



State of California – Natural Resources Agency  
DEPARTMENT OF FISH AND WILDLIFE  
Division of Ecosystem Conservation  
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EDMUND G. BROWN JR., Governor  
CHARLTON H. BONHAM, Director



October 13, 2014

Susan Britting, Ph.D., Member  
Richard Wade, Member  
Michael Miles, Member  
Forest Practice Committee  
California Board of Forestry and Fire Protection  
1416 Ninth Street  
P.O. Box 944246  
Sacramento, CA 94244-2460

Dear Dr. Britting, Mr. Wade and Mr. Miles:

**COMMENTS AND RECOMMENDATIONS FOR REVISIONS TO AUGUST 19, 2014  
DRAFT PLEAD REGARDING SECTIONS 912.9, 932.9, 952.9 CUMULATIVE IMPACTS  
ASSESSMENT CHECKLIST AND TECHNICAL RULE ADDENDUM NO. 2; PROPOSAL  
TOWARD REFORMS TO CUMULATIVE IMPACTS ASSESSMENT PROCEDURES**

California Department of Fish and Wildlife (CDFW) staff has reviewed the August 19, 2014 draft plead titled, "Forest Practice Committee Cumulative Impacts Assessment Discussion". This plead pertains to proposed changes to Title 14, California Code of Regulations, sections 912.9, 932.9, and 952.9, Cumulative Impacts Assessment Checklist [All Districts], including, "Technical Rule Addendum No. 2 Cumulative Impacts Assessment". CDFW is taking this opportunity to provide comments and recommendations for revisions, which are included in the enclosed copy of the August 19, 2014 draft of the plead, for the Forest Practice Committee's consideration. Also enclosed for the Committee's consideration is a proposal for a comprehensive review of the cumulative effects procedures under the Forest Practice Rules (FPRs).

The draft plead proposes numerous but relatively modest changes to sections 912.9, 932.9, and 952.9, Cumulative Impacts Assessment Checklist [All Districts] and Technical Rule Addendum No. 2. One stated impetus for the draft plead is to bring the procedures under the Forest Practice Rules (FPRs) intended to address cumulative effects in line with reforms under the California Environmental Quality Act (CEQA) and the CEQA Guidelines that pertain to greenhouse gas emissions. CDFW adds to the suggested text changes in the enclosed draft plead.


While the proposed changes in the draft plead have merit, CDFW recommends the Committee consider a more fundamental review of the cumulative effects procedures under the FPRs that have been in place now and largely unchanged for some 23 years. These procedures long have been seen by many as onerous yet providing limited guidance on how to actually determine whether a proposed timber harvesting plan would create or add to existing significant cumulative effects on the environment. The proposed changes to the plead do not address these concerns.

Susan Britting, Ph.D., Member  
Richard Wade, Member  
Michael Miles, Member  
Forest Practice Committee  
California Board of Forestry and Fire Protection  
October 13, 2014  
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The enclosed proposed problem statement and suggested way forward calls for a comprehensive review of the findings and recommendations regarding cumulative effects prepared by earlier Board of Forestry and Fire Protection committees, and panels formed by other entities during these past nearly two-and-a-half decades. The enclosed document notes the convergence of interest in a review of the FPR's cumulative effects assessment procedures and the statutory mandate to establish ecological performance measures under AB1492.

CDFW appreciates the opportunity to provide comments and recommendations to the Forest Practice Committee on the August 19, 2014 plead and to offer an approach for a robust review of the cumulative effects procedures. Should you have any questions and/or would like to discuss our input, please contact Environmental Program Manager William Condon with the Department's Timberland Conservation Program in the Habitat Conservation Planning Branch, at (916) 651-3110 or by email at [William.condon@wildlife.ca.gov](mailto:William.condon@wildlife.ca.gov).

Sincerely,



Sandra Morey  
Deputy Director

Enclosure

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*Conserving California's Wildlife Since 1870*

Susan Britting, Ph.D., Member  
Richard Wade, Member  
Michael Miles, Member  
Forest Practice Committee  
California Board of Forestry and Fire Protection  
October 13, 2014  
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## California Forest Practice Rules Cumulative Effects Review Concept

October 13, 2014

### Problem statement

The California Board of Forestry and Fire Protection (Board), Forest Practices Committee (FPC), has for some time considered revisiting the Forest Practice Rules (FPRs) promulgated nearly 25 years ago pertaining to analysis and disclosure of cumulative effects. During this period, stakeholders and agencies have questioned whether the FPRs effectively address cumulative effects of timber operations approved under timber harvesting plans (THPs). The primary focus of concern has shifted from loss of old-growth habitat and forest habitat elements and the impacts to old-growth-dependent species, to effects on listed salmonids and cumulative watershed effects. Concerns over cumulative effects have been the subject of deliberations by past Board committees and "blue-ribbon panels", each of which in turn has presented conclusions and recommended actions. The recent FPR reforms to the watercourse and lake protection rules, including the "Anadromous Salmonid Protection (ASP) Rules" and the "Road Rules", have been represented as "two legs of a three-legged stool", constituting FPR reforms toward conservation of fish and wildlife values. There is now interest in the "third leg", i.e., reforms to the rules pertaining to cumulative effects and the procedures described in Technical Rule Addendum No. 2 (TRA#2), "Cumulative Impacts Assessment".

The FPC has recently considered several alternative actions drafted by Board Executive staff: a) essentially take no action, b) review changes to CEQA and CEQA Guidelines regarding cumulative effects that have occurred since TRA#2 was first established and as needed effect changes to the Rules and TRA#2 and c) provide a new guidance document for plan submitters to use when addressing cumulative effects in plans. Other, similar or additional actions or objectives that have been discussed include a) provide relief to registered professional foresters and their employers by streamlining what is considered an onerous THP cumulative effects analysis process and b) complete a thorough review of the cumulative effects analysis rules and procedures, taking into account recommendations from the earlier advisory bodies, advances in the scientific literature and thought regarding cumulative effects, and using current analytical tools and resources not available when the cumulative effects rules were initially established. All of these proposals appear to have merit and most are not mutually exclusive.

Related to the Board's interest in considering, and as needed reforming, the FPR's cumulative effects analysis procedures, AB 1492 calls for establishment of "ecological performance measures" through which the status of managed forest landscapes, possibly in terms of "ecological services" or "indicators", are to be assessed and tracked over time. Assuming forest management regimes on private timberlands can affect ecological performance both directly and cumulatively, there appears to be a convergence between the Board's interest in evaluating cumulative effects procedures and provisions of the FPRs and the statutory requirements in AB 1492 to establish and monitor ecological performance measures.

The "Anadromous Salmonid Protection Rules" and "Road Rules" are believed by some to have largely addressed potential cumulative watershed effects, including those on listed salmonids, by avoiding or minimizing potential impacts of forest management to watershed processes, aquatic species and habitats, and impacts to species closely associated with riparian areas. Validation of this belief, however, is on-going. Also, in the absence of similar rule packages that pertain to conservation of terrestrial wildlife species and habitats, the effectiveness of the FPRs in addressing potential cumulative effects on these other resources remains less assured.

The following tasks constitute a possible path forward for helping the Board complete a thorough review of the cumulative effects procedures under the FPRs, with particular focus on terrestrial wildlife species and their habitats.

### **Tasks**

1. Establish a Cumulative Effects Working Group under the aegis of the Board.
2. Compile and review reports, memoranda, and other documents pertaining to cumulative effects analysis generated during the past 20+ years by Board committees and panels, agencies, and stakeholders.
  - a. Work with Board staff to search Board files for documents.
  - b. Conduct outreach to agency staffs for documents.
  - c. Summarize recommendations presented by past committees.
3. Update earlier reviews of literature pertaining to cumulative effects relevant to forest landscapes and resources.
  - a. Review past literature reviews and cited articles and reports for their relevance to current circumstances.
  - b. Prepare an updated literature review and annotated bibliography.
  - c. Share updated literature review/annotated bibliography for comment.
4. Identify analytical tools and methods (e.g. use of GIS, analysis of data from remote sensing) that have emerged since the time the Board established the cumulative effects rules. Develop options for incorporating these into FPRs cumulative effects procedures and Rules.

5. Prepare summary of updated literature review and new analytical tools and methods. Share for comment.
6. Convene workshops to solicit input and ideas from the scientific community and stakeholders.
7. Review the FPRs and Technical Addendum #2 in light of this new information in terms of scope and relevance; prepare and present findings.
8. Prepare periodic updates to the FPC.

### **Participants**

1. Board staff, CalFire and other review team agency staffs, consultants, stakeholders.
2. Staff from other agencies with pertinent expertise.
3. Participants of joint workshops sponsored by the Board including participation by researchers, industry, other practitioners and stakeholders.

### **Timeframe**

To be determined. Gantt chart to be developed.

### **Resources**

To be determined.

1 Forest Practice Committee Cumulative Impacts Assessment Discussion

2 August 19, 2014

3  
4 912.9, 932.9, 952.9 Cumulative Impacts Assessment Checklist [All Districts]

5  
6 STATE OF CALIFORNIA BOARD OF FORESTRY AND FIRE PROTECTION

7 CUMULATIVE IMPACTS ASSESSMENT

8 (1) Do the assessment area(s) of resources that may be affected by the proposed  
9 project contain any past,  
10 present, or reasonably foreseeable probable future projects? Yes \_\_\_ No \_\_\_

Comment [CDFW1]: Should not imply that one assessment area will work for all impacts.

11 If the answer is yes, identify the project(s) and affected resource subject(s).

12 (2) Are there any continuing, significant adverse impacts from past land use  
13 activities that may add to the impacts of the proposed project? Yes \_\_\_ No \_\_\_

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Comment [CDFW2]: Should this be clarified to include the impacts from past "projects" as defined under CEQA? How are pre-CEQA "legacy" impacts to be accounted for?

14 If the answer is yes, identify the activities, and describe their location, impacts and  
15 affected resource subject(s).

Comment [CDFW3]: How is the RPF to determine this? Criteria?

Comment [CDFW4]: "projects"?

16 (3) Will the proposed project, as presented, in combination with past, present, and  
17 reasonably foreseeable probable future projects identified in items (1) and (2) above, have  
18 a reasonable potential to cause or add to significant cumulative impacts in any of the  
19 following resource subjects?

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Comment [CDFW5]: Extend #2 to include future on-site and assessment area projects.

20

Resource Subjects	Yes after mitigation (a)	No after mitigation (b)	No reasonably potential significant effects (c)
1. Watershed			

Comment [CDFW6]: The CEQA Guidelines Appendix G, "Environmental Checklist Form" includes additional and different "resource subjects", which are referred to as "Environmental Factors". While the form appears to pertain to "Potentially Significant Impacts," "significant cumulative impact" is one category of such impacts.

<u>Resource Subjects</u>	Yes after mitigation (a)	No after mitigation (b)	No reasonably potential significant effects (c)
2. Soil Productivity			
3. Biological			
4. Recreation			
5. Visual			
6. Traffic			
<u>7. Greenhouse Gases (GHG)</u>			
<u>78. Other</u>			

**Comment [CDFW6]:** The CEQA Guidelines Appendix G, "Environmental Checklist Form" includes additional and different "resource subjects", which are referred to as "Environmental Factors". While the form appears to pertain to "Potentially Significant Impacts," "significant cumulative impact" is one category of such impacts.

a) "Yes after mitigation", means that the project contributes to potential significant adverse cumulative impacts that remain are left after application of the Fforest pPractice Rrules, restoration activities, and mitigation sasures or alternatives proposed by the plan submitter.

**Comment [CDFW7]:** If the purpose of the restoration activities is to minimize or off-set impacts, then they are mitigations. This applies to where "restoration activities" are referenced elsewhere in this document.

b) "No after mitigation" means that any-potential for the proposed timber operation to cause or add to significant adverse cumulative impacts by itself or in combination with other projects has been reduced to insignificance or avoided by mitigation measures, restoration activities, or alternatives proposed in the THP and application of the Fforest pPractice RRules.

**Comment [CDFW8]:** See above.

c) "No reasonably potential significant cumulative effects" means that past projects have not, current projects are not, and potential future projects will not lead to significant adverse cumulative impacts, and thus the project cannot contribute to

**Comment [CDFW9]:** "b" could be either there are no significant cumulative impacts at all, or that there are – but the plan is not contributing to them.



<u>Resource</u>			
<u>Subjects</u>	Yes	No	No reasonably
	after mitigation	after mitigation	potential
	(a)	(b)	significant effects (c)
<del>them, the operations proposed under the THP do not have a reasonable potential to join with the impacts of any other project to cause, add to, or constitute significant adverse cumulative impacts.</del>			

**Comment [CDFW6]:** The CEQA Guidelines Appendix G, "Environmental Checklist Form" includes additional and different "resource subjects", which are referred to as "Environmental Factors". While the form appears to pertain to "Potentially Significant Impacts," "significant cumulative impact" is one category of such impacts.

**Comment [CDFW10]:** A project may have led to an impact, but recovered by the time of the project under review.

1 (4) If column (a) is checked in (3), ~~above~~ describe why the expected impacts cannot  
2 be feasibly mitigated or avoided and what mitigation measures, restoration activities, or  
3 alternatives were considered to reach this determination. If column (b) is checked in (3),  
4 ~~above~~ describe what mitigation measures and/or restoration activities have been selected  
5 which will substantially reduce or avoid reasonably potential significant cumulative impacts  
6 except for those mitigation measures or alternatives mandated by application of the  
7 Forest Practice Rules of the Board. If column (c) is checked in (3), ...[?]

8 (5) Provide a brief description of, and rationale for the resource assessment area(s)  
9 used for each resource subject. More than one assessment is likely may be needed for  
10 each resource subject.

11 (6) ~~Identify, list and briefly describe the individuals, organizations, and records~~  
12 consulted in the assessment of cumulative impacts ~~for each resource subject~~. Records of  
13 the information used in the assessment shall be provided to the Director upon request.  
14  
15

16 **BOARD OF FORESTRY AND FIRE PROTECTION**  
17 **TECHNICAL RULE ADDENDUM NO. 2**  
18 **CUMULATIVE IMPACTS ASSESSMENT**

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**Introduction**

The purpose of this addendum is to guide the assessment of cumulative impacts as required in 14 CCR 898, 912.9, 932.9, 952.9 and 1034 that may ~~occur as a result from~~ the proposed timber operations and other activities under projects. This assessment shall include evaluation of both on-site and off-site interactions of the proposed project activities in light of ~~with~~ the impacts of past and reasonably foreseeable future projects.

**Comment [CDFW11]:** Should not this section of the Rules also be reviewed at this time?

**Comment [CDFW12]:** Analyses of cumulative effects include effects of past, present and reasonably foreseeable projects in all sectors.

In conducting an assessment, the RPF must distinguish between ~~on-site potential~~ impacts that ~~would be caused by the proposed project (that may not be significant when considered alone) combined with~~ are mitigated by application of the Forest Practice Rules and the interactions of proposed activities (which may not be significant when considered alone) with the impacts of past, present and reasonably foreseeable future projects.

**Comment [CDFW13]:** The Addendum uses "THP" and "Timber Harvesting Plan". The term "project" is also used. Suggest using "project" or "Plan" consistently.

Resource subjects to be considered in the assessment of cumulative impacts are described in the Appendix.

The RPF preparing a ~~THP Plan~~ shall conduct an assessment based on information ~~that is reasonably available before submission~~ submitting of the THP Plan. RPFs are expected to submit ~~sufficient~~ information sufficient to support their findings if ~~significant~~ issues are raised during the Department's review of the ~~THP Plan~~.

Information used in the assessment of cumulative impacts may be supplemented during the ~~THP Plan~~ review period. Agencies participating in plan review may provide input into the cumulative impacts assessment based upon their jurisdiction area of ~~expertise~~. Agencies should support their recommendations with documentation.

The Department, as lead agency, shall ~~make the final determination regarding~~ assessment determine assessment sufficiency and the presence or absence of

1 significant cumulative impacts. This determination shall be based on a review of all  
2 sources of information provided and developed during review of the Timber Harvesting  
3 Plan.

#### 4 5 **Identification of Resource Areas**

6 The RPF shall establish, explain the rationale, and briefly describe the geographic extent  
7 of resource assessment areas within or surrounding the plan for each resource subject to  
8 be assessed, and shall briefly explain the rationale for establishing the resource  
9 assessment area. This shall be a narrative description and Resource assessment areas  
10 shall be ~~shown on a mapped~~ where a map adds clarity to the assessment; e.g., -  
11 Examples include the Watershed Assessment Area and Biological Assessment Area(s).

#### 12 13 **Identification of Information Sources**

14 The RPF shall identify (name, date, and contact information, or publication citations)  
15 ~~list and briefly describe~~ the individuals, organizations, and records used as sources of  
16 information in the assessment of cumulative impacts, ~~including references for listed~~  
17 ~~records and the names, affiliations, addresses, and phone numbers of specific individuals~~  
18 ~~contacted.~~ Records of information used in the assessment shall be provided to the  
19 Director upon request.

20 ~~Common s~~ Sources of information for cumulative effects assessment are identified  
21 below. ~~Sources to be used~~ will depend upon the complexity of individual situations and  
22 the amount of information available from other plans. Any relevant sSources not, whether  
23 listed below or not, may have to be consulted based on individual circumstances. Only  
24 relevant ~~Not all~~ sources of information need to be consulted for any every THP Plan.

25 1. ~~Consultation with~~ Experts and Organizations:

- 1 (a) County Planning Department; (b) Biologists and Landscape
- 2 ecologists;
- 3 (c) Geologists; (d) Soil Scientists;
- 4 (e) Hydrologists; (f) Local, State and Federal
- 5 Agencies;
- 6 (g) State Agencies Foresters; (h) Public and private
- 7 utilities. (i) University and college professors.

8 **2. Records Examined:**

- 9 (a) Soil Maps; (b) Geology Maps;
- 10 (c) Remotely sensed images Aerial Photographs and Satellite Imagery;
- 11 (d) CDFW records: e.g., California Natural Diversity Data Base,
- 12 Biogeographic Information & Observation System (BIOS);
- 13 (e) THP Plan Records; (f) Special Environmental Reports;
- 14 (g) Topographic Maps
- 15 (h) Basin and/or Water Quality Control Plans; (i) Fire

**Comment [CDFW14]:** Not sure what a "Special environmental report is ... is this a relevant CEQA and/or NEPA document?"

**Comment [CDFW15]:** "Water Quality Control Plans" are referenced under the CWE section, below.

- 16 History Maps;
- 17 (j) Relevant Federal Agency Documents or Plans
- 18 (k) Relevant Scientific and professional society publications
- 19 theses, other unpublished studies
- 20 Watershed or Wildlife Studies (published or unpublished)
- 21 (l) Available Modeling Approaches
- 22 (i) Biogeographic Information & Observation System (BIOS)

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1 —As provided in Section 898 of the Forest Practice Rules, the RPF or supervised  
2 designee and the plan submitter must consult information sources that are reasonably  
3 available.

Comment [CDFW16]: Already said ... see line 19, page 4.

4  
5 **Past, Present and Future Projects & Environmental Problems/Activities**

Comment [CDFW17]: This title as was originally only goes with section "A", not "B".

6 Past, present, and foreseeable future projects as well as known environmental  
7 problems that may interact with the project shall be assessed included in the cumulative  
8 impacts assessment shall be described as follows:

9 A. Identify and briefly describe the location of past, present and reasonably foreseeable  
10 probable future projects as defined in 14 CCR § 895.1 within each described resource  
11 assessment areas. Include a map or maps and associated legend(s) clearly depicting  
12 the following information:

13 1. Township and Range numbers and Section lines.

14 2. If used for the watershed assessment area, the boundary of the planning  
15 watershed(s) within which the plan area is located and along with the CALWATER 2.2  
16 identification number(s).

17 3. Location and boundaries of past, present and reasonably foreseeable probable  
18 future timber harvesting projects on land owned or controlled by the timberland owner

19 of the proposed timber harvest within the planning watershed(s) depicted in sSection  
20 (2) above, or resource assessment area, whichever is larger. For purposes of this

21 section, past projects shall may be limited to those projects submitted within ten years  
22 prior to submission of the THP Plan.

23 4. Silvicultural methods for each of the timber harvesting projects within the area  
24 and timeframe specified depicted in sSection (3) above. Each specific silvicultural  
25 method must be clearly delineated on the map(s), and

Comment [CDFW18]: Do we mean "Plan" here or "project" as defined under CEQA? CEQA analyses are not to be limited to the effects of projects in any specific sector.

Comment [CDFW19]: Project locations are in the public record. How could an effective cumulative effects analysis be completed without consideration of the effects of projects in landscapes that include multiple ownerships; e.g. with "checkerboard" ownership patterns?

Comment [CDFW20]: Or "Plan"?

Comment [CDFW21]: Cumulative effects

Comment [CDFW22]: This is all a repeat of the "A" heading.

Comment [CDFW23]: The RPF might want to consider the on-going effects of projects that were submitted greater than 10 years ago.

Comment [CDFW24]: "this section" only mean "3"

Why limit to 10 years when resources and habitat may have not yet recovered from older projects.

Indicate if older projects need not be mapped and named, unrecovered resources and need to be identified.

1 associated ~~THP Plan~~ number referenced in the legend or an annotated list. In addition,  
 2 shading, hatching, or labeling shall be used which ~~clearly~~-differentiates silvicultural  
 3 methods into one of the four categories outlined in Table 1. For projects other than  
 4 timber harvesting projects, the mapping symbols shall be employed and defined to  
 5 clearly depict changes to habitat structure, composition and function caused by the  
 6 project.

7 5. A north arrow and scale bar (or scale text).

8 6. Source(s) of geographical information; e.g., .....

Comment [CDFW25]: Isn't #6 already required above?

9 ~~The map scale shall be large enough to clearly represent~~ portray the assessment area  
 10 at a scale one planning watershed per page or of a scale not less than 1:63,360.

11 ~~Planning watersheds or~~ Resource assessment areas larger than planning watersheds  
 12 with densely situated or overlapping harvest units, or those which are large or irregular  
 13 in size, may require multiple maps to achieve clarity. Map(s) shall be reproducible on  
 14 black & white copiers, and submitted on an 8½ x 11 inch page(s).

Comment [CDFW26]: Isn't this paragraph a part of the "A" supra-heading? This does not appear to relate to "Source(s) of geographical information".

16 **Table 1**

Silvicultural Category	Silvicultural Method
Evenaged Management 14 CCR § 913.1 [933.1, 953.1]	Clearcutting, Seed Tree Seed Step, Seed Tree Removal Step, Shelterwood Preparatory Step, Shelterwood Seed Step, Shelterwood Removal Step
Unevenaged Management 14 CCR § 913.2 [933.2, 953.2]	Selection, Group Selection, Transition

Intermediate Treatments 14 CCR § 913.3 [933.3, 953.3]	Commercial Thinning, Sanitation-Salvage
Special Prescriptions and Other Management 14 CCR § 913.4 [933.4, 953.4]	Special Treatment Area Prescriptions, Rehabilitation of Understocked Area Prescription, Fuelbreak/Defensible Space, Southern Subdistrict Special Harvesting Method (14 CCR § 913.8), Variable Retention, Conversion
Alternative Prescriptions shall be put into the category within which the most nearly appropriate or feasible silvicultural method in the Forest Practice Rules is found pursuant to 14 CCR § 913.6 (b)(3)[933.6(b)(3), 953.6(b)(3)].	

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~~B. Identify, and give the location and description of any known, continuing~~  
 significant environmental problems caused by past projects as defined in 14 CCR §  
 895.1. The RPF who prepares the plan or supervised designee shall obtain information  
 from plan submitters (timberland or timber owner), and from appropriate agencies,  
 landowners, and individuals about past, other current, and future land management  
 activities and shall consider past experience, if any, in the assessment area related to  
 past impacts and the impacts of the proposed operations, rates of recovery, and land  
 uses. Discussions with and obtaining information from A poll of adjacent land owners is  
 encouraged and may be required by the Director to ~~determine such~~identify relevant  
 activities and to discover significant ~~adverse~~ environmental problems on adjacent  
 ownerships.

1 **Appendix Technical Rule Addendum # 2**

2  
3 In evaluating cumulative impacts, the RPF shall consider the factors set forth herein.

4 **A. Watershed Resources**

5 Cumulative Watershed Effects (CWEs) occur within and near bodies of ~~water or~~  
6 ~~significant wet areas~~ wetwater, wet meadows, or other wet areas, ~~where individual impacts~~  
7 ~~are combined to produce an effect that is greater than any of the individual impacts acting~~  
8 ~~alone.~~ CWEs can be adverse or beneficial depending upon the activity (i.e., resource  
9 extraction versus restoration). Factors to consider in the evaluation of cumulative  
10 watershed effects ~~impacts~~ are listed below.

**Comment [CDFW27]:** This definition is already given elsewhere.

**Comment [CDFW28]:** Under CEQA, "effects" are adverse. Under NEPA, "effects" can be adverse or beneficial.

**Comment [CDFW29]:** We might consider using "cumulative watershed effects" consistently.

11 **1.** Impacts to watershed resources within the Watershed Assessment Area (WAA)  
12 shall be evaluated based on ~~significant~~ on-site and off-site ~~cumulative~~ effects on beneficial  
13 uses of water, as defined and listed in applicable Water Quality Control ~~Plans~~.

**Comment [CDFW30]:** Same as "Basin Plans"?

14 **2.** Watershed effects produced by timber harvest and other activities may  
15 include one or more of the following:

- 16 • Sediment discharge leading to aggradation and turbidity
- 17 • Water temperature increase
- 18 • Organic debris (large and fine) changes
- 19 • Chemical contamination
- 20 • Instream flow regimes, including increased Ppeak flows and reduced low  
21 summer flows.

22 The following ~~general guidelines~~ shall guide ~~be used when evaluating~~ watershed  
23 impacts. The factors ~~described are general and~~ may not be appropriate for all  
24 situations. Actual measurements may be required ~~if needed~~ to evaluate significant



1 environmental effects. The plan must comply with the quantitative or narrative water-  
2 quality objectives set forth in an applicable Water Quality Control Plan.

Comment [CDFW31]: Basin Plan?

3 a. **Sediment Discharge and Turbidity Effects.** Sediment-induced  
4 CWEs occur when earth materials transported by surface erosion or mass wasting  
5 erosion discharge into enter a stream or other waterbody stream system at separate  
6 locations and are then combined at a downstream location to produce a change in water  
7 quality or channel condition. The discharged eroded materials can originate from the  
8 same or different projects and at the same or different times. Potentially adverse changes  
9 are most likely to occur in the following locations and situations:

10 - Downstream areas of reduced ~~low~~ gradient stream reaches  
11 gradient where sediment from a new source may be deposited in addition to sediment  
12 derived from existing or other new sources.

Comment [CDFW32]: Low-gradient reaches can be within the project area, not necessarily downstream.

13 - Immediately downstream from w Where sediment from a new  
14 source is combined with sediment from other new or existing sources and the combined  
15 amount of sediment exceeds the transport capacity of the stream.

Comment [CDFW33]: "Existing" should be defined, e.g., does it include "potential"?

Comment [CDFW34]: What about "future" sources from "reasonably foreseeable future projects"?

16 - Any location where sediment from new sources in  
17 combination with suspended sediment from existing or other new sources significantly  
18 reduces the survival and ability to meet life-requisite needs of fish or other aquatic  
19 organisms or reduces the quality of waters used for domestic, agricultural, or other  
20 beneficial uses.

21 - Channels with relatively steep gradients which contain  
22 accumulated sediment and debris that can be mobilized by sudden new sediment inputs,  
23 such as debris flows, resulting in debris torrents and severe channel scouring.

24 Potentially significant adverse impacts of cumulative effects of  
25 sediment and turbidity inputs discharge may include:

1 | - Increased turbidity and treatment needs or reduced suitability  
2 | for domestic, municipal, industrial, or agricultural water use.

3 | - Direct mortality of fish and other aquatic species.

4 | - Reduced growth and survival of juvenile salmonids, and  
5 | impaired spawning and rearing habitat for salmonids.

6 | - Reduced viability of aquatic organisms or disruption of aquatic  
7 | habitats and loss of stream productivity caused by filling of pools, loss of cover and  
8 | plugging or burying streambed gravel.

9 | - Accelerated channel filling (aggradation) resulting in loss of  
10 | streamside vegetation and stream migration that can ~~cause~~ accelerated bank erosion and  
11 | warm water.

12 | -Accelerated channel filling (aggradation) resulting in increased  
13 | frequency and magnitude of overbank flooding.

14 | - Accelerated filling of downstream reservoirs, navigable  
15 | channels, water diversion and transport facilities, estuaries, and harbors.

16 | - Channel scouring by debris flows and torrents.

17 | - Nuisance to or reduction in water-related recreational  
18 | activities.

19 | Situations where sediment production potential is greatest include:

20 | - Sites with high or extreme erosion hazard ratings.

21 | - ~~Sites~~ Where ground-based yarding occurs ~~which are tractor~~  
22 | ~~logged~~ on steep slopes.

23 | - Where timber operations occur during the winter period.

24 | - Where road and landing facilities have not been hydrologically  
25 | disconnected from watercourses

1                    - Where drainage structures and facilities do not comply with  
2                    current standards.

3                    - Where timber operations occur on Unstable areas.

4                    **b. Water Temperature Effects.** Water temperature-related CWEs  
5 are changes in water chemistry or biological properties that result from ~~caused by the~~  
6 changes in insolation of water bodies combination of solar warmed water from ~~at~~ two or  
7 more locations (e.g. within a stream or where two or more affected streams combine  
8 flows) in contrast to an individual effect that results from impacts along a single stream  
9 segment). These CWEs are most commonly occur where distinguishable where natural  
10 vegetative cover has been removed. Cumulative changes in water temperature are most  
11 likely ~~to occur~~ in the following situations, where:

12                    ~~- Where s~~Stream bottom materials are dark in color;

13                    ~~- Where w~~Water is shallow and slow moving, especially during  
14 summer months;

15                    - The channel affords little hyporheic exchange or and  
16 has there is little underflow and input from springs and ground water;

17                    - Effective shade from streamside canopy and adjacent forest  
18 stands is diminished resulting in substantial additional;

19 ~~- Where removal of streamside canopy results in substantial, additional solar exposure~~  
20 insolation and transfer of heat through radiation or increased contact of water with warm  
21 air at two or more locations along a stream or at locations along two or more streams that  
22 are tributary to the same stream.

1 ~~Where removal of streamside canopy results in substantial,~~  
2 ~~additional solar exposure or increased contact with warm air at two or more streams that~~  
3 ~~are tributary to a larger stream.~~

4 ~~- Where Average and peak water temperatures are is near a~~  
5 ~~biological thresholds for specific species.~~

6 ~~\_\_\_\_\_ - In non-volcanic terrain (i.e., non-springnon-spring-fed~~  
7 ~~watersheds).~~

8 ~~\_\_\_\_\_ - In lower elevation watersheds and outside of coastal air~~  
9 ~~influence.~~

10 Significant adverse impacts of cumulative temperature increases  
11 effects -include:

12 ~~- Increases in the metabolic rates (peaks and amplitudes) of~~  
13 ~~aquatic species causing stress and reduced resilience and survival.~~

14 ~~- Direct increases in metabolic rate and/or Increases in~~  
15 ~~biological oxygen demand and reduction of dissolved oxygen levels, either of which can~~  
16 ~~cause reduced vigor and mortality death of sensitive fish and other sensitive aquatic~~  
17 ~~organisms.~~

18 ~~- Changed Increased growth rates of microorganism~~  
19 ~~communities that may s that deplete dissolved oxygen levels or increased their disease~~  
20 ~~virulencepotential for organisms.~~

21 ~~- Shifts in stream community flora and fauna through reduction~~  
22 ~~or loss of one suite of species with an increase in another suite of species as adapted to~~  
23 ~~specific water temperature regimes changeafter stream temperatures have changed to~~  
24 ~~outside these regimes Stream biology shifts toward warmer water ecosystems.~~

25

1 ~~Large organic debris~~ c.-Organic Debris Effects. ~~CWEs produced by~~ Organic debris  
2 produce CWEs ~~can occur~~ when logs, limbs, and foliage ~~other organic material~~ are  
3 introduced -- or prevented from being introduced -- into a stream or lake at two or more  
4 locations or times. Microorganisms that ~~d~~ Decomposition of this debris, particularly the  
5 smaller sized and less woody material, removes dissolved oxygen from the water ~~and can~~  
6 ~~cause impacts similar to those resulting from increased water temperatures.~~ Introduction  
7 of excessive small organic debris can also increase water acidity.

8 Large organic debris (logs) is an important stabilizing agent ~~that should be~~  
9 maintained in small- to medium- sized, steep- gradient channels. It also produces pool  
10 habitat and cover for fish as well as promotes channel substrate conditions conducive to  
11 fish and aquatic organism production in low gradient alluvial channels ~~in larger fish-~~  
12 ~~bearing watercourses and should be maintained or enhanced where increased habitat~~  
13 ~~complexity will benefit listed fish species., - but~~ Excessive large organic debris can ~~The~~  
14 sudden introduction of large, unstable volumes of bigger debris (such as logs, chunks,  
15 and larger limbs produced during a logging operation), however, can obstruct and divert  
16 streamflow against erodible banks, block fish migration, and under certain circumstances  
17 may contribute to cause mass wasting (undercutting the base of unstable areas through  
18 streambank erosion, debris torrents- and others). ~~during periods of high flow.~~

19 Removing streamside vegetation ~~can reduce~~ the natural dynamics and constituents  
20 , annual inputs of fine organic litter to the stream (after decomposition of logging-related  
21 litter). This can cause both a drop in food supply, and resultant productivity, and a change  
22 in types of food available for organisms that normally dominate the lower food chain of  
23 streams with an overhanging or adjacent forest canopy. Additionally, removal of large  
24 riparian trees reduces the potential for wood recruitment to the watercourse channel.

1 **d. Chemical Contamination Effects.** Potential sources of chemical  
2 CWEs include run-off from roads treated with oil or other dust-retarding ~~abating~~ materials,  
3 direct application or run-off from pesticide and herbicide treatments, contamination by  
4 spills or leaks of equipment fuels and oils, use of fertilizers to promote growth, and the  
5 introduction of nutrients released during slash burning or wildfire from two or more  
6 locations.

Comment [CDFW35]: Are these covered under "projects" or are they outside the scope of projects and project effects?

7 **e. Effects on Instream Flow Regimes, Including Peak Flows and**  
8 **Low Summer Flows Peak-Flow Effects.** ~~CWEs can be caused by management-~~  
9 induced increases in peak flow increases in streams during storm events are difficult to  
10 anticipate specific to scale and to silviculture and other management practices. Peak flow  
11 increases may increase result from management activities that reduce rainfall interception  
12 loss and vegetative water use (i.e., transpiration), reduce water percolation and retention  
13 in soil through soil compaction and thereby increase surface run-off, or produce openings  
14 where snow can accumulate (such as clear-cutting in clearcuts and on roads and  
15 landings, site preparation intense wildfire areas), or that change alter the timing of flows by  
16 affecting producing more efficient the routing of runoff routing (such as insloped and  
17 hydrologically-connected roads). ~~While these increased peak flows are, however, are~~  
18 ~~likely to be small relative to natural peak flows from medium and large storms, they can~~  
19 produce intensify increased streambank erosion, channel incision, and head cutting ward  
20 channel migration in erodible landscapes. Impacts on channel morphology are likely to  
21 be greatest where streambeds are composed of gravel and finer material. Increases in  
22 peak flows generally diminish with decreasing intensity (even-aged versus uneven-aged)  
23 or of percentage of the watershed harvested, as well as and the lengthening of the flow  
24 recurrence intervals of flow. Peak flow effects are more pronounced and detectable  
25 easier to detect in small watersheds, areas characterized by where rain-on-snow events

Comment [CDFW36]: This is not a project effect.

1 occur, and for relatively small runoff events (e.g., two-year return interval flow). Research  
2 to date on the effects of management activities on channel conditions indicates that  
3 channel changes during storm events are primarily the result of large sediment  
4 inputs. Hydrologic conditions recovery from increased peak flows generally occurs within  
5 approximately 10 to 20 years, depending on timber type, regeneration success, site  
6 quality, pre-commercial thinning operations, and other factor sets.  
7 CWEs can be caused by management-induced reductions in low-summer flows.

Comment [CDFW37]: Need a treatment of this topic.

8 **3. Watercourse Condition.** The watershed impacts of past upstream and  
9 on-site projects are often reflected in the condition of stream channels on in the project  
10 area and downstream. The following is a list of channel characteristics and factors that  
11 may be used to describe current watercourse conditions and to assist in the  
12 evaluation of potential cumulative project impacts:

Comment [CDFW38]: Many of the following do not provide any analysis guidance.

13 a. Gravel Embeddedness - Spaces between stream gravel filled  
14 with sand or finer sediments. Gravels are often configured in a tightly packed  
15 arrangement.

16 b. Pools Filled - Former pools or apparent pool areas filled with  
17 sediments leaving few areas of deep or "quiet" water relative to stream flow or size.

18 c. Channels Aggrading/Aggraded - Stream channels filled or  
19 filling with sediment that raises the channel bottom elevation and reduces water depth.  
20 Pools will be absent or greatly diminished and gravel may be embedded or covered by  
21 finer sediments. Streamside vegetation may be partially or completely buried, and the  
22 stream may be meandering or cutting into its banks above the former level of the former  
23 streambed. Depositional areas (e.g., point and mid-channel bars) in aggrading channels  
24 are often increasing in size and number.

1                    ~~⊕d.~~ Bank Cutting ~~— Can either be minor or severe and~~ Bank cutting  
2 is indicated by areas of fresh, unvegetated soil or alluvium/colluvium exposed along the  
3 stream banks, usually above the low-flow channel and often with a vertical or undercut  
4 face. Severe bank cutting is often associated with channels that are downcutting, which  
5 can lead to over-steepened banks. On the other hand, or-aggrading, channels which can  
6 ~~cause the channel to migrate to deliver flow~~ against slopes that were previously above the  
7 high flow level of the stream.

8                    ~~⊕e.~~ Bank Mass Wasting | Channels with landslides directly entering  
9 the stream system. Slide movement may be infrequent (single events) ~~or frequent~~  
10 (recurring events) or continuous (e.g. earth flow/continuing creep or periodic events).

Comment [CDFW39]: Needs expansion – how might it inform CWE analysis?

11                    ~~⊕f.~~ Downcutting - Incised stream channels with relatively simplified  
12 and linear form ~~clean, uncluttered beds~~ cut below the level of former streamside  
13 vegetation and with eroded, often undercut or vertical, banks that are subject to mass  
14 wasting.

Comment [CDFW40]: Ditto prior comment

15                    ~~⊕g.~~ Scoured - Stream channels that have been stripped of gravel  
16 and finer bed materials by large flow events or debris torrents. Streamside vegetation has  
17 often been swept away, and the channel has a raw, eroded appearance. Scoured  
18 streams have fewer roughness elements and can deliver sediment more readily than  
19 hydraulically rough channels.

Comment [CDFW41]: Ditto prior comment

20                    ~~⊕h.~~ Organic Debris - Debris in the watercourse can have either a  
21 positive or negative impact depending on the amount and stability of the material. Some  
22 stable organic debris present in the watercourse helps to form pools and retard sediment  
23 transport and downcutting, especially in small ~~to medium-sized~~ headwater streams with  
24 relatively steep gradients. ~~- In higher-order watercourses, Large wood accumulations and~~  
25 associated channel materials are highly desirable as they for producing improved aquatic



1 habitat conditions in larger fish-bearing watercourses on-site and downstream, particularly  
2 in coastal watersheds without bedrock/boulder channel conditions. Large accumulations  
3 of organic debris combined with tightly packed bedload can block fish passage, block or  
4 divert streamflow, or could be released as a debris flow.

5 ◇ i. Stream-Side Vegetation - Stream-side vegetation and near-  
6 stream vegetation provide shade or cover to the stream, which may affects microclimate  
7 and have an impact on water temperature, and provides root systems that stabilize  
8 streambanks and floodplains, and obstructs stream flow that filter sediment during from  
9 flood flows.

Comment [CDFW42]: Is this an adverse cumulative effect?

10 ◇ i. Recent Floods - A recent high flow event that would be  
11 considered unusual in the project area may have an impact on the current watercourse  
12 condition.

Comment [CDFW43]: Is this a project-related effect or condition?

### 13 B. Soil Productivity

14 Cumulative soil productivity impacts occur when the effects of two or more activities,  
15 from the same or different projects, combine to produce a significant decrease in soil  
16 biomass production and shallow groundwater retention potential. These impacts most  
17 often occur on-site within the project boundary, and the relative severity of productivity  
18 losses for a given level of impact generally increases as site quality declines. The primary  
19 factors influencing soil productivity that can be affected by timber operations include:

- 20 ◇ Organic matter loss. ◇ Soil compaction.  
21 ◇ Surface soil loss. ◇ Growing space loss.

Comment [CDFW44]: Change format to black bullets, the same as for A. Watershed Resources 2.7

22 The following general guidelines may be used when evaluating soil productivity  
23 impacts.

Comment [CDFW45]: Cumulative effects on soil resources are not limited to productivity.

24 1. **Organic Matter Loss.** Displacement or loss of organic matter can result  
25 in a long term loss of soil productivity. Soil surface litter and downed woody debris are the

1 store-house of long term soil\_fertility, provide for soil moisture conservation, mediate  
2 surface run-off percolation into ground water storage, function in carbon storage, and  
3 support soil microorganisms that are critical in the nutrient cycling and uptake process.  
4 Much of the chemical and microbial activity of the forest nutrient cycle is concentrated in  
5 the narrow zone at the soil and litter interface.

6 Displacement of surface organic matter occurs as a result of skidding, mechanical  
7 site preparation, and other land disturbing timber operations. Actual loss of organic matter  
8 occurs as a result of burning or erosion and biomass extraction. The effects of organic  
9 matter loss on soil productivity may be expressed in terms of the percentage  
10 displacement or loss as a result of all project activities.

11 **2. Surface Soil Loss.** The soil is the storehouse of current and future site  
12 fertility, and the majority of nutrients are held in the upper few inches of the soil profile.  
13 Topsoil displacement or loss can have an immediate effect on site productivity, although  
14 effects may not be obvious because of reduced brush competition and lack of side-by-  
15 side comparisons or until the new stand begins to fully occupy the available growing  
16 space.

17 Surface soil is primarily lost by erosion, ~~or~~ by displacement into windrows, piles, or  
18 fills and road, skid trail, layout and landing construction. Mass wasting is a special case of  
19 erosion with obvious extreme effects on site productivity. The impacts of surface soil loss  
20 may be evaluated by estimating the proportion of the project area affected and the depth  
21 of loss or displacement.

22 **3. Soil Compaction.** Compaction affects site productivity through loss of  
23 large soil pores that transmit air and water in the soil and by restricting root penetration.  
24 Soils are most susceptible to compaction at water contents near field capacity (not

1 | saturated soil conditions, where they are puddled or displaced). The risk of compaction is  
2 | associated with:

- 3 |                   - Depth of surface litter.                   - Soil structure.
- 4 |                   - Soil organic matter content.                   - Presence and amount of coarse
- 5 |                   fragments in the soil.
- 6 |                   - Soil texture.                   - Soil moisture status.
- 7 |                   - Yarding method and types of equipment used.

8 |  
9 |           Compaction effects may be evaluated by considering the soil conditions, as listed  
10 | above, at the time of harvesting activities, type of yarding proposed, and the proportion of  
11 | the project area subjected to compacting forces.

12 |           **4. Growing Space Loss.** Forest growing space is lost to roads, landings,  
13 | permanent skid trails, and other permanent or non-restored areas subjected to severe  
14 | disturbance and compaction.

15 |           The effects of growing space loss may be evaluated by considering the overall  
16 | pattern of roads, etc., relative to feasible silvicultural systems and yarding methods.

Comment [CDFW46]: To what "etc." refers is not clear.

17 | **C. Biological Resources**

18 |           Biological assessment areas will vary with the resources (species and their habitat,  
19 | natural communities) being evaluated ~~and its habitat~~. Factors to consider in the  
20 | evaluation of cumulative biological impacts include:

21 |           1. Any known rare, threatened, or endangered species or ~~sensitive~~ sensitive species  
22 | (as described in the Forest Practice Rules) or species that meet the criteria under Section  
23 | 15380 (c) of the CEQA Guidelines that may be directly or indirectly affected by project  
24 | activities. Significant cumulative effects on ~~listed~~ species may be expected from the  
25 | results of activities over time which combine to have a substantial effect on the species or

Comment [CDFW47]: Should this be qualified to refer to "project" activities?

1 on the habitat of the species. Species identified by State and federal fish and wildlife  
2 agencies as of special concern should be evaluated.

3 2. Any significant, known wildlife, botanical or fisheries resource concerns  
4 within the immediate project area and the biological assessment area (e.g. loss of oaks  
5 creating forage problems for a local deer herd, loss of species requiring special habitats  
6 or habitat elements required by species, reductions in sensitive species populations, and  
7 impacts to significant natural areas). Significant cumulative effects may be expected  
8 where required habitat there is a substantially reduced tie-in and/or fragmentation of  
9 required habitat. Similarly, a or the project may will result in significant cumulative effects  
10 if it substantial-interference with the movement of resident or migratory species.

11 [The significance of cumulative impacts on non-listed species viability should be  
12 determined relative to the benefits to other non-listed species. For example, the  
13 manipulation of habitat results in conditions which discourage the presence of some  
14 species while encouraging the presence of others.]

15 3. The aquatic and near-water habitat conditions on the THP Plan and associated  
16 assessment areas immediate surrounding area. Habitat conditions of primary major  
17 concern are: p Pools and riffles, bottom material size-class distribution (especially the  
18 proportion of fine materials, bedload imbrication, l Large woody material in the stream,  
19 n Near-water vegetation, water quality and water temperature, presence of artificial  
20 barriers, and flow regimes (seasonal and in response to storm events). Much of the  
21 information needed to evaluate these factors is described in the preceding Watershed  
22 Resources section. A general discussion of their importance is given below:

23 a. **Pools and Riffles.** Pools and riffles affect overall habitat quality  
24 and fish community structure. Streams with little structural complexity offer poor habitat  
25 for fish communities as a whole, even though the channel may be stable. Structural

Comment [CDFW48]: Or simply "biological resource concerns"

Comment [CDFW49]: This applies to both listed and unlisted species.

Comment [CDFW50]: This is appropriate only in cases where both species are of management concern ... i.e., don't cloud the decision space by saying common species are benefited so reduction in viability of sensitive spp is ok.

Comment [CDFW51]: Why are these capitalized?

1 complexity is often lower in streams with low gradients, and filling of pools can reduce  
2 stream productivity.

3 **b. Large Woody Material.** Large woody debris in the stream plays  
4 an important role in creating and maintaining habitat through the formation of pools and  
5 sorting of gravel used for spawning and providing substrate for benthic  
6 macroinvertebrates. These pools comprise important feeding locations that provide  
7 maximum exposure to drifting food organisms in relatively quiet water. Removal of woody  
8 debris can reduce frequency and quality of pools.

9 **c. Near-Water Vegetation.** Near-water vegetation provides many  
10 habitat benefits, including: shade, ambient humidity, nutrients, vertical diversity, migration  
11 corridors, nesting, roosting, and escape. Recruitment potential over short and long terms  
12 of large woody material from near-water vegetation over short and long terms is also an  
13 important in maintaining in-stream habitat quality.

14 **4. The biological-species habitat conditions in of the THP Plan and its associated**  
15 **assessment areas immediate surrounding area.** Significant factors to consider are:

16 ◇ Snags/den and other wildlife trees with special structures that make them  
17 useful for for-nesting, denning, and roosting and as dens.

18 ◇ Hardwood cover

19 ◇ Downed, large logs and branches organic woody debris ◇ Late seral  
20 (mature) forest characteristics Successional Forest Stands

21 ◇ Multistory canopy ◇ Seral stage distribution

22 Late seral Successional, climax forest and other Early seral stages  
23 seral stage habitat continuity

24 ◇ Road density

Comment [CDFW52]: how differ from  
'continuity' -- one in space, one in time?

Comment [CDFW53]: This is not a habitat  
condition *per se* but it relates to habitat loss,  
fragmentation and invasive species.

1 The following general guidelines may be used when evaluation of ngrterrestrial biological  
2 habitat. The factors described are general and are may not be pertinent appropriate to for  
3 all situations. The THP Plan preparer must also be alert to the need to consider factors  
4 which are not listed below. Each project and assessment area is set of ground conditions  
5 are unique, as should be and the analysis of the impactseconducted must reflect these  
6 eonditions.

7 a. Snags/Den/Nest Trees: Snags, den trees, nest trees and their  
8 recruitment are required elements in the overall habitat needs of more than 160 wildlife  
9 species. Many of these species play a vital role in maintaining the overall health of  
10 forests on timberlands. Snags' value generally increase with diameter and height; that is,  
11 larger snags can function as species habitat for a larger number of species than smaller  
12 snags. Those of greatest function to wildlife and for the broadest range of species value  
13 are greater than > 16 inches" dbh DBH and 20 feetft. tall in height. although sSome  
14 species, such as pileated woodpecker, require snags and wildlife trees much larger than  
15 this. The analysis in particular should consider impacts on large snags in large numbers  
16 snag populations and describe potential for large degree of allowances for snag  
17 recruitment over time should be considered. Den trees are often partially live trees with  
18 elements of decay, the cavities of which provide protective shelter wildlife habitat. While  
19 most trees can provide nesting substrate to some species, structurally complex Nest-trees  
20 provide especially important nesting opportunities to some have importance to birds,  
21 including classified as a sensitive bird species as well as nesting and resting sites for  
22 sensitive mammals. Nest trees, individually or in clusters, often include predominant,  
23 large trees with features that make them structurally complex; e.g., deep crowns,  
24 deformities, witch's broom, and / or and large branches. . They can be "residual" trees  
25 (originating from a primary forest) or "biological legacies". Their presence accelerates

Comment [CDFW54]: Virtually all trees can be used by some species of birds for nesting. Maybe better to find another term for the structurally complex trees that provide unusual features required for nesting by sensitive spp?

1 development of late-successional habitat function in maturing stands; and as habitat  
2 elements, support species that depend on these elements dependent species especially  
3 in landscapes dominated by early and mid-successional forests. Distribution, both  
4 clumped and dispersed as well as upslope and streamside, are important to providing  
5 wildlife habitat value.

6 **b. Downed large, or coarse woody debris:** Large downed logs and  
7 branches (particularly conifers) in the upland and near-water environment in all stages of  
8 decomposition provide an important habitat for many wildlife species. As for snags, larger  
9 coarse woody debris can function as species habitat for a larger number of species than  
10 smaller debris although accumulations of smaller-diameter material can serve similar  
11 habitat functions; however, larger-diameter debris tends to persist longer. Again, as with  
12 snags, large woody debris of greatest function to wildlife and for the broadest range of  
13 species value are greater than > 16 inches " diameter at the large end and greater than >  
14 20 feet long, in length. Habitat value may differ between, both singly pieces and in-log  
15 groups of logs or debris and slope position.

16 **c. Multistory canopy:** Upland multistoried canopies have a marked  
17 influence on the diversity and density of wildlife species ~~utilizing the area.~~ More  
18 productive timberland is generally of greater value and timber site capability should be  
19 considered as a factor in an assessment. The effects of the proposed Plan combined  
20 with those of other Plans on the The amount of upland multistoried canopy and may be  
21 evaluated by estimating the percent of the Plan area's stands and the assessment areas  
22 that are composed of two or more tree layers on an average per acre basis both pre- and  
23 post-project.

Comment [CDFW55]: How?

24 Near-water multistoried canopies in riparian zones that include conifer and hardwood  
25 tree species provide an important element of structural diversity to the habitat

1 requirements of wildlife. Near-water multistoried canopy may be evaluated by estimating  
2 the percentage of ground covered by ~~one or more~~ than one vegetative canopy strata,  
3 considering also with more emphasis placed on shrub species along Class III ~~and IV~~  
4 streams (14 CCR 916.5, 936.5, or 956.5).

**Comment [CDFW56]:** Are shrub species considered contributing to multistoried stand structure? If so, why would the evaluation only consider shrubs along Class III watercourses?

5 **d. Road Density:** Frequently traveled permanent and secondary roads have a  
6 significant influence on wildlife use of otherwise suitable habitat. ~~Large declines in~~ Deer  
7 and bear use of areas adjacent to open roads ~~often decline~~ are frequently noted. Other  
8 species avoid roads and their habitat may be fragmented. Roads are a primary mode of  
9 invasion by non-native species. Road density influence on ~~large mammal wildlife~~ habitat  
10 may be evaluated by estimating the miles of ~~open~~ permanent and temporary roads, on a  
11 per-section basis, with a focus on that receive some level of maintenance frequency as  
12 well as and level and type of use are open to the public. This assessment should also  
13 account for the effects of vegetation screening and the relative importance of an area to  
14 wildlife on a seasonal basis (e.g. winter range). Roads combined with other forest  
15 openings can create impediments to wildlife movement and fragment interior forest  
16 habitat. They can act as pathways for introduction of invasive species.

17 **e. Hardwood Cover:** Hardwoods provide an important element of habitat diversity in  
18 the coniferous forest and are utilized as a source of food and/or cover by many a large  
19 ~~proportion of the state's bird and mammal wildlife~~ species. Additionally, hardwood  
20 dominated forest types, such as oak woodlands, are recognized as important ecological  
21 resources for fulfilling wildlife needs and sustaining biodiversity. Productivity of ~~deer and~~  
22 ~~other many wildlife~~ species is has been directly related to mast crops associated with  
23 either dispersed hardwoods located within conifer-dominated forest types or hardwood-  
24 dominated forest types. Hardwood cover can be estimated using the basal area per acre  
25 provided by hardwoods of all species. When discussion of hardwood-dominated forest



1 types is warranted, hardwood cover can be estimated in acres or percent of total forested  
2 acres.

3 **[Northern and Southern only]:** Post-harvest deciduous oak retention for  
4 the maintenance of habitats for mule deer and other hardwood-associated wildlife shall be  
5 guided by the Joint Policy on Hardwoods between the California Board of Forestry and  
6 California Fish and Game Commission (5/9/94). To sustain wildlife, a diversity of stand  
7 structural and seral conditions, and tree size and age classes of deciduous oaks should  
8 be retained in proportions that are ecologically sustainable. Regeneration and  
9 recruitment of young deciduous oaks should be sufficient over time to replace mortality of  
10 older trees. Deciduous oaks should be present in sufficient quality and quantity, and in  
11 appropriate locations to provide functional habitat elements for hardwood-associated  
12 wildlife.

13 **f. Late Seral (Mature) successional Forest Characteristics stands:**

14 Determination of the presence or absence of mature and ~~ever-mature-old-growth~~ forest  
15 stands ~~and their structural characteristics~~ provides a basis from which to ~~begin an~~  
16 assessment of the influence of management on associated wildlife. These stands are  
17 characterized by include large trees contributing to as part of a multilayered canopy  
18 and the presence of large numbers of snags and downed logs that contribute to an  
19 increased level of stand decadence and complexity. ~~Late seral stage~~ successional forest  
20 ~~amount forest stands~~ may be evaluated by estimating the percentage of the land base  
21 within the project and a the biological assessment area occupied by stands areas  
22 conforming to the following definitions provided in 14 CCR 895.1. Late successional  
23 forest stands of lesser extents than those as defined may be evaluated in a similar  
24 manner.

25 ~~Forests not previously harvested should be at least 80 acres in size to maintain the~~



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EDMUND G. BROWN JR., Governor  
CHARLTON H. BONHAM, Director



May 1, 2015

Members Richard Wade and Michael Miles  
Forest Practice Committee  
California Board of Forestry and Fire Protection  
1416 Ninth Street  
P.O. Box 944246  
Sacramento, CA 94244-2460

Dear Messrs. Wade and Miles:

Subject: **SUPPLEMENTAL RECOMMENDATIONS FOR REVISIONS TO TECHNICAL  
RULE ADDENDUM NO. 2**

California Department of Fish and Wildlife (CDFW) staff has participated in discussions before the Forest Practice Committee (Committee) regarding proposed changes to Technical Rule Addendum No. 2 (TRA#2) of the California Forest Practice Rules. Most recently, the Committee's attention turned to proposed changes to sections 4. (f) and (g) of "C. Biological Resources," which address "Late Seral (Mature) Forest Characteristics" and "Late Seral Habitat Continuity," respectively.

Please find enclosed the pertinent excerpts of TRA#2 with CDFW's proposed revisions indicated. In contrast to CDFW's recommended text changes presented to the Committee on October 13, 2014, CDFW now recommends "late seral" be retained in TRA#2 to clearly distinguish references to it from "late succession forest stands" as defined in the CFPRs. Evaluations of cumulative effects on late seral forest characteristics and late seral habitat continuity include but are by no means limited to effects on late succession forest stands, which are a subset of the broader category of late seral forest characteristics.

CDFW appreciates the opportunity to provide comments and recommendations to the Committee as part of a process to reform TRA#2. Should you have any questions and/or would like to discuss our input, please contact Environmental Program Manager William Condon with the Department's Timberland Conservation Program in the Habitat Conservation Planning Branch, at (916) 651-3110 or by email at [William.condon@wildlife.ca.gov](mailto:William.condon@wildlife.ca.gov).

Sincerely,

Sandra Morey  
Deputy Director  
Ecosystem Conservation Division

Enclosure

**FPC 2.1**

Messrs. Richard Wade and Michael Miles

May 1, 2015

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1 forest types, such as oak woodlands, are recognized as important ecological resources  
2 for fulfilling wildlife needs and sustaining biodiversity. Productivity of ~~deer and other~~many  
3 wildlife species has been directly related to mast crops associated with either dispersed  
4 hardwoods located within conifer dominated forest types or hardwood dominated forest  
5 types. Hardwood cover can be estimated using the basal area per acre provided by  
6 hardwoods of all species. When discussion of hardwood dominated forest types is  
7 warranted, hardwood cover can be estimated in acres or percent of total forested acres.

8 **[Northern and Southern only]:** Post-harvest deciduous oak retention for  
9 the maintenance of habitats for mule deer and other hardwood-associated wildlife shall be  
10 guided by the Joint Policy on Hardwoods between the California Board of Forestry and  
11 California Fish and Game Commission (5/9/94). To sustain wildlife, a diversity of stand  
12 structural and seral conditions, and tree size and age classes of deciduous oaks should  
13 be retained in proportions that are ecologically sustainable. Regeneration and  
14 recruitment of young deciduous oaks should be sufficient over time to replace mortality of  
15 older trees. Deciduous oaks should be present in sufficient quality and quantity, and in  
16 appropriate locations to provide functional habitat elements for hardwood-associated  
17 wildlife.

18 **f. Late Seral (Mature) Forest Characteristics:** Determination of the  
19 presence or absence of mature ~~and over-mature~~ forest stands and /or their structural  
20 characteristics and components provides a basis from which to begin an assessment of  
21 the influence of management on associated wildlife. These characteristics and  
22 components include large trees, occurring as individuals, in clusters or comprising stands,  
23 that contribute to ~~as part of~~ a multilayered canopy, and the presence of large numbers of  
24 snags and downed logs that contribute to an increased level of stand decadence and  
25 structural complexity. The spatial extent of ~~L~~late seral ~~stage~~ forest characteristics

1 ~~amount\_~~ may be evaluated by estimating the percentage of the land base within the  
2 project and the biological assessment area~~s\_ occupied by areas conforming to the~~  
3 ~~following definitions:~~

4 ~~Forests not previously harvested should be at least 80 acres in size to maintain the~~  
5 ~~effects of edge. This acreage is variable based on the degree of similarity in surrounding~~  
6 ~~areas. The area should include a multi-layered canopy, two or more tree species with~~  
7 ~~several large coniferous trees per acre (smaller subdominant trees may be either conifers~~  
8 ~~or hardwoods), large conifer snags, and an abundance of large woody debris.~~

9 ~~Previously harvested forests are in many possible stages of succession and may~~  
10 ~~include remnant patches of late seral stage forest, which generally conform to the~~  
11 ~~definition of unharvested forests but do not meet the acreage criteria.~~

12 **g. Late Seral Habitat Continuity:** ~~The effects of proposed p~~Projects ~~on~~  
13 ~~the spatial continuity of containing\_~~ areas ~~meeting the definitions for\_ with~~ late seral stage  
14 ~~forest~~ characteristics must be evaluated ~~for late seral habitat continuity.~~ The  
15 fragmentation ~~or severing of continuity~~ and resultant isolation of ~~areas with~~ late seral  
16 ~~forest characteristics and associated~~ habitats~~s types\_~~ is one of the most significant factors  
17 influencing the sustainability of wildlife populations ~~requiring these characteristics not~~  
18 ~~adapted to edge environments.~~

19 ~~This\_~~ ~~The direct and cumulative effects on late seral habitat continuity~~ fragmentation  
20 may be evaluated by ~~assessing the spatial configuration and~~ estimating the ~~extent~~  
21 ~~amount\_~~ of the ~~on-site\_~~ project and the biological assessment area~~s\_~~ occupied by ~~areas~~  
22 ~~with~~ late seral ~~forest characteristics.~~ ~~The habitat suitability for many species associated~~  
23 ~~with closed canopy, interior forest environments that include late seral forest~~  
24 ~~characteristic is lessened in such areas that are small and adjacent to areas with earlier~~  
25 ~~seral stages.~~ ~~Late seral habitat continuity can be impaired by project activities that~~

1 increase fragmentation and isolation of areas with late seral forest characteristics from  
2 other such areas, and by activities that increase the extent of edge or boundaries  
3 between these areas and adjacent younger seral stages. ~~stands greater than 80 acres in~~  
4 size ~~(considering t~~ The mitigating influence of adjacent and similar habitat, ~~if applicable)~~  
5 and ~~less than one mile apart~~ or connectivity ~~ed~~ by a corridor of similar habitat can be  
6 considered.

7 **h. Special Habitat Elements:** The loss of a key habitat element may have  
8 a profound effect on a species even though the habitat is otherwise suitable. Each  
9 species may have several key limiting factors to consider. For example, a special need  
10 for some large raptors is large decadent trees/snags with broken tops or other features.  
11 Deer may have habitat with adequate food and cover to support a healthy population size  
12 and composition but dependent on a few critical meadows suitable for fawning success.  
13 These and other key elements may need special protection.

14 **D. Recreational ~~ECREATIONAL~~ Resources ~~ESOURCES~~:**

15 The recreational assessment area is generally the area that includes the logging area  
16 plus 300 feet.

17 To assess recreational cumulative impacts:

18 **1.** Identify the recreational activities involving significant numbers of people  
19 in and within 300 ft. of logging area (e.g., fishing, hunting, hiking, picnicking, camping).

20 **2.** Identify any recreational Special Treatment Areas described in the Board rules  
21 on the plan area or contiguous to the area.

22 **E. Visual ~~ISUAL~~ Resources ~~ESOURCES~~:**

23 The visual assessment area is generally the logging area that is readily visible to  
24 significant numbers of people who are no further than three miles from the timber  
25 operation. To assess visual cumulative effects: