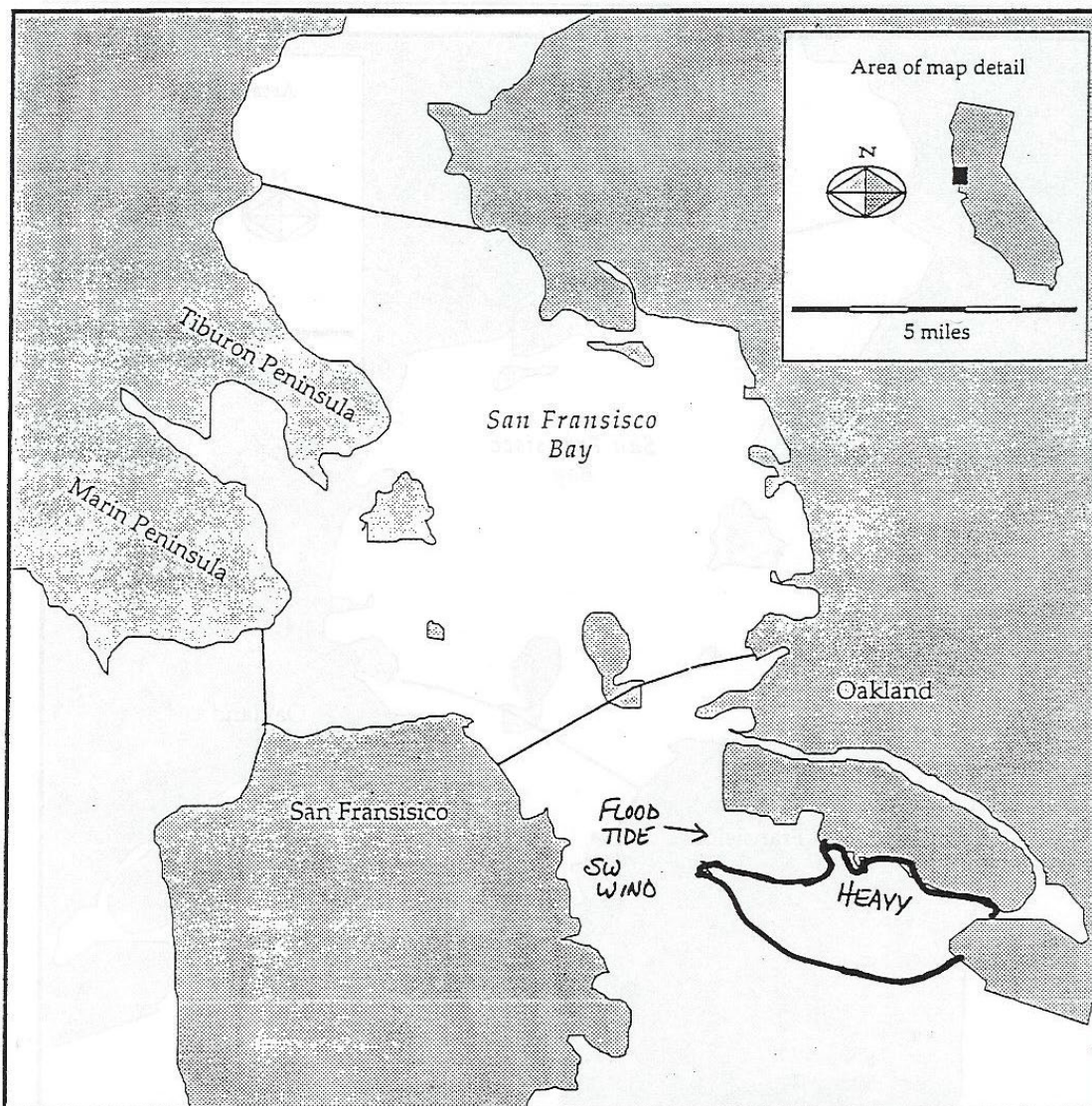
prepared by NOAA

Date/Time: 3/FEB/92 0900 *

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



* (NOTE: extra map @ 0900 to distinguish oil movement with tidal action)

San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

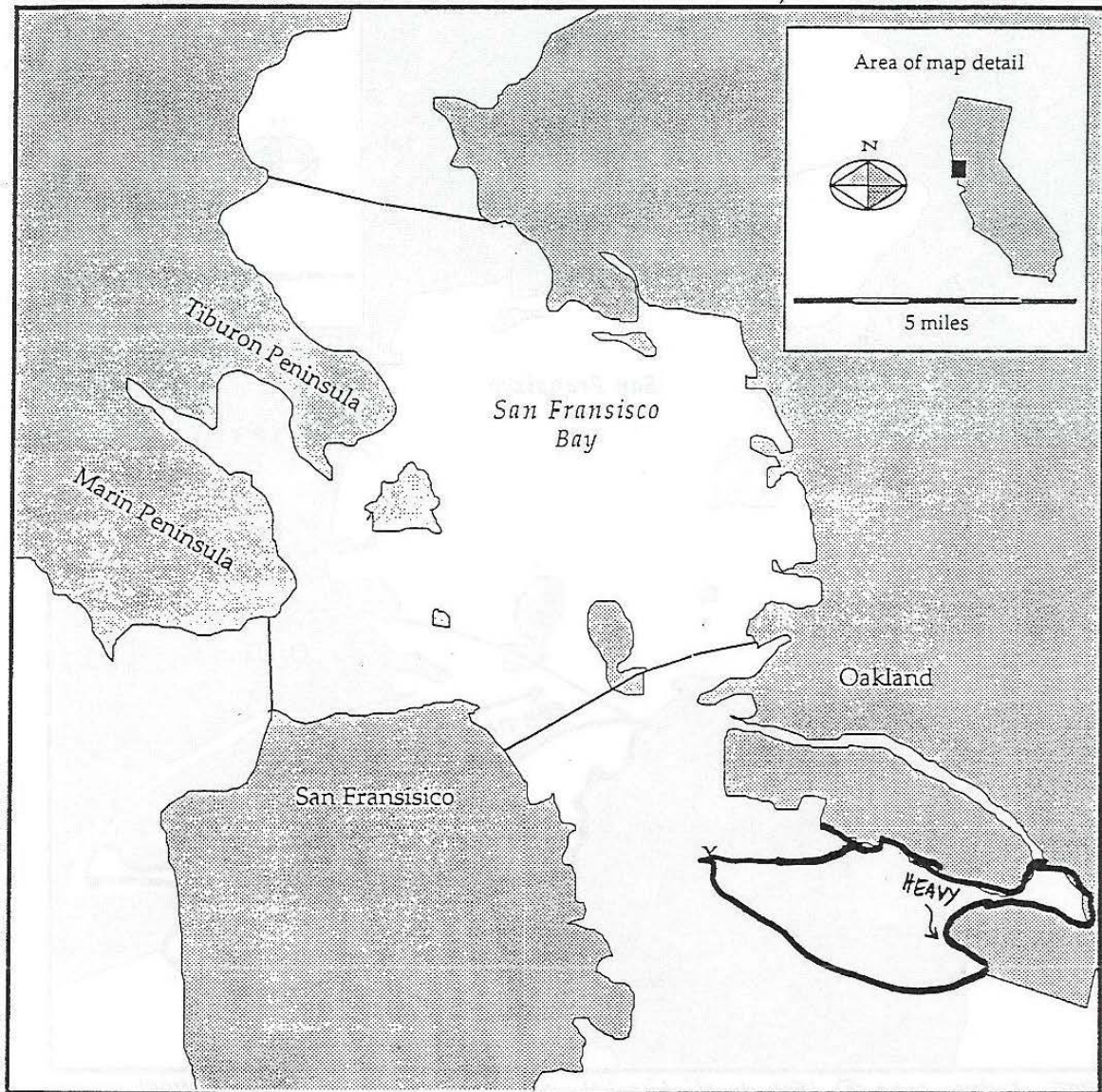
prepared by NOAA

Date/Time: 3/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

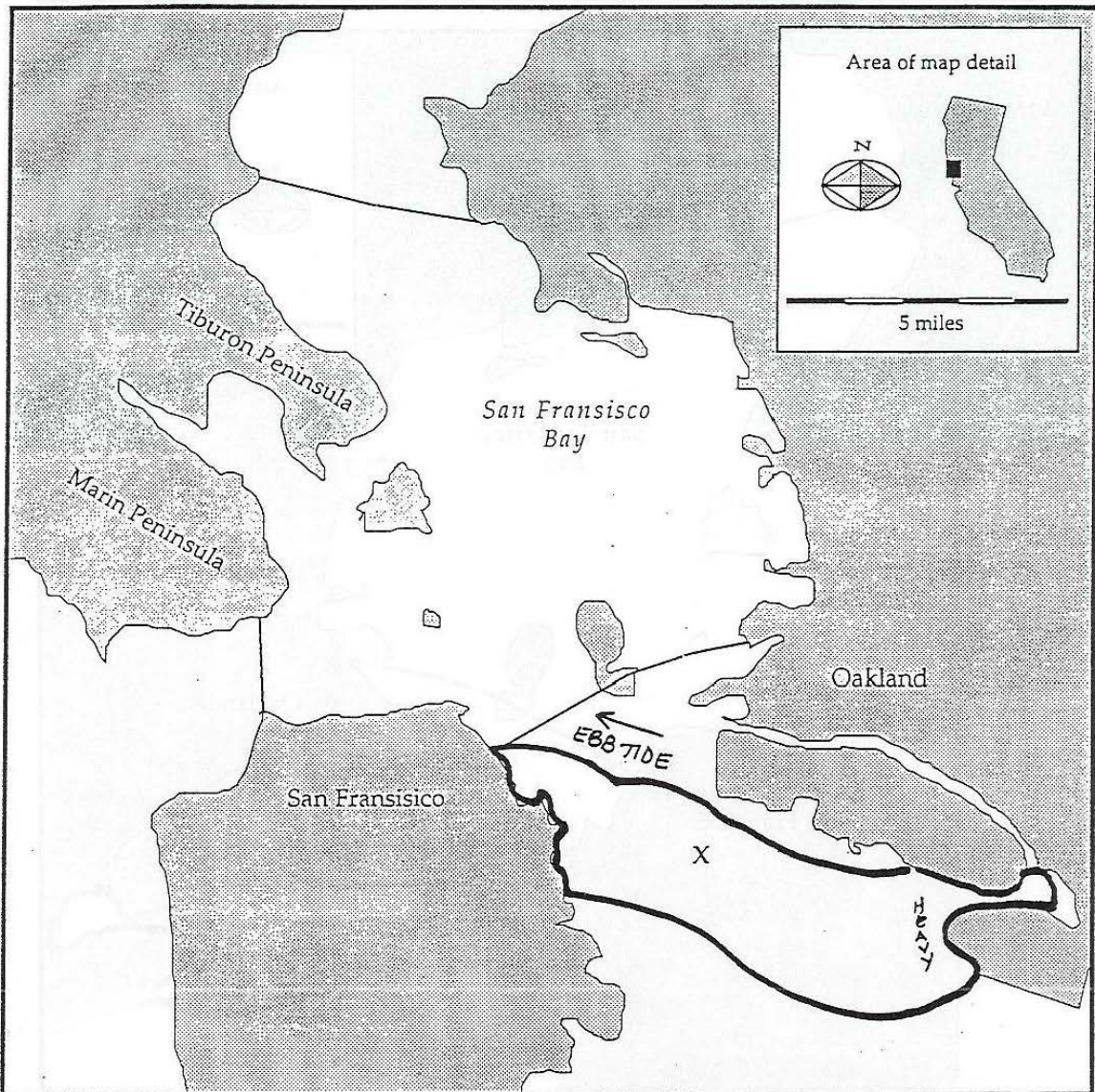
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 3/FEB/92 1500 *

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



* (NOTE: Extra map @ 1500 to distinguish oil movement with tidal action)

San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

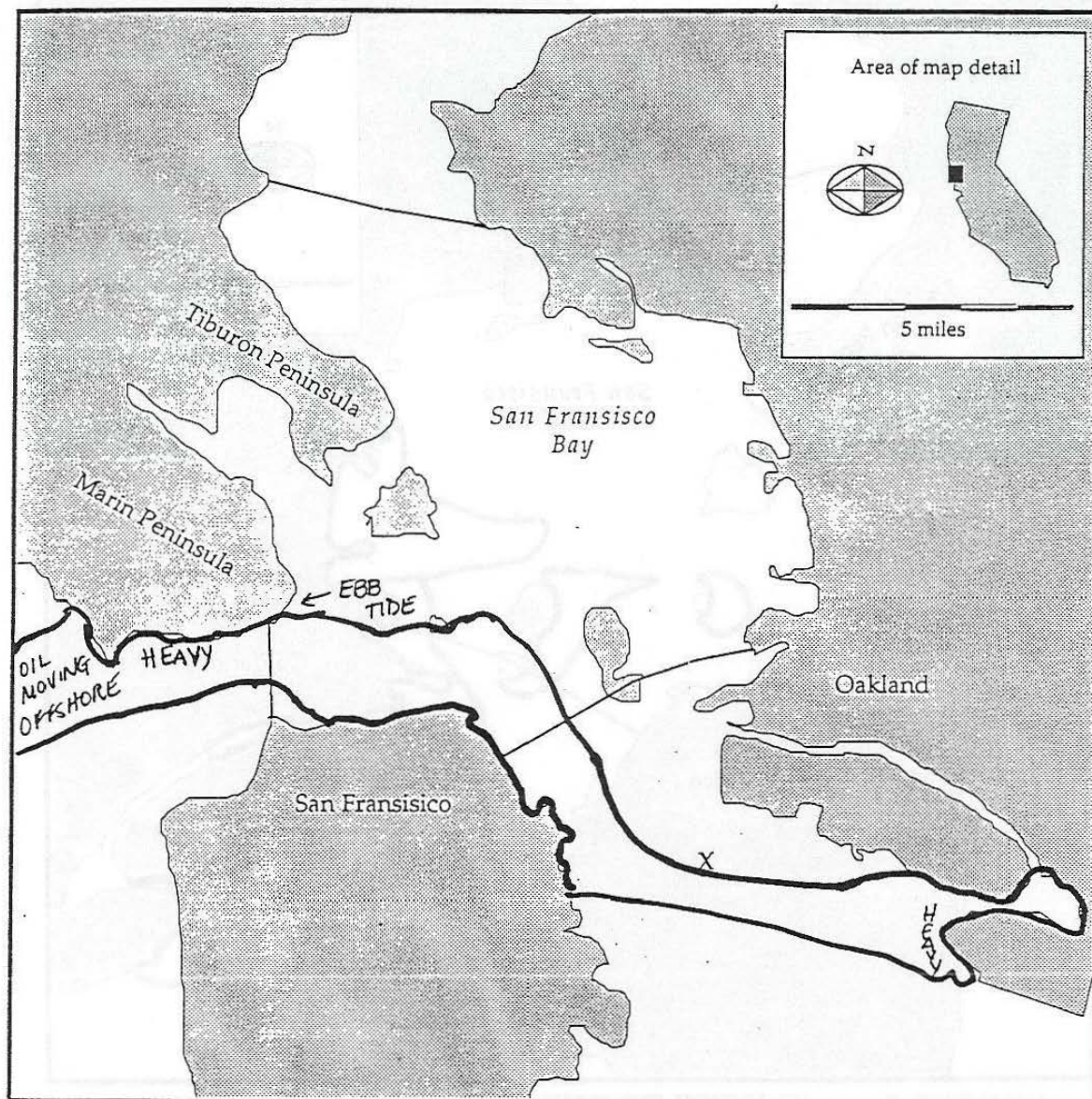
prepared by NOAA

Date/Time: 3/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

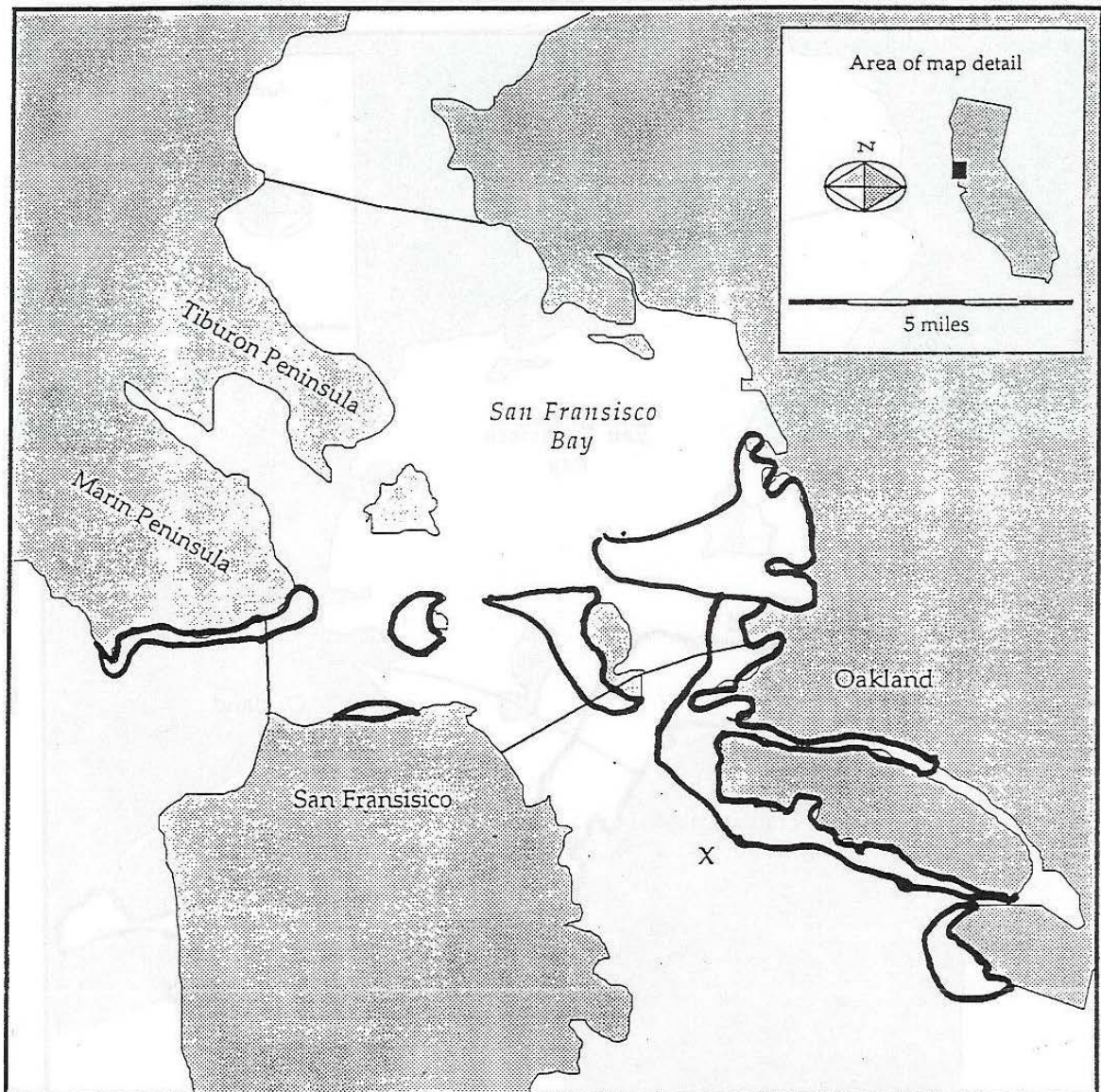
prepared by NOAA

Date/Time: 4/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

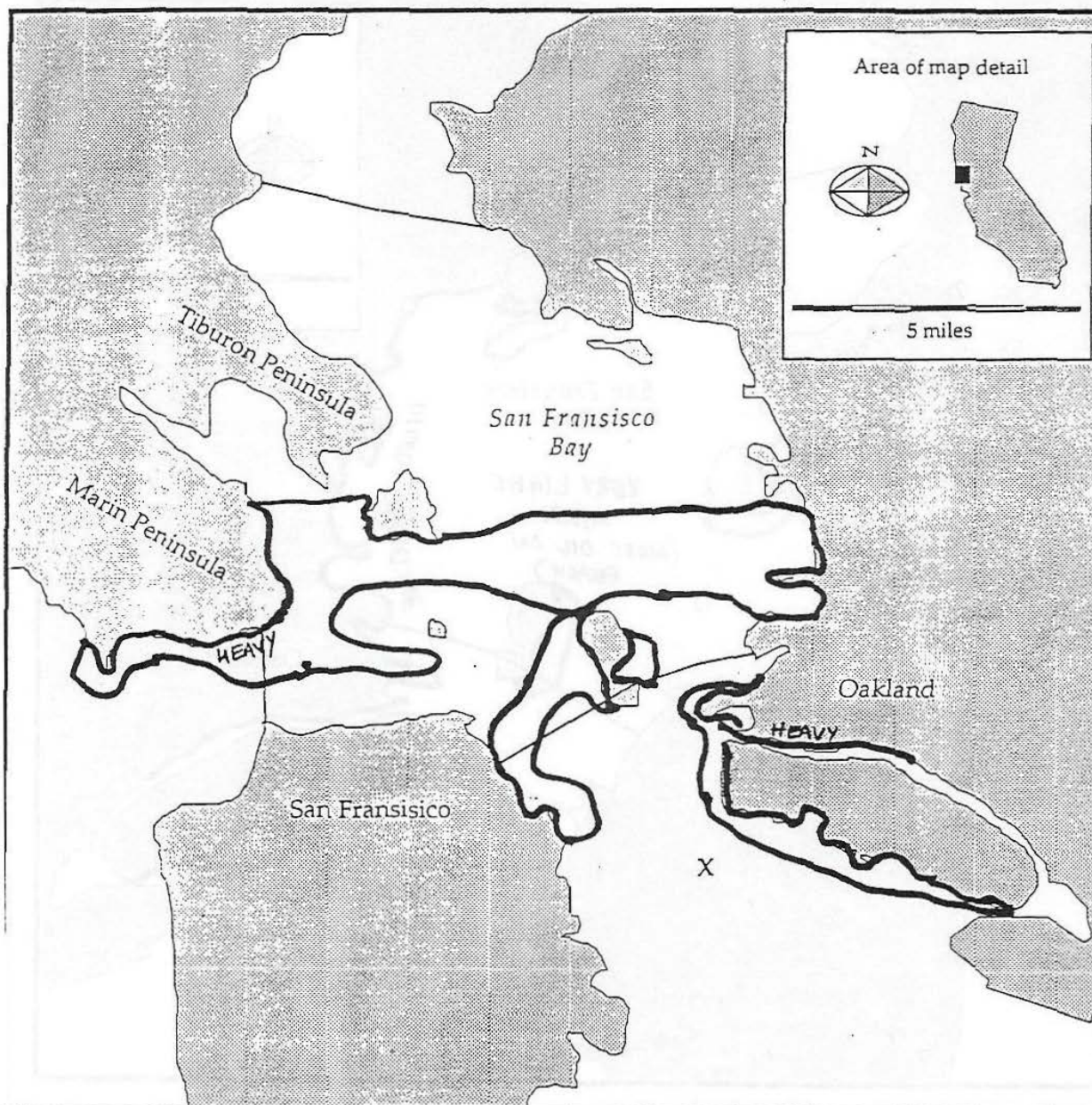
prepared by NOAA

Date/Time: 4/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

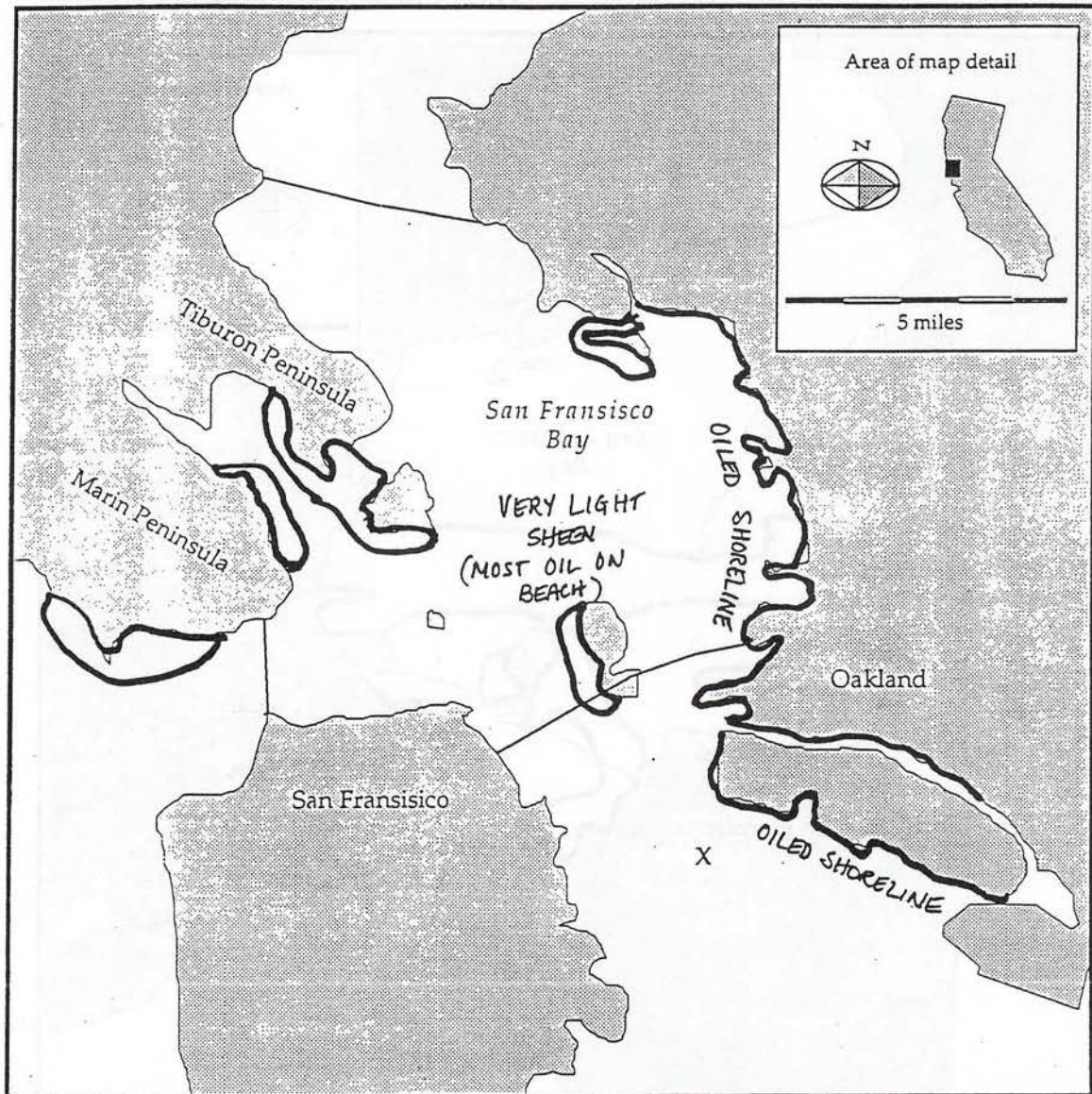
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 5/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

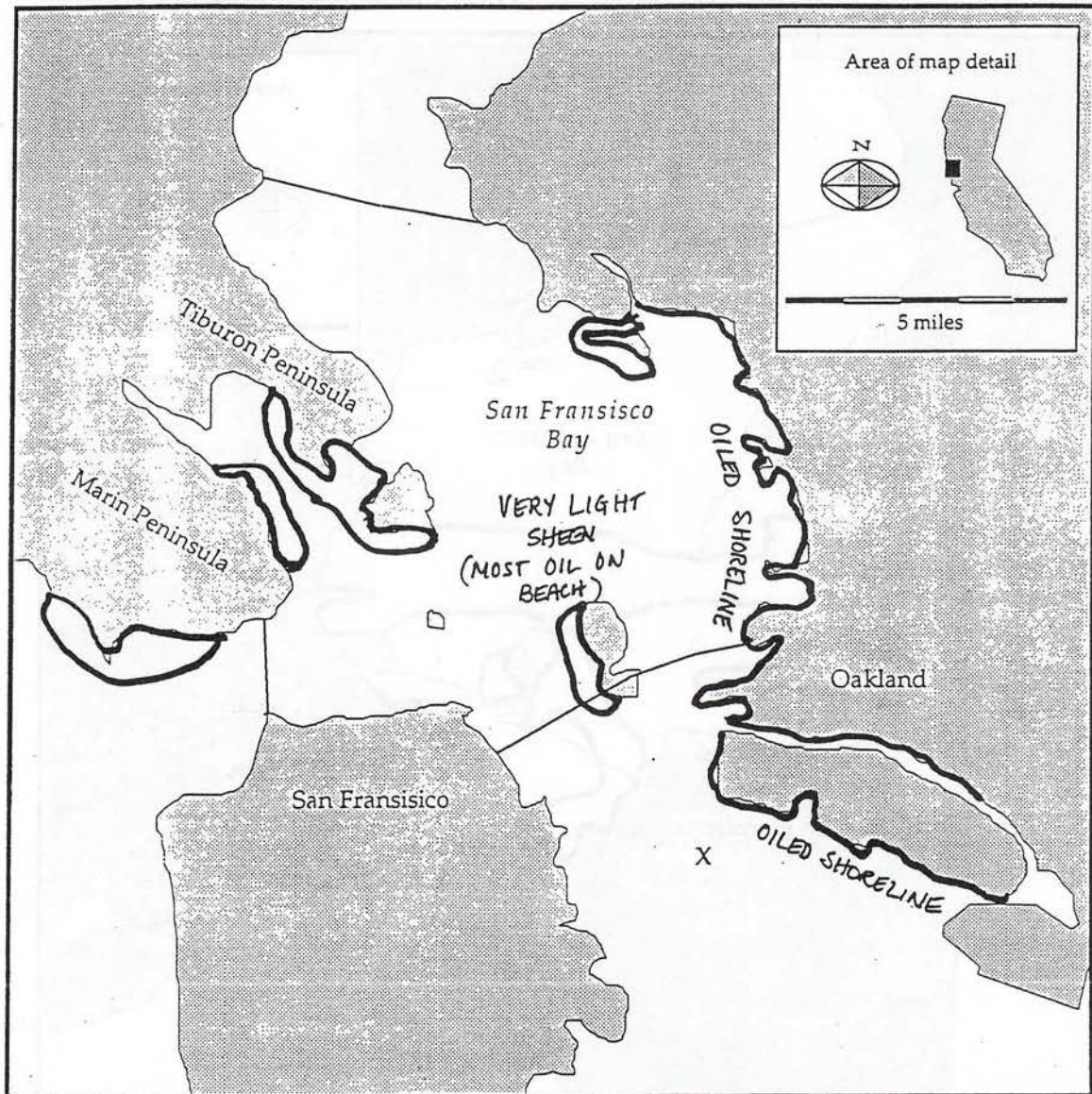
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 5/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

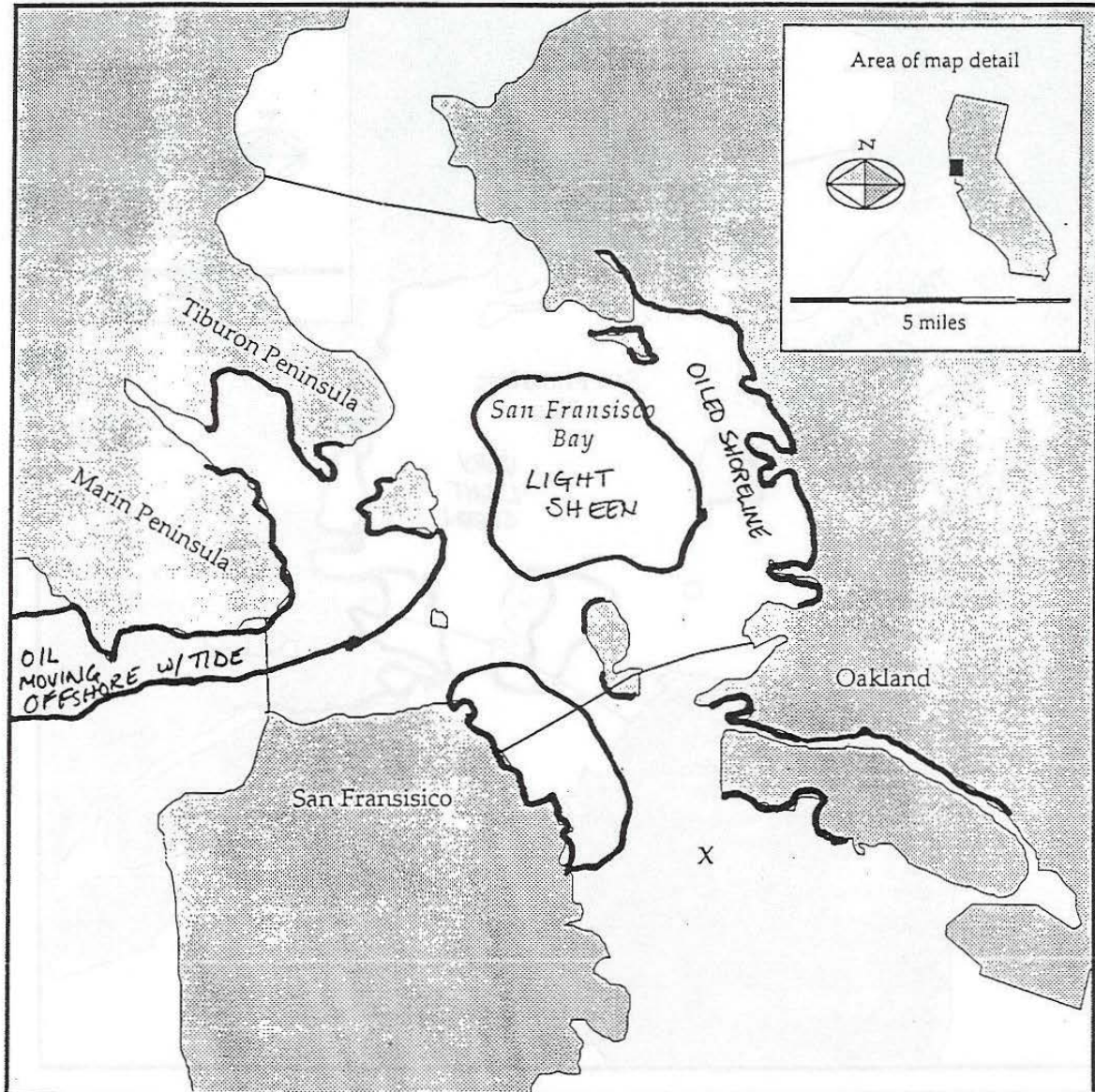
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 4/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

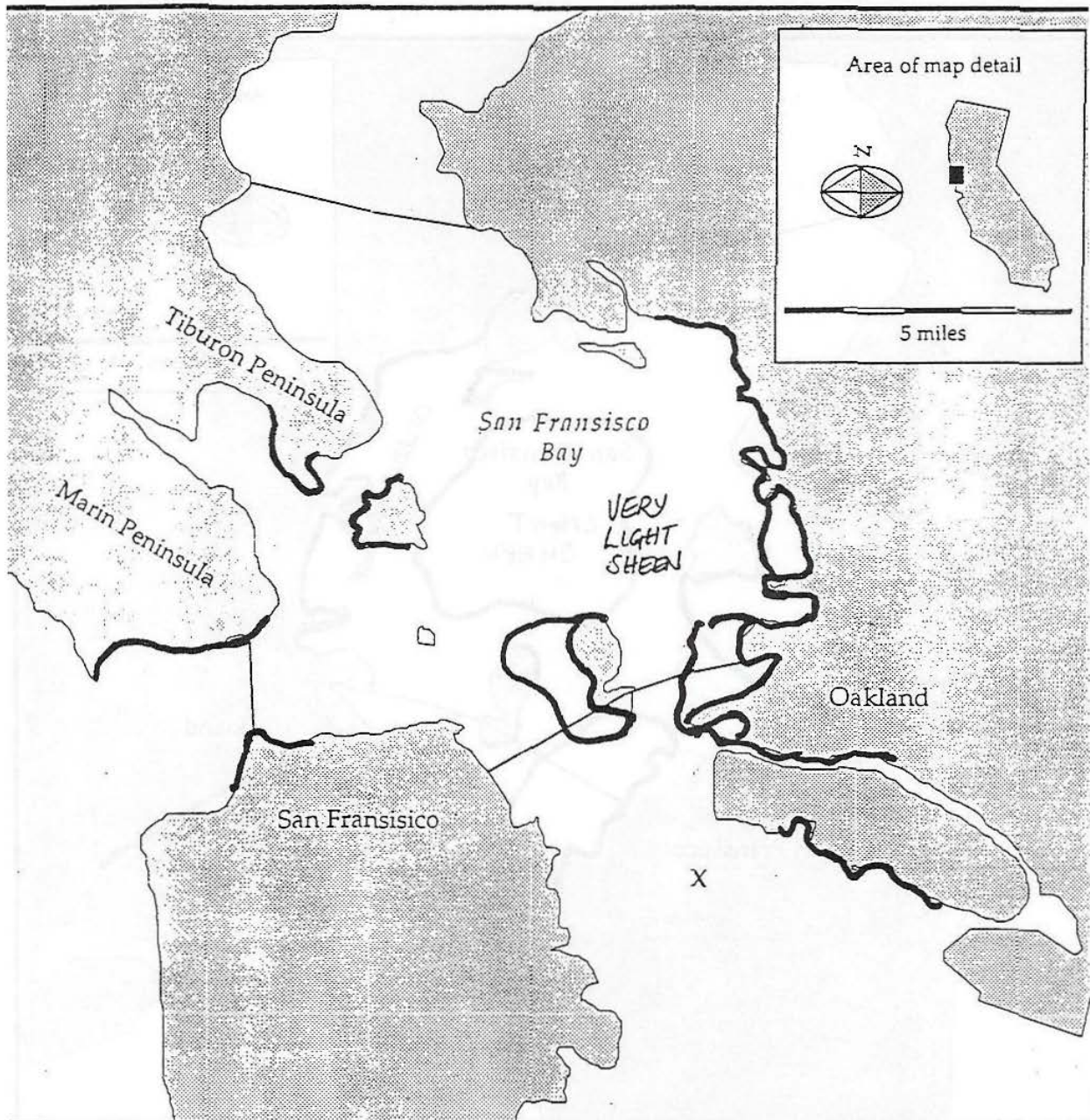
prepared by NOAA

Date/Time: 5/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

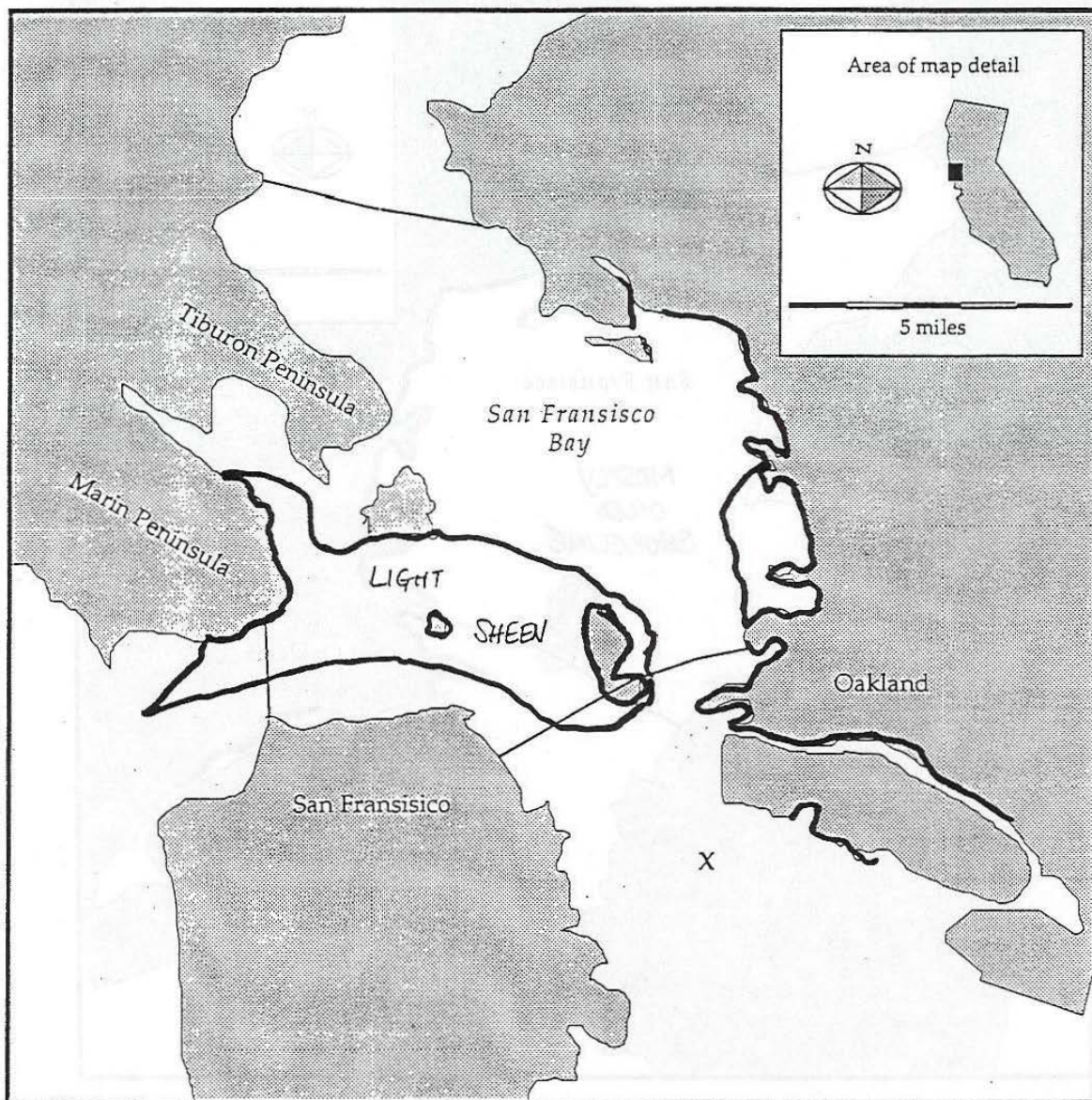
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 5/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

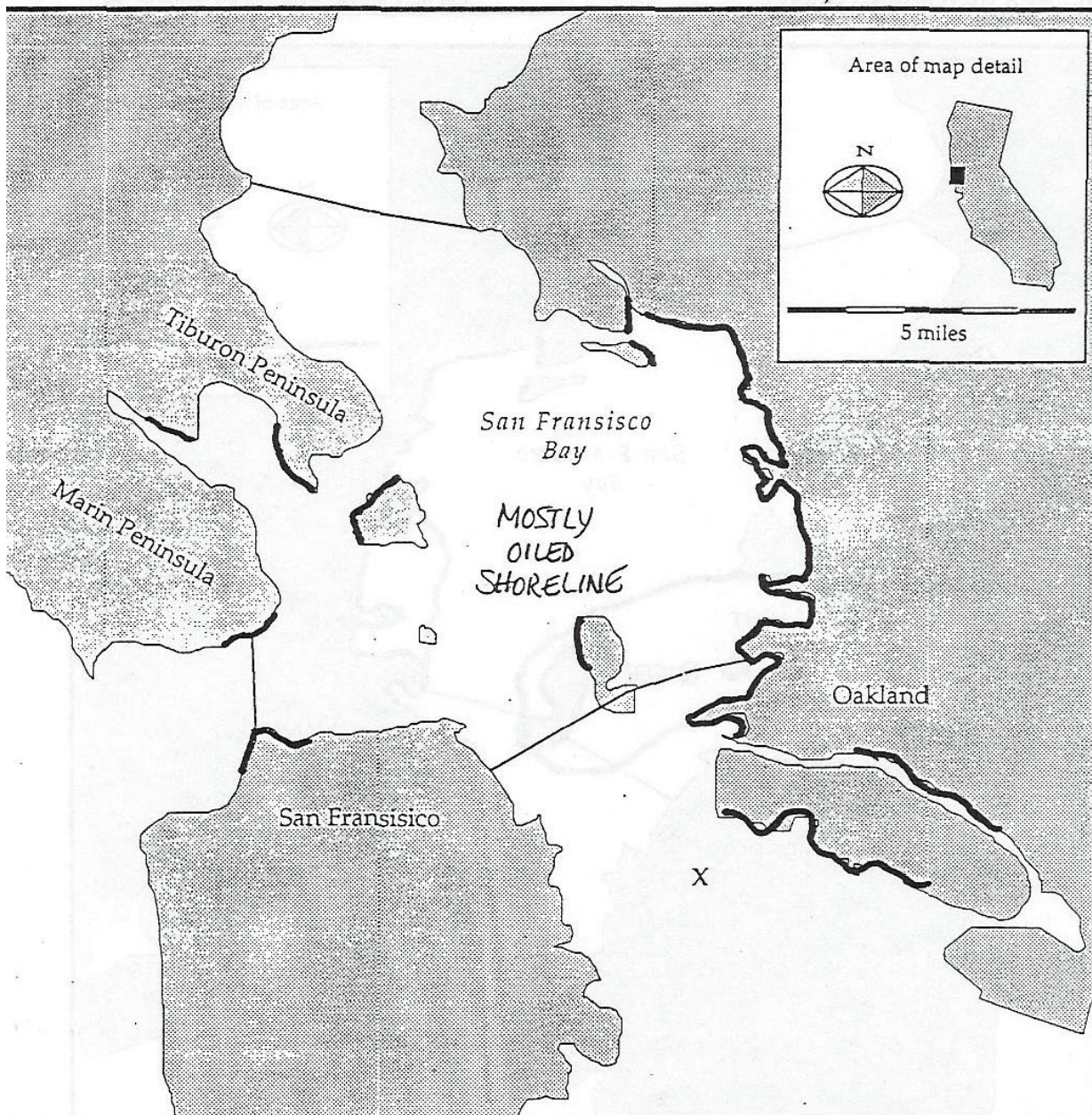
prepared by NOAA

USE ONLY AS A GENERAL REFERENCE

Date/Time: 5/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Anchorage No. 9 Spill Scenario Map

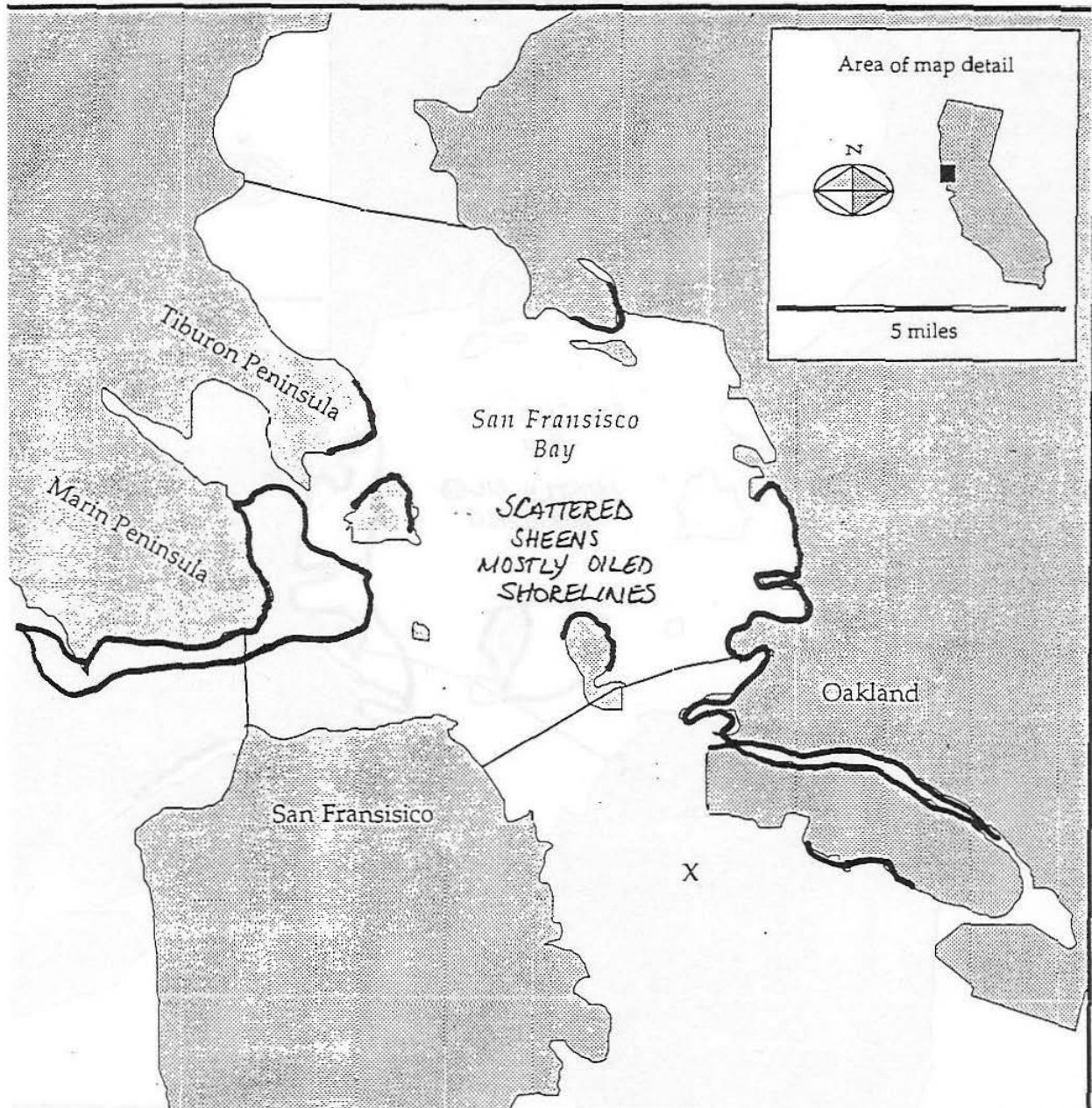
Prepared by NOAA

Date/Time: 5/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Map

Anchorage No. 9 Spill Scenario Map

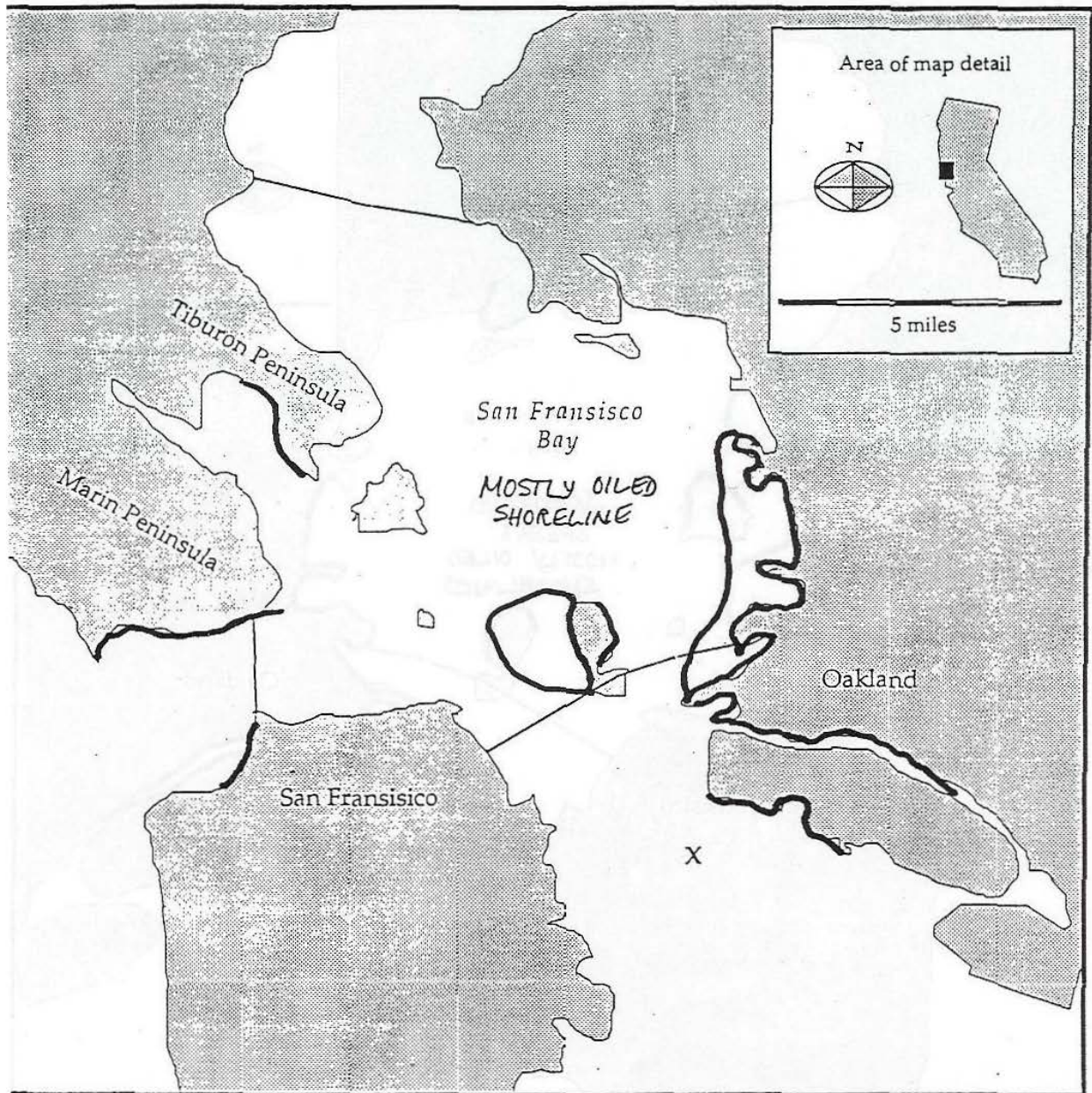
prepared by NOAA

Date/Time: 6/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

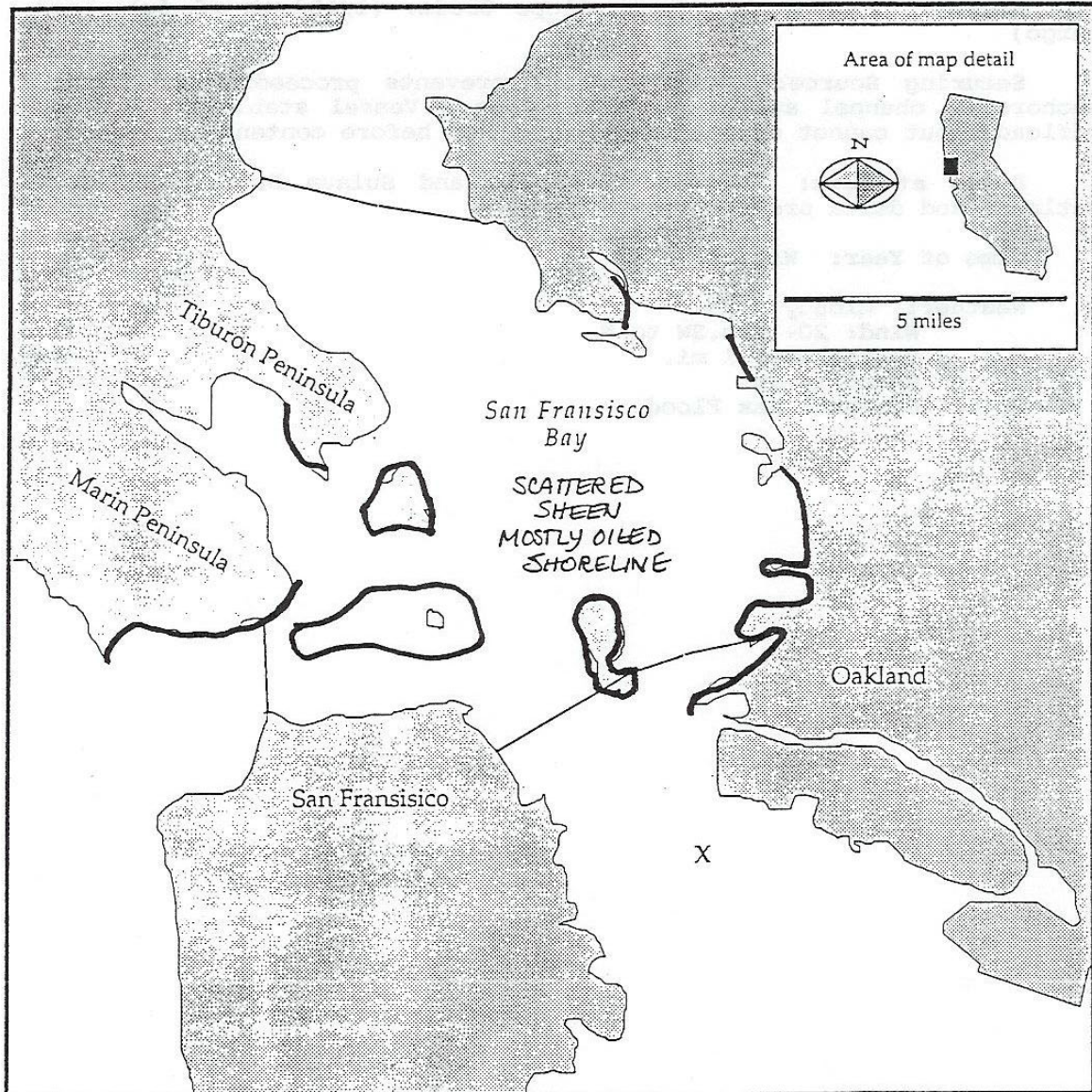
Anchorage No. 9 Spill Scenario Map
prepared by NOAA

Date/Time: 6/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



Worst Case Discharge #4

Situation: Carquinez Strait: An upbound tanker loaded with 655,00 bbls collides with downbound car carrier under the Carquinez Bridge, tearing open number 1-4 wing tanks. (2 cargo and 2 ballast tanks). Again 12,000 bbls of North Slope crude oil is spilled.

Location: Carquinez Strait (38-03.5'N, 122-13.6'W).

Amount: 12,000 bbls of North Slope crude.

Securing Source: Vessel draft prevents proceeding to berth, anchors in channel awaiting instructions. Vessel stable and can be offloaded but cannot offload involved tanks before contents released.

Time of Year: Winter

Areas At Risk: Entire San Pablo and Suisun Bays. Numerous wetlands and delta area at risk.

Weather: Cloudy with wind at 20+ kts SW to W, visibility at 1 mile, seas at 1 foot, and current at max flood.

San Francisco Bay

Oil Spill Trajectory Model Notes

Model Limitations and Caveats

For the Area Plan oil spill scenario, a combination of user-specified and statistical winds are used. The user-specified winds can be fine tuned to some degree to imitate an actual storm event. However, the statistical winds used in the model are based on wind histograms taken by the U.S. Navy Marine Climatic Atlas. Using the histogram data, the model generates a simulation of it that is random, but has the same statistical distribution. It must be understood, however, that using statistical wind patterns in a scenario gives an illustration of what areas could possibly be impacted, not what areas will be impacted. Also, statistical winds do not take into account local topographic-induced effects that could significantly alter wind patterns.

For offshore areas, current patterns are based on average seasonal conditions. Current perturbations from wind events, shelf waves, and eddy events are not predictable and therefore not included in the model. Similarly, local small scale phenomena, such as eddies off spits or in rivers and local convergences or divergences are not modeled.

Tidal information is based on NOS Tide Tables and does not reflect short term episodic events such as heavy runoff from floods or storm surges.

For large spills of the type being modeled for these scenarios, secondary sources of oil, such as refloating of oil from the shoreline, can be a significant problem. While the model does allow the oil to refloat the details are not exact.

The model does not account for oil that picks up sediment and sinks. This occurs in high sediment rivers and along high energy beaches.

Finally, and most important, moderate to large sized spills of a heavy oil (e.g., Bunker C or heavy crudes) will persist for weeks or months after the initial spill event. Depending on local wind and current conditions, these spills can impact shoreline several hundred miles downstream from the source. For these scenarios, even though the model is run for only one week and for one specific area does not mean that there will not be impacts felt far afield.

San Francisco Bay Area Plan

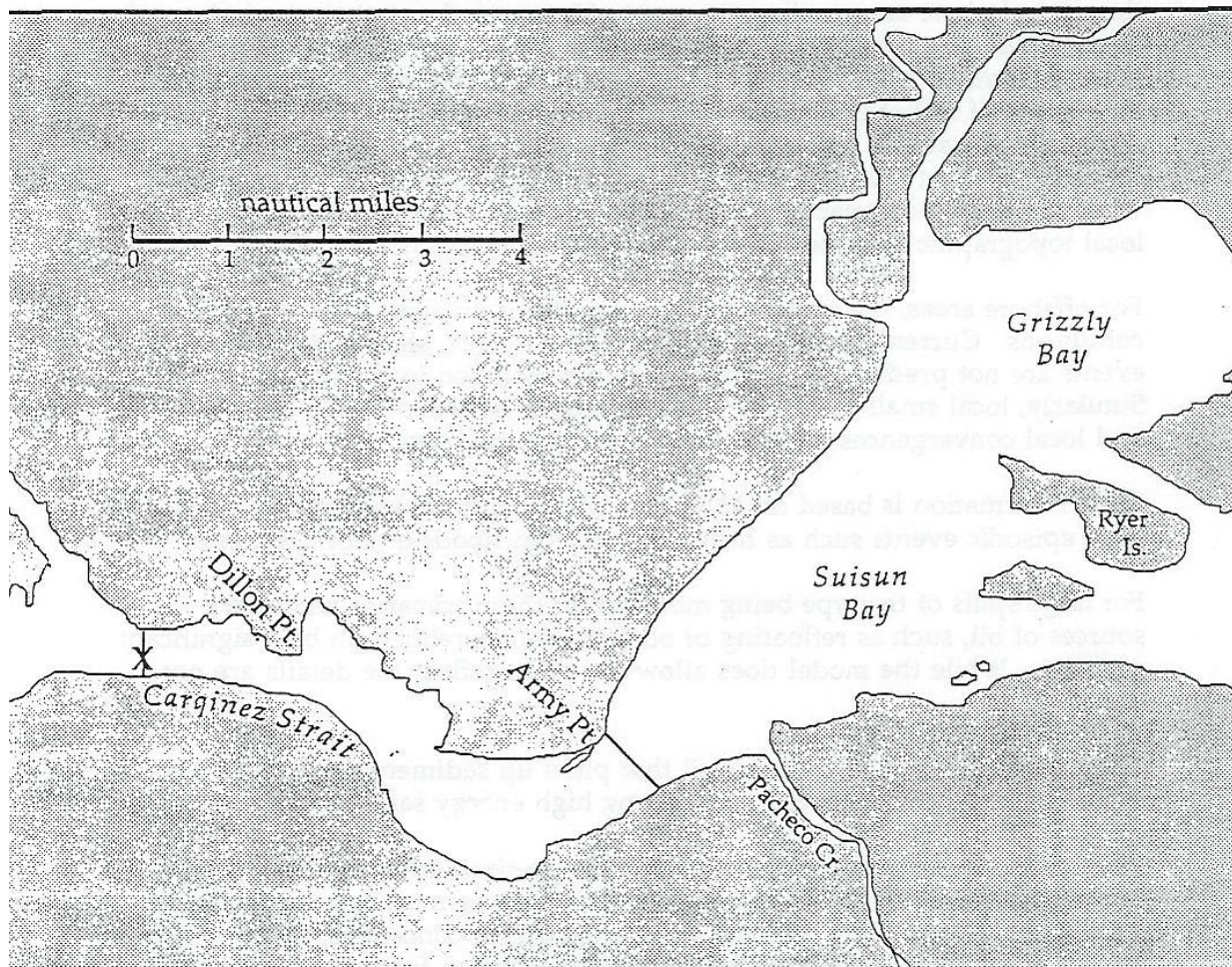
Marquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 3/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

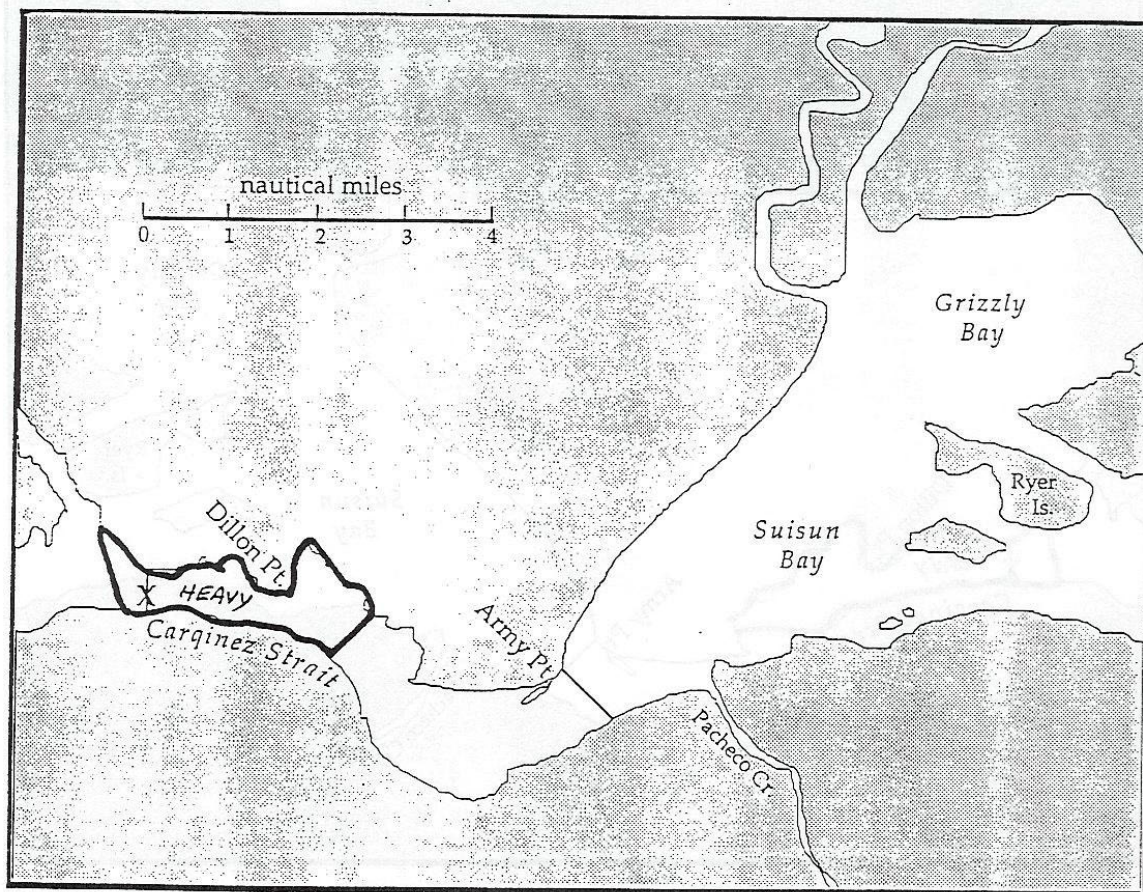
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 3/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

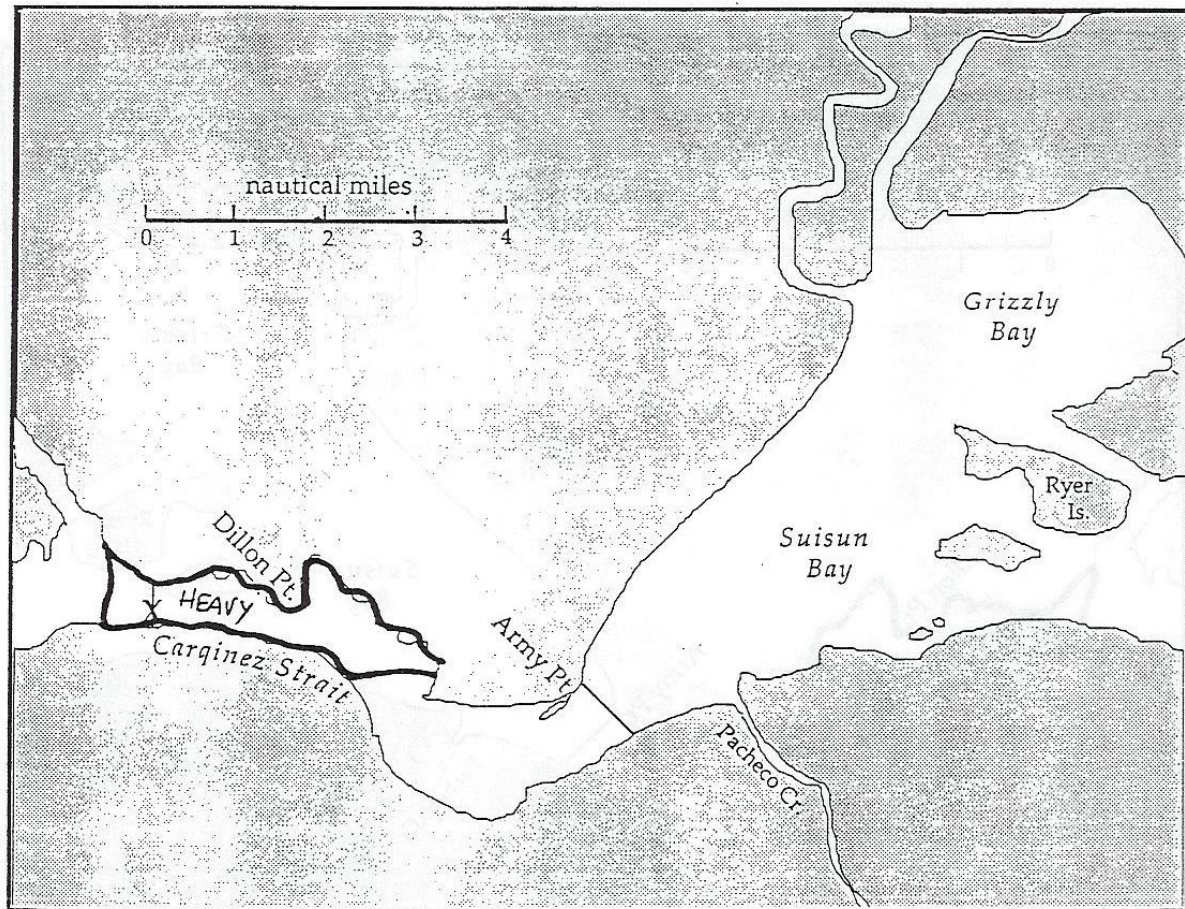
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 3/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

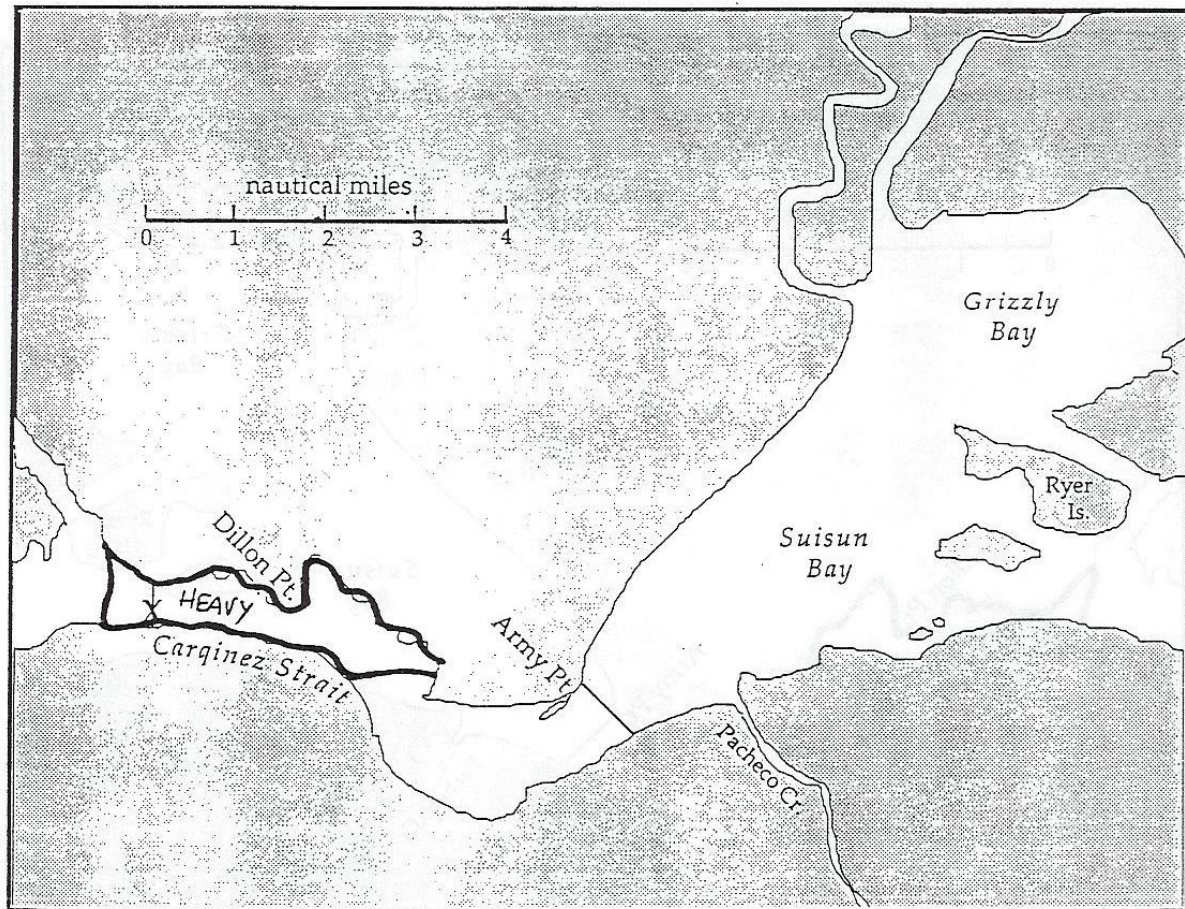
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 3/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

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San Francisco Bay Area Plan

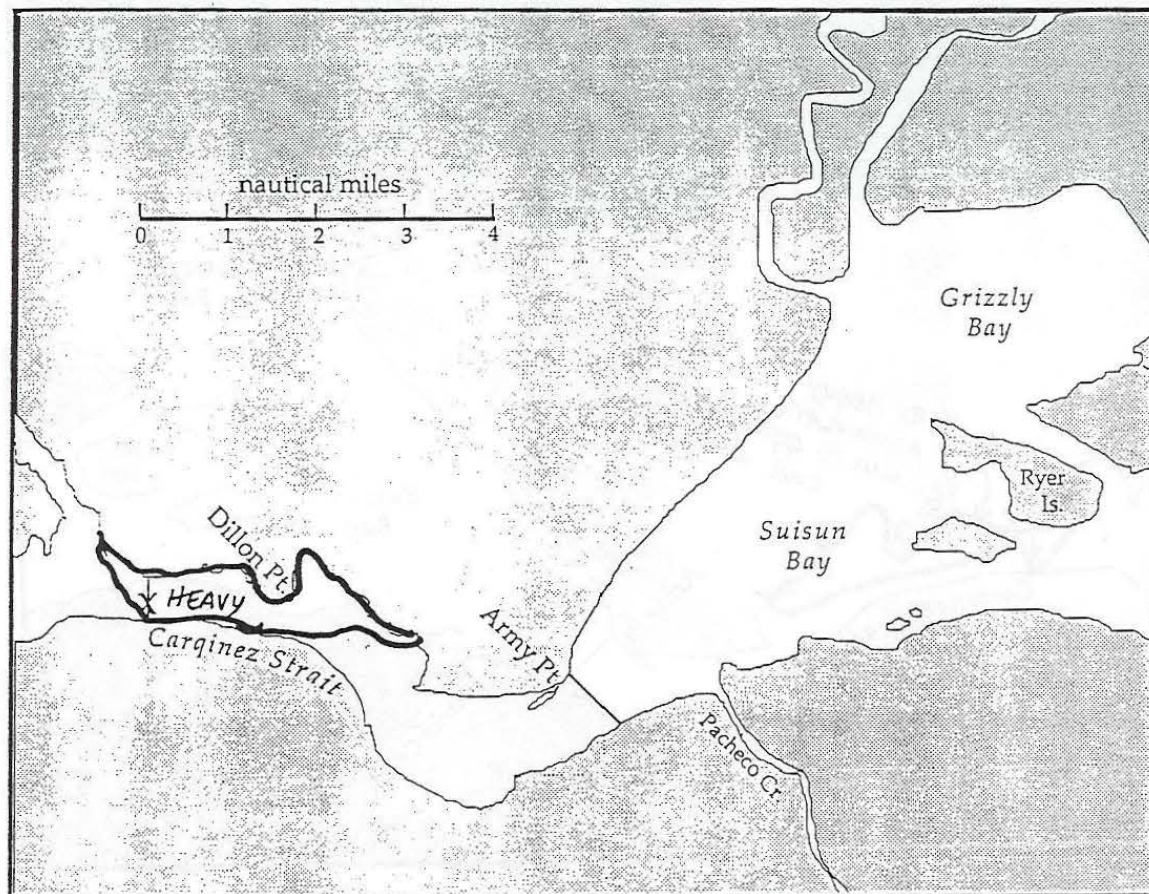
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 4/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

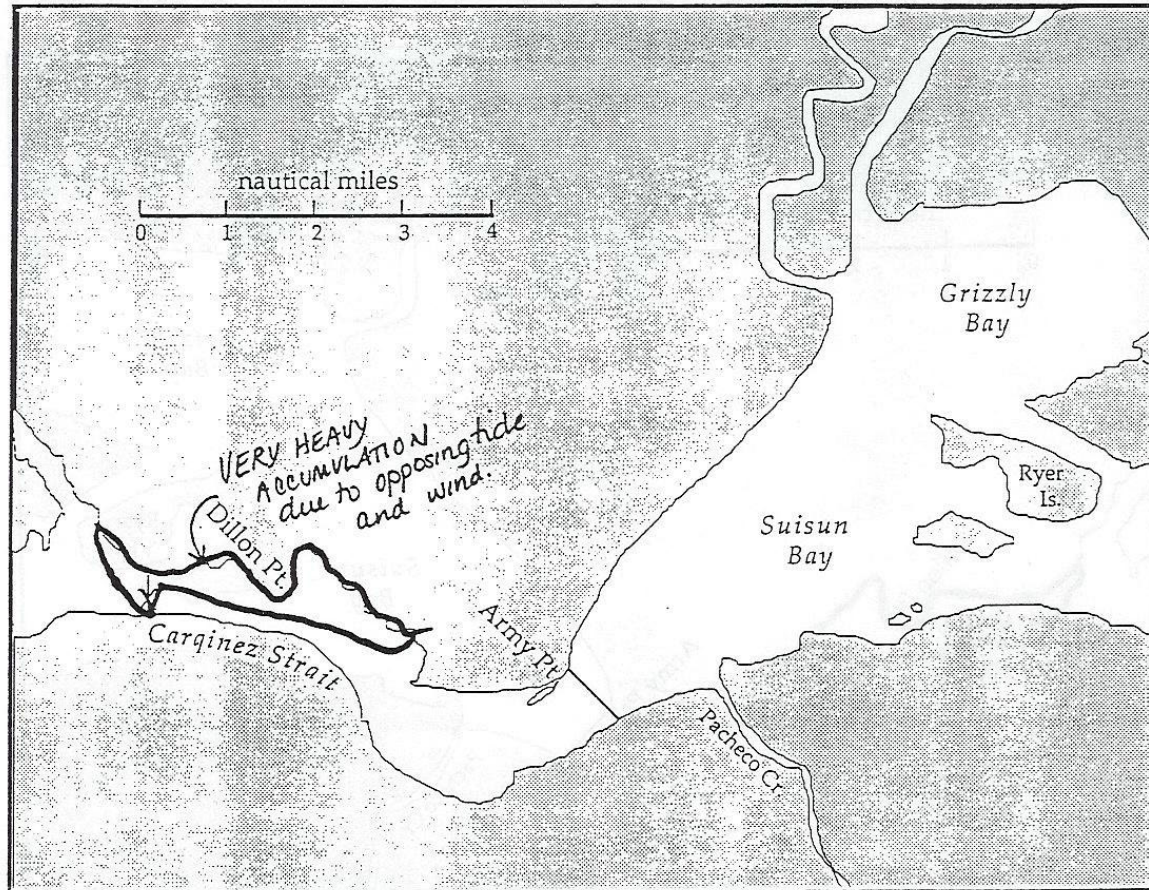
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 4/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

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San Francisco Bay Area Plan

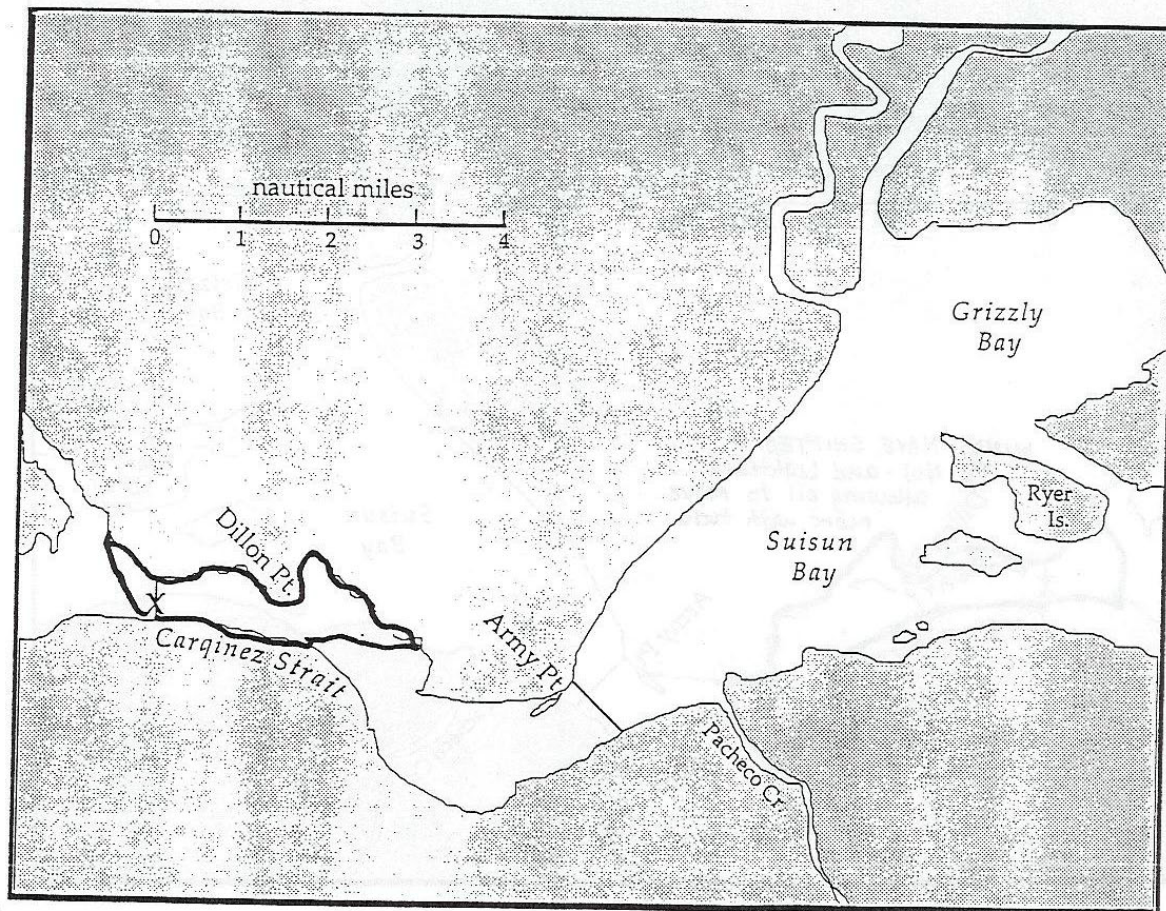
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 4/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

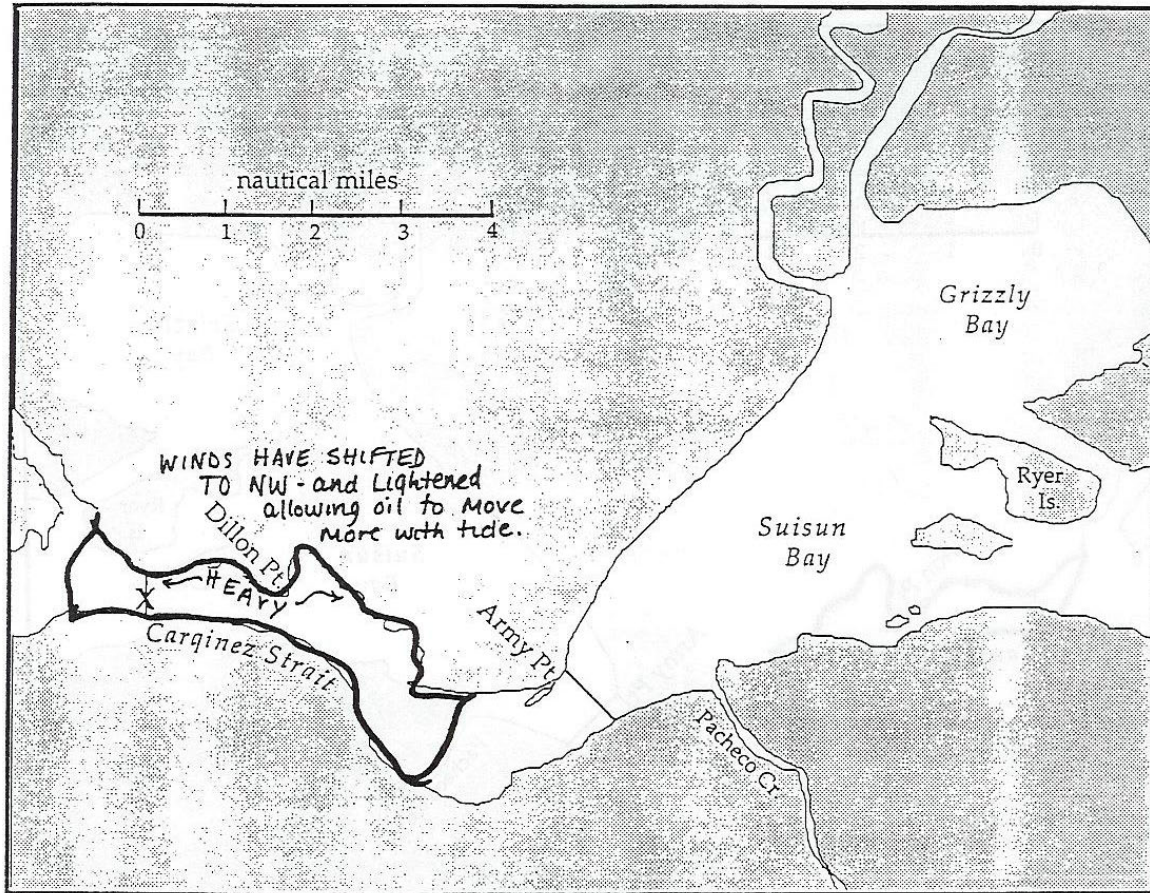
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 4/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Carquinez Strait Spill Scenario

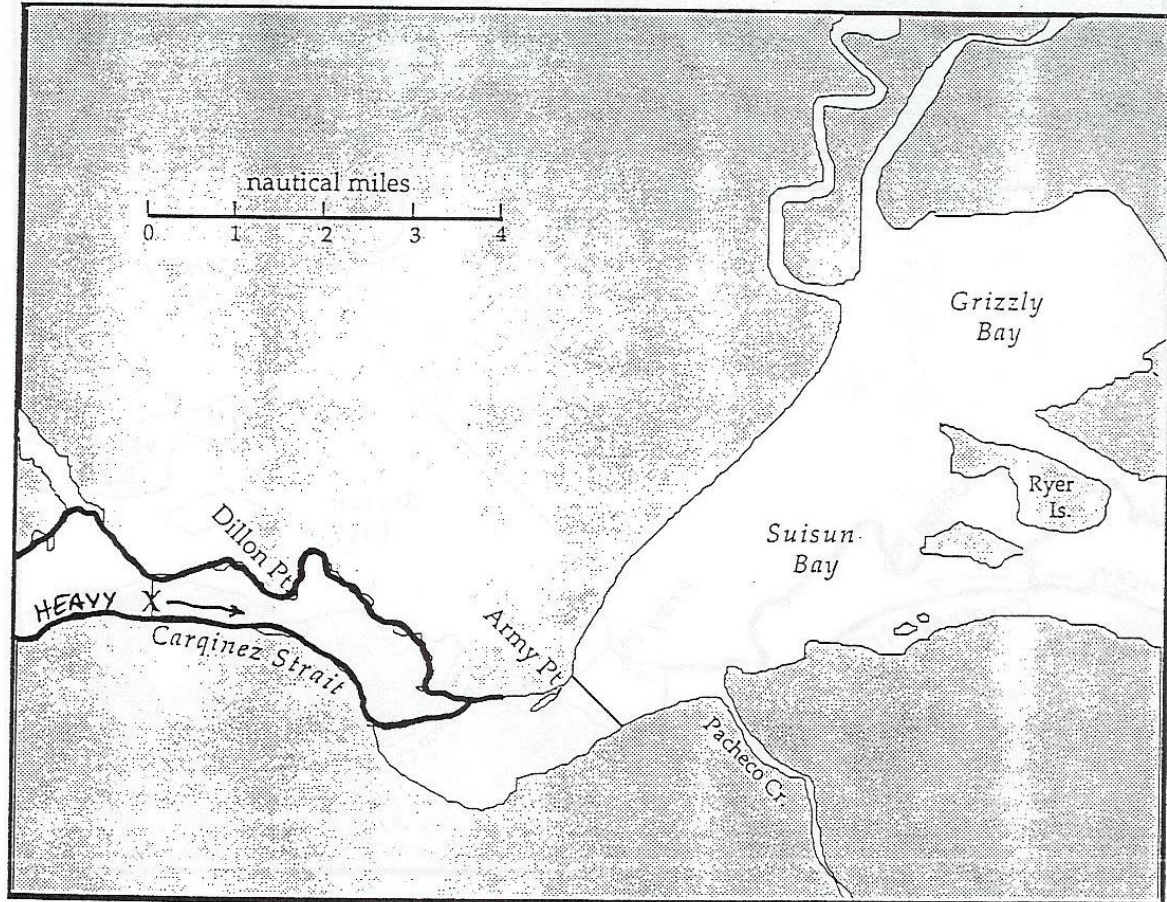
prepared by NOAA

Date/Time: 5/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

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Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Carquinez Strait Spill Scenario

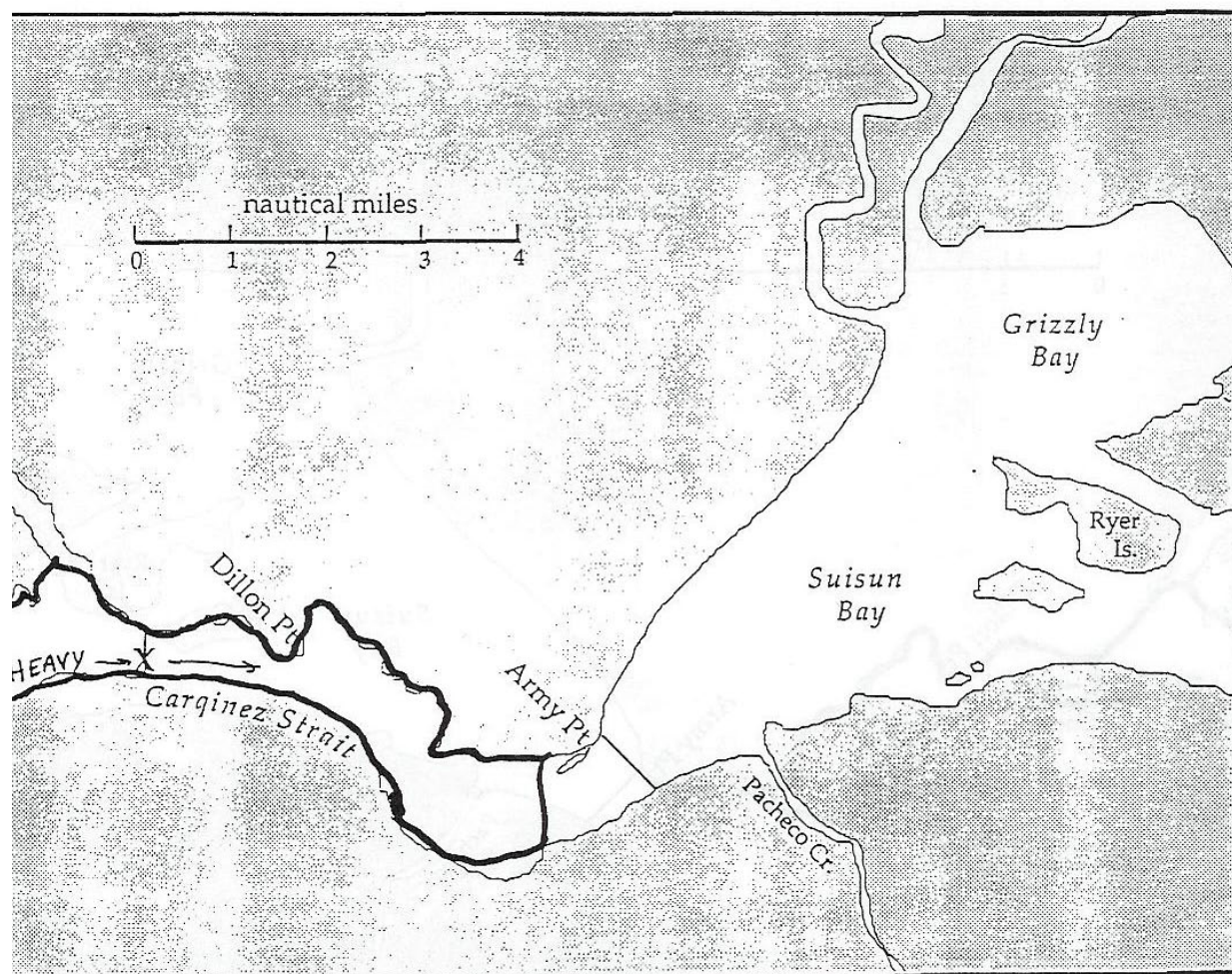
Prepared by NOAA

Date/Time: 5/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

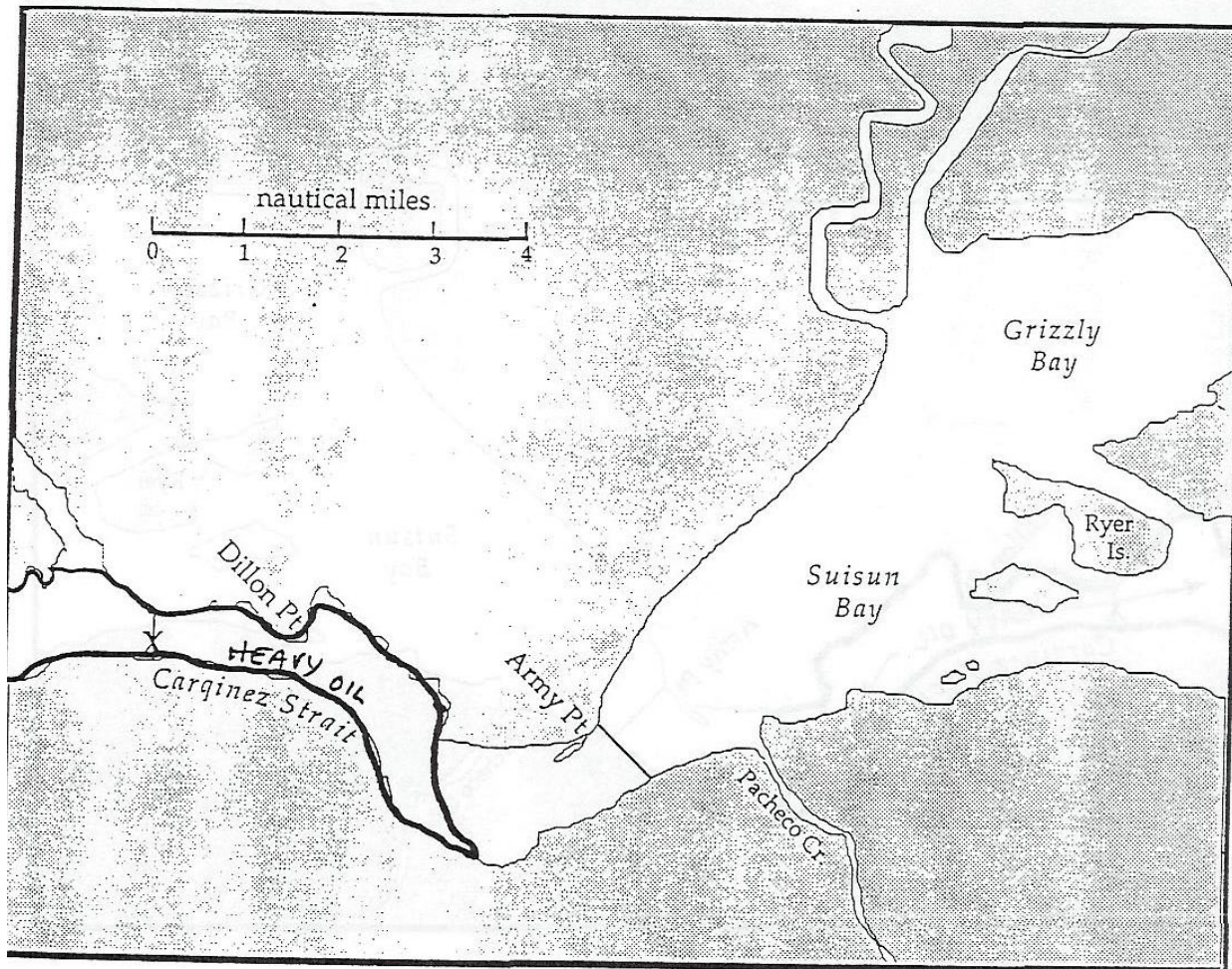
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 5/FEB/92 1200

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

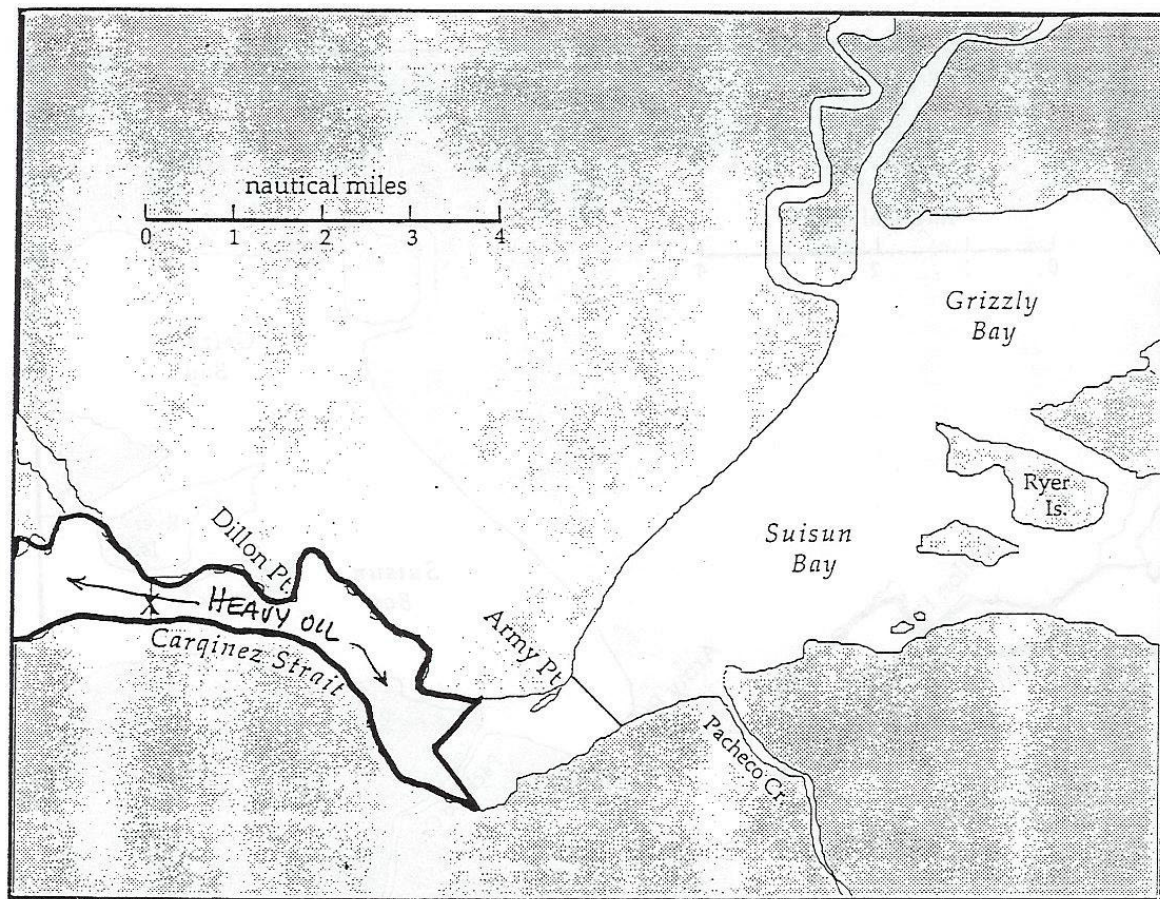
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 5/FEB/92 1800

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

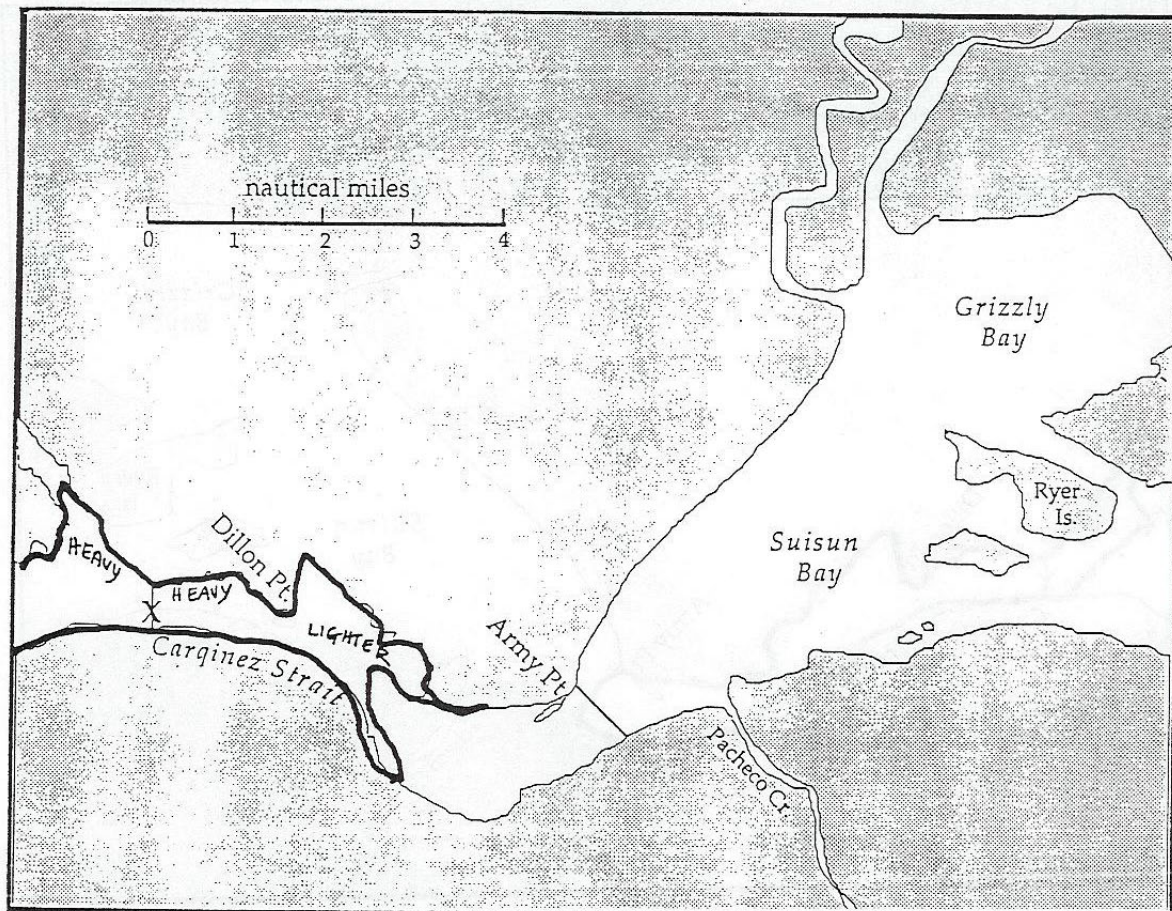
Carquinez Strait Spill Scenario
prepared by NOAA

Date/Time: 6/FEB/92 0000

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

Oil may move beyond map boundaries.



San Francisco Bay Area Plan

Carquinez Strait Spill Scenario

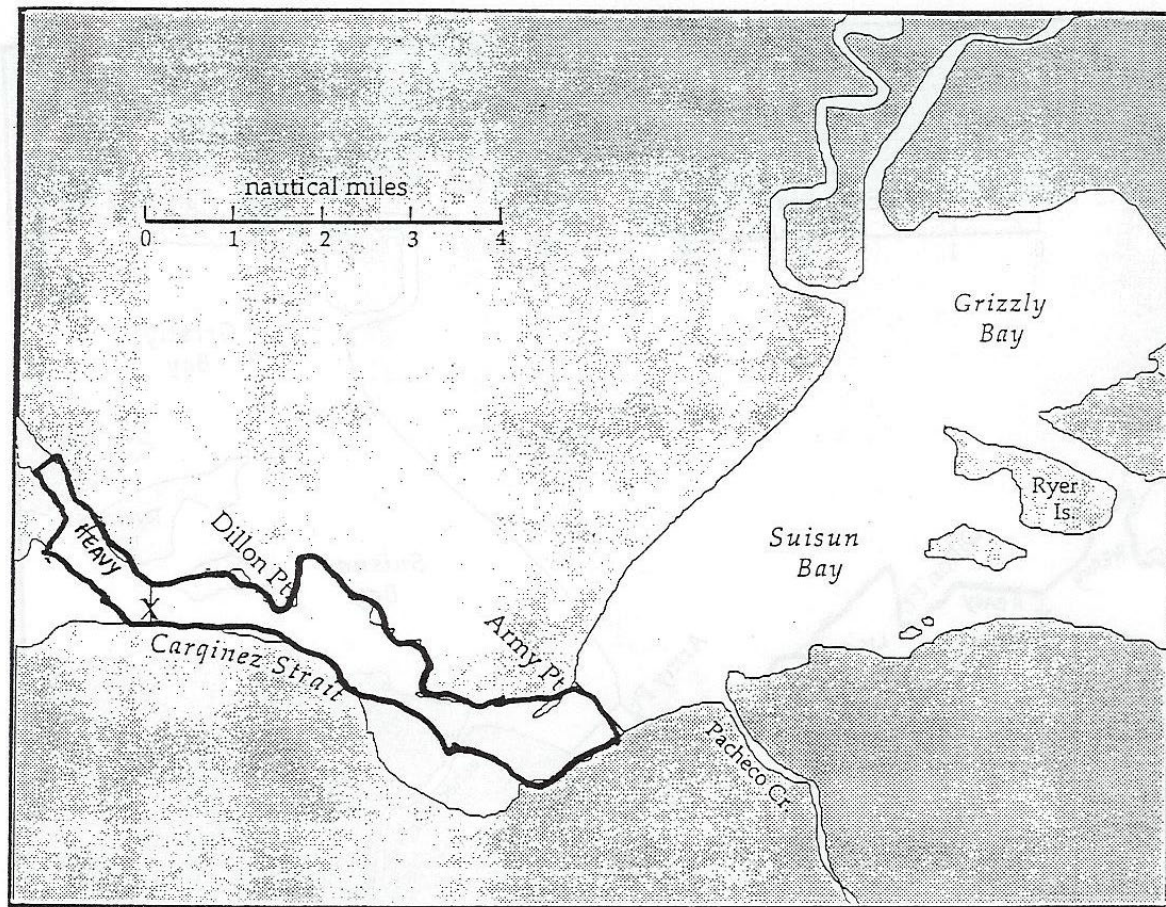
prepared by NOAA

Date/Time: 6/FEB/92 0600

Notes: 12,000 barrels Alaska
North Slope Crude Oil

USE ONLY AS A GENERAL REFERENCE

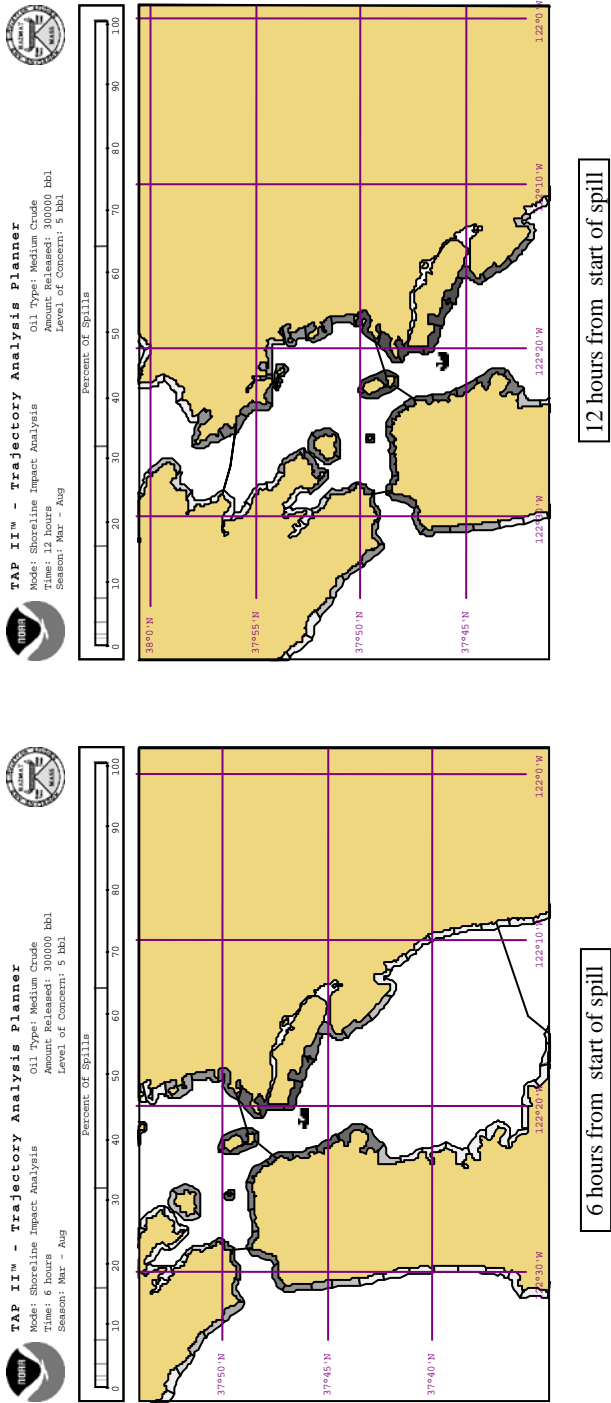
Oil may move beyond map boundaries.



RESPONSE PRIORITIES FOR FARALLON ISLANDS SCENARIO * GRA2				
TIDE AND WIND AT TIME OF INSTANTANEOUS DISCHARGE OF ANS	TIME PERIOD OILED (HOURS)	PRIORITY	SITE ID	SITE NAME
JANUARY SCENARIO	0	1		Spill Site Containment
300,000 bbl ANS Crude	0	2		On-Water Recovery
N Shore SE Farallon Island @ 0600	0-3	3	240	Farallon Islands
Historical wind data, 8 foot seas	24-48	4	222	Bolinas Lagoon
	24-48	5	225	Redwood Creek / Big Lagoon / Muir Beach
	24-48	6	228	Rodeo Lagoon
	24-48	7	231	Bird Island
	24-48	8	219	Duxbury Reef
	24-48	9	205	Drakes Estero
	24-48	10	201	Point Reyes Headlands
	24-48	11	203	Drakes Beach
	24-48	12	207	Limantour Spit
	24-48	13	216	Double Point & Stormy Stack
	24-48	14	210	Point Resistance
	24-48	15	213	Miller's Point
	48-72	16	244	Lands End
	48-72	17	246	Cliff House & Seal Rocks
	48-72	18	234	Pt Bonita & Bonita Cove
AUGUST SCENARIO	0	1		Spill Site Containment
300,000 bbl ANS Crude	0	2		On-Water Recovery
N Shore SE Farallon Island @ 0600	0-3	3	240	Farallon Islands
Historical wind data, 8 foot seas	24-48	4	244	Lands End
	24-48	5	246	Cliff House & Seal Rocks
	24-48	6	248	Ocean Beach / Fort Funston
	48-72	7	250	Thornton Beach
	48-72	8	253	San Pedro Creek
	48-72	9	234	Pt Bonita & Bonita Cove
	48-72	10	255	Shelter Cove
	48-72	11	258	Point Montara Area
	48-72	11	258	Point Montara Area
	48-72	13	260	Seal Cove to Pillar Point

PROBABILITY OF OIL REACHING EACH SITE STRATEGY IN GRA 3

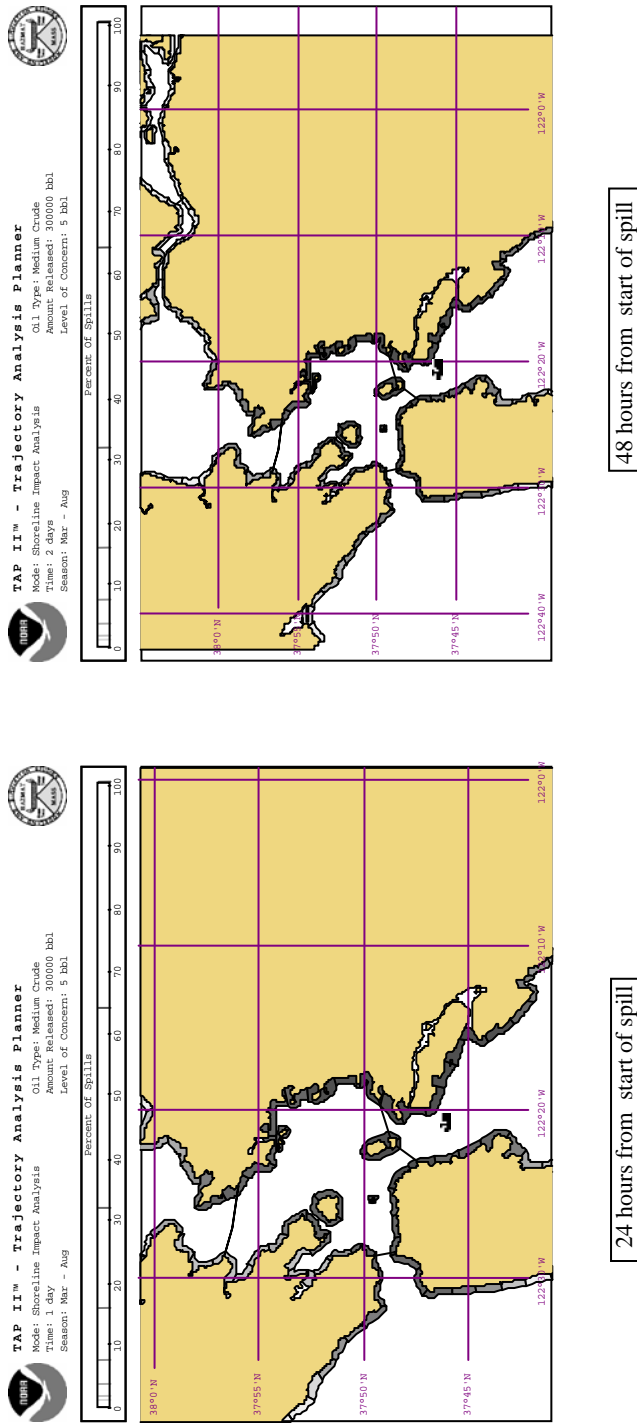
GRA 3 – Anchorage 9



TAP II Maps for GRA3 Scenario: Spill of 300,000 bbls of crude at Anchorage 9 in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (6 hours or 12 hours).

PROBABILITY OF OIL REACHING EACH SITE STRATEGY IN GRA 3

GRA 3 – Anchorage 9



TAP II Maps for GRA3 Scenario: Spill of 300,000 bbls of crude at Anchorage 9 in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (24 hours or 48 hours).

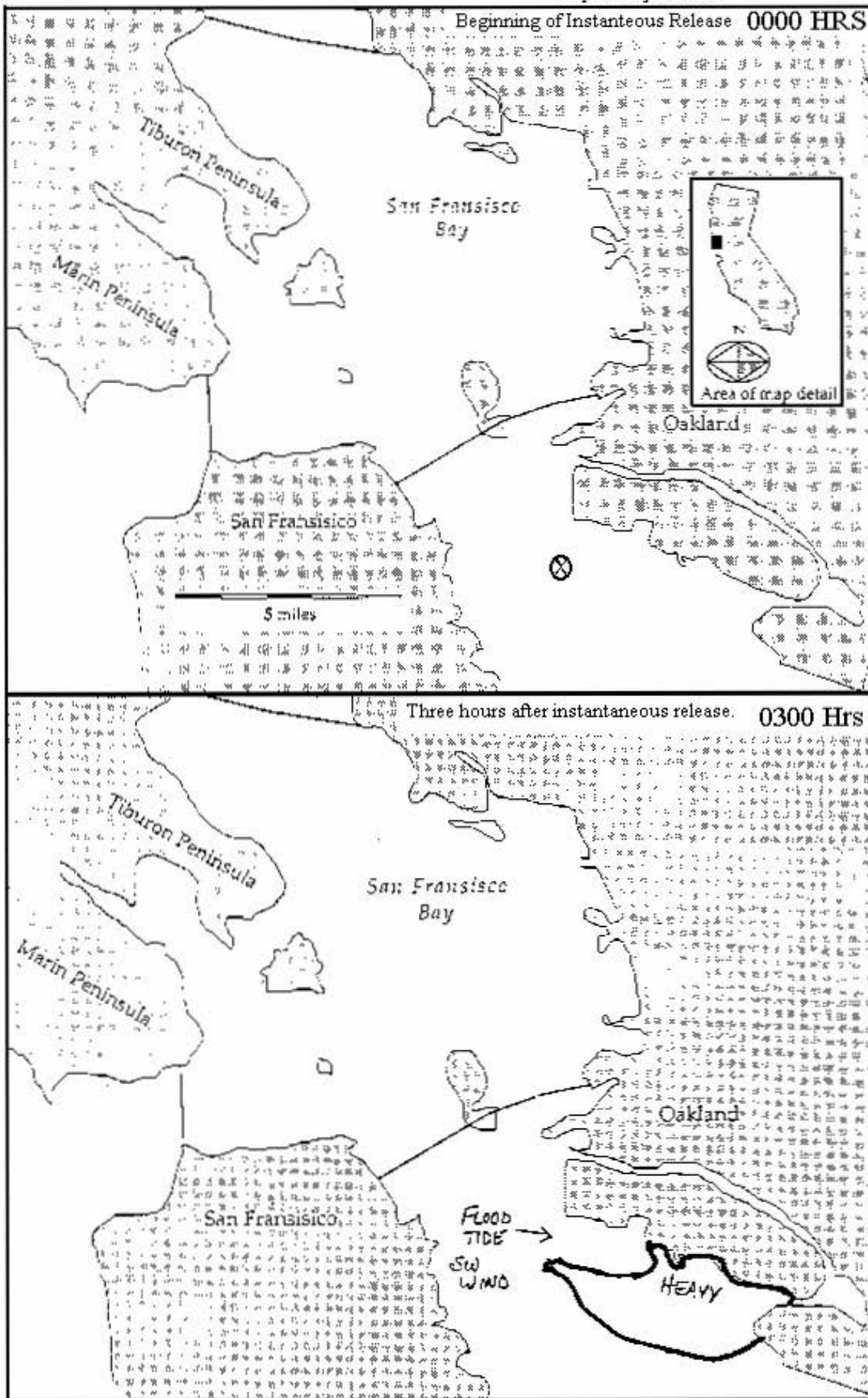
Table of percent of spills that bring oil (>5 bbls) to each site from the GRA 3 scenario (Anchorage 9).

ACP SITE#	ES	SITENAME	LAT W (Deg. Min.)	LONG W (Deg. Min.)	6 HOURS (% prob)	12 HOURS (% prob)	24 HOURS (% prob)
2-351	B/A	Yerba Buena Island	37 48	122 22	62	86	95
2-353	A	Heron's Head Park - India Basin	37 44.3	122 22.5	47	54	58
2-354	A	Islais Creek - Pier 94 Saltmarsh	37 44.3	122 22.5	46	54	56
2-400	C	San Francisco Waterfront	37 46	122 23	45	61	69
2-402	B	Alcatraz Island	37 50	122 25	38	56	76
2-307	C/A	Alameda Eelgrass Beds	37 45	122 16	35	79	95
2-402	B	Alcatraz Island	37 50	122 25	35	53	75
2-495	A	Emeryville Lagoon/Mudflats	37 50	122 29	27	66	86
2-352	B	South Basin, Hunters Point	37 43	122 23	24	27	29
2-236	C	Pt. Doable to Lime Point	37 49	122 30	22	32	55
2-401	B	Pier 39	37 48	122 22	19	40	57
2-244	A	Land's End	37 47	122 30	19	28	51
2-246	A	Cliff House and Seal Rocks	37 47	122 31	15	23	44
2-309	A	San Leandro Bay	37 45	122 13	12	51	82
2-423	C	Angel Island	37 54	122 27	12	34	60
2-310	C/A	Bay Farm Island Eelgrass Beds	37 44	122 15.5	11	36	64
2-490	A	Berkeley Eelgrass Beds	37 51	122 19	8.6	29	73
2-234	C	Point Bonita and Bonita Cove	37 49	122 31	7.6	16	26
2-228	A	Rodeo Lagoon	37 50	122 32	6	12	22
2-231	A	Bird Island	37 49	122 32	6	12	22
2-248	A	Ocean Beach/Fort Funston	37 45	122 30	4.6	12	23
2-312 to 2-324	A	Oyster Bay Marshes to Cogswell, Hayward, and HARD Marshes	37 29	122 02	0.4	3.6	21
2-422	B	Keil Cove	37 55	122 27	0.04	15	24
2-421	C	Paradise Cove & Tiburon Peninsula	37 54	122 27	0.01	22	37
2-420	A	Richardson Bay Marshes	36 56	122 30	0.01	4.6	10
2-420	A	Richardson Bay Marshes	36 56	122 30	0.01	19	29
2-480	A	Albany Marsh	37 54	122 19		9.4	53
2-453	A	Brook's Island	37 54	122 21.5		21	55
2-455	C	Santa Fe Channel	37 55	122 22		17	48
2-451	A	Castro Rocks	37 50	122 24		17	43

2-452	A	Richmond Eelgrass Beds	37 58	122 24		15	37
2-424	B	Paradise Cay Eelgrass & Marina	37 54	122 27		15	24
2-501	A	Castro Creek and Marshes	37 58	122 24		11	28
2-454	A	Richmond Inner Harbor/Hoffman Marsh	37 54.5	122 20		4.4	38
2-506	A	San Pablo Bay Eelgrass Bed	37 59	122 25		2.8	6.8
2-551	A	McNear's Beach Marshes	38 00	122 27		2.8	6.8
2-427	A	Marin Islands	37 58	122 28		1.6	3.6
2-502	A	San Pablo Creek Marshes	37 58.5	122 23			4.2
2-503	A	Pinole Pt. Marshes-South	37 59	122 21.6			4
2-504	A	Pinole Pt. Marshes - North	38 05	122 21			2.6
2-425	A	Corte Madera Marshes	38 56	122 30			1.8
2-426	A	San Rafael Creek Marsh	37 58	122 29			1.8
2-583	A	Napa River Marshes	38 12	122 19			0.4
2-250	A	Thornton Beach State Park	37 42	122 30			0.2

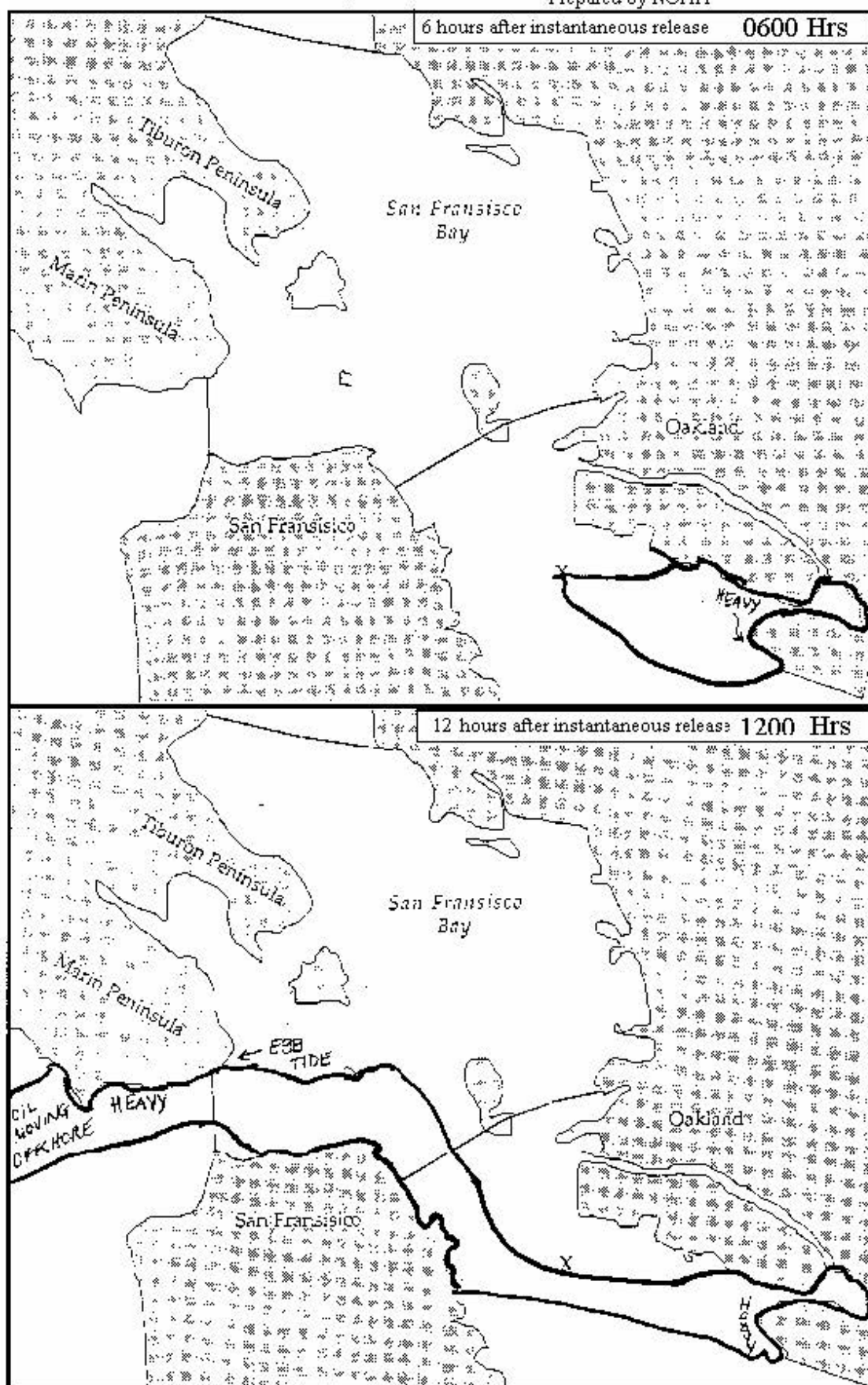
Anchorage No. 9 Spill Scenario Map
12,000 Barrels of Alaska North Slope Crude

Use Only as a General Reference.
Oil may move beyond map boundaries.
Prepared by NOAA



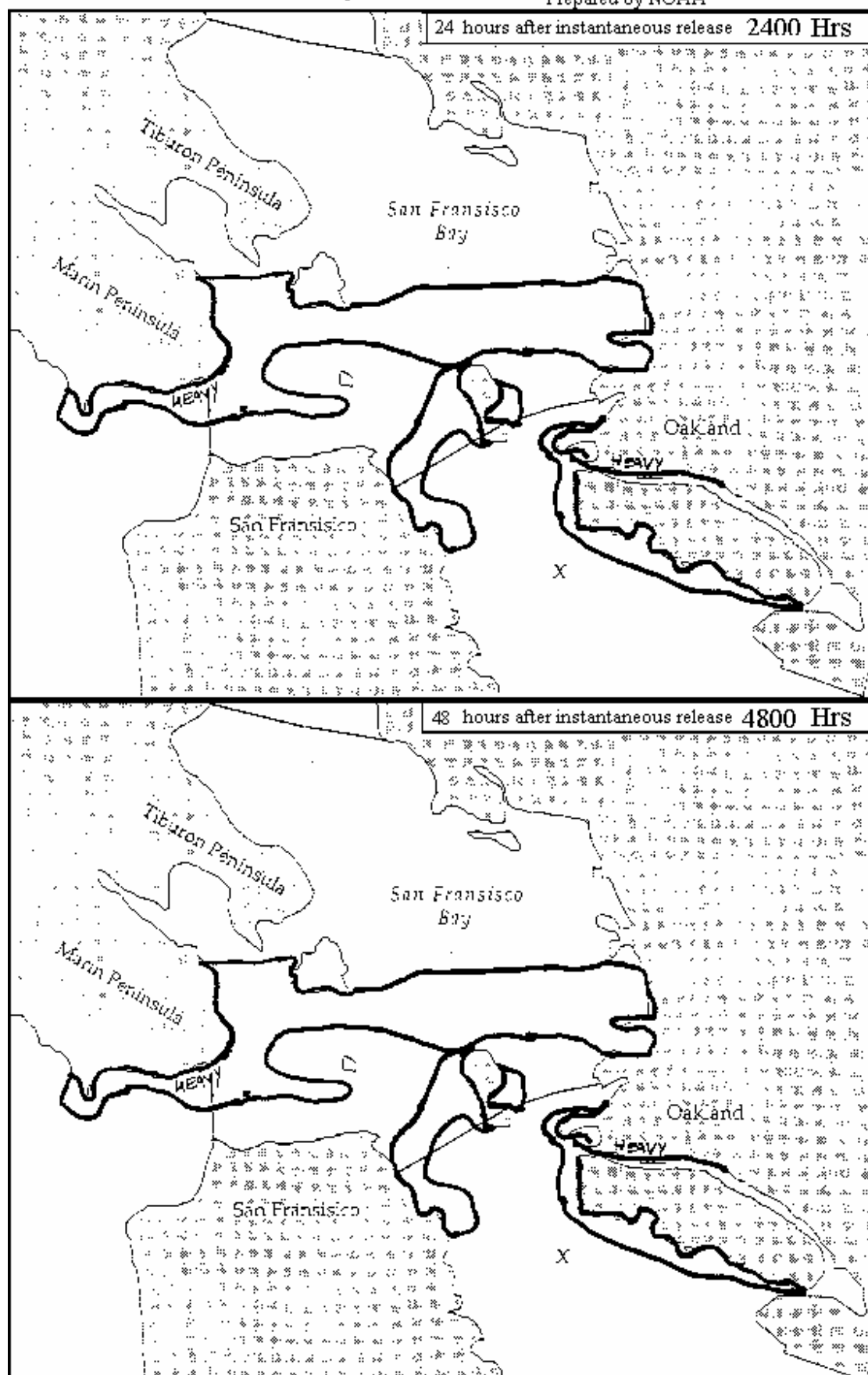
Anchorage No. 9 Spill Scenario Map
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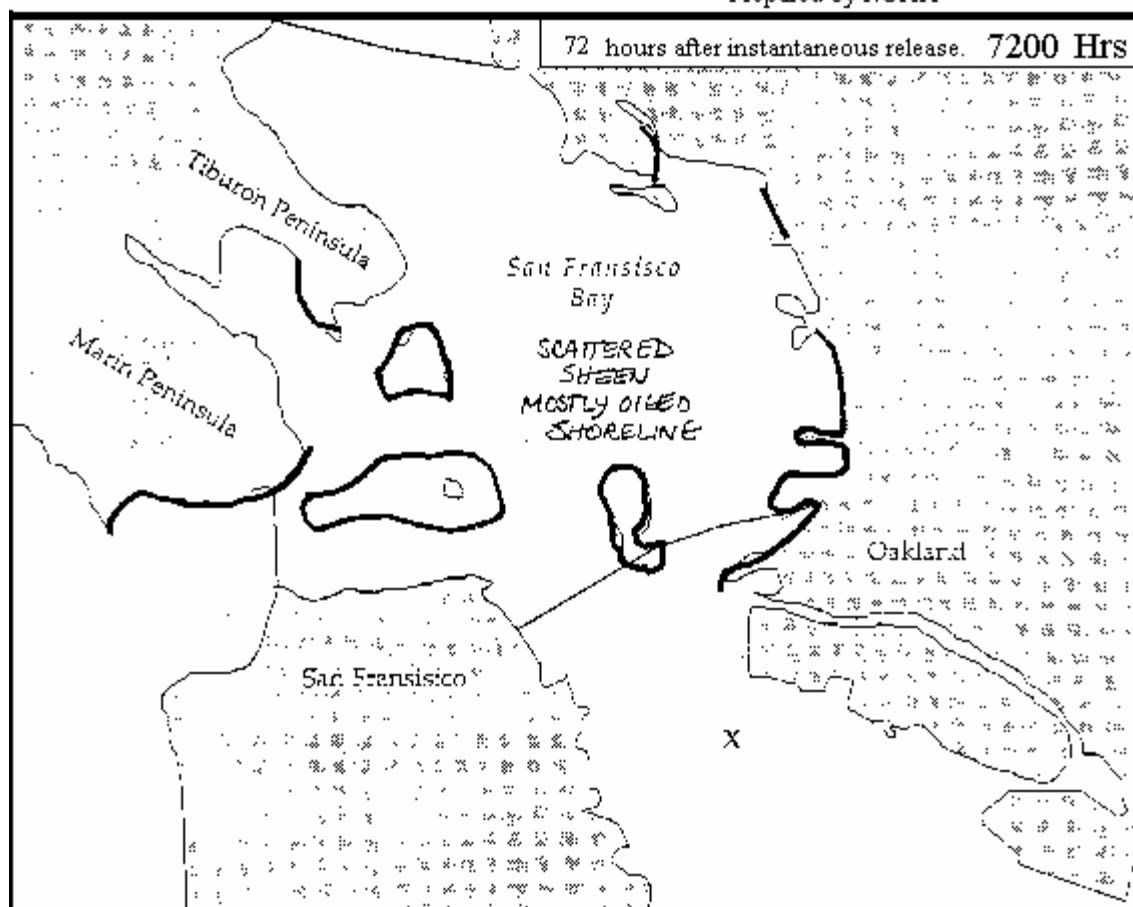
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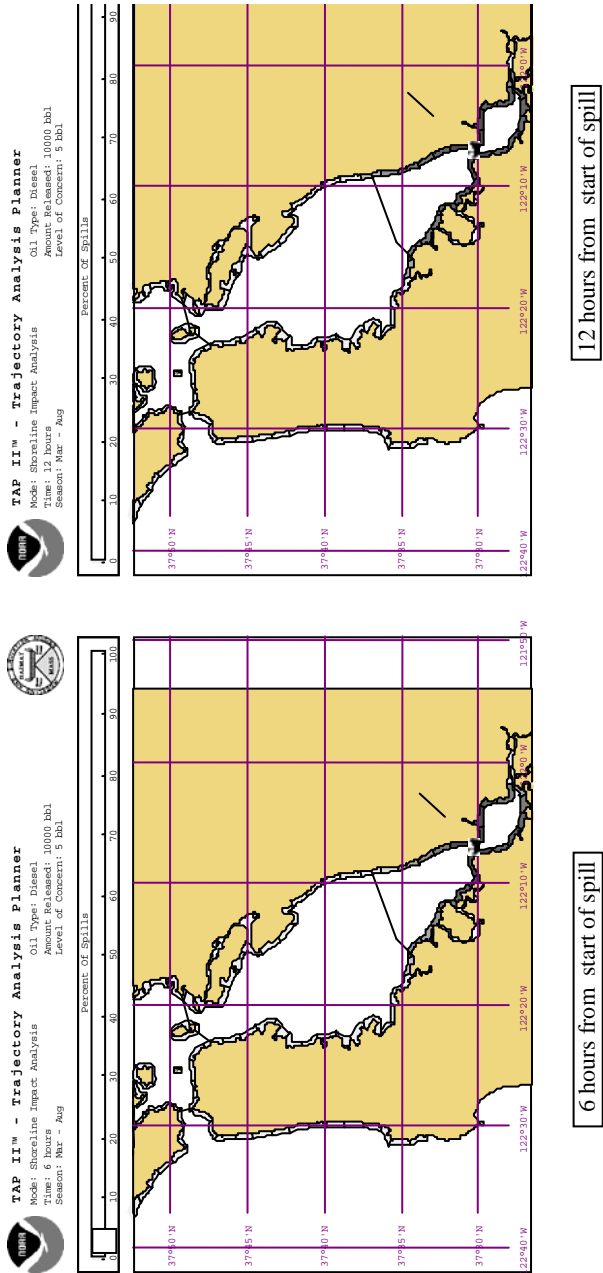
RESPONSE PRIORITIES FOR ANCHORAGE 9 SCENARIO* GRA 3

TIDE AND WIND AT TIME OF INSTANEOUS DISCHARGE	TIME PERIOD OILED (HOURS)	PRIORITY	SITE ID		SITE DESCRIPTION
			2005	1998	
WINTER SCENARIO	0.00	1			Spill Site
Containment					
12,000 bbl ANS Crude	0.00	2			On-Water
Recovery					
Max flood	0-3	3	307	302	Alameda
Eelgrass Beds					
Wind: 20+ kts. SW to W	3-6	4	309	303	San Leandro Bay
Runoff Unknown	6-12	5	352	352	South Basin,
Hunters Point					
	6-12	6	401	401	Pier 39
	6-12	7	402	402	Alcatraz Island
	6-12	8	236	151	Point Diablo to
Lime Pt.					
	6-12	9	234	150	Point Bonita and
Cove					
	6-12	10	231	149	Bird Island
	6-12	11	228	148	Rodeo Lagoon
	12-24	12	351	351	Yerba Buena
Island					
	12-24	13	495	458	Emeryville
Lagoon/Mudflats					
	12-24	14	490	457	Berkely Eelgrass
Beds					
	24-48	15	225	147	Redwood
Creek/Big Lagoon/					
					Muir Beach
	24-48	16	420	420	Richardson Bay
Marshes					
	24-48	17	480	456	Albany Marsh
	24-48	18	454	454	Richmond Inner
Harbor/					
					Hoffman Marsh
	24-48	19	453	453	Brooks Island

* Based on the 1995 ACP trajectory

PROBABILITY OF OIL REACHING EACH SITE STRATEGY IN GRA 3

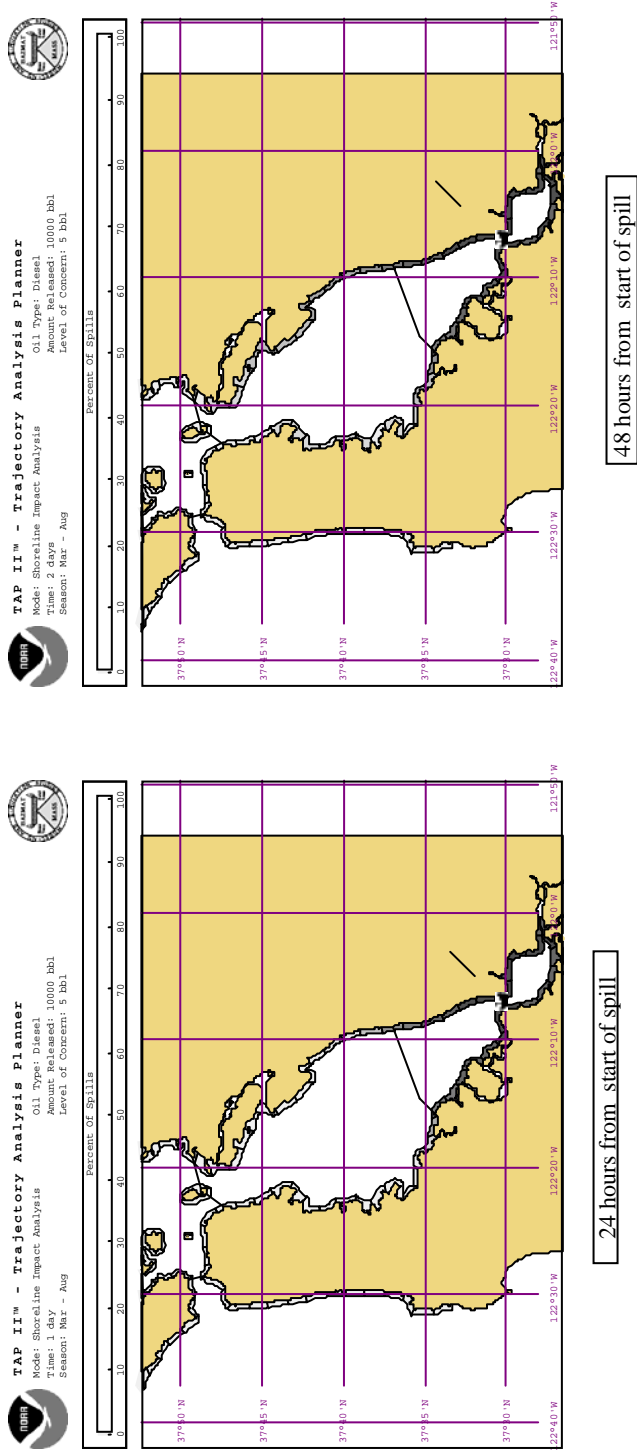
GRA 3 – Dumbarton Bridge



TAP II Maps for GRA3 Scenario: Spill of 10,000 bbls of diesel at the Dumbarton Bridge in the Spring. Arrow Indicates spill origin. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (6 hours or 12 hours).

PROBABILITY OF OIL REACHING EACH SITE STRATEGY IN GRA 3

GRA 3 - Dumbarton Bridge



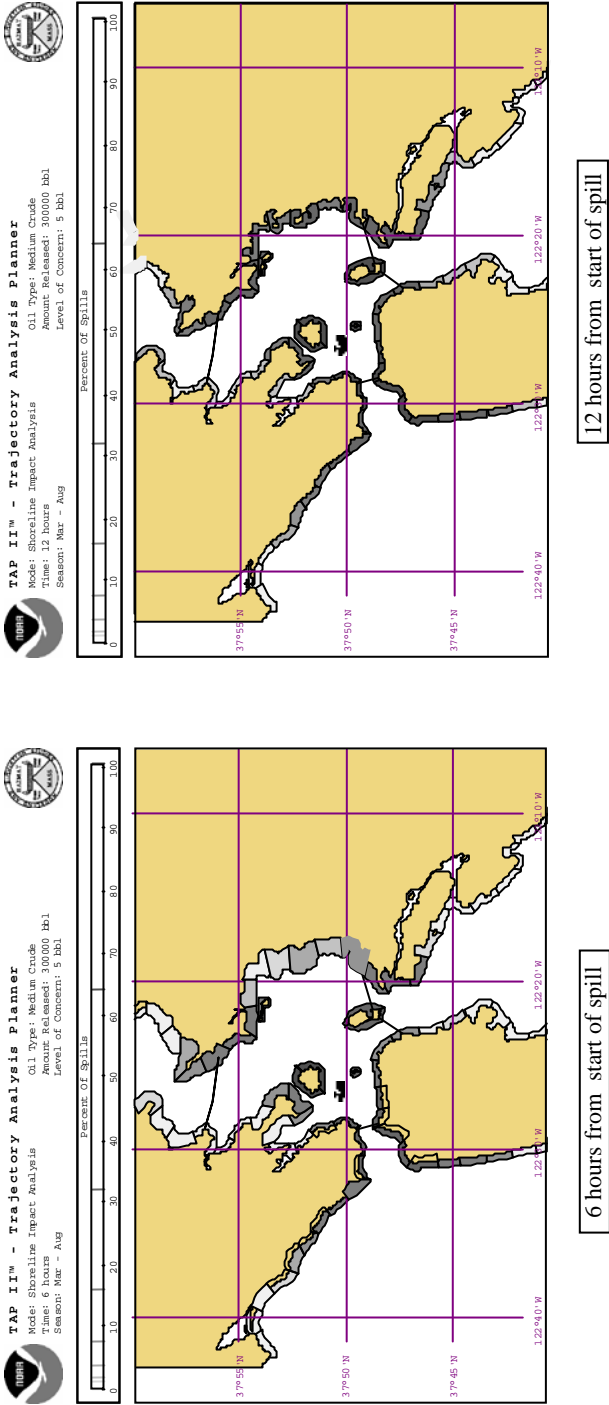
TAP II Maps for GRA3 Scenario: Spill of 10,000 bbls of diesel at the Dumbarton Bridge in the Spring. Arrow indicates spill origin. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (24 hours or 48 hours).

Table of percent of spills that bring oil (> 5bbbls) to each site from the GRA 3 scenario (Dumbarton Bridge).

ACP SITE#	ES	SITENAME	LAT N (Deg. Min.)	LONG W (Deg. Min.)	6 HOURS (% prob)	12 HOURS (% prob)	24 HOURS (% prob)
2-367	A	Greco Island/Ravenswood Slough	37 31	122 12	100	100	100
2-340	A	Dumbarton Point Marsh/Mudflat	37 30	122 06	95	100	100
2-326	A	Coyote Hills Slough – Alameda Flood Control Channel	37 29	122 02	80	92	95
2-342	A	Newark/Plummer Creek	37 30	122 05	60	78	90
2-325	A	Eden Landing Ecological Reserve – Alameda Creek	37 29	122 02	35	58	80
2-370	A	Palo Alto Marsh	37 28	122 06	35	49	55
2-372	A	Charleston and Mayfield Sloughs	37 27	122 05	35	49	55
2-344	A	Mowry Slough	37 29	122 02	34	59	83
2-364	A	Bair Island	37 32	122 14	31	45	56
2-366	A	Corkscrew Slough	37 31	122 14	31	45	56
2-346	A	Coyote Creek	37 28	122 02	27	55	84
2-373	A	Mountain View Slough	37 27	122 05	22	37	47
2-363	A	Steinberger Slough	37 32	122 14	14	25	25
2-362	A	Belmont Slough	37 33	122 15	9.6	17	25
2-374	A	Stevens Creek	37 27	122 04	5.6	30	48
2-375	A	Guadalupe Slough	37 27	122 02	2.4	25	53
2-376	A	Alviso Slough	37 27	122 01	0.05	13	40
2-378	A	Mallard Slough	37 27	121 58	0.05	13	40

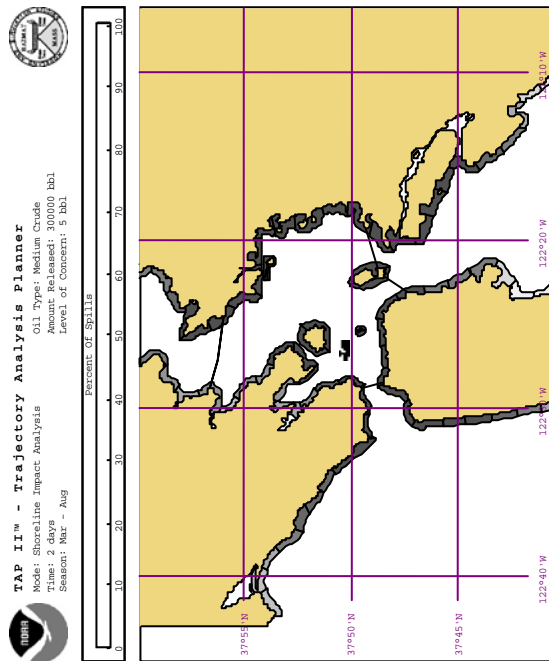
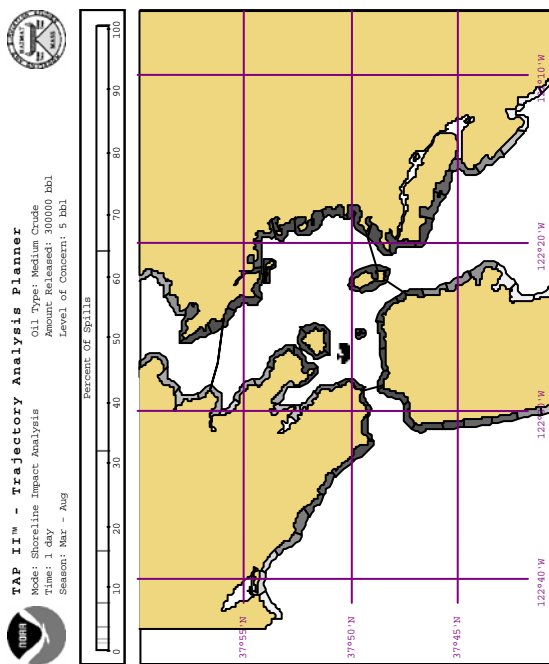
PROBABILITY OF OIL REACHING EACH SITE STRATEGY IN GRA 4

GRA 4



TAP II Maps for GRA4 Scenario: Spill of 300,000 bbls of crude at Harding Rock in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (6 hours or 12 hours).

GRA 4



TAP II Maps for GRA 4 Scenario:Spill of 300,000 bbls of crude at Harding Rock in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (24 hours or 48 hours).

Table of Percent of Spills that bring oil (> 5bbls) to each site from the GRA4 scenario.

ACP SITE#	ES	SITENAME	LAT N (Deg. Min.)	LONG W (Deg. Min.)	6 HOURS (% prob)	12 HOURS (% prob)	24 HOURS (% prob)
2-423	C	Angel Island	37 54	122 27	79	98	100
2-236	C	Pt. Diablo to Lime Pt.	37 49	122 30	64	81	95
2-422	B	Keil Cove	37 55	122 27	54	55	80
2-351	A	Yerba Buena Island	37 48	122 22	53	88	97
2-402	B	Alcatraz Island	37 50	122 25	50	87	96
2-244	A	Land's End	37 47	122 30	46	69	94
2-246	A	Cliff House and Seal Rocks	37 47	122 31	46	69	94
2-234	C	Point Bonita and Bonita Cove	37 49	122 31	37	59	74
2-228	A	Rodeo Lagoon	37 50	122 32	34	53	70
2-231	A	Bird Island	37 49	122 32	34	53	70
2-421	C	Tiburon Peninsula	37 54	122 27	12	31	55
2-424	B	Paradise Cove	37 54	122 27	12	31	55
2-420	A	Richardson Bay Marshes	36 56	122 30	15	46	73
2-248	A	Ocean Beach/Fort Funston	37 45	122 30	29	44	68
2-452	A	Richmond Eelgrass Beds	37 58	122 24	26	44	81
2-455	C	Santa Fe Channel	37 55	122 22	25	42	79
2-451	A	Castro Rocks	37 50	122 24	25	36	78
2-452	A	Richmond Eelgrass Beds	37 58	122 24	25	36	78
2-453	A	Brook's Island	37 54	122 21.5	23	44	86
2-225	A	Redwood Creek/Muir Beach	37 52	122 35	21	37	59
2-222	A	Bolinas Lagoon	37 55	122 40	20	31	51
2-401	B	Pier 39	37 48	122 22	15	54	81
2-420	A	Richardson Bay Marshes	36 56	122 30	15		
2-219	B	Duxbury Reef	37 53	122 40	14	22	38
2-501	A	Castro Creek and Marshes	37 58	122 24	14	16	44
2-495	A	Emeryville Lagoon/Mudflats	37 50	122 29	12	38	82
2-400	C	San Francisco Waterfront	37 46	122 23	8.6	36	71
2-506	A	San Pablo Bay Eelgrass Bed	37 59	122 25	6.8	16	44
2-490	A	Berkeley Eelgrass Beds	37 51	122 19	4.8	33	72

2-454	A	Richmond Inner Harbor/Hoffman Marsh	37 54.5	122 20	3.4	27	60
2-427	A	Marin Islands	37 58	122 28	3	3.8	10
2-420	A	Richardson Bay Marshes	36 56	122 30	2.8		
2-490	A	Berkeley Eelgrass Beds	37 51	122 19	2.6	29	74
2-480	A	Albany Marsh	37 54	122 19	1.6	30	70
2-216	B	Point Resistance	38 00	122 50	1.6	4.4	8.8
2-213	B	Miller Point	37 59	122 49	1.6	4.4	8.8
2-210	A	Double Point and Stormy Stack	37 57	122 47	1.6	4.4	8.8
2-552	A	China Camp Marsh	38 00	122 28	1.6	3.8	10
2-420	A	Richardson Bay Marshes	36 56	122 30	0.8		
2-454	A	Richmond Inner Harbor/Hoffman Marsh	37 54.5	122 20	0.4	23	56
2-420	A	Richardson Bay Marshes	36 56	122 30	0.4		
2-302	C	Alameda Eelgrass Beds	37 45	122 16	0.2	7.8	38
2-425	A	Corte Madera Marshes	38 56	122 30	0.2	1.4	5.2
2-426	A	San Rafael Creek Marsh	37 58	122 29	0.2	0.4	2.4
2-425	A	Corte Madera Marshes	38 56	122 30	0.1		
2-502	A	San Pablo Creek Marshes	37 58.5	122 23		3.8	13
2-506	A	San Pablo Bay Eelgrass Bed	37 59	122 25		3.8	13
2-303	A	San Leandro Bay	37 45	122 13		3.6	26
2-354	B/A	Islais Creek - Pier 94 Saltmarsh	37 44.3	122 22.5		3	10
2-353	B/A	Herron's Head Park - India Basin	37 44.3	122 22.5		3	9.4
2-304	C	Bay Farm Island Eelgrass Beds	37 44	122 15.5		0.2	11
2-503	A	Pinole Pt. Marshes-South	37 59	122 21.6		0.2	7.4
2-504	A	Pinole Pt. Marshes - North	38 05	122 21			6.4
2-250	A	Thornton Beach State Park	37 42	122 30			2
2-205	A	Drakes Estero	38 02	122 56			1
2-207	A	Limnatour Spit	38 02	122 55			1
2-201	A	Point Reyes Headlands	38 00	123 00			0.8
2-203	A	Drakes Beach (West)	38 07	122 57			0.8
2-352	B	South Basin, Hunters Point	37 43	122 23			0.6
2-505	A	Pinole Creek and Wetlands	38 01	122 18			0.6
2-552	A	China Camp Marsh	38 00	122 28			0.6

Response Priorities For Harding Rock Scenario* - GRA 4

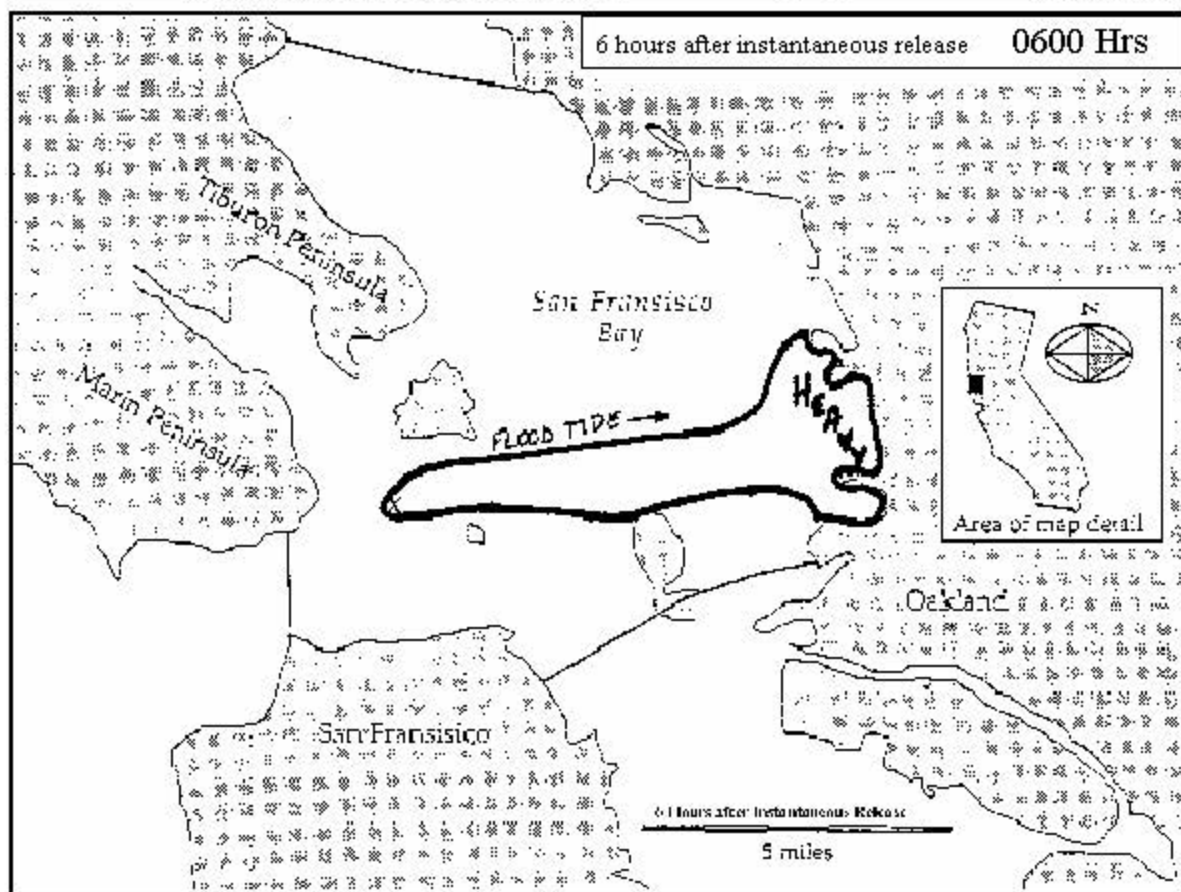
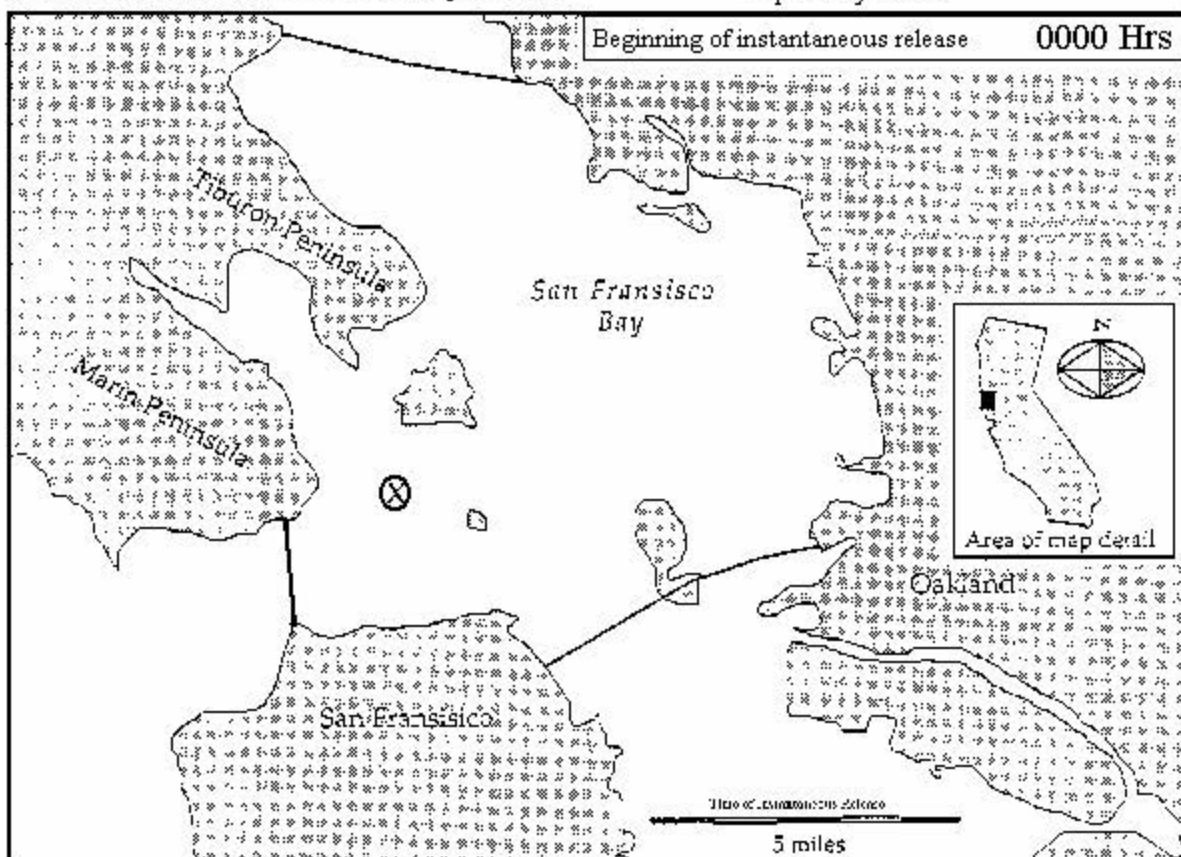
TIDE AND WIND AT TIME OF INSTANTANEOUS DISCHARGE	TIME PERIOD OILED (HOURS)	PRIORITY	SITE ID	SITE DESCRIPTION
FEBRUARY SCENARIO	0	1		Spill Site Containment
300,000 bbl ANS Crude	0	2		On-Water Recovery
Slack < flood @ 0600	0-3	3	2-402	Alcatraz Island
Historical wind data	3-6	4	2-420	Richardson Bay Marshes
Runoff unknown	3-6	5	2-495	Emeryville Lagoon and Mudflats
	3-6	6	2-490	Berkeley Eelgrass Beds
	3-6	7	2-424	Paradise Cove
	3-6	8	2-452	Castro Rocks
	3-6	9	2-35-	Yerba Buena Island
	3-6	10	2-252	Richmond Eelgrass Beds
	6-12	11	2-454	Richmond Inner Harbor & Hoffman Marsh
	6-12	12	2-401	Pier 39
	12-24	13	2-453	Brook's Island
	12-24	14	2-480	Albany Marsh
	12-24	15	2-425	Corte Madera Marsh
	12-24	16	2-426	San Rafael Creek Marsh
	12-24	17	2-427	Marin Islands
	12-24	18	2-352	South Basin, Hunters Pt.
	12-24	19	2-244	Land's End
	12-24	20	2-236	Pt. Diablo - Lime Pt
	12-24	21	2-307	Alameda Eelgrass Beds
	24-48	22	2-234	Pt. Bonita & Bonita Cove
	24-48	23	2-246	Cliff House and Seal Rocks
	24-48	24	2-248	Ocean Beach/Fort Funston
	48-72	25	2-309	San Leandro Bay
AUGUST SCENARIO	0	1		Spill Site Containment
300,000 bbl ANS Crude	0	2		On-Water Recovery
Slack < flood @ 0600	6-12	3	2-402	Alcatraz Island
Historical wind data	12-24	4	2-236	Pt. Diablo - Lime Pt
Runoff unknown	24-48	5	2-350	Yerba Buena Island
	24-48	6	2-424	Paradise Cove
	48-72	7	2-425	Corte Madera Marsh
	48-72	8	2-420	Richardson Bay Marshes
	48-72	9	2-453	Brooks Island
	48-72	10	2-452	Richmond Eelgrass Beds
	48-72	11	2-495	Emeryville Lagoon and Mudflats
	48-72	12	2-490	Berkeley Eelgrass Beds

* Based on the NOAA trajectory model run 29 June 1994

Harding Rock Spill Scenario Map

12,000 Barrels of Alaska North Slope Crude

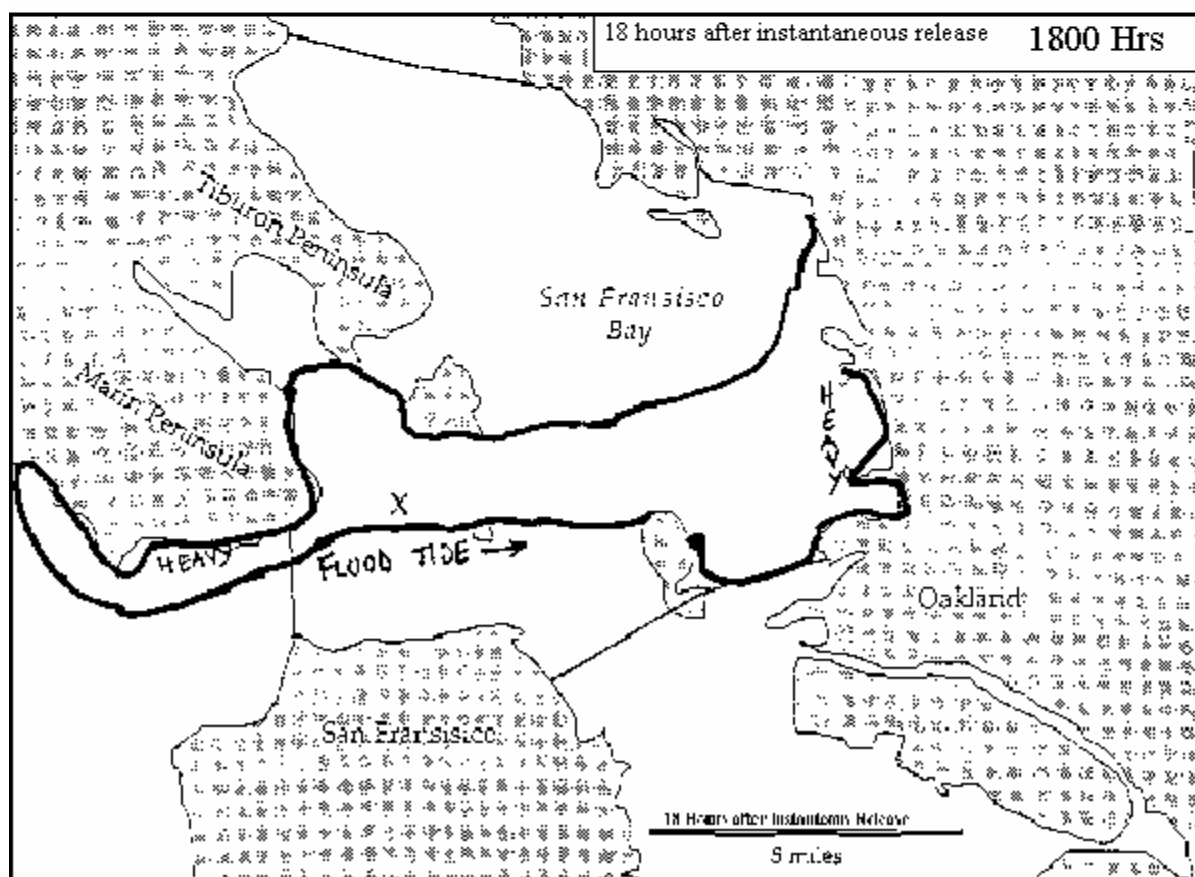
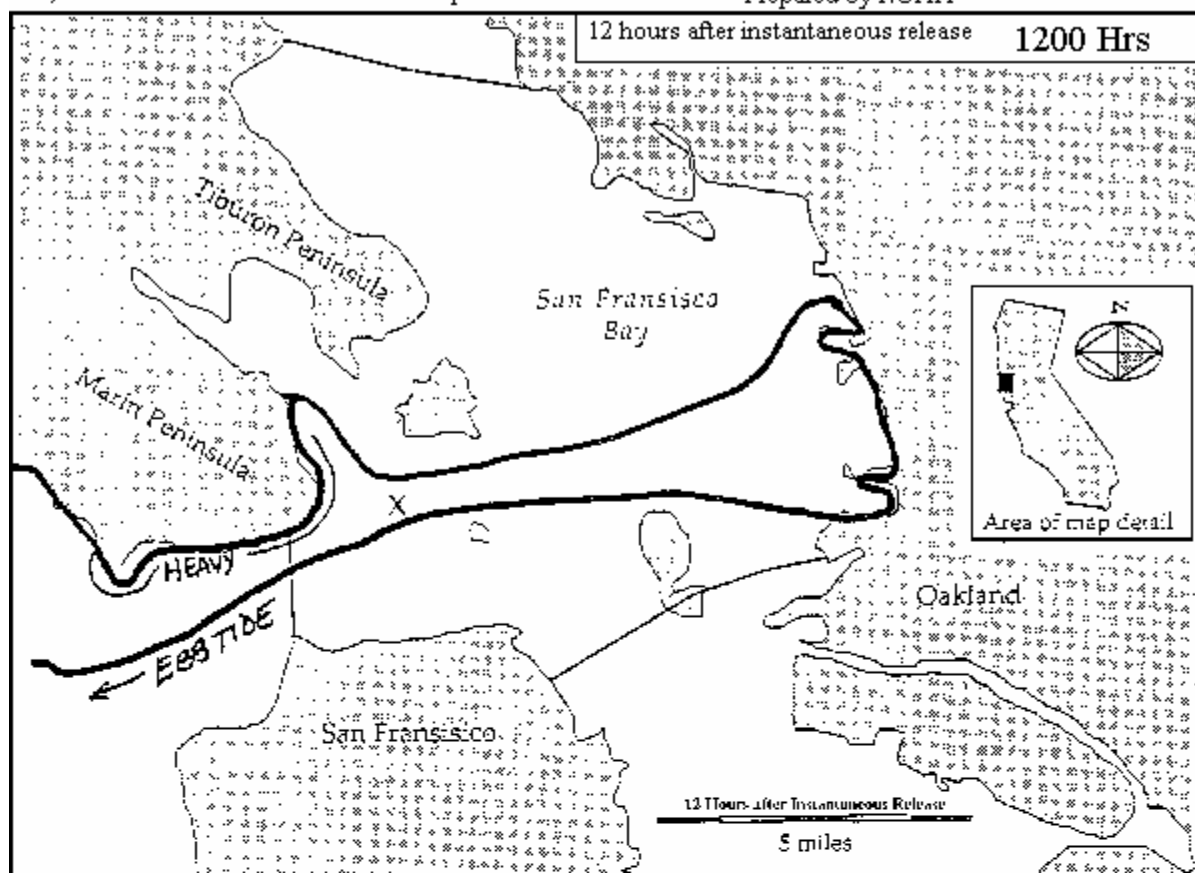
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Harding Rock Spill Scenario Map

12,000 Barrels of Alaska North Slope Crude

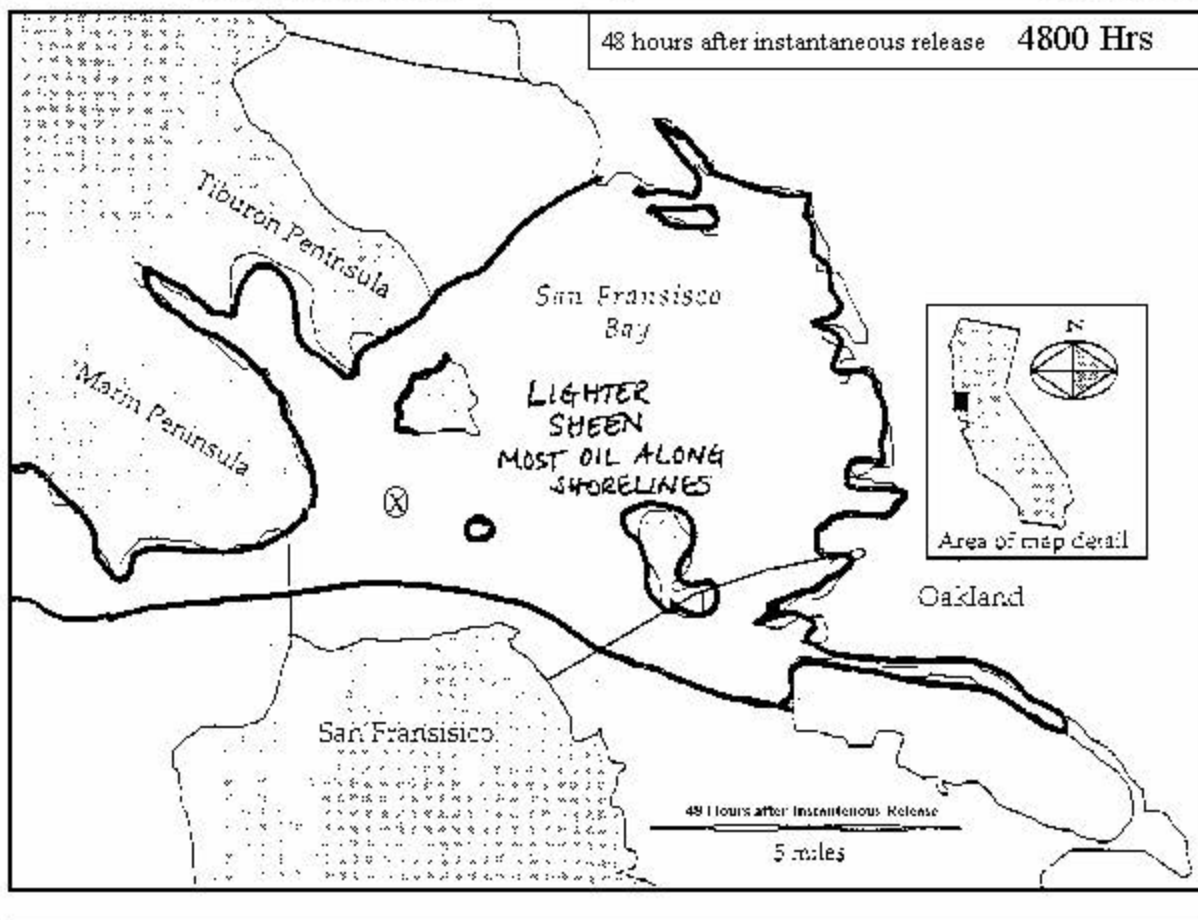
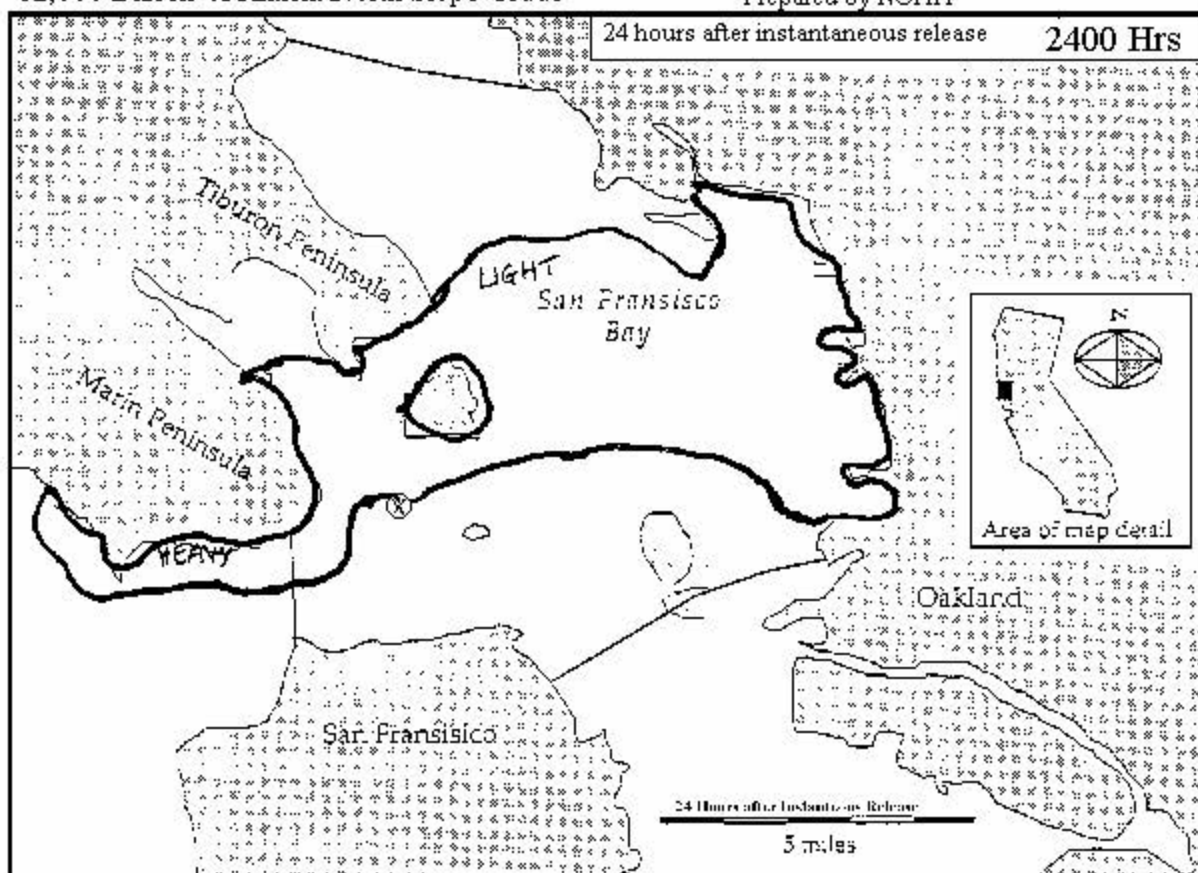
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Harding Rock Spill Scenario Map

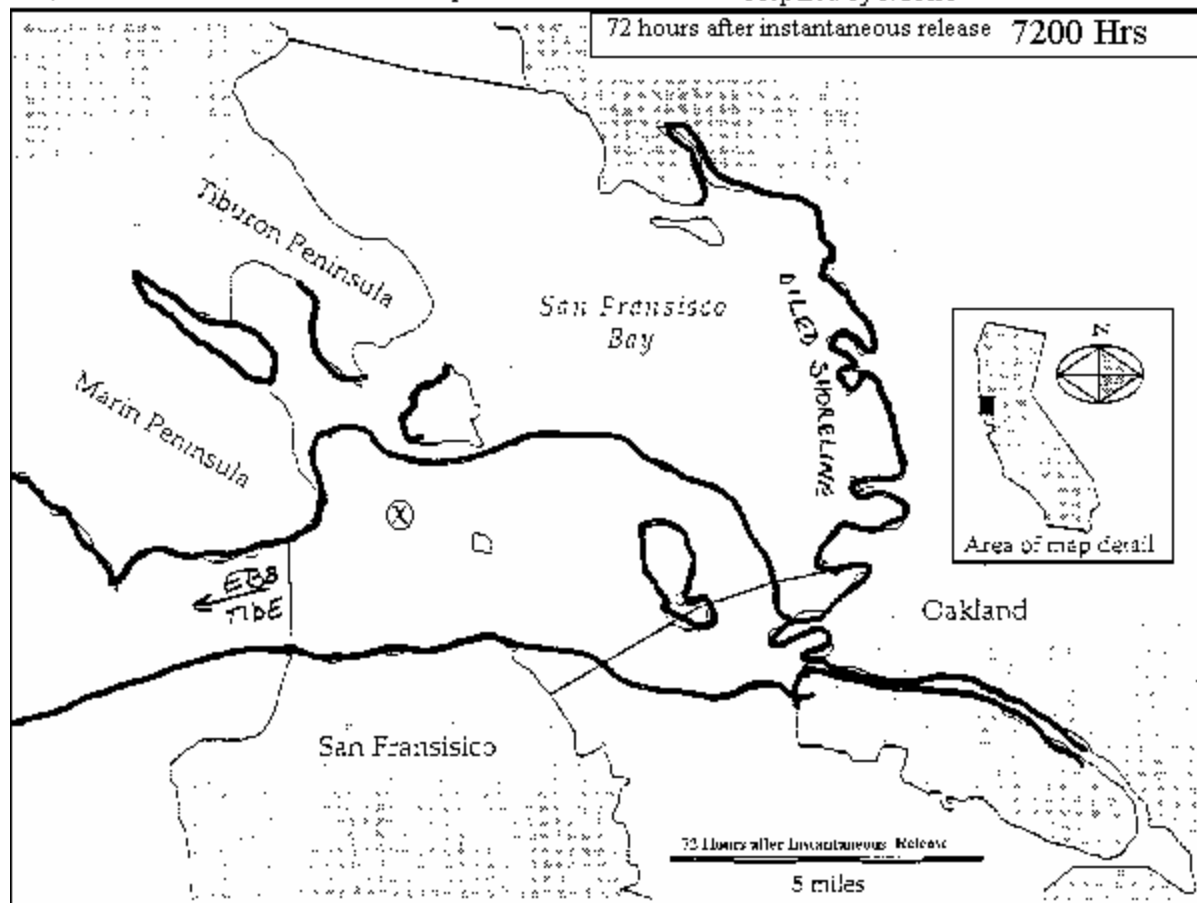
12,000 Barrels of Alaska North Slope Crude

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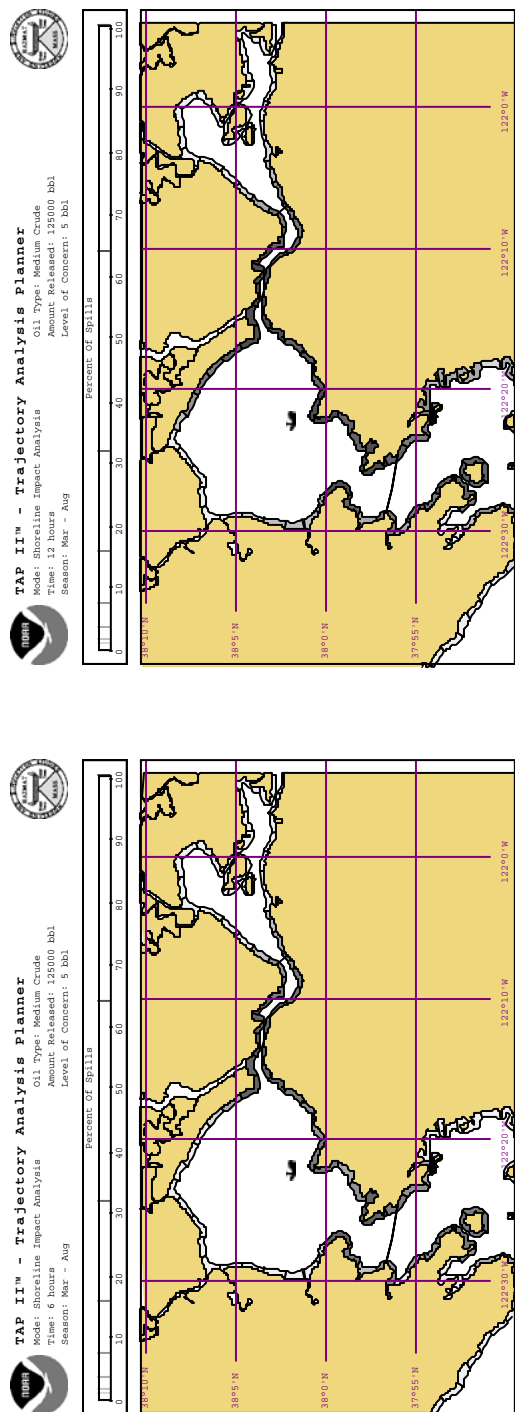
Harding Rock Spill Scenario Map
12,000 Barrels of Alaska North Slope Crude

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PROBABILITY OF OIL REACHING EACH SENSITIVE SITE IN GRP 5

GRP 5

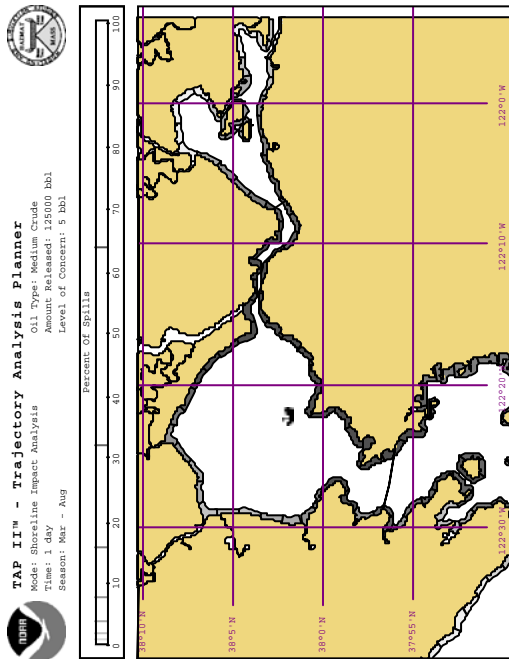


12 hours from start of spill

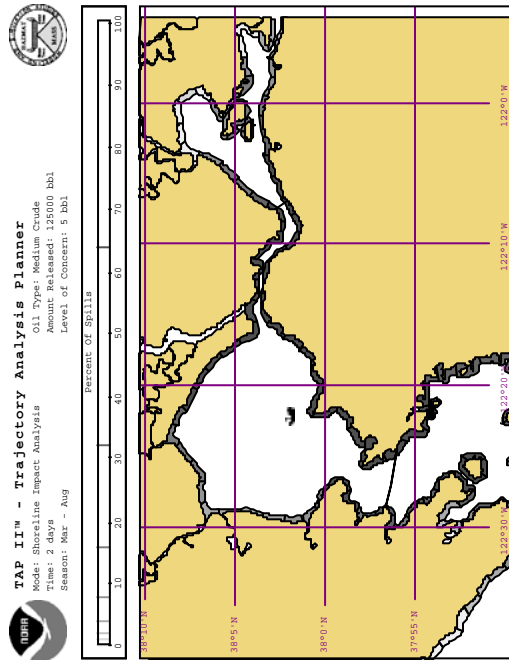
6 hours from start of spill

TAP II Maps for GRP5 Scenario: Spill of 125,000 bbls of crude at Pinole Shoal, San Pablo Bay in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (6 hours or 12 hours).

GRP 5



24 hours from start of spill



48 hours from start of spill

TAP II Maps for GRP5 Scenario: Spill of 125,000 bbls of crude at Pinole Shoal, San Pablo Bay in the Spring. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (24 hours or 48 hours).

Table of Percent of Spills that bring oil (> 5 bbls) to each site from the GRP5 scenario.

ACP SITE#	ES	SITENAME	LAT W (Deg. Min.)	LONG W (Deg. Min.)	6 HOURS (% prob)	12 HOURS (% prob)	24 HOURS (% prob)
2-582	A	N.E. San Pablo Bay	38 05	122 17	50	92	99
2-583	A	Napa River Marshes	38 12	122 19	47	88	98
2-501	A	Castro Creek and Marshes	37 58	122 24	43	70	90
2-506	A	San Pablo Bay Eelgrass Bed	37 59	122 25	43	70	90
2-452	A	Richmond Eelgrass Beds	37 58	122 24	43	69	89
2-427	A	Marin Islands	37 58	122 28	42	70	95
2-551	A	McNear's Beach Marshes	38 00	122 27	42	70	95
2-552	A	China Camp Marsh	38 00	122 28	42	70	95
2-651	A	Southampton Bay	38 04	122 11	38	76	94
2-451	A	Castro Rocks	37 50	122 24	30	48	80
2-652	A	Benicia Marsh	38 02.7	122 09.7	28	53	86
2-504	A	Pinole Pt. Marshes - North	38 05	122 21	27	76	90
2-503	A	Pinole Pt. Marshes-South	37 59	122 21.6	25	72	89
2-421	C	Tiburon Peninsula	37 54	122 27	21	37	64
2-422	B	Keil Cove	37 55	122 27	21	37	64
2-424	B	Paradise Cove	37 54	122 27	21	37	6
2-423	C	Angel Island	37 54	122 27	21	32	59
2-601	A	Martinez Marsh	38 02	122 08	16	29	63
2-654	A	Goodyear Marsh	38 04	122 07	16	29	61
2-502	A	San Pablo Creek Marshes	37 58.5	122 23	15	39	72
2-420	A	Richardson Bay Marshes	36 56	122 30	13	23	39
2-603	A	Bulls Head Marsh and Pacheco Creek	38 03	122 07	11	23	61
2-505	A	Pinole Creek and Wetlands	38 01	122 18	10	39	74
2-425	A	Corte Madera Marshes	38 56	122 30	9	22	36
2-455	C	Santa Fe Channel	37 55	122 22	8	23	53
2-630	A	Suisun Shoal	38 03.5	122 06	5	14	50
2-151	C	Pt. Diablo to Lime Pt.	37 49	122 30	5	8	23
2-453	A	Brook's Island	37 54	122 21.5	2	20	48
2-426	A	San Rafael Creek Marsh	37 58	122 29	2	6	14
2-605	A	Hastings Slough, Point Edith and Seal Is.	38 03	122 03	2	3	34
2-454	A	Richmond Inner Harbor/Hoffman Marsh	37 54.5	122 20		11	40
2-553	A	Gallinas Creek Marshes	38 01	122 30		3	

2-150	C	Point Bonita and Bonita Cove	37 49	122 31			2	3
2-458	A	Emeryville Lagoon/Mudflats	37 50	122 29			8	28
2-402	B	Alcatraz Island	37 50	122 25			8	24
2-456	A	Albany Marsh	37 54	122 19			6	30
2-457	A	Berkeley Eelgrass Beds	37 51	122 19			6	30
2-401	B	Pier 39	37 48	122 22			5	10
2-153	A	Land's End	37 47	122 30			2	9
2-154	A	Cliff House and Seal Rocks	37 47	122 31			2	9
2-400	C	San Francisco Waterfront	37 46	122 23			2	5
2-581	A	Sonoma Creek / Napa Slough	38 09	122 24			1	11
2-572	A	Tolay Creek Marshes	38 07	122 02.7			1	4
2-573	B	Midshipman Point	38 07	122 37			1	4
2-155	A	Ocean Beach/Fort Funston	37 45	122 30			1	2
2-571	A	Petaluma River Marshes	38 06	122 29				3
2-554	A	Novato Creek Marshes	38 06	122 29				2
2-351	A	Yerba Buena Island	37 48	122 22				13
2-607	A	Belloma Slough	38 03	122 01				11
2-302	C	Alameda Eelgrass Beds	37 45	122 16				9
2-633	A	Middle Ground Island	38 03.7	121 59				6
2-667	A	Freeman & Snag Islands	38 08.8	121 59.5				6
2-303	A	San Leandro Bay	37 45	122 13				5
2-608	A	Shore Acres Marsh	38 08	121 58.8				4
2-304	C	Bay Farm Island Eelgrass Beds	37 44	122 15.5				3
2-668	A	Dutton Island	38 08.8	121 59.5				3
2-148	A	Rodeo Lagoon	37 50	122 32				2
2-149	A	Bird Island	37 49	122 32				2
2-660	A	Grizzly Bay	38 08	122 02				2
2-665	A	Simmons Island	38 05.4	122 00				2
2-655	A	Joice Island/Suisun & Montezuma Sloughs	38 08	122 04				1
2-670	A	Honker Bay	38 04	121 56.3				1
2-673	A	Honker Bay East - Chipps Island Shore	38 04	121 56.3				1

October 1, 2014

October 1, 2014

October 1, 2014

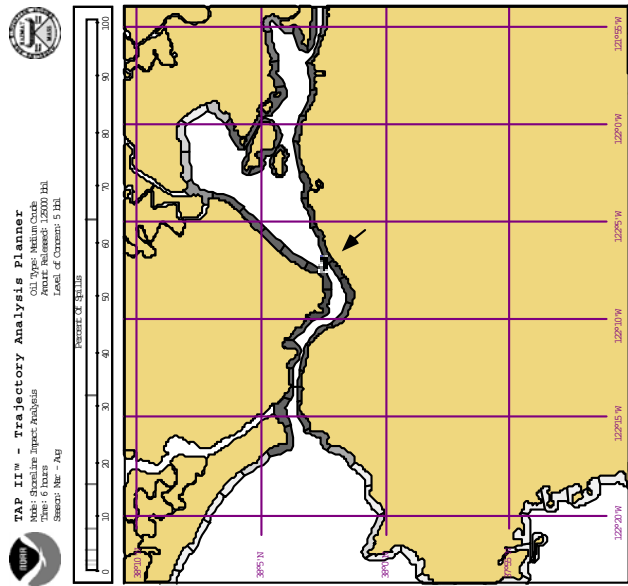
RESPONSE PRIORITIES FOR GRP 5*

TIDE AND WIND AT TIME OF INSTANTANEOUS DISCHARGE	TIME PERIOD OILED (HOURS)	PRIORITY	SITE ID	SITE DESCRIPTION
0000 hrs 10 January 1998		1		Spill Site Containment
12000 Barrels		2		On -Water Recovery
Prudhoe Bay Crude	4 hrs	3	551	McNear's Beach Marshes
Point San Pablo	6 hrs	4	552	China Camp Marsh
Channel Marker 7	6 hrs	5	553	Gallinas Creek Marshes
122 22.64' W	12 hrs	6	572	Tolay Creek
38 1.82' N	12 hrs	7	573	Midshipman Pt
2 hours after slack before ebb	16 hrs	8	582	NE San Pablo Bay
wind 10 - 20 kts from South	16 hrs	9	581	Sonoma Cr / Napa Slough
First 24 hours only	18 hrs	10	554	Novato Creek Marshes
	18 hrs	11	571	Petaluma River Marshes
		12		
		13		
		14		
		15		
		16		
		17		
		18		
		19		
		20		
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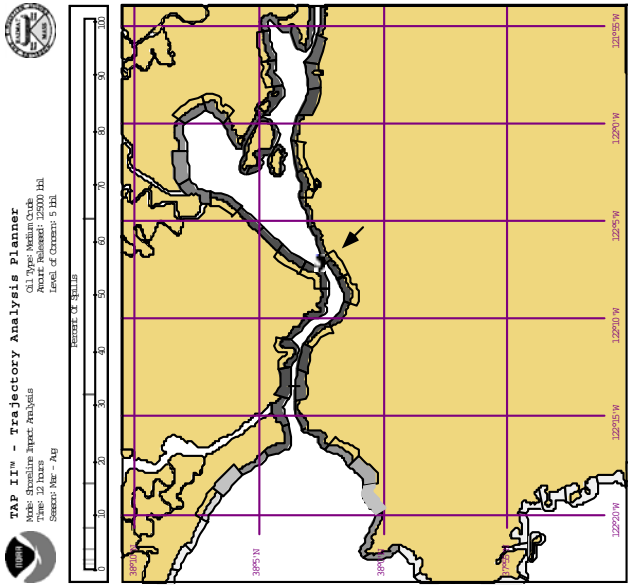
* Based on a 1998 BlueWater trajectory using the Oil Map Trajectory Model

PROBABILITY OF OIL REACHING EACH SENSITIVE SITE IN GRA 6

GRP 6



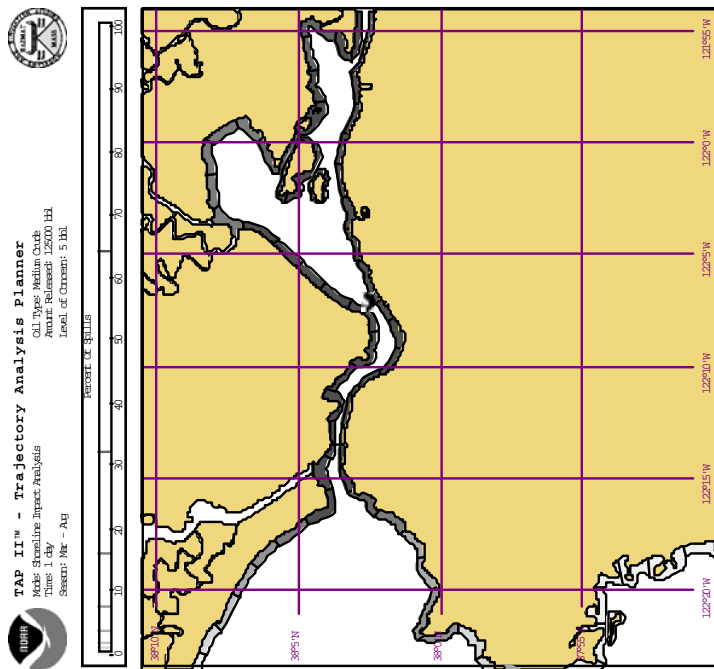
6 hours from start of spill



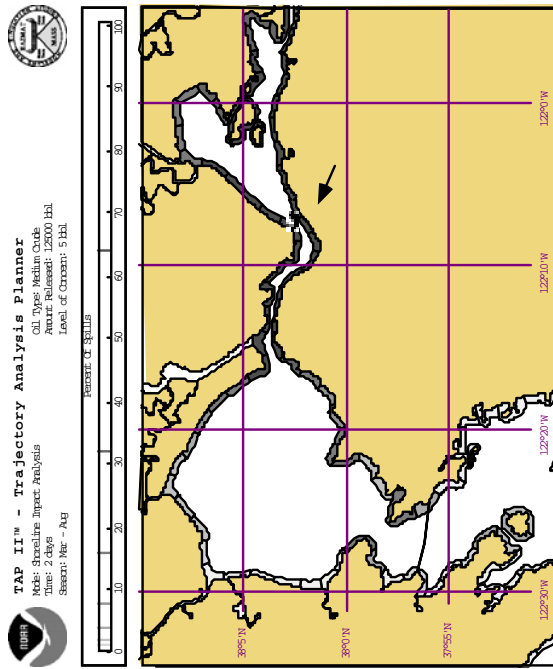
12 hours from start of spill

TAP II Maps for GRP6 Scenario:Spill of 125,000 bbls of crude at Carquinez Bridge in the Spring. Arrow indicates spill origin. The shades of grey at each impacted site correspond to a percentage in the legend of t of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level O Concern) of oil to that site in the specified time frame (6hours or 12 hours).

GRP 6



24 hours from start of spill



48 hours from start of spill

TAP II Maps for GRP6 Scenario: Spill of 125,000 bbls of crude at Carquinez Bridge in the Spring. Arrow indicates spill origin. The shades of grey at each impacted site correspond to a percentage in the legend of the number of spill scenarios (from 500 runs of various wind, tides and currents) that brought more than 5 bbls (= Level Of Concern) of oil to that site in the specified time frame (24 hours or 48 hours).

Table of Percent of Spills that bring oil (> 5bbls) to each site from the GRA6 scenario.

ACP SITE#	ES	SITENAME	LATN (Deg. Min.)	LONG W (Deg. Min.)	6 HOURS (% prob)	12 HOURS (% prob)	24 HOURS (% prob)
2-630	A	Suisun Shoal	38 03.5	122 06	100	100	100
2-654	A	Goodyear Marsh	38 04	122 07	100	100	100
2-603	A	Bulls Head Marsh and Pacheco Creek	38 03	122 07	99	100	100
2-605	A	Hastings Slough, Point Edith and Seal Island	38 03	122 03	70	93	97
2-601	A	Martinez Marsh	38 02	122 08	66	90	99
2-652	A	Benicia Marsh	38 02.7	122 09.7	62	86	96
2-631	A	Roe Island	38 04	122 02	54	78	87
2-607	A	Belloma Slough	38 03	122 01	48	70	80
2-632	A	Ryer Island	38 05	122 02	47	68	78
2-651	A	Southampton Bay	38 04	122 11	46	75	96
2-608	A	Shore Acres Marsh	38 08	121 58.8	40	56	64
2-633	A	Middle Ground Island	38 03.7	121 59	40	56	64
2-667	A	Freeman & Snag Islands	38 08.8	121 59.5	40	54	69
2-583	A	Napa River Marshes	38 12	122 19	37	60	83
2-660	A	Grizzly Bay	38 08	122 02	37	48	56
2-665	A	Simmons Island	38 05.4	122 00	37	48	56
2-670	A	Honker Bay	38 04	121 56.3	36	21	26
2-702	A	Stake Point Marshes	38 03	121 57	34	46	62
2-582	A	N.E. San Pablo Bay	38 05	122 17	33	52	77
2-668	A	Dutton Island	38 08.8	121 59.5	31	44	58
2-705	A	Mallard Island	38 02	121 55	30	42	60
2-752	A	Chips Island, Southern Side	38 04	121 55	27	36	57
2-673	A	Honker Bay East - Chipps Island Shore	38 04	121 56.3	26	35	52
2-655	A	Joice Island, Suisun and Montezuma Sloughs	38 08	122 04	15	25	29
2-671	A	Honker Bay West - Wheeler Island Shore	38 04	121 56.3	8.8	27	35
2-672	A	Honker Bay North - Van Sickle Island Shore	38 04	121 56.3	3.6	21	26
2-504	A	Pinole Pt. Marshes - North	38 05	122 21		8.8	12
2-503	A	Pinole Pt. Marshes-South	37 59	122 21.6		7.2	10
2-501	A	Castro Creek and Marshes	37 58	122 24		3.6	5
2-506	A	San Pablo Bay Eelgrass Bed	37 59	122 25		3.6	5
2-452	A	Richmond Eelgrass Beds	37 58	122 24		3.4	5.6
2-427	A	Marin Islands	37 58	122 28		2.6	7.6
2-552	A	China Camp Marsh	38 00	122 28		2.6	7.6
2-505	A	Pinole Creek and Wetlands	38 01	122 18		2.6	3.6

RESPONSE PRIORITIES FOR BENICIA BRIDGE SCENARIO * GRA 6

TIDE AND WIND AT TIME OF INSTANTANEOUS DISCHARGE OF ANS	TIME PERIOD OILED (HOURS)	PRIORITY	SITE ID	SITE DESCRIPTION
SLACK < EBB - 10 NW	0	1		Spill Site Containment
WINTER RUNOFF	0	2		On-Water Recovery
125,000 bbl ANS crude	0-3	3	601	Martinez Marsh
	0-3	4	654	Southampton Bay
	3-6	5	603	Bull's Head Marsh
	6-12	6	582	NE San Pablo Bay (jetty)
	6-12	7	605	Hasting's Slough & Pt Edith
	6-12	8	631	Roe Island
	12-24	9	505	Pinole Creek
	12-24	10	503	Pinole Point
	12-24	11	632	Ryer Island
SLACK < EBB - 20 S	0	1		Spill Site Containment
WINTER RUNOFF	0	2		On-Water Recovery
125,000 bbl ANS crude	0-3	3	651	Southampton Bay
	6-12	2	601	Martinez Marsh
	6-12	3	603	Bull's Head Marsh
	6-12	4	582	NE San Pablo Marsh (jetty)
SLACK < FLOOD TIDE	0	1		Spill Site Containment
10 KNOT NW WIND	0	2		On-Water Recovery
WINTER RUNOFF	0-3	3	603	Bull's Head Marsh
125,000 bbl ANS crude	0-3	4	605	Hasting's Slough
	0-3	5	607	Weapons Station Marshes
	0-3	6	631	Roe Island
	0-3	7	601	Martinez Marsh
	3-6	8	608	Shore Acres
	3-6	9	632	Ryer Island
	3-6	10	633	Middle Ground
	6-12	11	702/705	Stake Pt. Marsh / Mallard Island
	6-12	12	708	Chipp's Island
SLACK < FLOOD TIDE	0	1		Spill Site Containment
20 KNOT S WIND	0	2		On-Water Recovery
WINTER RUNOFF	0-3	3	654	Goodyear Marsh
125,000 bbl ANS crude	3-6	4	655	Joice Island
	6-12	5	660	Grizzly Bay
	12-24	6	632	Ryer Island
	12-24	7	631	Roe Island
	12-24	8	603	Bull's Head Marsh
	12-24	9	601	Martinez Marsh
	12-24	10	662	Simmon's Island

* Based on Oil map trajectory model run by BlueWater Consultants in 1996
 □ Response strategy not yet written

9440.3 Central Coast Scenarios

As required by OPA 90 the worst case discharge is portrayed in this section.

The trajectories presented here were prepared by Carl Jochums, of OSPR, using GNOME software. Experience with small spills along the Monterey peninsula indicates these trajectories are reasonable. The spills include groundings at or near Point Pinos and an illegal discharge at Anchorage B.

We present two possible cases: one in which the spill moves north, and one in which the spill moves to the south. There are several locations where a spill might originate near Monterey Harbor. They are closely located, so a spill at one location will behave in manner to a spill at it near-by neighbor, although time of spreading and arrival at shore locations may be slightly different.

Weather in the Monterey area is fairly typical of coastal weather patterns. Winds are calm in the morning, and a breeze begins to move in mid-morning hours, which, in the mid- to late afternoon, turns into a wind of between ten and twenty knots, usually from the southwest. Storm winds are usually more southerly. Occasionally, in autumn months, there is a Santa Ana condition, during which winds blow from the east.

The California Current flows from north to south during summer months. This flow probably causes the counter-clockwise gyre noted in the south bay during summer months, according to the USGS (<http://walrus.wr.usgs.gov/mcgaw/>). The Davidson Current (or California Undercurrent) flows from south to north in winter. A discussion of these currents and other water-circulation phenomena can be found at:

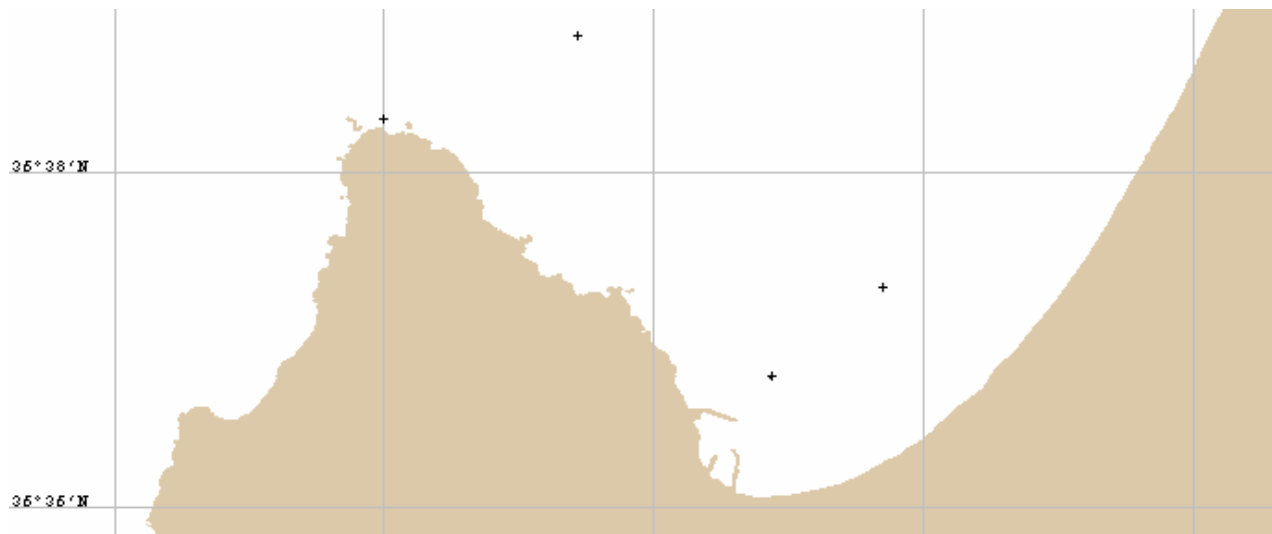
<http://bonita.mbnms.nos.noaa.gov/sitechar/phys23.html> .

There is a fueling dock at Breakwater Cove, close to the USCG pier. All boats, including USCG's refuel at this dock. Breakwater Cove has a boat-repair yard next to the fuel dock. The boat yard has two 8,000 gallon underground storage tanks, one for gasoline, one for diesel fuel. Fuel is delivered by pump through a fueling hose. There is an emergency cutoff close at hand. There is no water-side storage. Therefore, we believe the likelihood for a spill of 50 bbl., or larger, is extremely remote. On the other hand, Monterey Harbor is the busiest port within the Central Coast ACP, and recently has become a port-of -call for cruise ships. For this reason, Monterey Harbor is the most probable **location** for an oil spill of any magnitude.

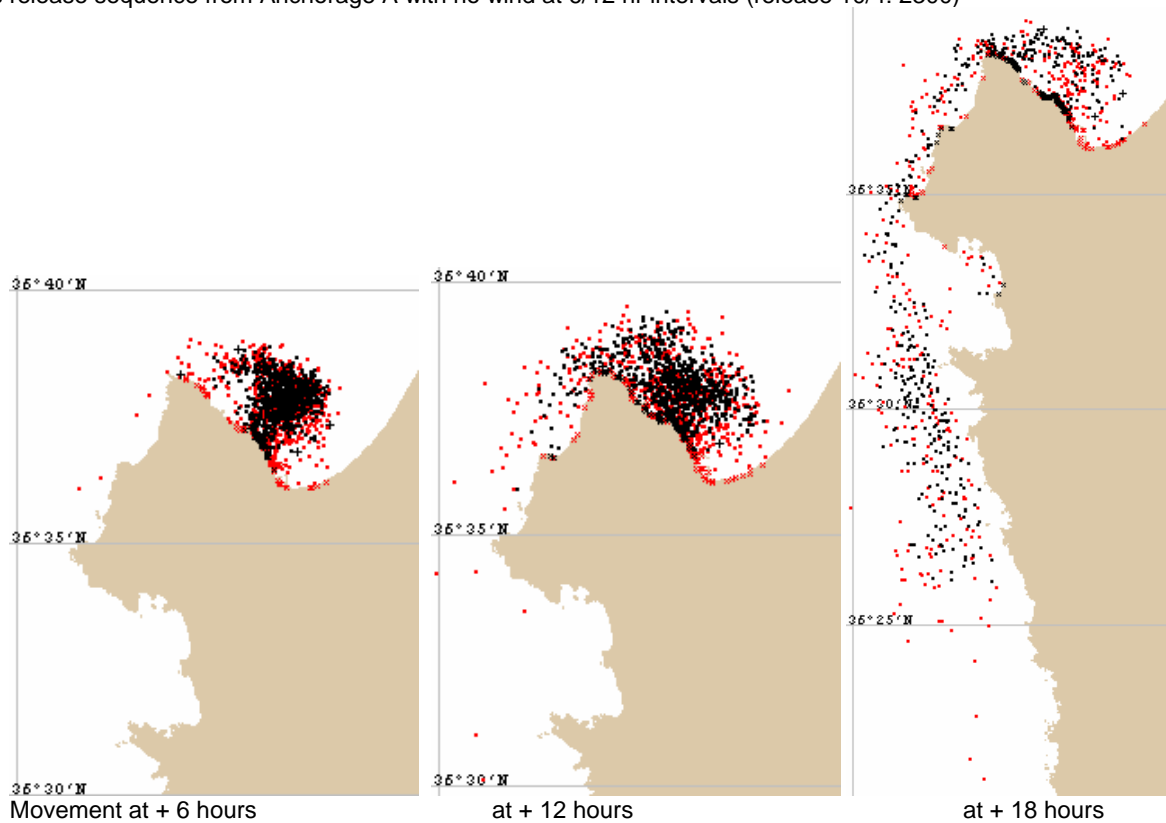
Trajectory Images are shown below

Monterey Bay Spill -- Southerly Current Trajectory Study -- by Carl Jochums, OSPR

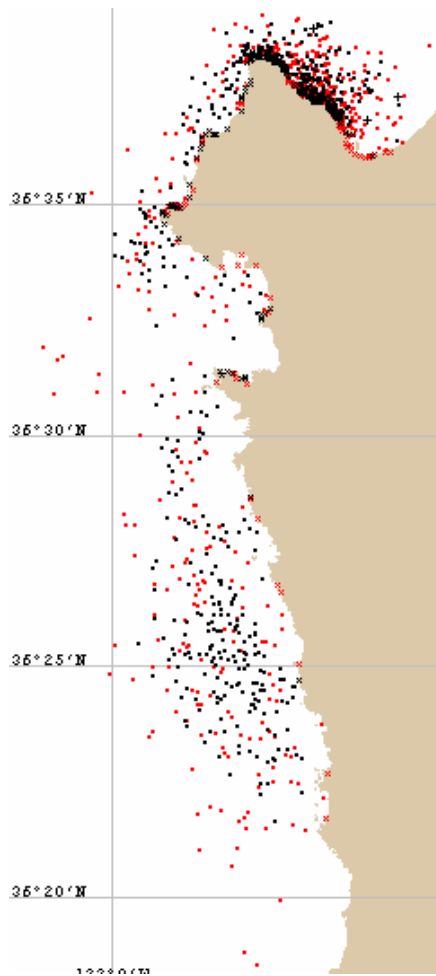
The diagram below (diagram 1) below shows the two locales provided by Larry Espinosa, OSPR, Monterey, designated by Monterey Harbor as anchorages for cruise ships: "A" = 36 - 36.780 N 121 - 53.130 W and "B" = 36 - 37.300 N 121 - 52.300 W. The point NE of Pt Pinos shows the zone from which oil will move "rapidly" southward and down coast by southerly currents.



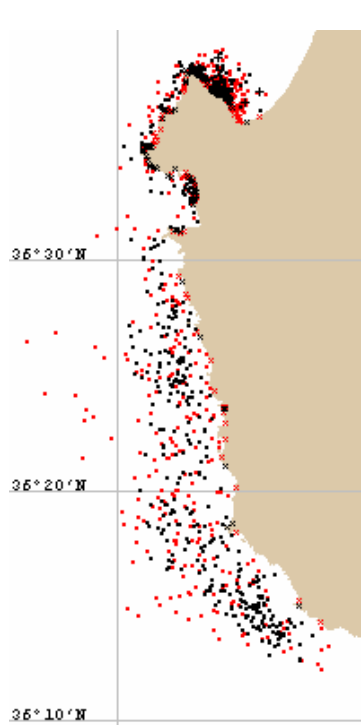
Below is release sequence from Anchorage A with no wind at 6/12 hr intervals (release 10/4: 2300)



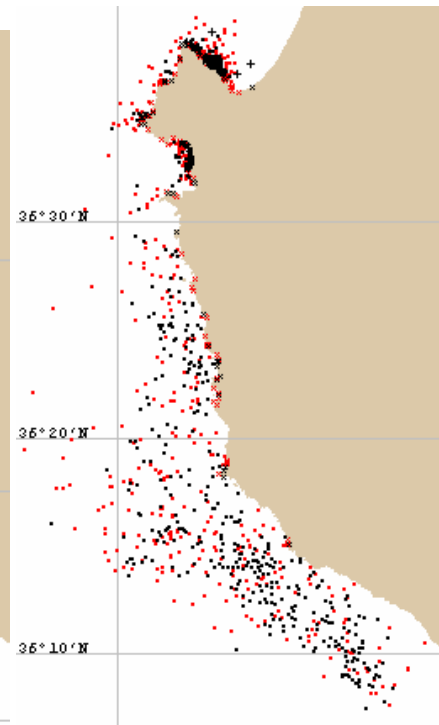
Monterey Bay Southerly Spill Trajectory (continued)



Movement at + 24 hours



at + 36 hours



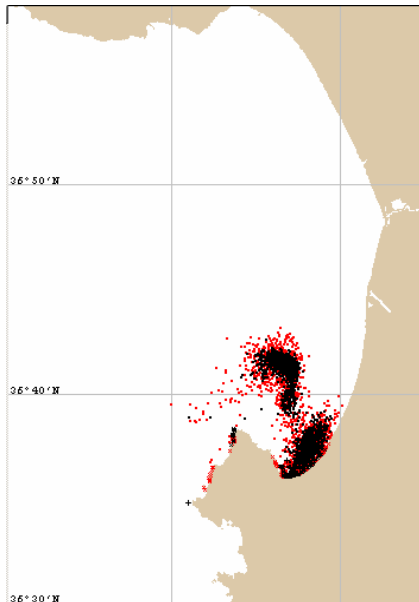
at + 48 hours (little southerly movement
in + 60 hours)

After modeling spills with winds, tides and currents, Carl Jochums concluded the worst case southerly trajectory resulted from a spill at Anchorage A (36 - 36.780 N 121 - 53.130 W) with no wind. He further concluded that, although there may be minor variations in slick, the general pattern and extent of this release is very representative of the adverse-conditions consequences to living natural resources and sensitive sites in this area.

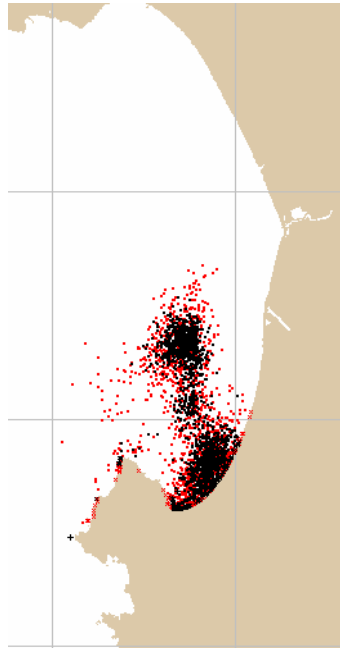
Spill Trajectory Study for Monterey with Northward Currents – Carl Jochums December 2002
Trajectory release points include two anchorages for large ships in Monterey Bay and Cypress Pt

After comparisons of trajectories with and without winds, Carl Jochums determined the worst case northerly trajectory is with no winds.

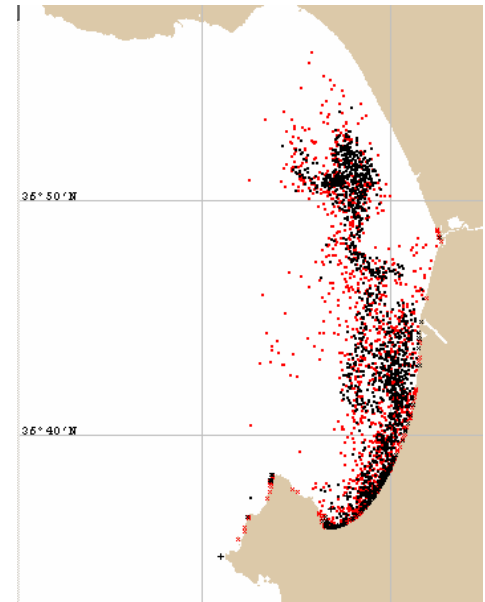
The diagrams that follow illustrate instantaneous, simultaneous releases from Cypress Pt and Anchorage A, beginning at 6 hours after release from the two locales with no wind influence (only currents and tides), and continuing through 30 hours.



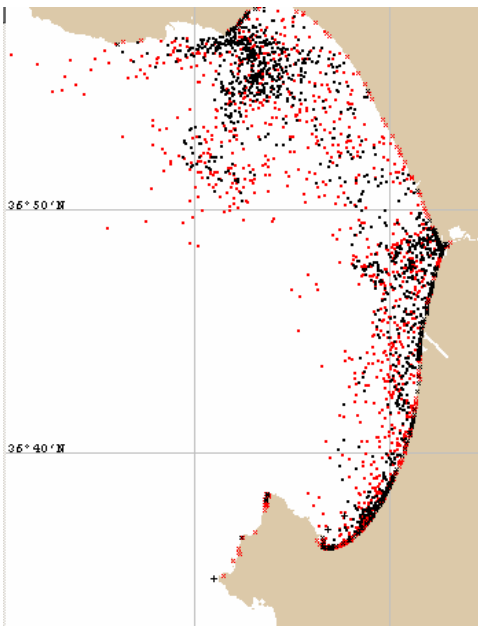
Simultaneous release from Cypress Pt Slick and Anchorage A with no winds



At 12 hrs Cypress Pt slick is just passing the Anchorage A slick



at 18 hrs top half of the Anchorage A has overlapped the bottom third of the Cypress Pt slick



At 30 hrs, the Anchorage A slick is just passing Elkhorn Slough and the Cypress Pt slick is from Elkhorn Slough past Santa Cruz.

9500 Agreements List (Memorandums of Agreement/Understanding)

Several other interagency agreements can be found in COMDTINST M16000.15, Marine Safety Manual, Volume 10.

*MOA on Oil Pollution and Response Between Commander, Eleventh Coast Guard District and the State of California—Signed 1997

*MOA between Department of Fish and Game's Office of Oil Spill Prevention and Response and the State Water Resources Control Board Relating to Discharges Associated with Response Activities Conducted Pursuant to CH. 7.4, Division 1 of the Government Code.

*Memorandum Of Understanding Relating To The Handling And Transport Of Materials Used Or Recovered During An Oil Spill Between The Department Of Fish And Game's Office Of Oil Spill Prevention And Response And The Department Of Toxic Substances Control. 1997

LOA Among U.S. Coast Guard (USCG), Environmental Protection Agency (USEPA), National Oceanic and Atmospheric Administration (NOAA), and Department of Interior (USDOl) Concerning the Use of In-Situ Burning as a Response Method to Oil Pollution for the Area 35-200 Nautical Miles Off the Coast of California.—Signed 10 April 1997.

MOU Between U.S. Coast Guard and the Environmental Protection Agency — Signed 4 January 1982

MOU Between the Departments of Interior and Transportation Concerning Respective Responsibilities Under the National Oil and Hazardous Substances Pollution Contingency Plan — Signed 16 August 1971

Interagency Agreement between the U.S. Fish and Wildlife Service and the U.S. Coast Guard for Participation in Pollution Incidents — Signed 24 July 1979

Instrument of Redelegation of Sections 2(d), 2(f), 2(g), 3(a), and 4(b) of Executive Order 12316 of October 2, 1981 from the U.S. Coast Guard to the Environmental Protection Agency on Response Actions.

Interagency Agreement (IAA) between the United States Navy and the United States Coast Guard for Cooperation in Oil Spill Clean-up Operations and Salvage Operations — Signed 15 September 1980

MOU Among the National Institute for Occupational Safety and Health, the Occupational Safety and Health Administration, the United States Coast Guard and the United States Environmental Protection Agency – Signed 18 December 1980

MOU Between the Minerals Management Service of the Department of the Interior and the United States Coast Guard of the Department of Transportation Concerning Regulation Activities and Facilities on the Outer Continental Shelf of the United States — Signed 29 August 1989

MOU Between the Environmental Protection Agency and the United States Coast Guard Concerning the Mitigating of Damage to the Public Health or Welfare Caused by a Discharge of a Hazardous Substance under Section 311 of the Clean Water Act (33 USC 1321) — Signed 3 October 1979

MOU Between the Environmental Protection Agency and the United States Coast Guard on Assessment of Civil Penalties for Discharges of Oil and Designated Hazardous Substances — Signed 17 August 1979

MOU Between the Department of Transportation and the Department of the Interior Regarding Offshore

Pipelines — Signed 6 May 1976

MOU Between the Department of Transportation, Department of Interior and the Environmental Protection Agency Regarding Jurisdictional Responsibilities for Offshore Facilities — Signed 14 December 1993

MOU Between the [CA] Department of Fish and Game's Office of Oil Spill Prevention and Response and the [CA] State Lands Commission.

MOU Between the California Department of Fish and Game and California Department of Forestry and Fire Protection.

MOA on Oil Spill Prevention and Response Between Wildlife Protection Division and Office of Oil Spill Prevention and Response.

(* Copy of MOU/MOA text is included in this ACP; [Many are included in RCP Appdx VIII.](#))

MEMORANDUM OF AGREEMENT
ON
OIL POLLUTION PREVENTION AND RESPONSE
BETWEEN
THE COMMANDER, ELEVENTH COAST GUARD DISTRICT
AND
THE-STATE-OF CALIFORNIA

WHEREAS, Congress enacted the Oil Pollution Act of 1990 (OPA 90) to protect the waters of the United States from oil pollution and to plan for the effective and immediate response in the event of an oil spill, and the President subsequently designated the Coast Guard as the Federal On Scene Coordinator (ZOSC) within the California coastal zone; and

WHEREAS, Congress has decided in a number of enactments, including OPA 90, not to preempt the various States from regulating certain matters associated with the protection of waters within their jurisdiction from oil pollution, which matters are also subject to regulation by the Coast Guard under OPA 90 and other statutes; and

WHEREAS, Congress explicitly provided that the provisions of OPA 90 do not: (1) preempt or affect the authority of any state to impose additional liability or requirements respecting oil discharges or other oil pollution within such a state or removal activities in connection with such a discharge; (2) affect the authority of any state to establish or continue to fund, any purpose of which, is to pay for oil pollution or the substantial threat of oil pollution costs or damages, or to require any person to contribute to such a fund; or (3) affect the authority of any state to impose any fine or penalty for violation of law relating to a discharge; and

WHEREAS, the State of California has enacted the LempertKeene-Seastrand Oil Spill Prevention and Response Act of 1990, hereinafter referred to as the California Act, to protect the waters of the State from oil pollution and to plan for the effective and immediate response, removal, abatement, and cleanup in the event of an oil spill and to augment State authority for the prevention and response to spills in waters under the jurisdiction of the State; and

WHEREAS, the California Act provides that the Administrator of the Office of Oil Spill Prevention and Response (OSPR) is appointed by and acts at the direction of the Governor. The Administrator acts as chairperson of the State Interagency Oil Spill Committee (SIOSC) and coordinates actions through the State committee and review subcommittee; and

WHEREAS, the Administrator, subject to the Governor, and through the Department of Fish and Game, has the primary State authority to direct prevention, removal, abatement, response containment and cleanup efforts, with regard to all aspects of any oil spill in the State waters, in accordance with any applicable marine facility or vessel contingency plan, and the State Oil Spill Contingency Plan; and

WHEREAS, the State Lands Commission has the primary State authority to adopt rules, regulation, guidelines and commission leasing policies for reviewing the location, type, character, performance standards, size, and operation of all marine facilities on lands leased from the Commission and all existing and proposed marine terminals within the State; and

WHEREAS, the Commander, Eleventh Coast Guard District is the senior Coast Guard officer within the State of California, exercising Federal authority under the Oil Pollution Act of 1990 and other Federal laws with respect to oil pollution planning and response in waters subject to the jurisdiction of the United States in and outside the State of California and matters dealing with areas of vessel manning and safety equipment; and

WHEREAS, marine oil spills require a rapid, efficient, and coordinated response and cleanup by Federal, State, and local agencies as well as from private entities to minimize the deleterious effects on human, wildlife, and other natural resources; and

WHEREAS, both the Coast Guard and the State recognize the critical roles each has within their respective areas of authority in preventing oil-spills and in planning for and responding to oil spills; and

WHEREAS, the Parties recognize the cooperation between them in the implementation and exercise of their respective statutory and regulatory authority is essential to avoid conflict and unnecessary duplication; and

WHEREAS, the Parties believe and intend that by acting in a cooperative and coordinated manner, the effect will be a synergistically enhanced oil spill prevention and response effort in the State of California;

NOW THEREFORE, the Parties agree, to the extent permitted by law, and as consistent with their respective policies and available resources, to cooperate and to coordinate their efforts in implementing and exercising their respective statutory and regulatory duties related to oil spill prevention and response.

I

PARTIES

The Parties to this Memorandum of Agreement are the Eleventh Coast Guard District ("Coast Guard") and the State of California ("State").

II

PURPOSE OF THE AGREEMENT

The purpose of this Memorandum of Agreement (MOA) is to ensure the Parties exercise their respective authorities regarding oil spill prevention, planning, and response in a manner so as to avoid unnecessary duplication and conflict and to ensure best achievable protection from the impact of pollution incidents for the navigable waters of the United States which are within or may impact the State waters of California; subject to each Party's statutory, regulatory, and policy requirements.

III

DEFINITIONS

Except where otherwise specifically defined in the context of its use herein, or where specifically set forth below, terms used in this Memorandum of Agreement (MOA) shall have the meaning as set forth in Federal law and applicable State law.

A. Specific definitions:

1. State Waters: Federal regulations designate the Coast Guard as the Federal On Scene Coordinator (OSC) within the California coastal zone. The Environmental Protection Agency (EPA) is the OSC for oil spills within the inland zone. The jurisdictional boundary between these zones is specified in the Federal Region IX Regional Response Team Contingency Plan. The term "State waters" shall mean those navigable waters of the United States which lie within the jurisdiction of the State of California and over which the Coast Guard has concurrent Federal authority for oil spill response.

2. Marine Oil Spill Contingency Plan: The Marine Oil Spill Contingency Plan is an addendum to the State Oil Spill Contingency Plan, which in turn is a part of the State Hazardous Materials Incident Contingency Plan. Under this scheme the Department of Fish and Game Director is the State Incident Commander for inland oil spills and the Administrator of OSPR is the State Incident Commander for marine oil spills.

IV

INFORMATION SHARING

The exchange of information between the Federal government and the State relative to historic pollution events and current risks is necessary to develop appropriate prevention and response systems. Both Parties maintain information systems that are relevant to both historical and real-time incidents. The Parties require the fullest degree of information sharing from available and pertinent data bases in order to make accurate and timely decisions to prevent and or respond to oil pollution.

Transmissions of information shall be in accordance with procedures adopted by the Parties for that purpose.

A. Action:

1. The Parties agree to share information on Prevention Through People (PTP) programs sponsored by Coast Guard, or other human factor initiatives that either party may undertake.

2. The Eleventh Coast Guard District will advise the State of information it receives of the following events occurring in the navigable waters, or that may impact the State, involving vessel disablings, collisions, groundings, explosions, rammings, allisions, distress and other events when oil pollution or substantial threat of oil pollution results. The State will ensure that its emergency notification systems report these incidents to the Coast Guard.

3. The Parties agree to identify and share existing data bases, including the Marine Safety Information System (MSIS), and work toward developing risk management programs that provide risk data sharing for vessels and access by both parties to all data, subject to the requirements of applicable law, regulation, and policy, in a manner to conserve and leverage agency resources.
4. Initiatives taken to limit the introduction on nonindigenous aquatic nuisance species into State waters will be sought through appropriate State or federal regulation. Information concerning aquatic nuisance species programs shall be shared by the Parties as appropriate.
5. The Parties agree, subject to limitations imposed by applicable law or regulations, to share information from relevant studies.

V

OIL SPILL RESPONSE PREPAREDNESS

The National Contingency Plan (NCP) establishes the response organization within the United States and requires tiered contingency planning efforts. The State, consistent with the NCP, defines its response organization through the State Hazardous Material Plan and addenda to the Oil Spill Contingency Plan.

A. Planning Documents

1. National Oil and Hazardous Substances Pollution Contingency Plan ("National Contingency Plan - NCP"):

The Environmental Protection Agency (EPA) is the lead agency in drafting, and the Coast Guard and EPA are jointly responsible for implementing, the NCP which governs actions concerning spill response and cleanup for Federal, State, local agencies, responsible parties, clean-up contractors and others participating in such actions in United States waters.

- a. Action: The State will work with the Coast Guard to ensure State plans and policies for marine environmental protection are consistent with the NCP.

2. State Hazardous Material Incident Contingency Plan and the State Oil Spill Contingency Plan:

The State Office of Emergency Services (OES) is responsible for developing and maintaining the Statewide Contingency Plan that details State responsibilities, policies, and actions governing response to spills in waters of the State. The OSPR has specific statutory authority and responsibility concerning oil spills.

- a. Action: The Coast Guard will consult with the State to ensure State plans and policies for marine environmental protection are consistent with the NCP.

3. Area Contingency Plan:

The Area Committees, established by the President under the authority of the Oil Pollution Act of 1990, are responsible for the development of Area Contingency Plans for those Areas under the direction of the Federal On Scene Coordinator (OSC). The Area Contingency Plans describe the responsibilities of owners, operators and Federal, State and local agencies in responding to oil spills or threats of spills, list equipment and personnel available to respond, describe procedures for the use of dispersants and describe how the Area Contingency Plan integrates with other plans. Area Contingency Plans are adopted by amendments to the State Contingency Plan to facilitate and coordinate on-going work with local municipalities and coastal counties. Through the OSPR Local Grant Program, municipal and county governments are also included in State and Federal planning documents. The objective is to create consistency between the local, State, and national contingency plans.

- a. Action: The Parties agree to consult with each other to enhance contingency planning and to ensure that the Area Contingency Plans and Statewide Master Plan are consonant and uniform, subject to the requirements of existing law.

4. Facility Oil Spill Response Plans:

Facility Oil Spill Response Plans are required by both Federal and State law. These plans describe facility capabilities to prevent and respond to pollution emergencies. The State and the Coast Guard will coordinate with the Department of Transportation (DOT), Mineral Management Service (MMS), and the Environmental Protection Agency (EPA) in assessing facility contingency plans.

- a. Action:

- (i) Subject to the requirements of applicable law, regulations and policy, the Parties will develop a system to coordinate, to the extent practicable, the Parties' cooperative review and approval of facility contingency plans. The Parties agree to conduct reviews of facility contingency plans in as much of a coordinated and non-duplicative manner as is permitted by applicable laws, regulations and procedures.

- (ii) The Coast Guard and the State will cooperate to ensure that requirements for facility response plans are compatible and do not conflict. The Parties will work together to determine the feasibility of the Coast Guard accepting State review of facility contingency plans, subject to Coast Guard oversight.

5. Vessel Oil Spill Response Plans:

Vessel oil spill response plans are required by both Federal and State law. These plans describe vessel capabilities to prevent and respond to pollution emergencies.

- a. Action:

- (i) Although the Parties recognize the need to independently review vessel plans for compliance with their respective laws and regulations, the Parties agree to conduct reviews of vessel contingency plans in as much of a coordinated and non-duplicative manner as permitted by applicable laws, regulations and procedures.
- (ii) The State shall accept to the maximum extent practicable the Federal vessel contingency plan requirements and shall prepare supplementary forms for parties to comply with State requirements in areas such as preventive measures which are in addition to Federal requirements.
- (iii) The Parties will cooperate to ensure that requirements for vessel contingency plans are compatible and do not conflict. The Parties will work together to determine the feasibility of the Coast Guard accepting State review of vessel contingency plans, subject to Coast Guard oversight.

B. Government Committees

The National Contingency Plan (NCP) directs the organization of government committees to prevent and respond to pollution emergencies.

1. Regional Response Team:

The Region IX - Regional Response Team (RRT) is

established as a coordinating committee by the NCP and includes the State along with the Federal agencies with pollution prevention and pollution response responsibilities.

- a. Action: The Parties agree to jointly participate as members of the Regional Response Team (RRT). RRT participation includes both attending regularly scheduled meetings and responding during incident specific RRT mobilization.

2. Area Committees:

Area Committees were established by OPA 90 to maximize State and local participation in contingency planning.

- a. Action: The Parties agree to coordinate local response planning by jointly participating in the Area Committee planning process. Both Parties are strongly committed to participating in Area Committee Plan development and the use of the Area Committees in conducting exercises and drills, consistent with the provisions of the NCP and applicable State contingency plan.

3. Mexico/United States Pact (MEXUSPAC) Joint Regional Response Team:

The MEXUSPAC Joint Regional Response Team (JRRT) is established in accordance with the NCP to prepare for and respond to pollution emergencies that may impact the international border area between the United States and Mexico on the Pacific coast.

- a. Action: The Coast Guard will advise the State of all agreements, plans, and standard operating procedures (SOP) developed to coordinate pollution response with Mexico. During an incident specific mobilization of the MEXUSPAC JRRT, the State will be represented through the State RRT representative who will be from the Department of Fish and Game.
- 4. State Interagency Oil Spill Committee (SIOSC): SIOSC is responsible for coordinating oil spill prevention, response, planning and policy at the State level.
 - a. Action: The Coast Guard is invited to provide input and recommendations to the SIOSC.
- 5. State Harbor Safety Committees: State Harbor Safety Committees are responsible to evaluate and recommend ways to improve the safety of navigation in harbors and harbor approaches.
 - a. Action: The Coast Guard is invited to provide input and recommendations to the Harbor Safety Committees.

C. Drills and Exercises:

Drills and exercises are required by both Parties to ensure the readiness and interoperability of pollution response organizations. It is the intention of the Parties to encourage coordination, participation, and cross-training in periodic drills and exercises to facilitate a better understanding of each Party's duties and responsibilities as well as to ensure a combined, effective, familiar working relationship at oil spill incidents.

a. Action:

- (i) The Parties agree to interact in the planning, scheduling, design, conduct and evaluation of exercises as time and resources permit. In this context, the Parties recognize the role of the National Strike Force Coordination Center, as the focal point for exercise strategy for all elements of the National Response System, in scheduling, designing, executing, evaluating and providing feedback on all National Response System PREP exercises in conjunction with the appropriate RRT and Area Committees.
- (ii) The Parties agree to make available, as time and resources permit, any published annual reports as required by OPA 90 and State statutes concerning evaluations of drills and recommended changes to the National and Area Contingency Plans.

D. Certification of Oil Spill Response Organizations:

Both Parties evaluate, categorize, and certify oil spill response organizations.

1. Action:

- a. The Coast Guard and the State will cooperate to the maximum extent practicable to evaluate, categorize, and certify oil spill response organizations. The Parties will develop joint certification guidelines and conduct independent or joint reviews as necessary or desirable.

- b. The State shall accept to the maximum extent practicable the Federal compliance documents for Federal certification and shall prepare supplementary forms for compliance with State regulations.

VI

PREVENTION OF OIL SPILLS

A. Cooperative Implementation:

The Parties are coordinating their efforts to prevent oil spills in the marine environment.

1. Action: To the extent permitted under applicable laws, the Parties agree to cooperate in the execution of their respective regulatory responsibilities, to minimize duplication of effort, and to identify opportunities for innovative implementation of casualty prevention plans. Both Parties recognize the importance to encouraging cross-training in each other's regulations and rules including the areas of inspection and response. Each Party must exercise its own rulemaking implementation responsibilities independently and in accordance with applicable rulemaking procedures. Federal inspection requirements associated with vessel safety are not subject to supplemental State regulation.

B. Vessel Inspections:

Each Party recognizes that the other must independently exercise its respective examination responsibilities in accordance with applicable law, regulations and policies. The Coast Guard conducts inspection programs for the purpose of enforcing both international agreements and domestic law aboard United States and foreign flagged vessels. The State, under the California Act, is required to evaluate that inspection process and make recommendations for improvement.

1. Action:

- a. The Parties agree to work together to avoid inconsistent requirements and to find ways to conduct vessel inspections in such a way that disruption to the industry is minimized and efficiency and safety maximized.
- b. In implementing any State examination programs, the State agrees to avoid conflicts and unnecessary duplication in reviewing Federal inspection programs by on-going consultation with the Coast Guard.
- c. Review of inspection records: The Parties agree to make inspection records available to the other and to cooperatively review inspection results, subject to applicable laws, regulations, and procedures.
- d. The State shall report to the responsible officer in charge, marine inspection (OCMI), recognized discrepancies in meeting the requirements of international agreements believed to exist aboard United States and foreign flagged vessels.

- e. Requirements in State Waters: The Parties will cooperate to establish consistent pollution prevention requirements, and to cooperatively monitor, examine and exchange information relative to those requirements, for vessels to operate in State waters.
- f. The State will promptly inform the cognizant OCMI, and the Coast Guard will promptly inform the Administrator or his designee, of any situation or circumstance relative to a vessel whose condition or equipment may significantly increase the potential for an unauthorized discharge or create an unusual or an unacceptable risk to public health and safety or the safety of navigation within State waters.
- g. The Parties agree to share all applicable information obtained from their respective vessel inspections and examinations.

C. Vessel Screening:

The Coast Guard, under Federal law, through the District Commander and the Captain of the Port (COTP), has the authority to regulate the entry of vessels, including those determined to be a threat to the environment. The State may establish the means by which it can determine whether tank vessels entering the State waters pose a substantial risk of harm to public health and safety and the environment.

- 1. Action: When the State determines that a particular vessel or vessels pose a substantial risk, that determination will be forwarded to the cognizant Captain of the Port (COTP). The COTP shall consider that information in making a determination under Federal law as to appropriate action to be taken, if any, including the possibility of denial of entry.

D. Tank Vessel Equipment:

The Coast Guard conducts inspections and examinations to ensure compliance with requirements for equipment to ensure safety of life at sea aboard vessels. The California Act authorizes the Administrator to conduct vessel inspections. Both Parties conduct examinations to ensure compliance with requirements for pollution prevention and pollution response equipment.

- 1. Action: The Parties will cooperatively examine pollution prevention and pollution response equipment aboard vessels and report noncompliance to the other Party.

E. Tank Vessel Manning:

The Coast Guard establishes and enforces requirements for manning, competence, and documentation of personnel aboard tank vessels.

- 1. Action:
 - a. The State will assist the Coast Guard to evaluate and coordinate additional requirements for manning, training, and qualification requirements through the manning standards process.

- b. The Parties agree to actively promote and coordinate research projects, such as PTP, to identify human factors which need to be regulated to prevent pollution incidents.

F. Tank Vessel Transfer Operations:

Monitoring tank vessel transfer operations has been identified as an effective pollution prevention action.

1. Action:

- a. The Parties will cooperate to monitor transfer operations aboard tank vessels, including, but not limited to, dockside transfers at facilities and lightering and bunkering operations. The Coast Guard acting through the Marine Safety Offices (MSO's) and the State agree to cooperate in the scheduling of monitoring vessel transfer operations to make best use of limited resources and avoid redundant oversight and disruptions to industry. Each Party will advise the other of violations observed.
- b. The Parties will cooperatively monitor and examine pollution prevention and pollution response equipment during transfer operations. Each Party will advise the other of violations observed.
- c. The Parties agree to make transfer monitor records available to each other and to cooperatively review monitoring results, subject to applicable laws, regulations and procedures.

G. MARPOL 73/78

MARPOL 73/78 is the International Convention for the Prevention of Pollution from Ships, 1973, as modified by the Protocol of 1978 relating thereto:

MARPOL 73/78 is an international agreement implemented to reduce pollution from vessels.

- 1. Action: The Parties will cooperate in the enforcement of existing MARPOL requirements. The Coast Guard will keep the State informed concerning MARPOL regulations, and both Parties will work together to develop disposal services adequate to support port operations.

H. Facility Inspections:

Facility inspections are conducted by both Parties to ensure compliance with pollution prevention and pollution response regulations. The State has statutory responsibility for oil transfer facilities and their operation within the State. Included in this responsibility is the requirement to establish regulation and inspection programs governing oil transfer facilities. This includes regulation and inspection of oil transfer operations between marine facilities and tank vessels.

1. Action:

- a. Facility Inspection: The Parties will coordinate their respective inspection and monitoring activities to the extent practicable to utilize the resources of both Parties efficiently and effectively. Cognizant inspectors from both Parties may carry out inspections and other activities jointly where appropriate.

- b. Equipment: The Parties will cooperatively enforce requirements for pollution prevention and pollution response equipment at marine facilities.
- c. Manning: The Parties will cooperatively enforce requirements for trained and qualified personnel to be responsible for transfer operations at marine facilities.
- d. MARPOL Reception Facilities: The Parties will work together to ensure adequate facilities are present to receive garbage, sewage, and oily wastes from vessels.
- e. The State will promptly inform the COTP, and the USCG will promptly inform the State, of any situation or circumstance relative to facilities whose operation or equipment may significantly increase the potential for an unauthorized discharge or create an unusual or an unacceptable risk to public health and safety, or the safety of navigation within State waters.

I. Waterways Management:

1. Port and Waterways Safety

The Captain of the Port (COTP) is the predesignated Federal official with primary responsibility to exercise control of vessels to ensure the safety and security of ports and waterways. Under the California Act, Harbor Safety Committees are created and are responsible for the planning of safe navigation and operation of tankers, barges, and other vessels in harbors and harbor approaches.

a. Action

- (i) The State will promptly inform the COTP, and the Coast Guard will promptly inform the appropriate State authority, of any situation or circumstance relative to vessels whose operation or equipment may significantly increase the potential for an unauthorized discharge or create an unusual or an unacceptable risk to public health and safety, or the safety of navigation within State waters.
- (ii) The State is guided by recommendations from the Harbor Safety Committee for the planning of safe navigation and operation of tankers, barges and other vessels within each harbor. The State, in adopting regulations to implement the Harbor Safety Plan will coordinate with the COTP.

2. Vessel Traffic Services (VTS)

The Ports and Waterways Safety Act authorizes the Coast

Guard to construct, operate and maintain vessel traffic services in the areas subject to the jurisdiction of the United States. The Federal system of VTS is designed and empowered to inform, advise, and direct marine traffic in designated areas. Federal VTSs require the participation of certain classes of vessels and may direct the movement of those vessels to reduce navigational risks.

In 1991, the Coast Guard completed a VTS Ports Needs Study to determine which United States ports would gain the most benefit from the presence of a Federal VTS. The California ports and waterways included in the Port Needs Study were Los Angeles/Long Beach, Santa Barbara Channel and the ports in and around San Francisco Bay.

a. Action:

- (i) The Coast Guard maintains a Federal VTS in San Francisco Bay. The State will cooperate with the Coast Guard to ensure expansion of the existing VTS system within San Francisco, San Pablo, Suisun Bays as well as the Gulf of the Farallones.
- (ii) A Vessel Traffic Information System (VTIS) for Los Angeles/Long Beach is maintained under a joint partnership between the Marine Exchange, the State and the Coast Guard.

3. Pilots

Federal law requires pilots aboard vessels sailing within the coastwise trade. Foreign vessels or United States vessels engaged in foreign trade may be controlled by State pilotage requirements. In the absence of State pilotage regulations, the Federal government may impose pilotage requirements on those vessels.

- a. Action: The Coast Guard and the State intend to enter into a memorandum of agreement with California's port and harbor authorities for the purpose of creating a state pilotage system ; except for the port and harbor authorities falling under pilotage jurisdiction of the Board of Pilot Commissioners for San Francisco, San Pablo and Suisun Bays, where the Coast Guard recognizes the State regulation of pilotage.

4. Tug Escorts

Federal and State law authorize the regulation of the use of tug escorts and may require either equipment or standards of performance deemed necessary for the function.

a. Action:

- (i) The State and the Coast Guard agree to consult with each other in issuing any regulations requiring tug escorts to ensure that they are consistent to the extent permitted by law.
- (ii) Towing Equipment: The Parties agree to review requirements for tow equipment for barges and tank vessels carrying oil in bulk, with the purpose of determining whether additional standards for equipment, maintenance, operation, and inspection should be adopted.

5. Aids to Navigation (ATON)

The Coast Guard establishes, regulates, and maintains a uniform system of aids to navigation within the United States.

Action: The State will assist the Coast Guard by recommending changes, improvements, or repairs that may improve aids to navigation, in cooperation with the Harbor Safety Committees.

J. Public Information/Education

The Parties agree that public education in areas of pollution prevention, which includes oil, hazardous substances and garbage, is a high priority and that each agency shall seek opportunities to coordinate pollution prevention public awareness and education programs.

1. Action:

- a. Marinas: Public information and education will be cooperatively developed and implemented targeting marina operations to reduce pollution from oil, toxic substances, garbage, and sewage.
- b. Small Oil Transfer Facilities: Public information and education will be cooperatively developed and implemented targeting small oil transfer facilities to reduce pollution from oil, toxic substances, garbage, and sewage.
- c. Recreational Vessels: Public information and education will be cooperatively developed and implemented targeting the recreational boating community to reduce pollution from oil, toxic substances, garbage, and sewage.

VII RESPONSE

Federal law established the Coast Guard as the primary Federal agency tasked with responding to oil spills on the navigable waters of the United States. In such cases, the Federal On Scene Coordinator (OSC) is the predesignated official responsible for directing response actions. The OSC may direct or monitor all Federal, State, and private actions in response to an oil spill or a potential oil spill in State waters. The Parties will respond to marine oil spills as required by and in accordance with the National Contingency Plan (NCP). The OSC will consult, as required by OPA 90 and other applicable Federal law, with the OSPR Administrator or designee concerning oil spill response activities. State law provides that OSPR is responsible for coordinating State oil spill cleanup efforts.

A. Notification:

The Parties agree to provide the earliest possible notification of discharges of oil and hazardous substances and imminent threats of such discharges to each other in accordance with applicable law, regulations and policies consistent with the National Oil and Hazardous Substances Pollution Contingency Plan and applicable area contingency plans. In order to provide a single point of contact for the OSC in the event of a marine oil spill, the OSPR Administrator or designee will represent all State agencies and will be the primary point of contact.

B. Incident Command System (ICS)/Unified Command Structures (UCS):

The Incident Command System (ICS)/Unified Command Structure (UCS) establishes functional responsibilities, lines of communication, information sharing and control for the conduct of an oil spill response operation.

1. Action:

- a. The Parties agree to work together within the framework of their respective authorities to ensure a coordinated effort with a minimum of duplication in response to oil spills.
- b. The Parties agree to implement an ICS/UCS to ensure coordination of emergency response decision-making during a pollution incident. In those circumstances where governmental action is required to develop and direct action to clean up or abate the effects of an oil spill, the Parties agree to consider best utilization of existing resources, avoiding duplication, while taking advantage of resource availability. The OSC may request the State to undertake response actions on a case-by-case basis. If the State assumes responsibility for response activity, the State will conduct those activities, as directed by the OSC, in accordance with the National Contingency and Area Contingency Plans.
- c. Response Decisions: The OSC will coordinate with the State in decision-making relating to the conduct of oil spill response operations including, but not limited to: salvage, lightering, safe haven and other matters affecting the discharge of spilled oil, its containment or its cleanup.
- d. The Parties agree to establish a joint public information center to provide for the coordinated dissemination of information during a response operation. This provision does not preclude the Parties from making independent responses to the media and the public.

C. Natural Resource Protection

Both Parties recognize the importance of protecting and preserving natural resources in responding to an oil spill. Both Parties agree that response strategies and procedures will be established through the Unified Command Structure (UCS), in accordance with applicable laws, regulations, and policies, and procedures. The Area Contingency Plan (ACP) will be used as the primary guidance document regarding resource protection.

D. Response Monitoring and Technology

Both Parties agree that the methods used to clean up oil and oily debris shall be established through the Incident Command System (ICS)/UCS which will determine the level of action which is required.

1. Action:

- a. Both Parties agree, through the Incident Command System, to provide timely input and recommendations to the Unified Command, to the extent practicable, on dispersant usage, in situ burning, bioremediation, and other non-mechanical cleanup technologies.
- b. Both Parties agree that decisions to discontinue clean up operations and demobilize response activities shall be made through the Unified Command Structure. The State retains the right to undertake response, remedial or mitigating actions beyond the response actions completed by the OSC.

E. Incident Command System (ICS) Training

Both Parties acknowledge the necessity for increased and ongoing training in ICS procedures to maintain a qualified pool of response personnel.

1. Action:

- a. Both Parties agree to establish training criteria appropriate to their agencies.
- b. Both Parties agree to pursue joint training opportunities and instruction.
- c. To better prepare for an oil spill where a responsible party is not present or not identified, the State and each COTP shall prepare an action plan for, and exercise the Incident Command System. Such action plans shall be reviewed, updated, and exercised as needed.

VIII

NATIONAL POLLUTION FUNDS CENTER INFORMATION

A. The Oil Spill Liability Trust Fund (The Fund).

The Fund provides funding under certain conditions for oil discharge removal actions. The Fund is available in certain circumstances to compensate the State for incurred costs and damages associated with oil discharges. To the extent allowed, a State may access the Fund under current regulations and National Pollution Fund Center (NPFC) procedures.

1. Action: Upon the publication of regulations implementing Section 1012(d)(2) of OPA 90, the State may negotiate directly with the NPFC to establish a cooperative agreement to provide access to the Fund under Section 1012(d)(2). Any agreement between the State of California and the National Pollution Fund Center shall be attached as an annex to this MOA.

B. The National Pollution Fund Center (NPFC)

1. The NPFC administers the Oil Spill Liability Trust Fund (The Fund) in order to: provide funding for oil removal activities, provide State access to the Fund, conduct cost recovery, accept and process claims, and evaluate requests by Federal trustees to fund initiation of natural resource damage assessments. The NPFC also administers Certificates of Financial Responsibility and provides CERCLA/Superfund funding to Coast Guard On Scene Coordinators (OSC) responding to hazardous material incidents.
2. The State may receive payment from the Fund in the State's role as a response organization engaged in removal activities consistent with the National Contingency Plan, as an appropriate claimant for damages, and in the State's role as a natural resource trustee. In addition to the text herewith concerning Section 1012(d)(2) of the Oil Pollution Act of 1990 (OPA 90), the State recognizes the following provisions outline alternative funding methods for State removal activity:
 - a. Section 1012(d)(1). Regulations under Section 1012(d)(1) of OPA 90 allow the NPFC, upon request of the Governor of a State and as authorized by the Federal On Scene Coordinator (OSC), to obligate The Fund for payment in an amount not to exceed \$250,000 for removal costs, consistent with the National Contingency Plan (NCP), required for the immediate removal of a discharge, or the mitigation or prevention of a substantial threat of a discharge, of oil. The NPFC's Technical Operating Procedures (TOPS) for State access under Section 1012(d)(1) of OPA 90, and the TOPS for resource documentation under OPA 90 are approved guidelines for State use to access the Fund under this section.
 - b. Claims. Regulations under Section 1012(a)(4) of OPA 90 authorize use of The Fund for the "payment of claims in accordance with Section 1013 of OPA 90 for uncompensated removal costs determined by the President [Coast Guard] to be consistent with the NCP or [for] uncompensated damages." Procedures for claims are found in 33 CFR Part 136. States have a special status under Section 1013 of OPA 90 regarding claims for uncompensated costs which allows States to make such claims directly to The Fund rather than first to the responsible party.
 - c. The State agrees to eliminate excessive overhead expenses associated with the cost recovery program so that only those individual claims in excess of a dollar amount to be determined through consultation with the Coast Guard and eligible for compensation shall be submitted to the Fund.
 - d. Working Directly for the OSC. State agencies may work directly for the On Scene Coordinator (OSC) in performing removal actions. In these situations, the OSC issues a Pollution Removal Funding Authorization (PRFA) to the State to establish a contractual relationship and to obligate The Fund. The OSC actively directs and is responsible for the response actions. The OSC may request State assistance and participation in emergency removal actions under CERCLA in response to a hazardous materials incident or threatened incident and where funding for these actions is established in a PRFA.
3. Natural Resource Damage Assessments. A State natural resource Trustee may request access to the Fund for the initiation of an assessment of natural resource damages resulting from a discharge of oil, through a Federal Lead Administrative Trustee (one of the Federal Trustees designated in the NCP), in accordance with the procedures established by the NPFC (Section 6002(b) of OPA 90).

IX ENFORCEMENT

Enforcement action by either Party may include civil and criminal penalties. The Coast Guard may also take action against Coast Guard merchant marine licenses and seamen's documents.

A. Action:

1. Subject to the requirements and limitations of applicable State and Federal law, the Parties agree to cooperate to the fullest extent possible in marine casualty investigations and pollution investigations including, but not limited to: the sharing of information regarding witnesses, reports, analyses, and other available information, or evidence that may assist in determining the cause of the casualty or pollution incident.
2. Enforcement action undertaken by each of the Parties must occur independently in accordance with applicable laws and regulations. The Parties agree that to the extent they can, they will consult with each other as to intended enforcement action.
3. The Parties agree to investigate the feasibility of the Coast Guard utilizing the Department of Fish and Game Petroleum Chemistry Laboratory for the analysis of Coast Guard oil samples.

X RULEMAKING

A. Issuance of Regulations

The Oil Pollution Act of 1990 and other-Federal law provides for the issuance of regulations pertaining to the prevention of oil spills from vessels. The Commandant of the Coast Guard has the authority to promulgate such regulations. The Commander, Eleventh Coast Guard District, and the respective Captains of the Port have limited authority to promulgate local regulations. Acting under its inherent regulatory authority and under authority not preempted by Federal law, the State has the authority to promulgate regulations concerning oil spill prevention which do not conflict with, and which are not otherwise preempted, by Federal law. It is the intention of the parties to maintain close communications to reduce conflict between each Party's permits, directives, and instructions.

1. Action:

- a. The intent of this section is to avoid conflict and inconsistent regulation in rulemaking wherever possible, subject to applicable procedural rules, and to endeavor to provide a coordinated, synergistic response to oil pollution planning and response. It is the intent of the Parties to endeavor under their respective authorities to assure the best achievable protection for the waters of the State.

b. In addition, the respective Federal and State procedures for noticing the opportunity to comment on proposed rules, the Parties anticipate that through their participation on committees and day-to-day working communications, the concerns of each will be discussed and given due consideration.

B. Containment and cleanup for refueling, bunkering or lightering operations OPA 90 and other Federal laws regulate refueling, bunkering and lightering operations. Federal regulations enforced by the Coast Guard govern these operations. Subject to the requirement that they be consistent with Federal regulations, the State may issue its own regulations relating to these same operations.

C. Tank Vessel Response Equipment Rules

Federal law governs the standards for response equipment. State law authorizes the adoption of State standards for spill response equipment to be maintained on tank vessels operating in waters of the State. State rules must be consistent with Federal spill response equipment standards.

XI

AGREEMENT

A. This agreement represents a voluntary understanding between the Eleventh Coast Guard District and the State of California.

B. The terms of this agreement may be changed at any time by the Parties by a written, signed amendment hereto with or without notice to any other person.

C. The agreement may be terminated by either party at any time without notice to any person other than the other party.

D. No rights, duties, obligations, or liabilities enforceable at law are created by this agreement.

E. No action based upon this agreement may be brought against the United States or the State of California by any person.

F. This agreement does not alter, modify, abridge, or in any way affect any rights, duties, obligations, or liabilities of any person under the laws of the United States or the State of California.

G. In the event that individual and severable portions of this agreement are found to be in conflict with either State or Federal law, regulations or policies, and therefore of no effect, the agreement will remain in effect without those provisions, unless either Party notifies the other in writing that the entire agreement is terminated.

H. Any action to modify, amend or terminate this agreement may only be taken by the Governor of the State of California or the Commander, Eleventh Coast Guard District or person to who this authority is specifically delegated by them.

I. This MOA supercedes and replaces the MOA signed on June 2, 1993.

FOR THE STATE OF CALIFORNIA:

PETE WILSON
Governor
State of California

Date:

FOR THE UNITED STATES COAST GUARD:

R. T. RUFE
Vice Admiral, USCG
Commander,
Eleventh Coast Guard District

Date:

**MEMORANDUM OF UNDERSTANDING
BETWEEN THE
DEPARTMENT OF FISH AND GAME'S
OFFICE OF OIL SPILL PREVENTION AND RESPONSE
AND THE
STATE WATER RESOURCES CONTROL BOARD
RELATING TO
DISCHARGES ASSOCIATED WITH RESPONSE ACTIVITIES
CONDUCTED PURSUANT TO CH. 7.4, DIVISION 1
OF THE GOVERNMENT CODE**

WHEREAS, The Administrator; of the Office of Oil Spill Prevention and Response (hereinafter referred to as OSPR) and the Executive Director of the State Water Resources Control Board (hereinafter referred to as SWRCB), acting for the SWRCB and the Regional Water Quality Control Boards (RWQCBs), are directed by Government Code section 8670.7, as amended by Stats. 1993, ch. 736, to enter into a memorandum of understanding (MOU) to address discharges, other than dispersants, that are incidental to, or directly associated with, the response, containment, and clean up of an existing or threatened oil spill in marine waters, conducted pursuant to Chapter 7.4, Division 1 of the Government Code; and WHEREAS, It is the intent of this MOU that all incidental discharges as defined herein shall occur within the response area in or proximate to the area in which the oil recovery activities are taking place for the purpose of returning any oily water back into the response area; and

WHEREAS, Both the Administrator of OSPR and the SWRCB share the same goal of minimizing any unnecessary deleterious impacts to the environment, or to the public health and safety; and

WHEREAS, The Administrator of OSPR has the primary authority to direct prevention, removal, abatement, response, containment, and cleanup efforts with regard to all aspects of any oil spill in or threatening the marine waters of the State; and

WHEREAS, The SWRCB and the RWQCBs have the primary authority for regulating and ensuring the quality of the waters of the State; and

WHEREAS, This MOU is not effective until approved by the SWRCB and the Administrator of OSPR; and

NOW, THEREFORE, the Administrator of OSPR and the Executive Director of SWRCB (the Parties) have reached the following agreement and clarification of existing law concerning discharges, other than dispersants, that are incidental to, or directly associated with, the response, containment, and clean of an oil spill in marine waters, pursuant to Chapter 7.4, Division 1 of the Government Code.

Definitions

The Parties agree that for the purposes of this MOU the following definitions shall apply:

- a. Incident Command System or Unified Command Structure:

For the purpose of this section the terms “Incident Command System or Unified Command Structure” mean the procedures established for directing personnel, facilities, equipment, and communications during the response, containment, and cleanup of an oil spill incident in marine waters.

b. Incidental Discharge

“Incidental discharge” means the release of oil and/or oily water within the response area in or proximate to the area in which the oil recovery activities are taking place during and attendant to oil spill response activities. Incidental discharges include, but are not limited to, the decanting of oily water; in order to conserve oil storage capacity, and the wash down of vessels, facilities, and equipment used in the response

c. Marine Waters:

“Marine waters” include all waters defined as marine waters in California Government Code Section 8670.3(h) and all water otherwise within the jurisdiction of the Administrator of OSPR. under Chapter 7.4, Division 1 of the Government Code.

d. National Pollution Discharge Elimination System Permit (NPDES Permit):

An NPDES Permit is any permit issued by the SWRCB or the RWQCBs pursuant to California Water Code section 13370 et seq., as required or authorized by the Federal Clean water Act, Title 33 U.S.C. 1251 et seq.

e. Oily water:

Oily Water means any substance, matter, or medium containing or permeated with any kind of petroleum, liquid hydrocarbons, or petroleum products or any fraction or residues therefrom, including, but not limited to, crude oil, bunker fuel, gasoline, diesel fuel, aviation fuel, oil sludge, oil refuse, oil mixed with waste, and liquid distillates from unprocessed natural gas. Waste includes, but is not limited to, seaweed, driftwood, debris, and other similar types of materials.

f. Response:

Response means the time period when response personnel, acting under the authority of the Administrator, the Federal On-Scene Coordinator, the State On-Scene Coordinator, through the Incident Command System or Unified Command Structure, are performing Response Activities that are reasonably necessary to prevent, reduce, or mitigate damages to persons, property, and/or natural resources of this State due to an oil spill incident in marine waters.

g. Response Activities:

Response Activities means those activities, consistent with the National Contingency Plan, the State Oil Spill Contingency Plan, or taken at the direction of the Administrator or Federal On-Scene Coordinator through the Incident Command System or Unified Command Structure, in response to a spill, that entail the removal of oil from marine waters of the State. This includes all activities conducted on-water or onshore relating to the separation, recovery, containment, transfer, or treatment of marine waters of the State contaminated by oil and/or oily materials.

h. Response Area:

Response Area means the area of marine waters where response activities are occurring as defined by the daily work plan approved under the Incident Command System or Unified Command Structure by the Administrator, Federal On-Scene Coordinator, or State On-Scene Coordinator.

i. Waste Discharge Requirements

“Waste Discharge Requirements” are a set of requirements issued by the RWQCBs, pursuant to California water Code section 13260 et seq., regulating the discharge of waste which could affect state waters. Waste Discharge Requirements may be issued by the SWRCB upon the review of an action or failure to act by a RWQCB, pursuant to Water Code section 13320.

II. NPDES Permits

The Parties agree that:

The incidental discharges covered by this MOU are consistent with the State Contingency Plan and the National Contingency Plan. Incidental discharges as described in this MOU which are in compliance with the instructions of the On-Scene Coordinator, pursuant to the National Contingency Plan or the applicable Coast Guard regulations, are excluded from regulation under an NPDES permit, as provided by the Federal Environmental Protection Agency regulation 40 C.F.R. 122.3(d), are consistent with Federal laws and regulations, and do not constitute a prohibited discharge.

III. Waste Discharge Requirements

The Parties agree that:

a. It is in the public interest for the RWQCBs for the North Coast, San Francisco Bay, Central Coast, Los Angeles, Santa Ana and San Diego Regions to waive the issuance of waste discharge requirements for incidental discharges, within the response area during a spill response as provided in Water Code section 13269. The SWRCB will recommend such action to the RWQCBs.

b. Such discharges do not create a vested right to discharge, but rather such discharges are privileges, as provided by California Water Code section 13263(g).

IV. Miscellaneous

a. The terms of this agreement may be changed at any time by the Parties by a written, signed amendment hereto with or without notice to any other person.

b. The agreement may be terminated by either party at any time without notice to any person other than the other party.

c. No rights, duties, obligations, or liabilities enforceable at law are created by this agreement.

d. This agreement does not alter, modify, abridge, or in any way affect any rights, duties, obligations, or liabilities of any person under the laws of the State of California.

e. In the event that individual and severable portions of this agreement are found to be in conflict with either state or federal law, regulations or policies, and, therefore, of no effect, the agreement will remain in effect without those provisions unless either party notifies the other in writing that the entire agreement is terminated..

f. Any action to modify, amend, or terminate this agreement may only be taken by the Administrator of OSPR and the Executive Director of SWRCB, or persons to whom this authority is specifically delegated by them. Any such modification is not effective until approved by the SWRCB.

FOR THE OFFICE OF OIL SPILL
PREVENTION AND RESPONSE:

Pete Bontadelli
Administrator
Date:

FOR THE STATE WATER RESOURCES
CONTROL BOARD:

Walt Pettit
Executive Director
Date:

State of California

M e m o r a n d u m

To : Ben D. Kor, NCRWQCB
Steven R. Ritchie, SFBRWQCB
Roger Briggs, CCRWQCB
Robert P. Ghirelli, LARWQCB
Gerard J. Thibeault, SARWQCB
Arthur L. Coe, SDRWQCB

Date: APR 28 1995

From : STATE WATER RESOURCES CONTROL BOARD
901 P Street, Sacramento. CA 95814 Mail Code G-8

Subject: WAIVER OF WASTE DISCHARGE REQUIREMENTS FOR INCIDENTAL
DISCHARGES ASSOCIATED WITH OIL SPILL RESPONSE ACTIVITIES

In 1993 the Lempert-Keene-Seastrand Oil Spill Prevention and Response Act was amended to require that the Administrator of the Office of Oil Spill Prevention and Response (OSPR) and the Executive Director of the State Water Resources Control Board (SWRCB) enter into a memorandum of understanding (MOU), which addresses all permits and other requirements pertaining to the incidental discharge of wastewater during oil spill response activities. An MOU was subsequently signed in 1995. A copy is attached for your reference as Attachment I.

The MOU addresses discharges of oily water which occur during oil spill response activities within or proximate to oil spill response areas. The MOU finds that these discharges are exempt from regulation under a National Pollutant Discharge Elimination System (NPDES) permit. The MOU also provides that the SWRCB will recommend that the coastal Regional Water Quality Control Boards (RWQCBs) waive the issuance of waste discharge requirements for these types of discharges.

The purpose of this memorandum is to request that you take appropriate action to amend the waiver resolution or water quality control plan, as appropriate, for your region to include incidental discharges on the list of discharges for which waste discharge requirements are waived. Waiver of this type of discharge would be in the public interest, as provided' in Water Code section 13269, because the issuance of waste discharge requirements under the circumstances could significantly impede oil spill cleanup. Also, the addition of incidental discharges to an RWQCB's waiver list could be considered categorically exempt from the California Executive Officers.

Environmental Quality Act, Public Resources Code section 21000, et seq. under the emergency project exemption. See 14 C.C.R. § 15269. The addition of incidental discharges to an RWQCB's waiver list would also be exempt from review by the Office of Administrative Law under the Administrative Procedure Act, Government Code section 11340, et seq. See Gov. Code § 11352(b).

Sample language for inclusion in the RWQCB's waiver resolution is contained in Attachment 2. Please contact Sheila Vassey, Senior Staff Counsel, in the Office of the Chief Counsel at (916) 657-2408 or Calnet 8-437-2408 if you would like further information regarding this matter.

Attachments (2)

cc: Pete Bontadelli Administrator Office of Oil Spill Prevention and Response Department of Fish and Game
1700 K Street, Suite 250 Sacramento, CA 95814

Barry R. Ogilby Carlsmith, Ball, Wichman, Murray, Case & Ichiki
555 South Flower Street, 25th Floor Los Angeles, CA 90071-2326

**MEMORANDUM OF UNDERSTANDING
RELATING TO
THE HANDLING AND TRANSPORT OF MATERIALS
USED OR RECOVERED DURING AN OIL SPILL
BETWEEN THE
DEPARTMENT OF FISH AND GAME'S
OFFICE OF OIL SPILL PREVENTION AND RESPONSE
AND
THE DEPARTMENT OF TOXIC SUBSTANCES CONTROL**

WHEREAS, The Administrator of the Office of Oil Spill Prevention and Response within the Department of Fish and Game (hereinafter referred to as OSPR) and the Director of the Department of Toxic Substances Control (hereinafter referred to as DTSC) are interested in developing a preapproved process for the handling and transport of materials used or recovered during an oil spill response, including materials that may be classified as hazardous waste; and

WHEREAS, Both the Administrator of OSPR and the Director of DTSC share the same goal of minimizing any unnecessary deleterious impacts to the environment, or to the public health and safety; and

WHEREAS, The Administrator of OSPR has the primary authority to direct prevention, removal, abatement, response, containment, and cleanup efforts with regard to all aspects of any oil spill in the marine waters of the State; and

WHEREAS, The Director of DTSC has the primary authority for regulating the handling, transport, recycling, treatment, and disposal of all hazardous waste within the State; and

WHEREAS, Both the Administrator of OSPR and the Director of DTSC are required under State law to establish a process for the handling and transport of materials used or recovered during an oil spill response.

NOW, THEREFORE, the Administrator of OSPR and the Director of DTSC (the Parties) have reached the following Memorandum of Understanding (MOU) and clarification of existing law concerning the handling and transport of materials used, collected, or recovered during an oil spill response.

I. Definitions

The Parties agree that for the purposes of this MOU the following definitions will apply:

a. Emergency Permit

"Emergency permit" means a permit issued by the DTSC in accordance with Title 22, California Code of Regulations, Section 66270.61.

b. Federal On Scene Coordinator

c.

"Federal On Scene Coordinator" means the federal designated representative from the U.S. Coast Guard or the U.S. Environmental Protection Agency who represents the federal government within the Unified Command.

c. Immediate Response

“Immediate response” means the time period when response activities are undertaken that are reasonably necessary to prevent, reduce, or mitigate damages to persons, property, or natural resources of this State due to a threatened or actual spill of oil and/or oily materials.

d. Incident action plan

“Incident action plan” means the document(s) that describe those response activities approved by the Incident Commander or Unified Command.

e. Incident Commander

“Incident Commander” means the state designated representative for coordinating response to oil spills. The Administrator of OSPR or his or her designee is the Incident Commander during a spill and represents the state within the Unified Command.

f. Oil and/or oily materials

“Oil and/or oily materials” means any substance, matter, or medium containing or permeated with any kind of petroleum, liquid hydrocarbons, or petroleum products or any fraction or residues therefrom, including, but not limited to, crude oil, bunker fuel, gasoline, diesel fuel, aviation fuel, oil sludge, oil refuse, oily water, oil mixed with waste, and liquid distillates from unprocessed natural gas.

g. Orphan spill

“Orphan spill” means a situation where a Responsible Party does not exist, is unknown, or the Responsible Party is unable or unwilling to provide adequate and timely cleanup and/or to pay for the damages resulting from the spill.

h. Response Activities

“Response activities” means those activities that render care, assistance, or advice in accordance with the National Contingency Plan (40 CFR 300 et seq.), the State Oil Spill Contingency Plan, or at the direction of the Incident Commander or Unified Command during an immediate response to a spill or threatened spill of oil and/or oily materials. Response activities are approved in the incident action plan and include for the purposes of this MOU, but are not limited to, separation, recovery, containment, transfer, or transport of oil and/or oily materials to temporary storage sites.

i. Response Area

“Response area” means the area where response activities are occurring or will be occurring as designated and approved by the Incident Commander or Unified Command within the incident action plan. Response area may include, but is not limited to, the location(s) of temporary storage sites and areas associated with a response vessels or other vehicle routes to such sites.

j. Response personnel

“Response personnel” are those individuals or entities performing response activities. Response personnel includes, but is not limited to, all employees, agents, designees, or subcontractors of the Responsible Party, including oil spill cleanup organizations as well as local, state or federal agency employees, volunteer workers, or individuals or entities acting under the direction of the Incident Commander or the Unified Command.

k. Responsible Party

For the purposes of this MOU, “Responsible Party” means any of the following:

- (1) The owner or transporter of oil and/or oily materials or a person or entity accepting responsibility for the oil and/or oily materials; or
- (2) The owner, operator, or lessee of, or person who chartered by demise, any vessel or marine facility; or
- (3) A person or entity who, as a shore-based representative of a vessel or facility owner or operator, has full written authority to implement an oil spill contingency plan or otherwise accepts responsibility for the vessel or marine facility.

To the extent permitted by law, oil spill response organizations are not considered a Responsible Party solely due to their performance of response activities authorized in this MOU.

l. Spill or discharge

“Spill” or “discharge” means any release of oil and/or oily materials into or that impacts state waters that is not authorized by any federal, state, or local government entity.

m. Temporary Storage Site

“Temporary storage site” means an area or facility approved by the Incident Commander or Unified Command for characterizing and temporarily storing recovered oil and/or oily materials used, collected, or recovered during an oil spill response. Such an area may include, but is not limited to, permitted or interim status hazardous waste storage facilities, other non-permitted facilities, vessels, barges, tanks, barrels, containers, storage piles, or other appropriate containment methods and locations that may be used to hold recovered oil and/or oily materials. Temporary storage sites need not be owned, operated, or leased by a Responsible Party.

n. Unified Command

“Unified Command” consists of the state Incident Commander, the Federal On Scene Coordinator and the Responsible Party. The Unified Command determines the procedures for directing personnel, facilities, equipment, and communications during the response, containment, and cleanup of an oil spill.

II. Implementation

The Parties agree that:

- a. The Director of DTSC will designate individual(s) (hereinafter DTSC representative(s)) in advance or when notified by OSPR, the Office of Emergency Services, or the U.S. Coast Guard that a threatened or actual spill or discharge of oil and/or oily materials has occurred who are authorized to implement and ensure compliance with all terms and conditions of this MOU.
- b. The DTSC representative(s) will immediately report to the Incident Commander or Unified Command for assignment where needed and represent the DTSC throughout the response, containment, and cleanup of the spill.
- c. The DTSC representative(s) will ensure that all appropriate federal, state, and local agencies are kept informed of potential or actual hazardous waste issues throughout the response and related disposal activities.
- d. The Administrator of OSPR agrees to take appropriate efforts to ensure that a Responsible Party reimburses DTSC for all reasonable and necessary response costs incurred and to fund the positions of all reasonably necessary DTSC personnel throughout the duration of an orphan spill.

III. Immediate Response Exemption

The Parties agree that:

- a. During an immediate response, all response activities conducted on water within the response area will be exempt from obtaining a hazardous waste facility permit pursuant to section 66270.1(c)(3)(A), Title 22, California Code of Regulations, Division 4.5, and 66263 (hazardous waste manifesting) for treatment or containment activities.
- b. Response personnel will use the generator identification number issued for emergency response actions. However, other than the Responsible Party, owners and operators of response equipment, including but not limited to, tanker vessels, barges, or other waterborne craft, vacuum trucks, or other vehicles performing response activities shall not be deemed hazardous waste generators for the purposes of this MOU and shall not require generator identification numbers.
- c. During an immediate response all oil and/or oily materials used, collected, or recovered within the response area will be allowed to be expeditiously removed, transferred, or transported to temporary storage sites without uniform hazardous waste manifests.
- d. The immediate response exemption created in Article III shall be in effect at all times, for a period of up to thirty (30) days, while oil and/or oily materials are being recovered, transported, or transferred to temporary storage sites for material characterization. Additional thirty (30) day extensions may be granted under appropriate circumstances.

IV. Temporary Storage Sites

The Parties agree that:

- a. As soon as practicable once an immediate response has commenced, the Incident Commander or Unified Command will designate or approve temporary storage sites for storing all oil and/or oily materials used, collected, or recovered during a spill response.
- b. The Incident Commander will notify DTSC of all designated or approved temporary storage sites, and, to the extent practicable and feasible, will work in conjunction with the DTSC representative(s) and other state and local agencies to avoid any unnecessary deleterious impacts to the environment or threats to the public health and safety when designating or approving temporary storage sites.
- c. The Incident Commander will ensure that DTSC representatives have full access to all temporary storage sites to perform all appropriate regulatory activities.
- d. Permitted or interim status hazardous waste facilities, or other authorized facilities will obtain an emergency permit from DTSC to modify or necessitate modifying any existing permits issued by DTSC for acting as a temporary storage site. The Responsible Party will be liable for all costs associated with the emergency permit.
- f. Oil and/or oily materials stored or otherwise contained at temporary storage sites may not be transferred, transported, treated, disposed, processed, used or re-used, or otherwise utilized until the Incident Commander or Unified Command authorizes such activities. Authorization will not be given until such materials have been characterized (as described in Article V.), and a volumetric determination of the amount of such materials recovered has been made or approved by the Incident Commander.

V. Material Characterization

The Parties agree that:

- a. Once the oil and/or oily materials have been contained at the temporary storage site, the Responsible Party, or, in the event of an orphan spill, the Incident Commander in conjunction with DTSC, must expeditiously determine:
 - (1) Those materials that are capable of being processed, used or re-used, or otherwise utilized as an ingredient in the manufacture of petroleum products or other products and therefore not a waste or hazardous waste; or
 - (2) Those materials that are waste but are nonhazardous waste; or
 - (3) Those materials that are hazardous waste.
- b. Materials capable of being processed, used or re-used, or otherwise utilized as an ingredient in the manufacture of petroleum products or other products will be expeditiously transported to any facility that is otherwise authorized during non-spills to perform such activities. Facilities performing such activities will obtain emergency permits from DTSC before processing, using or re-using, or utilizing such materials. The Responsible Party will be liable for all costs associated with the emergency permit.
- c. Recovered oil and/or oily materials deemed a waste by the Responsible Party, or by DTSC, must undergo chemical waste characterization as provided in Title 22, California Code of Regulations, sections 66264.13 and 66265.13, to determine whether the materials recovered are hazardous waste.

- d. Materials characterized as hazardous waste after undergoing characterization will be managed in accordance with all applicable statutes, regulations, or permits prior to and during transfer, or transport to a hazardous waste management facility.
- e. Notwithstanding V.(a)-(d) or any other provision of law, debris that is contaminated only with petroleum or any of its fractions is exempt from regulation under Chapter 6.5, of Division 20 of the Health and Safety Code if all of the following conditions are met:
 - (1) The debris consists exclusively of wood, paper, textile materials, concrete rubble, metallic objects, or other solid manufactured objects.
 - (2) The debris is not subject to regulation as a hazardous waste under the federal act.
 - (3) The debris does not contain any free liquids, as determined by the paint filter test specified in the regulations adopted by the department.
 - (4) The debris is disposed of in a composite lined portion of a waste management unit which is classified as either a Class I or Class II landfill in accordance with Article 3 (commencing with Section 2530) of Chapter 15 of Division 3 of Title 23 of the California Code of Regulations, the disposal is made in accordance with the applicable requirements of the California regional water quality control board and the California Integrated Waste Management Board, and, if the waste management unit is a Class II landfill, it is sited, designed, constructed, and operated in accordance with the minimum standards applicable on or after October 9, 1993, to new or expanded municipal solid waste landfills, which are contained in Part 258 (commencing with Section 258.1) of Subchapter I of Chapter 1 of Title 40 of the Code of Federal Regulations, as those regulations read on January 1, 1996.

VI. Emergency Permit
The Parties agree that:

- a. Once oil and/or oily materials have been deemed hazardous waste at the temporary storage site(s), the DTSC representative will expeditiously determine if the storage of such materials creates an imminent and substantial endangerment to human health or the environment.
- b. If such determination is made, the DTSC representative will immediately issue an emergency permit to the Responsible Party, or to the Incident Commander in the event of an orphan spill, for the temporary storage site(s).
- c. The emergency permit will thereafter be valid throughout the duration of the response activities but in no case in excess of ninety (90) days unless extended in writing by DTSC pursuant to Title 22, California Code of Regulations, Section 66270.61.
- d. The emergency permit shall allow all response personnel to expeditiously perform all other response activities (within the scope of DTSC's authority) that are reasonably necessary to prevent, reduce, or mitigate damages to persons, property, or natural resources of this State including transfer, treatment, storage, resource recovery, or disposal of materials used, collected, or recovered during the oil spill response.

VII. Miscellaneous

The Parties agree that:

- a. The terms of this MOU may be changed at any time by the mutual consent of both Parties by a written, signed amendment hereto.
- b. In the event that individual and severable portions of this MOU are found to be in conflict with either State or Federal law, regulations or policies, and, therefore, of no effect, the MOU will remain in effect without those provisions unless either party notifies the other in writing that the entire MOU is terminated.
- c. Any action to modify, amend, or terminate this MOU may only be taken by the Administrator of OSPR and the Director of DTSC, or persons to whom this authority is specifically delegated by them.

FOR THE OFFICE OF OIL SPILL
PREVENTION AND RESPONSE:

Pete Bontadelli
Administrator

FOR THE DEPARTMENT OF
TOXIC SUBSTANCES CONTROL:

Jesse Huff
Director

FOR THE DEPARTMENT OF FISH
AND GAME:

Jacqueline E. Schafer
Director

9600 Conversions

[Refer to Appendix XXXI of the Region 9 Contingency Plan](#)

9700 Response References List

Currently under development in Section 4015.01 of the Region 9 Contingency Plan

9710 Relevant Statute/Regulations/Authorities List

[Refer to Section 1002 of the Region 9 Contingency Plan](#)

9720 Relevant Instructions/Guidelines/Standard Procedures and Practices

9720.1 NRDA Procedures

Introduction

The overall goals of the natural resource damage assessment (NRDA) process are to restore the injured natural resources to pre-spill conditions and to obtain compensation for all documented losses and is a separate process from response. In general, this process may require several phases to complete, including the individual phases of documenting injuries, assessing damages, settling claims, and undertaking restoration programs. This document addresses the NRDA process only during the initial stages while response efforts are underway. This document attempts to describe the NRDA process, identify the principle participants in NRDA activities, and clarify the relationship of NRDA within the framework of the Incident Command System (ICS). NRDA is separate from the response; therefore it fits in under liaison. This information provided here is to allow an RP to understand the NRDA process. Additional information is provided concerning funding for NRDA activities and the requirements for specific federal, state, and local permits necessary to collect information for assessments of natural resource damages.

It is highly desirable for natural resource trustees to coordinate their NRDA activities and to consult with local governments and interest groups from the affected area to produce a single NRDA for all injuries to public trust resources. The trustees are encouraged to coordinate these activities with the efforts of a cooperative responsible party (RP) to the extent that trustee responsibilities are not compromised.

Background And Structure

Significant oil spill incidents initially lead to two primary actions: a response to contain and cleanup the spilled oil, and an assessment of the injuries to natural resources caused by the pollutant. In 1990, Congress enacted the Oil Pollution Act (OPA 90; 33 U.S.C. 2701 et. seq.). OPA 90 authorizes Federal resource trustees (Department of Agriculture, Department of Commerce, Department of Defense, Department of Energy, Department of the Interior), State resource trustees (designated by the governor of each state), federally-recognized Indian tribes, and foreign trustees to seek compensation for injuries to natural resources caused by the discharge of oil. For purposes of this document, these groups are referred to as either “trustees” or “trustee agencies”. In California, the Governor has designated the Secretary of the Resources Agency and the Secretary of the California Environmental Protection Agency as the State Trustees for natural resources within their purview. The Lead State Trustee generally is selected based upon the types of natural resources affected by the spill.

Damage assessments for natural resources shall be coordinated by representatives from each of the trustee agencies with affected resources. These trustee agencies typically work as a team to develop a single approach to the assessment process. The “NRDA Team” consults with members of government and interest groups from the affected area to address local concerns. Cooperative RP(s) may be invited to participate with the NRDA Team activities to develop one unified NRDA plan for public trust resources. A cooperative damage assessment could reduce costs by eliminating parallel assessments by the trustees and the RP. However, due to the statutory responsibilities, the trustees must maintain management and oversight of any cooperative damage assessment.

Assessment Procedures

The assessment procedures set forth in the DOI rules are not mandatory. However, they must be used by trustees to obtain a rebuttable presumption that a specific assessment of damages is correct. The DOI rules set out two types of assessment procedures. The “Type A” procedures uses a computer model to calculate damages and is a simplified assessment process. The “Type B” procedures involve more comprehensive assessment activities but, may be tailored for individual cases.

Five steps are described in the DOI rules for determining and quantifying injury to resources and assessing monetary damages. The steps include: (1) conducting an initial preassessment; (2) conducting a preassessment screen; (3) preparing an assessment plan; (4) conducting the assessment following either the “Type A” or “Type B” rule; and, (5) preparing a post-assessment report. Although the regulations provide the option for the trustees to use either “Type A” or “Type B” procedures in a given case, both may be employed in practice as long as there is no double recovery of damages. The speed and simplicity of the “Type A” procedures may prove useful for certain spills or types of injury, whereas the “Type B” procedures may be used if a full assessment is warranted.

NOAA has identified three phases to a damage assessment: (1) Preassessment; (2) Restoration Planning; and, (3) Restoration Implementation. If injuries to natural resources or the services provided by natural resources are expected to continue following response actions, and feasible restoration alternatives exist to address those injuries, then trustees may proceed beyond the Preassessment phase to Restoration Planning and Implementation.

Injuries and Lost Services

Initial steps in the NRDA process require documentation of a pathway for the spilled oil, demonstration of oil exposure (direct and indirect) with specific resources along the pathway, and quantification of the injuries caused by the spilled oil. Natural resources and/or the services provided by such resources may be injured or disrupted through direct or indirect exposure to released substances.

The methods used to assess the injuries arise largely from scientific practices and best professional judgement. The DOI rules and NOAA rule provide guidance on specific types of biological injuries (e.g., death, physiological malfunctions such as decreased reproductive capacity) that may be used to claim damages. The scope of possible injuries extends beyond impacts to single organisms and may include effects on populations, habitats, and ecosystems.

“Services” include physical and biological functions provided by the natural resources to the ecosystem as well as other functions related to human use of the resources. Production of food, protection from predators, maintenance of community diversity, and provision of habitats are examples of some services provided to the ecosystem or its constituents. Examples of services provided to humans by natural resources include recreational opportunities such as fishing, wildlife viewing and beach activities. Other services provided by resources to humans are often less visible and can relate to the knowledge that a resource exists and is healthy or will continue to exist for the benefit of future generations.

Preliminary Damage Estimates

Expected damages should be estimated as soon as possible to determine the potential scope of the case and the prudence of undertaking certain types of studies. Preliminary damage estimates should include: (1) the reasonable costs of injury assessment, (2) the cost of restoring, rehabilitating, replacing or acquiring the equivalent of the injured resources; and, (3) the value of interim losses including both direct use (e.g., recreational) and passive use (e.g., existence value) of resources pending restoration or natural recovery.

NRDA Process

Successful pursuit of NRDA actions, either by the trustees alone or in cooperation with the RP(s), is a complex process comprising numerous tasks that generally involve the interaction of scientists, economists, lawyers, and administrators. The DOI rules and NOAA rule reduce some of the complexity by establishing an assessment process and providing a mechanism for determining the merits of going forth with the assessment and claim. The process provides a record of the trustees’ decisions.

Other advantages to following the federal regulatory assessment processes may warrant use of the procedures. Results obtained by following the DOI and NOAA rules are presumed correct. The rebuttable presumption shifts the burden of proof to the party challenging the correctness of those results. Additionally, these rules provide national standards on injury measurement, describe methods for quantifying natural resource injuries into monetary values, and assist trustees in planning restoration of impacted resources.

NRDA and the ICS

The Incident Command System (ICS) is an organizational framework designed to efficiently and effectively manage personnel and resources during emergency incidents. The system is designed to be adaptable to any size event, and can be changed in structure to conform to the needs of the response. One objective of the ICS is to reduce or eliminate the duplication of efforts by the numerous response agencies while attempting to control or contain the spill and mitigate possible impacts of the spilled oil. A small group consisting of the Federal On-Scene Coordinator (FOSC), the State Incident Commander (State IC), and a representative of the RP form the Unified Command (UC), coordinates and directs the actions of the response.

Concerns of the affected local governments related to spill response or cleanup are generally presented to the UC through a Multi-Agency Coordination (MAC) group representative. The local government claims for spill damages associated with services provided by natural resources should be coordinated with the Trustee NRDA Team to avoid overlap within assessments. For additional details on the ICS see section 1000.

Assessment of injuries and damages resulting from spilled oil need to begin as soon as possible following the initial release of the pollutant. This necessitates that NRDA activities be conducted simultaneously with response efforts and coordinated through the UC. Portions of the NRDA process should be integrated into the ICS to improve communication, expedite both response and NRDA activities, and make efficient use of personnel and equipment. To avoid potential conflicts in duties, it is recommended that members of the NRDA Team not have responsibilities for the spill cleanup or general response activities.

The primary role of the NRDA Team is to document a pathway for the spilled oil, measure levels of injuries resulting from the spill, and determine damages. The UC, in contrast to the NRDA Team, focuses primarily on response, cleanup, and minimizing impacts of the oil spill. Although the UC and NRDA Team often have different responsibilities and needs, some of their activities overlap and require coordination. Examples of activities to be coordinated immediately following a spill include collecting samples (e.g., access to restricted sites, sampling prior to cleanup), gathering information pertinent to measuring actual or potential adverse changes to natural resources, using equipment (boats, helicopters, etc.), communications, surveying spill sites, identification of protective measures and potential need for emergency restoration.

Uninterrupted communication between the UC and the NRDA Team is essential to ensure that needs and efforts of the NRDA Team are not in conflict with response strategies and activities selected by the UC. Information concerning, for example, the spill trajectory forecasts, cleanup strategies, and beach and port closures should be made available to the NRDA Team to assist sample and data collection in a timely fashion. Conversely, information concerning potential injuries to natural resources caused by oiling or response techniques should be made available to the Planning Section before implementation of cleanup responses by the Operations Section.

It is important to note that the RP is part of the UC but may not necessarily be part of the trustees' coordinated NRDA activities. For this reason, the NRDA Team must remain separate from the ICS to ensure that statutory responsibilities of the trustees are not compromised. The trustees retain the option of inviting the RP to participate in all or part of the damage assessment process. Some NRDA activities, however, are best coordinated through the UC. **The NRDA Team will provide a Representative(s) to the Liaison Officer of the ICS to present the needs of the NRDA Team and other response information to the incident command.** The NRDA Representative(s) will also act as historian or recorder of information critical for an accurate assessment of spill damages and will attend appropriate incident command meetings to secure knowledge of the up-to-date response activities.

Notification Procedure for Initiating NRDA

In the event of a spill, each trustee is responsible for notifying its own members of the NRDA Team. Individual federal, state, and local agencies may be notified through various channels depending on the size and location of the spill. In all incidents that might require NRDA action, the Office of Spill Prevention and Response (OSPR) of the California Department of Fish and Game (CDF&G) will attempt to notify representatives from each of the trustee agencies expected to participate in the NRDA process.

Identification of Lead Administrative Trustee

Executive Order 12777 (October 22, 1991) requires the federal natural resource trustees to select a representative as the federal lead administrative trustee (LAT). In general, the LAT serves as the federal contact for all aspects related to damage assessment, resource restoration, and federal funding for NRDA activities. Depending on the resources affected and other relevant factors, it might be appropriate for most administrative duties to be undertaken by a lead trustee from a non-federal agency. In such cases, a federal LAT would still be selected to work with the representatives of the Oil Spill Liability Trust Fund to secure federal funds to initiate the damage assessment. All other administrative duties regarding damage assessment activities would be coordinated by the non-federal lead trustee. This lead trustee or trustee agency shall be selected by consensus of all participating trustees. The trustees will notify the Coast Guard of the federal LAT selection and, when applicable, non-federal lead trustee as soon as possible after an oil spill.

The trustees intend to execute a general Memorandum of Agreement (MOA) to coordinate their damage assessment and restoration activities. Among other things, the MOA will identify trustees, establish criteria for selecting the LAT, and provide procedures for decision making between the trustees signing the agreement.

9720.2 Funding Issues

Oil Spill Liability Trust Fund (OPA Fund)

The federal LAT will contact the OSC or his/her representative to secure money to initiate the assessment of natural resource damages following an oil spill. The LAT will provide an outline jointly agreed upon by the participating trustees describing funding needs and how such funds will be allocated among the trustees. Each participating trustee will provide documentation of all expenditures, costs, and activities. The LAT is responsible for coordinating the submission of all such documentation to the representatives of the OSTLF. Please see the NPFC users guide to see what can be funded from the OSTLF for NRDA.

California Oil Spill Response Trust Fund

If the federal funds are not available, or will not be available in an adequate period of time, and an RP does not exist or is unable or unwilling to provide adequate and timely payment for cleanup and damage assessment activities, the State Administrator of OSPR may access the California Oil Spill Response Trust Fund (COSRTF). Money from the COSRTF may be used to cover State damage assessment costs.

Contacts With Responsible Party(ies)

The trustees will need early access to representatives of the RP(s) to determine the availability of funding, personnel, and equipment for damage assessment activities. The federal LAT or non-federal lead trustee will first notify the appropriate representative of the USCG or UC and request a meeting between the trustees and the RP's representative. Should the USCG or UC fail to arrange a timely meeting, the trustees will establish contact directly with the RP's representative.

9720.3 Public Affairs Procedures

Check-list for Public Affairs Response to Pollution Incidents

1. Where a potential risk to the health & safety of local communities exists, consider coordinating an **EDIS** broadcast through the local Office of Emergency Services (OES).
2. The Federal On-Scene Commander (FOSC) designates an incident **Lead Information Officer (IO)** — generally a Public Affairs Officer (PAO) from either the Coast Guard or DFG-OSPR, experienced in California spill response. Ensure that all PAOs know who the IO is, and understand that they report to him or her. The IO reports directly to the three Unified Commanders.
3. Complete a basic fact sheet and prepare a 30-second **media statement** (about 150 words, maximum).
4. Establish **Joint Information Center (JIC)** if the size or impact of the incident generates enough media or public interest in the spill and response. (Also see Section **2330** for additional JIC information.)
5. Contact District Eleven and DFG-OSPR at outset of any medium-to-large spill to arrange for **PA back-up**. (See Section **2330** for contacts and phone numbers).

6. Establish **phone bank** for answering media calls (on large spills, consider staffing on 24-hour basis during initial crisis), and deploy adequate PA staff to answer all incoming phones.
7. Have a minimum of four **phone lines** available for public affairs use: Two each, incoming (published) and outgoing (unpublished) phone and FAX.
8. Schedule a **media availability with the UC** at least daily when media interest is great. Preference is immediately following UCS operations meeting. This allows the three key parties (FOSC, SOSC & RP) to attend and field questions.
9. Contact the Coast Guard's National Strike Force Coordination Center (**NSFCC**), Public Information Assistance Team (**PIAT**) to alert for back-up, in case of any potential major incident. Note: FOSC may request PIAT at any time, regardless of spill size. (See Section **5612.3** for information and phone contact for PIAT)
10. In major spills, designate a **Protocol Officer** to handle VIP visitors. Do not, under any circumstances, assign this function to the Information Officer or JIC staff as a collateral responsibility.

Suggested Equipment Needs for JIC/Public Affairs:

1. Minivans (six passenger or greater) and a fuel-purchase card
2. FAX machine, scanner
3. At least four phone lines with voicemail capability
4. Internet access or aircards (one for each person in the JIC)
5. Office supplies (paper, pens, file folders, tape, paper clips, push-pins, easels, felt pens, etc.)
6. Desks, chairs, file boxes, erasable white boards, pens, & erasers, wastebaskets
7. Cellular phones, batteries, & charging units
8. VHF-FM radios (at least one)
9. Scanners for VHF-FM (to monitor response activities)
10. Printers, ink cartridges and paper
11. Photocopiers and paper
12. Televisions/DVD player
13. Podium w/PA system (for news conferences)
14. Charts, maps, and a way to display them (easels, tape to walls, magnets, etc.)
15. Bulletin boards / Erasable boards and supplies
16. Cameras and video cameras
17. Pain relievers (aspirin, acetaminophen, and ibuprophen)
18. Bottled water, coffee, juices, soft drinks (caffeine)

19. DVD player and monitor on tall, movable stand, for use in Press Room (or news conferences)
20. Security (for JIC when unstaffed, and for news conferences)
21. Paper towels, facial tissues (Kleenex)

Public Affairs Section Staffing

In accordance with the Incident Management Handbook (IMH) ICS-OS-420-1, there will be one **Lead Information Officer (IO)**, assigned from either the USCG or OSPR. The IO heads the entire public affairs effort, and is responsible for developing and releasing information about the incident to the news media, to incident personnel, and to other appropriate agencies and organizations. S/he has direct contact with the Unified Command (UC), attends UC meetings, and informs the UC of the news media's focus and areas of particular interest. S/he answers directly to the State and Federal On-Scene Commanders, and ensures that information flows in both directions between the UC, PA staff, and media/public. S/he supervises the Deputy Information Officer, Joint Information Center (JIC) Manager, and Community Relations Officer.

Only one Information Officer will be assigned for each incident, including incidents operating under Unified Command (UC) and multi-jurisdictional incidents. The IO may have as many assistants, responsible for specific public affairs tasks, as necessary. The assistants may also represent assisting agencies or jurisdictions. The assistants will fill the following positions within a JIC, under the direction of the lead IO. The IO should make these assignments in consultation with ICS, based on the expertise of each assistant. All assistant positions may be filled by qualified PA personnel from the USCG, OSPR, RP, or other responding organizations, and no single agency should dominate the lead positions.

1. **Deputy Information Officer** — Assists the IO directly, and serves as facilitator between the IO and the JIC Manager, Media Relations Supervisor, and others as needed. Is responsible for internal information flow from JIC to the response community (ICS responders & “home office” staff).
2. **JIC Manager**— This should be an experienced, well-organized PA specialist with working knowledge of oil spill response issues, ICS, basic supervision, and, if possible, the local media. The JIC Manager is responsible for managing the JIC, under the direct guidance of the lead IO. The JIC Manager will:
 - a. Determine staffing needs for the JIC. Assess the experience, skills, capabilities, and interests of available PA staff, and match staff with appropriate positions within the JIC (telephones, information coordinators, media relations, writing/production, support, etc.);
 - b. Review information supplied by information coordinators and determine appropriate method for dissemination (to writers/production for news releases, fact sheets & updates, copying and writing on status board for JIC staff, etc.);
 - c. Elevate sensitive or unresolved issues to the Lead IO;
 - d. Ensure news releases, fact sheets, and media advisories are distributed to JIC staff, Command staff, on- and off-site news media, and other interested parties;
 - e. Provide orientation for newly-arriving or assigned staff (this task may be delegated to the Assistant JIC Manager or other staff as appropriate).

3. **Assistant JIC Manager** — Reports to JIC Chief and carries out assignments as given. Should be from a different organization than Chief. Supervises media relations, production and support groups, and must be able to carry out all the responsibilities of the JIC Chief when necessary. May be called on to be JIC Manager during night shifts.

4. **Information Gatherers** — Report to the JIC Manager and gather information about the spill response effort directly from Operations, Planning, Logistics, and Finance sections. Information gatherers will work closely with the appropriate section supervisor and/or designated public information contact. Information gathered is provided to the JIC Manager immediately, for dissemination to the media, public, and entire response community. Information gatherers are assigned to Operations (on- and off-shore, as needed), Planning/Environmental (wildlife, habitat, NRDA), Planning/Situation, Logistics, and Finance, and will use status sheets to help determine what information and activities should be recorded. Specific information to be collected by Information Gatherers includes the following:

a. Off-Shore Operations —

Information on the vessel(s) involved in the incident (ie: name, ownership, registry, destination) Size and type (single hull, double hull, freighter, tanker, barge, yacht.)

Cargo and fuel type

Extent of damage to vessel(s), and (if known) cause of damage

Information on crew status (injuries, missing) and search & rescue operations

Size (area covered) and volume of spill

Information on the spilled material

Safety restrictions or advisories (Notice to Mariners, closed air space, etc.)

Number & activities of oil skimmers and other on-water response operations (amount of boom deployed & location, types of equipment, names of contractors, etc.).

Amount of spilled material recovered

Stabilization, salvage, and other activities directed at the vessel(s) involved in the incident.

b. On-Shore Operations —

Locations of equipment and staging areas

Number and activities of shoreline clean-up crews

Amount of oil and oiled debris recovered

Waste storage and disposal activities

Any special provisions for local residents (medical monitoring, decontamination stations, etc.)

c. Environmental —

Number, status and description of oiled wildlife (species, # captured, collected dead, estimated oiled)

Status and description of oil slick (trajectories, from NOAA)

Environmentally sensitive areas impacted or threatened by spill

Protective actions that will be taken in sensitive areas

Activities taking place at wildlife care centers and OSPR vet van

Volunteer activities (if any) and desirability of convergent volunteers (give 800 phone #)

d. Planning-Logistics-Finance —

Weather and tides

Incident Action Plan (overall response objectives)

Noteworthy logistical activities (equipment from out-of-state, etc.)

Claims processing information (telephone number for 3rd party claims against spiller)

Total number of people involved in response effort (and organizational breakdowns)

5. **Media Relations** — Positions in this group are filled by experienced PA staff that have media experience and local knowledge (particularly geographical features), if possible. The media relations group, headed by a **Media Relations Supervisor (MRS)**, answers news media questions, sets up facilities for news conferences, and reports to the Assistant JIC Manager. The MRS ensures that all media relations staff have the most current information available on the spill response effort.

Media Phone Staff must include at least one representative each from the USCG, OSPR, and RP. Other affected, local governments and organizations may also provide staff. Typically this might include PAs from the National Park Service or State Dept. Of Parks and Recreation (closed beaches or parks), impacted city or county, NOAA, etc. Phone staff will answer inquiries from the news media, direct calls to appropriate staff when an “agency” or “RP” response is warranted, and provide the MRS with questions and “rumors” that need to be checked-out. There must be enough phone staff on duty to answer all phone lines in the JIC.

On-Site Media Staff will monitor news coverage and:

- a. Assist reporters at command post or spill site;
- b. Work with MRS to locate appropriate staff for interviews;
- c. Escort reporters and photographers through command post and/or spill site;
- d. Set-up facility for news conferences and facilitate pool coverage when necessary;
- e. Provide directions to field locations as appropriate;
- f. In absence of clerical support staff, do clerical support tasks, as needed.

6. **Information Products Staff** consists of writers and a graphic designer/artist, and reports to the Assistant JIC Manager. The Production staff prepares news releases, updates, fact sheets, media advisories, maps, and other graphics materials for the news media and public. The **Production Supervisor** ensures written and graphics materials are produced as needed for public dissemination, news conferences, and public meetings. **Writers** must have solid journalistic abilities, know AP Style, and be proficient with computers and word processing programs (ie: WordPerfect and/or MS Word). Writers prepare materials as directed by the Production Group Supervisor or JIC Manager. The **Graphic Designer** prepares maps, status boards, and other graphic materials for use in news conferences, public meetings, and for dissemination through the media.

7. **JIC Support Staff** are PAs or knowledgeable clerical support personnel with above-average communication skills, and report to the JIC Deputy Chief. The Jic Support staff will:

- a. Make copies of news releases, fact sheets, maps, advisories, etc.;
- b. Disseminate materials as directed to internal OSCs, Operations, Planning, Logistics, Finance sections, Liaison & Safety Officers) and external recipients (media and off-site agency/company representatives);
- c. Maintain status boards (update hourly) and map of spill response actions (update hourly);
- d. Answer phones & take messages, ensure the JIC has necessary office supplies, perform other support duties as required by the JIC Deputy Chief.

Note: Two staff groups that are sometimes associated with Public Affairs — Community Relations and Government Relations — are handled in California by the **Liaison Officers (LO)**, who are part of the Unified Command Staff. The lead IO and LO communicate frequently, sharing information regarding media and VIP tours of the spill site, most frequently-asked questions, and information updates from areas within the response organization. Efforts should be made to keep VIP and media tours separate, so officials aren't tempted to use the occasion to "grandstand," and reporters aren't tempted to use the occasion to interrogate officials, or interview them regarding unrelated issues. We want to keep everyone on-track. Under no circumstances should VIP/protocol or community relations be a collateral duty of the media relations staff, during a major incident.

Logistical Concerns For News Conferences

Pollution incidents that generate significant media interest require news conferences, at least in the first few days of emergency response. These media gatherings provide an opportunity for the three Incident Commanders (FOSC, SOSC, & RP) to tell the media what has happened and what they're doing about it. It also gives reporters a chance to photograph and ask questions of senior response officials.

If the incident is large enough for the JIC to have a Media Relations Supervisor (MRS), s/he is responsible for scheduling news conferences, managing the “press room” or conference site, advising the media in advance of upcoming news conferences, and ensuring that news releases, updated fact sheets, or press packets, podium & PA system (if needed), and visual aids (large charts, maps, diagrams) are in place before news conferences begin. In absence of a MRS, the lead Information Officer or a PAO s/he designates will be responsible for media relations activities.

News conferences should, ideally, be held in a dedicated “press room,” preferably in the same building as the command post, but completely separated from the Unified Command’s room or area where operations and planning staff are working. (The JIC should be between the press room and UC’s meeting room.) Ideally, it would be near the entrance to the building and have entries from both sides of the room. Such a dedicated room allows the MRS to leave charts, maps, and diagrams posted for reporters and photographers to see, throughout the response phase. These must be updated, as often as new information becomes available, and would typically include enlarged aerial photos, spill trajectories, NOAA-generated displays, wildlife injury/mortality counts, and maps indicating the locations of oil, boom, skimming operations, closed beaches, and environmentally-sensitive areas (Threatened & Endangered Species’ habitats).

If a room at the command post is not available, news conferences could also be conducted next to a mobile command post, such as the Pacific Strike Force trailer. The outer walls of the trailer can be posted with the maps, charts, etc. A major drawback to outdoor news conferences is a lack of acoustics. It is more difficult to hear a speaker outside, especially if there is much wind or any ambient sound (such as traffic, surf, clean-up equipment, etc.). Even a slight breeze will cause papers to blow away, and wind can make a distracting noise when it blows across a microphone. News conferences held at a spill site must be carefully controlled, to mitigate safety hazards and prevent any interference with clean-up operations.

Both print and TV photographers will want access to the spill site. California Penal Code Title 11, Section 409.5(d) exempts “duly authorized representatives of any news service, newspaper, or radio or television station or network from entering the areas closed” to the public by law enforcement, because of any calamity or disaster. Reporters may not interfere, but they may observe and photograph an incident site. The UC may require media to check-in and -out, and provide proof that they represent legitimate media outlets. A business card that matches some photo I.D., or letter of introduction on company letterhead will suffice, for those who lack official CHP press credentials. They are responsible for their own safety. (Exceptions to the media exemption from PC 409.5 are crime scenes and air crashes, where an investigation is necessary.)

Direct access to private property such as facilities, vessels, or barges will remain under the control of the owner. If possible, a Coast Guard vessel should be made available for media tours of the affected area from the water-side. When media interest exceeds the capacity of the vessel, it will be necessary to form a press pool. The selection of participants is best left to members of the media, but generally includes equal representation from print, TV, Radio, and “wire” service (AP, UPI, et al.). News organizations may also obtain their own vessel, plane, or helicopter for surveillance. Unless granted specific access by appropriate authority (FOSC), they will continue to be governed by any security or safety zones around the site.

The lead Information Officer is responsible for briefing the three Incident Commanders (ICS) in advance, advising them of the subjects in which media seem most interested that day, and facilitating the news conference. (S/he may delegate the latter task.) One successful format has been this:

1. Lead IO welcomes media, introduces self and ICs (who should be seated at a front table, if possible), then describes the format.
2. S/he explains that each IC will make a statement regarding his/her organization's area of responsibility, then answer questions from reporters.
3. After all three ICs have made their statements, the IO will request that reporters who have questions raise their hands, and when s/he recognizes them, identify themselves and their organization, before asking their questions. S/he will have assigned a member of the Media staff to record the names and organizations of each reporter, for the record.
4. If a time limit has been established prior to the news conference, the IO should say so, while describing the format. When the allotted time has nearly passed, the IO should tell the reporters (ie: "We only have a few minutes before the Incident Commanders need to get back to the spill response..."). At the end of the available time, the IO wraps it up, thanks the reporters for coming, and points out Media Staff who can answer additional questions. A uniformed USCG or OSPR law enforcement officer will escort the ICs from the press room or site.

The lead IO or his/her designee should request security at news conferences, escalating the degree if there is any indication of possible demonstrations or "gate-crashing" by people outside the legitimate media.

Internal Information

Purpose

Informing the members of the response community of the status of the response is vital, if consistent and accurate information is to be conveyed to all interested parties. Likewise, the UCs need to know what subjects are of greatest interest to the media and community. Internal information is the process of informing our own people of the status of our activities, and of public interest in the incident.

Discussion

At a minimum, all personnel assigned to response duties should be provided with access to the daily fact sheet(s) prepared by the media relations supervisor. Conversely, all PAs need frequent updates on the response activities, wildlife casualty counts, etc. This will help ensure a consistent and accurate flow of information. The Deputy Information Officer shall be responsible for internal information dissemination.

Action

1. Distributing copies of the fact sheets and news releases to the cooperating agencies and their employees is a function of the internal information staff. During clean-up operations of a lengthy duration, consideration may be given to a computer-generated or hard copy publication, published at regular intervals.
2. To facilitate the flow of information and ensure that the information given to the media by JIC staff is the most current available, the Support unit of the Logistics section will provide the JIC with at least one "runner." The runner(s) will gather updated information from other units (Situation, Wildlife, Ops, Planning) for use by the JIC writers, and take updated fact sheets and news releases to each section or branch in and near the Command Post.

Photo Documentation

Purpose

Photo documentation, both still and video, has a three-fold purpose: (1) Additional resource material for news media outlets, (2) briefing materials for town meetings and protocol-sanctioned visits, and (3) historical documentation. It is not the intention of establishing this unit to provide documentation for a legal action against the responsible party or spiller. Separate arrangements must be made by legal entities to provide this function for litigation.

Discussion

As a unit reporting directly to the Deputy Information Officer, the needs of the Unified Command are prioritized and assigned by this individual. When the news media cannot visit locations due to safety concerns, it is the responsibility of the photo documentation unit to provide this information.

Action

Resources available to fill this requirement begin with the three lead agencies of USCG, OSPR, and the RP. Access and assistance from the DOD's Combat Camera should be solicited by the FOSC by message traffic, early in the clean-up effort.

1. One person should be designated Chief Photographer for each incident. Depending on the size and complexity of the incident, s/he may request assistance. If additional photographers (still and/or video) are employed, consideration should be given to balancing the organizations represented (ie: USCG, OSPR, and RP). The resulting photographic record should represent as many areas of response as possible, and all response organizations (not just the photographer's own organization).

Administration

Purpose

Provide administrative support to the various branches of the public affairs effort. This includes the JIC, Community Relations, and Photo Documentation units. Record-keeping, purchasing, and logistical support is provided by the Support branch of the Logistics section.

Action

Support staff report directly to the Deputy IO and are assigned tasking, according to the needs of the Public Affairs branches.

Staffing

Immediate staffing (first 48 hours) should consist of at least one (1) Yeoman and one (1) Storekeeper with District, Reserve, and Auxiliary (See Section 5612 for CG Personnel Resources) augmentation following for the longer duration. Support staff may also be provided by the DFG/OSPR, the RP, and volunteers.

Community Relations

Background

Providing information directly to members of the impacted community, free of the filtering and potentially distorting effect of the media, is critical to public understanding of the incident response. Community relations may include scheduling of public meetings, preparing speeches and coordinating public activities with the Liaison Officer and local government MAC representative. If a spill's impact justifies a Community Relations branch, it should be within the Public Affairs section.

Discussion

In order to ensure that important constituencies are not overlooked or slighted during a major response, it is important that a **Community Relations Officer (CRO)** and necessary support staff be assigned within the public affairs branch. Under no circumstances should community relations be a collateral duty of the media relations staff, during a major incident. A local government official should be considered for the position. Additional community relations officers should be sought from the RRT and regional EPA office, to provide expertise to this important aspect of the public affairs program.

Action

Important considerations for establishing a separate Community Relations branch include public health & safety, damage claims, and transportation disruptions. The media may not provide detailed information to their audiences on issues that affect smaller groups of individuals. It is incumbent on community relations staff to provide answers to the impacted communities.

A well-run community relations program is a two-way street in a successful public affairs program. Authoritative answers to important individual questions are given and the UC gains a “grass-roots” feel for the concerns of the individuals directly impacted by the spill. Those concerns can then be addressed by the Command Staff to mitigate problems before the problems begin to drive the clean-up effort.

1. Public Health and Safety

The primary, initial concern of the community relations staff should be addressing the public health & safety issues. When warranted, an EDIS alert should be issued, outlining the specific health & safety concerns.

2. Phone Banks

Consideration should be given to establishing an “800” telephone bank for general public inquiries, which should be answered by community relations staff (**not** the media relations staff). Information about public health & safety, transportation disruptions, third-party claims, etc., would be disseminated by a team of operators separate from media phone staff. Ideal staffing would include representatives from Federal, State, and local governments, and community affairs personnel from the responsible party. This conduit would serve as rumor control and provide the UCs with the current concerns of local citizens. Spokespersons should use the “Rumor Inquiry” form to track these.

The OSPR has an “800” number for the OSPR Volunteer Coordinator (VC), in the Planning Section’s Resources unit (**800-228-4544**). It has voice mail, for times the VC is not available.

3. Town Meetings

Local community meetings should be considered by the UC when communities suffer severe environmental, recreational, economic, or cultural impact. In extremely large communities, arrangements should be made for teleconference sites in addition to the “live” site. The CRO should arrange town meetings with the Liaison Officers, in consultation with the UC.

4. Claims

Questions about damage to private property, loss of income, and disruption of transportation become real concerns in a major oil spill. Information directing individual recourse must be addressed early in the clean-up process. The Responsible Party will take the lead on addressing these issues and provide the Community Relations branch with information that alleviates and mitigates these real concerns. It is imperative that the JIC staff (all PAs) know the “claims phone” number, to give media and other callers who request information.

9720.4 GRA/Site Strategies

Due to the great length of the Site Strategies for this planning area, strategies are bound in [Section 9800 in a separate cover as Volume II of this Area contingency Plan.](#)

9730 Geographic Response Plans - [Section 9800 includes all the site protection strategies.](#)

9730.1 Fish and Wildlife Response Plans

[California Wildlife Response Plan is provided in full Appendix XXII of the RCP.](#)

California's Lempert-Keene-Seastrand Oil Spill Prevention and Response Act of 1990, Senate Bill (SB) 2040, parallels some provisions of OPA-90 in requiring the Administrator of the California Department of Fish and Game (DFG), Office of Oil Spill Prevention and Response (OSPR) to develop contingency plans for the protection of fish and wildlife, assess damages to natural resources, establish rescue and rehabilitation stations for marine wildlife, and require restoration plans for wildlife habitat following spills. See the California Wildlife Response Plan for more details.

9740 Technical Reference

Refer to [Section 9890](#), and/or the [Region 9 Contingency Plan](#).

9800 Volume II: [Sensitive Sites](#) and Other Resources at Risk

A catalog of the specific details of Resources at Risk for each ACP AOR and details about response and protection~~on~~.

9900 Reserved for Area/District