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Red Abalone FMP Management Strategy Integration Project Update

Marine Resources Committee Meeting
March 2020

Presentation Overview

- Overview of Integration Process
- Management Strategy Evaluation (MSE) Components and Findings
- Admin Team Recommendations
- Next Steps



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Overview of Integration Process



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Recapping the December 2018 FGC Recommendation

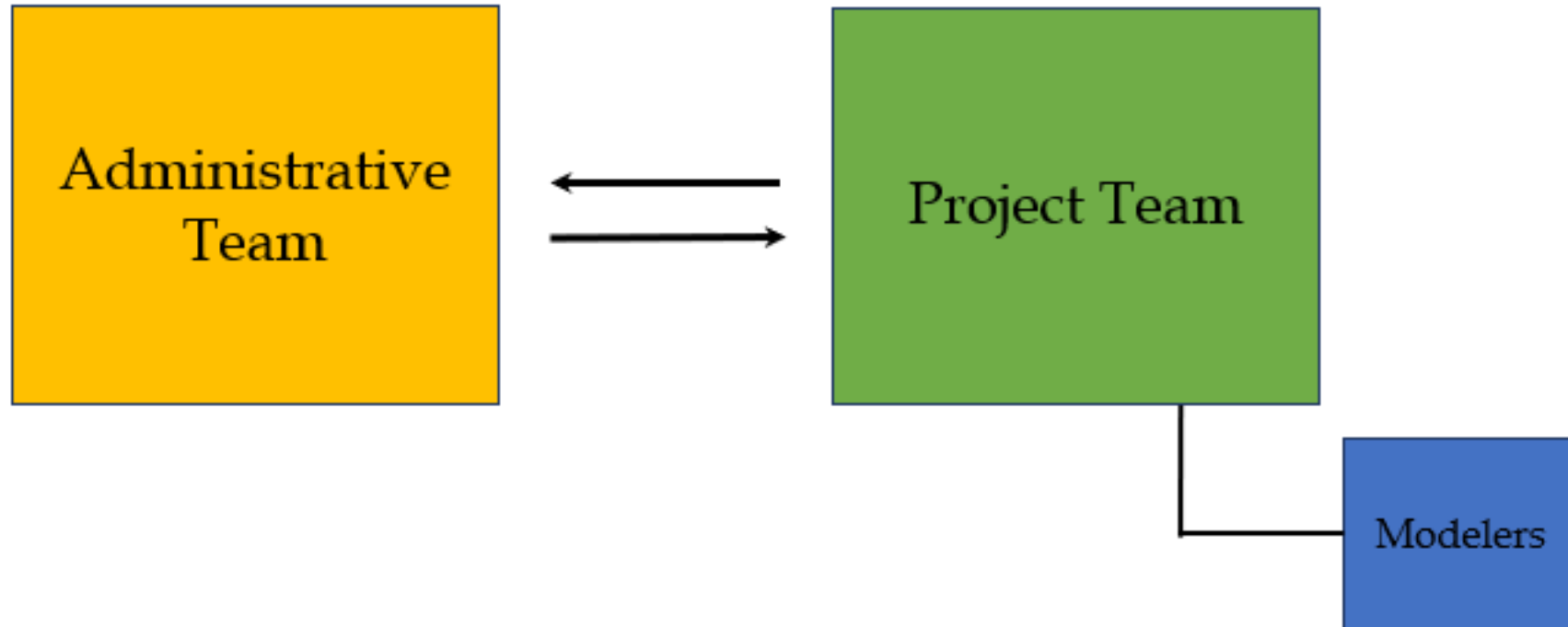
1. Support addressing peer review recommendations to integrate aspects of both draft management strategies, based on a simulation modeling approach co-developed by DFW and the TNC-led stakeholder team, including engagement with abalone divers and other stakeholders
2. Revise FMP goals to allow for a *de minimis* fishery option
3. Develop triggers for the *de minimis* fishery option in consultation with stakeholders
4. Request that DFW develop a proposed process and timeline which accounts for active public and MRC engagement



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Management Strategy Integration Team Structure



Public Engagement During Integration Process

- **Starting January 2019:** Representation included non-governmental organizations (NGOs), academic researchers, recreational and commercial industry, Tribes and Tribal communities, and state and federal agency staff
- **May-December 2019:** Six public facing Project Team meetings (in-person and webinar)
- **May 2019-February 2020:** Opportunity to provide written comment to Admin Team throughout
- **March 2019-April 2020:** Public comment during MRC and FGC Updates



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MSE Components and Findings



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Management Strategy Evaluation (MSE)

- A simulation modeling approach management strategy provides a framework for optimizing a fishery to achieve desired ecological and/or socioeconomic objectives. It defines a feedback loop whereby information from the data collection program informs an assessment of the resource and/or fishery status relative to established reference points, which results in a change to management action. Performance of these management strategies is then evaluated via simulation testing known as management strategy evaluation



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Additional Context

- Modeling work primarily focuses on the rebuilding timeframe to achieve a *de minimis* fishery
- Only a two fishing zone configuration could be explicitly modeled
- All proposed management strategies are structured in two parts -
1) Exceptional Circumstances and 2) an harvest control rule informed by density and length data
- MSE operating models incorporates environmental variability and uncertainty



Oregon Border



Zone #2

Zone #1

Mendocino/Sonoma County Line

Marin County Line

Oregon Border



Zone #3

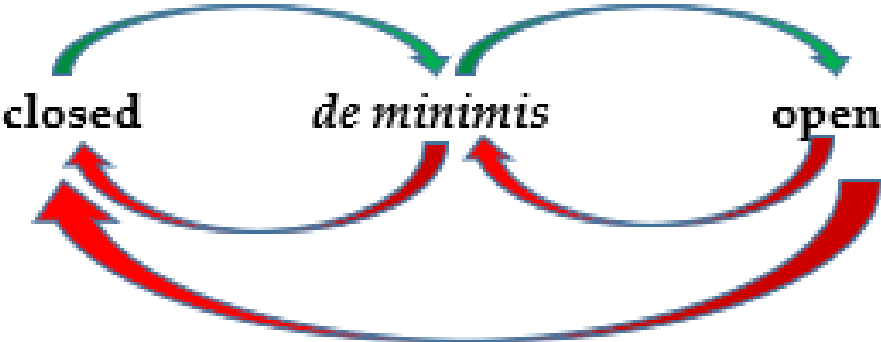
Zone #1

Humboldt/Mendocino County Line

Mendocino/Sonoma County Line

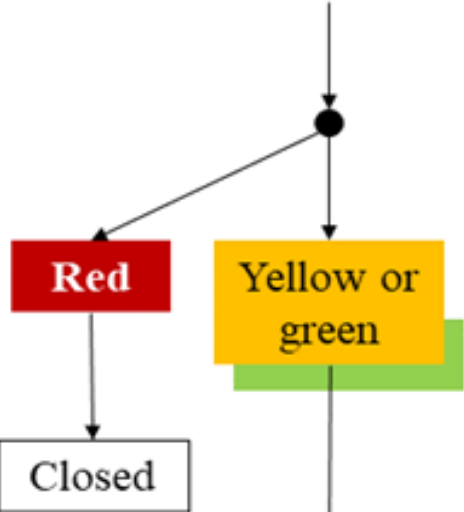
Marin County Line

Management Status

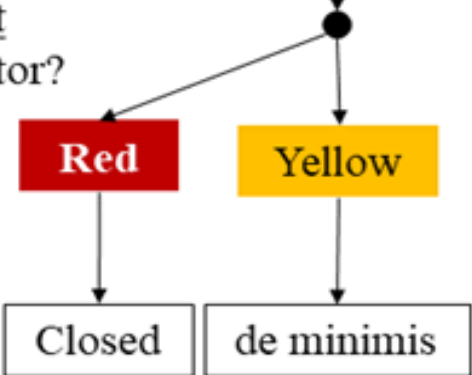


Node 1: SPR target reference point
What color is the SPR indicator?

Previous management status is:
Closed



Node 2: Density limit reference point
What color is the density limit indicator?



Density
percentiles

$$T_{DL} = T_{DI} = T_{DT} = 75\%$$

Density
percentiles

$$T_{DL} = T_{DI} = T_{DT} = 100\%$$

SPR limit = 0.5

A

B

SPR limit = 0.4

C

D

X

De minimis TAC

{ 5,000
10,000
20,000
40,000 }

Management Strategy Evaluation (MSE) Results

- Median rebuilding times from a closed status to a *de minimis* fishery varied between 11 and 31 years
 - If poor conditions do continue through 2022, it could increase the recovery period to achieve a *de minimis* fishery by 8 to 10 years.
- In the absence of fishing, the median recovery times from closed status to an open fishery status ranged between 28 and 59 years
- Acknowledge uncertainty and modeling limitations



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Density percentiles

Density percentiles

$$T_{DL} = T_{DI} = T_{DT} = 75\%$$

$$T_{DL} = T_{DI} = T_{DT} = 100\%$$

SPR limit = 0.5

A

B

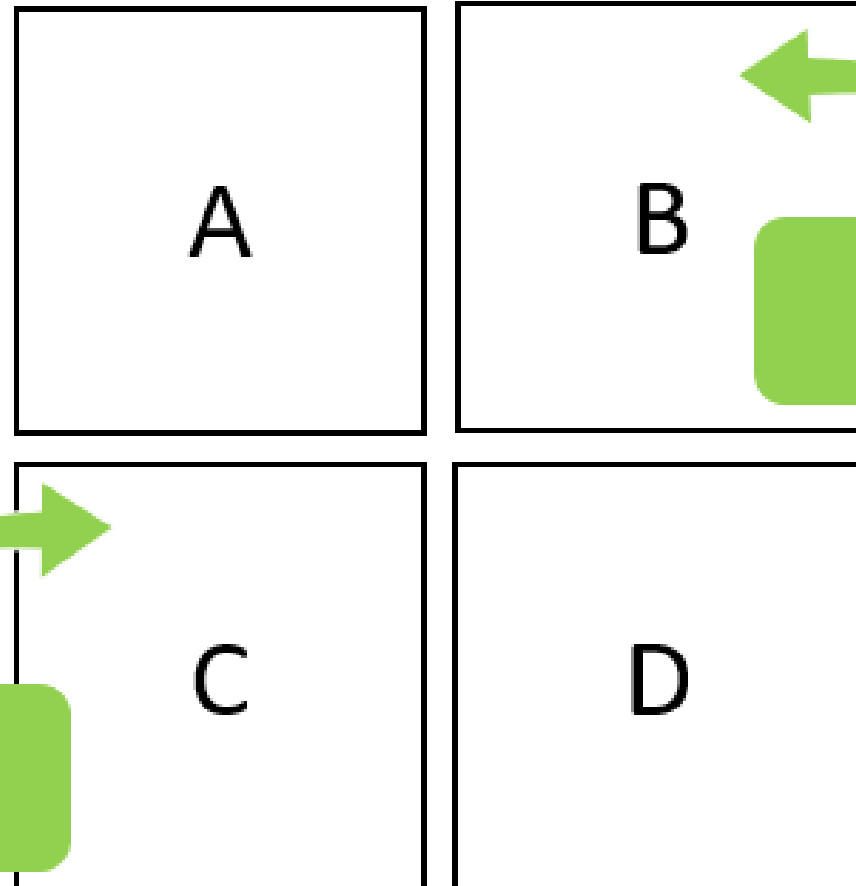
Most biological protection
Least fishing opportunities

SPR limit = 0.4

C

D

Least biological protection
Most fishing opportunities



Trade Offs

- Primary trade-offs include: (1) length of time to *de minimis* or open fishery status, (2) cumulative catches prior to achieving *de minimis* and open status, and (3) depletion at *de minimis* and open status.



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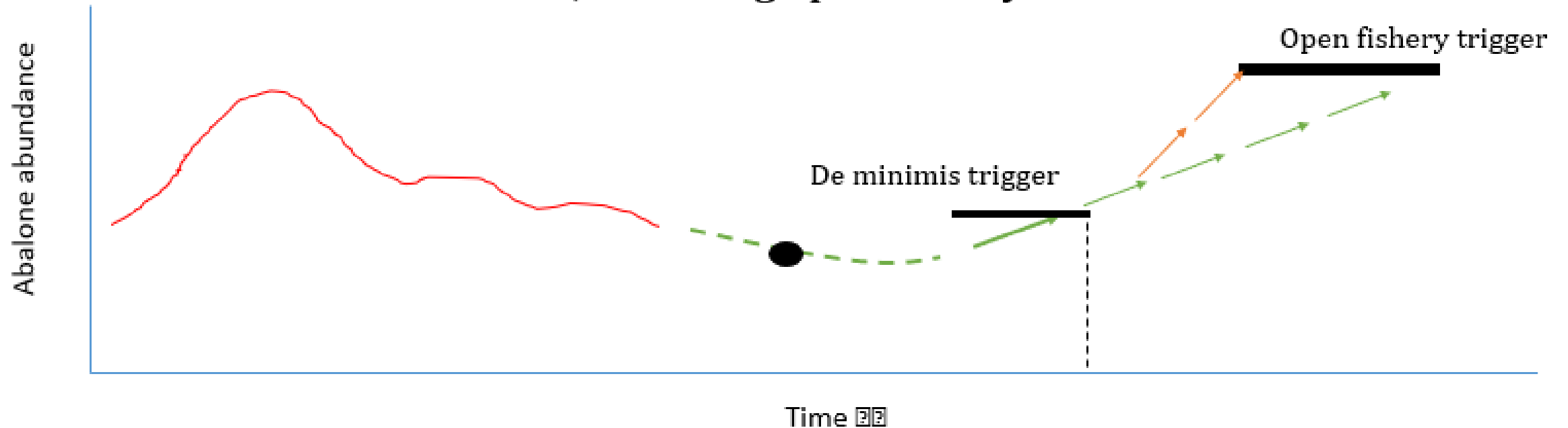


Trade offs #1 and 2:

→ Higher *de minimis* TAC

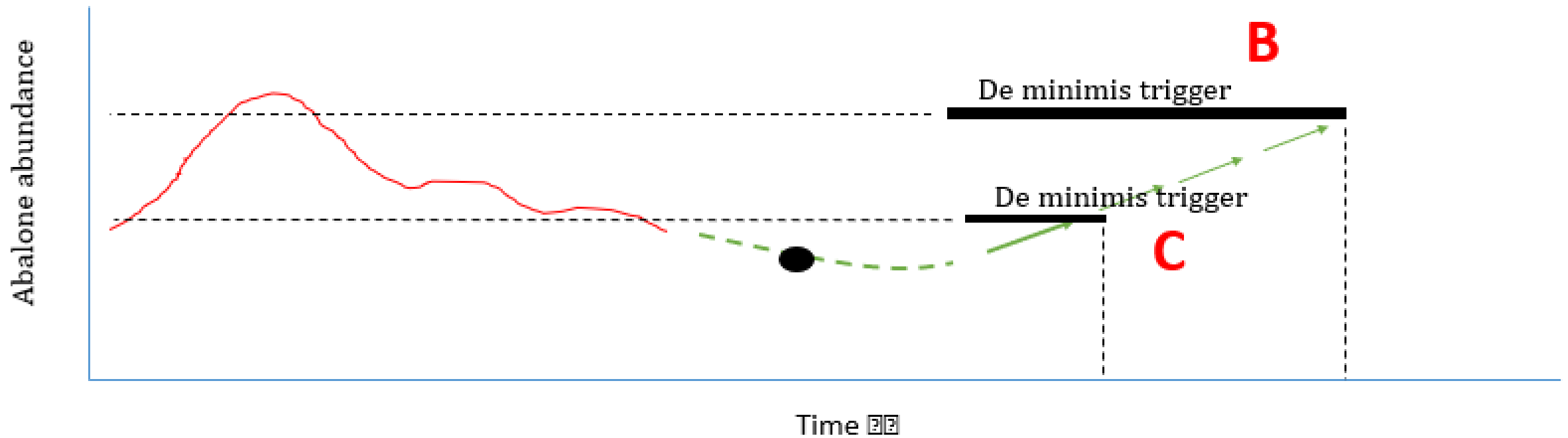
→ Lower *de minimis* TAC

**Catch more, prolonging the *de minimis* phase
or
Catch less, achieving open fishery sooner**



Trade off #3:

De minimis fishery sooner
or
afford more protection to abalone?



Public Perspectives on Management Strategies

- **Management Strategies A or C:** Industry was more supportive of prioritizing management strategies that support a *de minimis* fishery in the near-term
- **Management Strategies B or D:** Tribes and Tribal community members favored more conservative and precautionary options to better protect the resource

De minimis fishery: A fishery with a level of catch that is anticipated to have little to no effect on the health or recovery of a fishery resource. It is applied at the fishing zone level and occurs based on predefined thresholds set in an associated harvest control rule.



Administrative Team Recommendations



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Admin Team Recommendations

- **Recommendation #1:** Consider selecting a management strategy (or consider developing a new one) that addresses the charge provided by the Marine Life Management Act and Commission goals, while being mindful of the Project Team guidance.
- **Recommendation #2:** Explore a citizen science-driven data collection program for Humboldt and Del Norte counties that could inform the development of a management strategy and inform future management of these data-limited counties.



Admin Team Recommendations

- **Recommendation #3:** Consider a biological fishery (bio-fishery) as a means of allowing for near-term recreational harvest opportunities, that also helps support the state's data collection needs.
- **Recommendation #4:** Consider adopting the De Minimis Fishery Strawman Proposal (Appendix F) as guidance for CDFW to incorporate into the draft recreational red abalone FMP.
- **Recommendation #5:** Support further development of the Exceptional Circumstances strawman proposal (Appendix G) with interested stakeholders, ensuring that any indicators used are aligned with peer review guidance.



Admin Team Recommendations

- **Recommendation #6:** Prioritize research needs to enhance the management of the red abalone resource off California.
- **Recommendation #7:** Request that CDFW develop a data management plan with stakeholders to better coordinate and streamline data collection efforts across the state.
- **Recommendation #8:** Consider selecting an allocation scheme for recreational permits that uses a preference point lottery system for recreational permits and explore a pathway for the Commission to gain authority to consider allocating a subset of the recreational fishery TAC to Tribes and Tribal communities for subsistence.



Next Steps



Next Steps

- **March 17, 2020:** Potential MRC recommendation
- **March 17 - 31, 2020:** MRC comments integrated into final Admin Team report
- **April 15, 2020:** FGC consideration of approval of final Admin Team report and guidance regarding FMP development
- **Post April 15, 2020:** CDFW development of FMP



Acknowledgements

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Modelers: Dr. Bill Harford, Dr. Julia Coates, Dr. Laura Rogers-Bennett, Dr. Jono Wilson



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