



Tracking Number: (2022-01)

To request a change to regulations under the authority of the California Fish and Game Commission (Commission), you are required to submit this completed form to: California Fish and Game Commission, (physical address) 1416 Ninth Street, Suite 1320, Sacramento, CA 95814, (mailing address) P.O. Box 944209, Sacramento, CA 94244-2090 or via email to FGC@fgc.ca.gov. Note: This form is not intended for listing petitions for threatened or endangered species (see Section 670.1 of Title 14).

Incomplete forms will not be accepted. A petition is incomplete if it is not submitted on this form or fails to contain necessary information in each of the required categories listed on this form (Section I). A petition will be rejected if it does not pertain to issues under the Commission’s authority. A petition may be denied if any petition requesting a functionally equivalent regulation change was considered within the previous 12 months and no information or data is being submitted beyond what was previously submitted. If you need help with this form, please contact Commission staff at (916) 653-4899 or FGC@fgc.ca.gov.

SECTION I: Required Information.

Please be succinct. Responses for Section I should not exceed five pages

- 1. Person or organization requesting the change (Required)**
Name of primary contact person: Cathy Bennett
Address: [REDACTED]
Telephone number: [REDACTED]
Email address: [REDACTED]
- 2. Rulemaking Authority (Required) - Reference to the statutory or constitutional authority of the Commission to take the action requested: Authority cited: Sections 265 and 355, Fish and Game Code. Reference: Sections 265, 355 and 356, Fish and Game Code.**
- 3. Overview (Required) - Summarize the proposed changes to regulations: Change section 502 & 355. Make duck hunting off limits & not permissible along the shoreline of Benicia, the Benicia State Park waters, or the Southampton Bay waters.**
- 4. Rationale (Required) - Describe the problem and the reason for the proposed change: The city of Benicia is located in the greater San Francisco bay. It is a waterfront and “Main Street” community. We are fortunate to showcase the natural beauty of our coastal waters, the adjacent tidal wetlands of the Benicia State Park, & waters of the Southampton Bay. On any given day, hundreds of visitors enjoy our shoreland, walk the 2.5 miles of paved paths & trails, & take respite in our shoreline parks & picnic areas. The SF Bay trail runs through Benicia, inviting everyone to partake in the majestic beauty of the area. Benicia is bordered by the Benicia/Martinez bridge on one side, and the Carquinez bridge at the far end. Benicia has its own marina, host to hundreds of sailboats, fishing boats & yachts, as does our neighboring city of Vallejo. The open water is known as the Carquinez straights and closer inland is the Southampton Bay. This is a lively water recreation oasis- full of sailboats, fishing vessels, small boat fishing, jet skiers, windsurfers, hang gliders, kayakers, paddleboarders & children swimming at the 9th Street beach. Benicia hosts several annual waterfront events, including**



sailboat parades & races, festivals & fishing competitions which flood our coastline with admirers & participants, sometimes serenaded by our local bag pipers, & musicians- all of which adds to the spirit & appreciation of the natural environment we are so fortunate to be the stewards of. Our shoreline parks are frequented by all of Solano county & are always filled with families & children, friends enjoying picnics & hosting outdoor celebrations. Benicia is a wonderful place to live or visit, and we pride ourselves on being a tourist destination & a draw to SF bay area travelers. Our city advertises itself & entices visitors as being “A Great Day by The Bay”. Yet sadly, the peaceful nature of our community has recently been undermined by a group of duck hunters that insist on hunting 150 yards from the shoreline in the Southampton Bay & the Benicia State Park waters.

It started in October 2020. A group of duck hunters began hunting just before sunrise about 150 yards from the backyards of homes situated along the waterfront in the Southampton bay. The blast of gunshots at 6:30 am seemed incredulous to everyone. Even when we were visually able to see the hunters, we couldn't believe it was actually taking place. In 50+ years no-one had witnessed duck hunting in these waters. Calls were made to the Benicia police, & to the Fish & Wildlife Dept. Yet the duck hunting continued. Benicians were soon to discover that pre-existing regulatory rules left it 'legal' to hunt off the residential shores of Benicia as long as the hunters were 150 yards from residential shores. Homeowners & waterfront frequenters pleaded with the duck hunters to stop hunting there, explaining how it disrupted their lives, interfered with their households & ruined the peaceful enjoyment of the waterfront. But the hunter's response was, “It's legal. We can hunt here if we want to.” Despite the horror of those living on the west side of town, exposed to the gunshots, the visual of ducks being shot from the sky, dead & injured ducks floating in the waters- eventually the duck hunting season ended, and peace returned to our neighborhoods & our waterfront. Most of Benicians assumed that due to the public protests about the duck hunting, that the duck hunters would not return.

But in October 2021, the duck hunters returned. Again, the community pleaded with the hunters, repeatedly asking for them to hunt in many of the nearby designated areas (Suisun, Grizzly Island, Mare Island, along the shores of San Pablo Bay, and the non-residential sections of the Napa river (all close by). But the hunters were indignant. I myself have encountered them when they were bringing their boat back to the 9th Street launch. When I told them how the neighbors feel about it, they glared at me, & folded their arms across their chests as if to warn me to “back off”. Many have approached them, but with no success or compassion from the hunters. The duck hunters have actually become rather aggressive & made verbal threats to file claims of 'harassment' against some of the folks who tried to engage with them. They have chased after the vehicles of those who took photos of their fishing boat & 'duck blind' equipment, & flipped their middle fingers at residents who watch with disapproval from the shores, their backyards & outdoor balconies & patios.

Again, calls were made to the local police, and to the Fish & Wildlife Dept. Residents began to organize, and consulted with the Benicia mayor, the city attorney, the city police chief, & the city manager. Calls & letters were sent to our local Supervisor Monica Brown, Representative Mike Thompson, Assembly Member Tim Grayson, & Senator Bill Dodds. Despite the outpouring of public protest, the bottom line is that as long as it is officially 'legal', there is nothing anyone could do to stop it. Eventually, the waters usually full of peaceful recreational sports, (windsurfing, kayaking & paddle boarding) succumbed to the duck hunters. (Who



wants to share the waters with men shooting guns?) It has now changed the very nature of our shoreline, and our experience of the Carquinez Straights & the Southampton Bay waters. It threatens to change the very nature of our town- our economy, & our dependence upon Benicia being a tourist destination & a “Main Street” community. It threatens to make our city motto “It’s a Great Day on the Bay”, a sad reminder of how quickly a natural haven can become a desecrated locale. Needless to say, it’s a ‘kill joy’ to our many shoreline restaurant diners whose appetites are lost while being exposed to gunshots from out across the water.

At the December 15th meeting of the Fish & Wildlife Commission, several Benicia residents including the Mayor of Benicia spoke to address this issue. It was obvious the level of distress these hunters are causing to this community. The mayor, Steve Young requested that the current duck hunting regulations be changed, &/or that the distance required from shore be increased. Actually, increasing the distance requirement from the shoreline will not solve the problem. The sound of gunshots will still reverberate in the channel of the straights, & the duck hunters will then be more visible & within greater earshot of an even larger section of the community. One of the residents who spoke at that meeting is a police officer of 30 years afflicted with PTSD, that suffers every time she hears the gunshots. Pushing the duck hunters further out into the straights would actually create an even more dangerous situation. The Carquinez straights are a major commercial shipping channel, & a fairly narrow one. Huge cargo ships carrying oil refinery products & automobiles traverse these waters daily. Men shooting guns in any direction out on these waters poses a potential hazard- be it to other watersport participants sharing the space, to the families peacefully enjoying the shoreline parks & trails, the residents of homes close enough to be traumatized by the sights & sounds they are exposed to, or to the nearby cargo ships transporting oil refinery products & automobiles. A handful of rogue duck hunters creating this kind of disturbance & potential environmental & human disaster is simply unacceptable.

So here we are- common sense has failed. Our efforts at diplomacy have failed. Our appeals to city & governing officials have proven pointless. Our only option at this point is to petition the Fish & Wildlife Commission to change the laws/regulations such that it prevents duck hunting off the Benicia shoreline, in the Southampton Bay & the Benicia State Park waters. Sometimes laws & regulations need to be changed in order to meet the needs & safety of society. This is one of those times.

Date of petition: January 11, 2022.]

SECTION II: Optional Information

5. Date of Petition: **January 11, 2022** Click here to enter text.]

6. Category of Proposed Change

- Sport Fishing
- Commercial Fishing

Hunting

Other, please specify: **Restrict duck hunting in the Benicia State Park, the Southampton Bay waters, & off the Benicia shoreline.**



7. **The proposal is to:** (To determine section number(s), see current year regulation booklet or <https://govt.westlaw.com/calregs>)
- Amend Title 14 Section(s): **Amend Title 14 Section(s)** Click here to enter text.
- Add New Title 14 Section(s): Click here to enter text.
- Repeal Title 14 Section(s): Click here to enter text.
8. **If the proposal is related to a previously submitted petition that was rejected, specify the tracking number of the previously submitted petition** Click here to enter text.
Or **Not applicable.**
9. **Effective date:** If applicable, identify the desired effective date of the regulation. If the proposed change requires immediate implementation, explain the nature of the emergency: **As soon as possible.**
10. **Supporting documentation:** Identify and attach to the petition any information supporting the proposal including data, reports and other documents: <http://beniciaindependent.com/oppose-gunfire-in-the-carquinez-strait-near-our-benicia-homes-and-recreation/>;



Benicia Herald
article on duck hunti

If PDF won't open, please go online to read the article in the Benicia Herald Newspaper. **BeniciaHeraldOnline.com** (Sunday Dec 19th, 2021 edition). Cover story. Front page article written by the newspaper editor, Galen Kusic. Titled: **“Residents Reach Out For Help as Duck Hunting Continues in Southampton Bay”**.

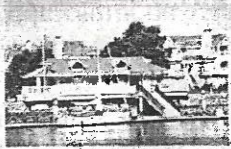
BENICIA HE

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Sunday
December 19
2021

A special good morning to subscriber John Regalado



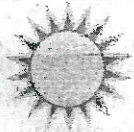
Sunrise 7:20 a.m.

Sunset 4:51 p.m.

High /Low Tides

2:43 a.m. 4.21' 12:39 p.m. 5.63'

7:04 a.m. 2.81' 8:43 p.m. -0.36'



High 48 Low 41

Winds E up to 10 mph
Showers late

"You'll never find a rainbow if you're looking down."

- Charlie Chaplin

A Different Drummer

Residents reach out for help as duck hunting continues in Southampton Bay



Benicia residents near Ninth St. Park along the waterfront to Benicia State Park have reported an uptick in duck hunting in Southampton Bay, causing major disturbances early in the morning, a decrease in wildlife viewing and water recreation use.

Benicians call for Southampton Bay to be deemed wildlife sanctuary

Galen Kusic
Editor

For the past 40 years, Southampton Bay has been relatively quiet. Wildlife, kayakers, windsurfers and fisherman live in relative harmony as large ships pass

through the Carquinez Strait. According to residents over the past two years, that has all changed.

Largely in part they say due to a pair of duck hunters that insist on hunting the waters that used to be left alone "as a common courtesy to residents." The hunters begin at 6 a.m., waking up residents to the sounds of gunfire.

The uproar of residents has

resulted in a less than favorable conclusion: the hunting is actually entirely legal. But they are demanding change.

On Wed., Mayor Steve Young and residents appealed to the California Fish and Game Commission for a change to the law after dozens of calls have fallen on deaf ears.

See **HUNTING**, Page A9

HUNTING

Continued from front

Currently, hunters are allowed to hunt 150 yards from homes on the city limit line. Only CDFW has the authority to move the line or further restrict the location.

"It is disturbing hundreds of homes and residents," said Young. "They (two hunters) have been asked to move to any of the other nearby places like Mare Island or Suisun Bay, away from people, but they are resistant."

CDFW claimed that staff "will be in touch" after the meeting. Benicians have written letters and contacted representatives, including Solano County Supervisor Monica Brown, who represents Benicia. Brown drafted a letter to Charlton "Chuck" Bonham, Director of CDFW.

"This is a new issue to them (residents)," wrote Brown. "They are concerned with noise and guns being fired this close to their homes...I request that you take any available steps to stop duck hunting on any waterfront or wetland or similar area near residential neighborhoods."

Residents have noted that it is negatively affecting PTSD survivors and some of their children now "only talk about guns, how it scares them and their aggressive sound."

"Without some type of action to stop this, it may well grow to more and more hunters, eventually altering the personality and character of our town," said resident C. Bennett. "It will impact the type of tourists we attract and the type

of businesses that may or may not prosper. It will quite likely change the very nature of our town."

The community has met via online forum and in person to discuss options. Residents are now working to preserve Southamptton Bay's natural habitat by working to declare the area between the Carquinez and Benicia bridges as a wildlife sanctuary.

"This is a massive disturbance, discomfort and threat to safety and peace in our community," said resident Elizabeth Lewis, a 42-year resident of Benicia and mother to a four and one year old. "My children are woken up to gun shots every weekend and are left screaming and crying all before 6:30 a.m. some mornings. My children are terrified and now my daughter looks out to the water, having to witness them flipping off their neighbors, who have kindly asked to them stop."

A resident of W. K St. that wishes to remain anonymous in fear or retribution, notes that these hunters "bully residents" and have been "outright aggressive" toward people.

"What once was a peaceful community has been shattered by these unconscionable hunters," said the anonymous resident. "We have tried diplomacy with these hunters and it has failed."

Several residents claim that for the last 40 or more years hunters have been respectful of the homeowners and Benicia State Park visitors and have refrained from hunting Southamptton Bay. The area between 9th St. Park and Dillon

Point has always been heavily populated with ducks and other wildlife. Since the hunting began in Jan. 2020, residents see evidence that the duck population has diminished significantly.

"We have no issue with duck hunting itself," said an anonymous resident. "But what once was an unpopulated area 100 years ago is now an inhabited area with public use shoreline and waterways and the State Park Recreational Area. The time for duck hunting in these waters has passed."

Residents fear that if the hunting continues, Benicia's economy may suffer from unforeseen impacts.

"Because of these duck hunters, kayakers, windsurfers and paddle boarders have stopped using the waters for their recreational use," wrote resident Jean Walker. "After all, who wants to share the water with someone shooting guns?"

Residents of Glen Cove in the Vallejo city limits have reportedly also been negatively affected by the gunfire as well.

"We must therefore be prepared to designate the waters along the Benicia shoreline and the State Park off-limits to hunting," said Bennett. "We need to establish a legal basis to return to the common sense and courtesy that prevailed for much of the past four decades. To accomplish this will require us to combine our individual voices, to unify for a common cause, and be prepared to take the necessary steps to restore and protect the peaceful enjoyment of this beautiful oasis we call Benicia."

The Benicia Independent ~ Eyes on the Environ...

CARQUINEZ STRAIT, GUN CONTROL

OPPOSE GUNFIRE IN THE CARQUINEZ STRAIT NEAR OUR BENICIA HOMES AND RECREATION!

NOVEMBER 30, 2021 | ROGER STRAW

Is Duck hunting off the Benicia residential shoreline really a good idea?



By C Bennett, by email

For those of you who haven't yet been woken at dawn by the sound of gunshots, for the second season in a row a group of local resident duck hunters have been hunting off the Benicia shoreline & State Park waters. Our beautiful straits that used to be filled with peaceful water recreation, have recently been overshadowed by duck hunters from late October to late January. Our usual mixture of kayakers, paddleboarders, windsurfers & hang gliders have reced-

ed. Who can blame them? Sharing the waterways with men shooting guns is a kill joy, not to mention unsafe.

It turns out it is technically legal. For the past 40+ years duck hunters have known that hunting was inappropriate so close to a residential community, so they hunted in nearby appropriate venues including Grizzly Island, Suisun Marsh, Mare Island & along the shores of San Pablo Bay & non-residential sections of the Napa River (all quite close by). Hunters respected the residential shoreline of Benicia & the State Park waters as off-limits to hunting. But a new generation of local hunters think differently, despite the polite request of their neighbors to hunt elsewhere. Their response is, "It's legal. We can hunt here if we want to." So they persist- 2-3 days a week, starting usually at sunrise, sometimes staying out on the water til noon, (or all day) returning at sunset.

Dozens of calls to the **Fish & Wildlife Dept** have failed to impart any change. Benicia police say, "It's out of our jurisdiction." Residents have consulted the mayor, the city attorney, the police chief, and the city manager. Apparently, as long as it is technically legal, there is nothing the city of Benicia, or its residents can do to stop it. Casual hikers along the SF Bay Trail, families & children playing or picnicking in the waterfront parks, bicyclists on the State Park pathways, & people whose houses look out upon the straits are unwittingly exposed to the jolting harshness of gunfire, & a visual of ducks being shot from the skies. On the west side of town it wakes and alarms children, sends dogs into a panic, and triggers those with PTSD. It is an intolerable affront to the peaceful enjoyment of our lives. Without some type of action to stop this, it may well grow to more & more hunters, eventually altering the personality & character of our town. It will impact the type of tourists we attract, & the type of businesses that may or may not prosper. It will quite likely change the very nature of our town. To most nature lovers, being viscerally exposed to duck hunting along the Benicia shoreline is not consistent with our motto

"It's a Great Day by the Bay".

All this said, 'duck hunting' itself is not the problem. Duck hunting off of the Benicia shoreline & the State Park waters is the problem. I'm calling upon all of our conscientious duck hunters in this town to speak to these younger duck hunters. Share with them your integrity, your knowledge of right from wrong, & help them understand the give & take of being part of a larger community. So far diplomacy has failed. We must therefore be prepared to designate the waters along the Benicia shoreline & the State Park off-limits to hunting. We need to establish a legal basis to return to the common sense and courtesy that prevailed for much of the past four decades. To accomplish this will require us to combine our individual voices, to unify for a

common cause, & be prepared to take the necessary steps to restore & protect the peaceful enjoyment of this beautiful oasis we call Benicia.

Respectfully submitted,

C Bennett

F T E S

◀ BENICIA CA ◀ CARQUINEZ STRAIT ◀ GUN CONTROL



Benicia

**WHIMSICAL PUBLIC
ART INITIATIVE
BRINGS COLOR
TO OUR TOWN**

**THURSDAY
EVENINGS
SAILBOAT
RACING &
FARMERS
MARKET**



POSTAL CUSTOMER
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Volume 13 Issue 10 AUG 2018
Please deliver 7/31-8/2

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PAID
PORTLAND OR
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\$2.50



Downtown businesses



Benicia Kite & Paddleboard rentals



Downtown Benicia at night



Southampton Bay- Benicia State Park



Commercial shipping channel next to Southampton Bay



Benicia is "A Great Day by the Bay"



Benicia State Park looking out at Southampton Bay
Benicia waterfront homes





Benicia shoreline park overlooking Southampton Bay

C.)

11. Economic or Fiscal Impacts: Identify any known impacts of the proposed regulation change on revenues to the California Department of Fish and Wildlife, individuals, businesses, jobs, other state agencies, local agencies, schools, or housing: Duck hunting off the shoreline of Benicia changes not only the peaceful nature of our community, but it will impact our economy as well. In addition to being a waterfront community & a “Main Street” town, Benicia is also a town of historical significance. Benicia was the 3rd capitol of the state from early 1853 to late 1854. Benicia is the site of a historical military arsenal built before the civil war. Ulysses S Grant was stationed here. Jack London wrote about the Southampton Bay in his book, “Tales of the Fish Patrol”. Benicia hosts multiple museums & historical structures that draw tourists & classroom field studies from all over the SF bay area.

In 1960 when the military arsenal was decommissioned, it was repurposed as a community of artists & craftsmen. We are proud of our “Arts Benicia” newly located in the historic Commandant’s Residence in the Arsenal. Benicia is home to hundreds of artists of every genre & has over a dozen art galleries & event venues dotting our downtown. Benicia not only draws artists, but art lovers & art students. Scattered along the shoreline you can find Plein Air painters set up in groups of classes. We also have more than a dozen nature photographers



who make their living capturing the natural beauty of our land, water & the wildlife that inhabit it. Benicia’s colorful history & the artist community are celebrated as part of our attractiveness as a tourist destination. Visitors enjoy “A Great Day by the Bay” with visits to our museums, galleries, shops, & dining in our restaurants. The sound of gunshots, &/or the visual encounter of men shooting ducks from the sky & falling dead or injured to the water is a threat to Benicia’s tourist viability. It diminishes our appeal & attractiveness to those seeking to enjoy nature- not witness its carnal destruction. As with other SF Bay area destinations, the Benicia business community depends of the steady flow of tourists. Duck hunting has no place off the waters of Sausalito or San Francisco. Why should it be acceptable in Benicia?

Another fiscal impact related to duck hunting is the need for increased oversight by the Fish & Game wardens. Currently there is little (if any) monitoring of duck hunters in Benicia. What started as only a few hunters has this year turned into a handful, and it is only likely to increase as the “tolerance” is tested. Oversight of licensing, permits, & adherence to limits have been left to chance. Benicia will require additional Fish & Game warden visits & supervision. It may require that the Fish & Wildlife Commission hire additional staff to man the phone lines, & respond to resident complaints. Those complaints are only likely to increase unless the duck hunting is stopped. Duck hunters who choose to defy the strongly stated objections of their neighbors, cannot be trusted in an “honor system”. We have little faith that these hunters will adhere to proper protocol & regulations. Residents have already reported seeing “breasted” ducks, left for dead & floating up onto the shore. This is abhorrent to anyone who comes upon it.

Another potential impact to our community is that these duck hunters are hunting alongside a busy & narrow commercial shipping channel that borders the Southampton Bay. As I stated previously, if the hunters move further away from the shoreline out toward the open waters they then become a bigger danger to the cargo ships transferring automobiles & oil refinery products. It would be reckless & a potential environmental disaster should these hunters accidentally cause damage to a container ship, or get too close or in the path of one of these tanker ships causing an accident. There is simply no justification to continue to allow duck hunting in these waters. Period.

12. Forms: If applicable, list any forms to be created, amended or repealed:

[Click here to enter text.](#)

SECTION 3: FGC Staff Only

Date received: 1/12/2022

FGC staff action:

- Accept - complete
- Reject - incomplete
- Reject - outside scope of FGC authority

Tracking Number

Date petitioner was notified of receipt of petition and pending action: 1/26/22

Meeting date for FGC consideration: Receive 2/16-17/22, consider 4/20-21/22



FGC action:

- Denied by FGC
- Denied - same as petition Tracking Number
- Granted for consideration of regulation change