# TITLE 14. Fish and Game Commission Notice of Proposed Changes in Regulations

**NOTICE IS HEREBY GIVEN** that the Fish and Game Commission (Commission), pursuant to the authority vested by Sections **200**, **205**, **265**, **270**, **315**, **316.5**, **399** and **2084** of the Fish and Game Code and to implement, interpret or make specific Sections **200**, **205**, **265**, **270**, **316.5** and **2084** of said Code, proposes to **amend** Section 7.40, Title 14, California Code of Regulations, relating to **Central Valley Sport Fishing regulations**.

# Informative Digest/Policy Statement Overview

Unless otherwise specified, all section references in this document are to Title 14 of the California Code of Regulations.

Current regulations in subsections (b)(4), (b)(43), (b)(66), and (b)(80) of Section 7.40 prescribe the 2024 seasons and daily bag and possession limits for Sacramento River fall-run Chinook salmon (*Oncorhynchus tshawytscha*; SRFC) sport fishing in the American, Feather, Mokelumne, and Sacramento rivers, respectively. Collectively, these four rivers constitute the "Central Valley fishery" for SRFC for purposes of this document. In considering the current 2024 regulations the Fish and Game Commission (Commission) accepted the Department of Fish and Wildlife's (Department) recommendation for the most conservative option that prohibited fishing for Chinook salmon in the Central Valley.

Each year, the Department recommends new Chinook salmon bag and possession limits for consideration by the Commission to align the fishing limits with up-to-date management goals, as set forth below.

The Pacific Fishery Management Council (PFMC) is responsible for adopting recommendations for the management of recreational and commercial ocean salmon fisheries in the Exclusive Economic Zone (three to 200 miles offshore) off the coasts of Washington, Oregon, and California. When approved by the Secretary of Commerce, these recommendations are implemented as ocean salmon fishing regulations by the National Marine Fisheries Service (NMFS).

The PFMC will develop the annual Pacific coast ocean salmon fisheries regulatory options for public review at its March 2025 meeting and will adopt its final regulatory recommendations at its April 2025 meeting based on the PFMC salmon abundance estimates and recommendations for ocean harvest for the coming season. Based on the April 2025 recommendation by PFMC, the Department will recommend specific seasons and bag and possession limit regulations to the Commission at its April 16, 2025, meeting. The Commission will then consider adoption of the Central Valley sport fishing regulations at its May 14, 2025, meeting.

# **Proposed Regulations**

#### Chinook Salmon Bag and Possession Limits

The Department recognizes the uncertainty of SRFC in-river harvest projections. Therefore, for the 2025 Central Valley fishery, the Department is presenting four regulatory options for the Commission's consideration to tailor 2025 Central Valley fishery management to target 2025 in-river

fisheries harvest projections. The Commission may adopt these options for each river section independently, or in combination to meet PFMC SRFC management objectives.

- American River, subsections 7.40(b)(4)(B), (C) and (D).
- Feather River, subsection 7.40(b)(43)(D) and (E).
- Mokelumne River, subsection 7.40(b)(66)(A), (B) and (D).
- Sacramento River below Keswick Dam, subsection 7.40(b)(80)(C), (D) and (E).

The following options are provided for Commission consideration:

# **Option 1 – Any Size Chinook Salmon Fishery**

This option is the Department's preferred option if the 2025 SRFC stock abundance forecast is sufficiently high to avoid the need to constrain in-river SRFC harvest.

Bag limit of [0-4] Chinook salmon.

Possession limit - [0-12] Chinook salmon.

# **Option 2 – Limited Adult and Grilse Salmon Fishery**

Bag limit of [0-4] Chinook salmon of which no more than [0-4] fish over 27 inches total length may be retained.

Possession limit - [0-12] Chinook salmon of which no more than [0–12] fish may be over 27 inches total length.

# **Option 3 – Grilse Salmon Fishery Only**

Bag limit of [0-4] Chinook salmon less than or equal to 27 inches total length.

Possession limit - [0-12] Chinook salmon less than or equal to 27 inches total length.

#### Option 4 – No Salmon Fishing in all Central Valley Rivers, Streams, and Tributaries

No take or possession of Chinook salmon.

#### Chinook Salmon Fishing Seasons

The current open fishing seasons for SRFC in the Central Valley are specific to each river and river section and have start and end dates that encompass the migration periods for salmon to upstream spawning habitat in the American, Feather, Sacramento, and Mokelumne rivers. To provide angling opportunity while minimizing the risk of overharvest due to uncertainty of SRFC in-river harvest projections, the Department is presenting a range of dates within that historic range that spans the open fishing season specific to each river section. This will provide the Commission with the flexibility to start the season later or end the season earlier, per section of river or across the valley.

#### Benefits of the Proposed Regulations

The Commission anticipates benefits to the environment in the sustainable management of Central Valley Chinook salmon resources. Other benefits of the proposed regulations are consistency with federal fishery management goals, and health and welfare of California residents.

#### Consistency and Compatibility with Existing Regulations

Article IV, Section 20 of the State Constitution specifies that the Legislature may delegate to the Commission such powers relating to the protection and propagation of fish and game as the Legislature sees fit. The Legislature has delegated to the Commission the power to regulate sport fishing in waters of the state (Fish and Game Code sections 200, 205, 315 and 316.5). The Commission has reviewed its own regulations and finds that the proposed regulations are neither inconsistent nor incompatible with existing state regulations. The Commission has searched the California Code of Regulations and finds no other state agency regulations pertaining to Chinook salmon sport fishing seasons, bag, and possession limits for Central Valley sport fishing.

# **Public Participation**

#### **Comments Submitted by Mail or Email**

It is requested, but not required, that written comments be submitted on or before **May 1, 2025** at the address given below, or by email to <a href="FGC@fgc.ca.gov">FGC@fgc.ca.gov</a>. Written comments mailed, or emailed to the Commission office, must be received by 12:00 a.m. midnight on **May 13, 2025**. If you would like copies of any modifications to this proposal, please include your name and mailing address. Mailed comments should be addressed to Fish and Game Commission, PO Box 944209, Sacramento, CA 94244-2090.

# Meetings

**NOTICE IS GIVEN** that any person interested may present statements, orally or in writing, relevant to this action at a hearing to be held in the **Capitol Event Center**, **1020 11**<sup>th</sup> **Street**, **Sacramento**, California, which will commence at **8 a.m.** on **April 16**, **2025** and may continue at **8 a.m.**, on **April 17**, **2025**. This meeting will also include the opportunity to participate via webinar/teleconference. Instructions for participation in the webinar/teleconference hearing will be posted at www.fgc.ca.gov in advance of the meeting or may be obtained by calling 916-653-4899. Please refer to the Commission meeting agenda, which will be available at least 10 days prior to the meeting, for the most current information.

NOTICE IS ALSO GIVEN that any person interested may present statements, orally or in writing, relevant to this action at a teleconference hearing originating in the California Natural Resources Building, Second Floor, 715 P Street, Sacramento, California, which will commence at 8 a.m. on May 15, 2025. Please refer to the Commission meeting agenda, which will be available at least 10 days prior to the meeting, for the most current information.

#### **Availability of Documents**

Copies of the Notice of Proposed Action, the Initial Statement of Reasons, and the text of the regulation in underline and strikeout format can be accessed through the Commission website at

www.fgc.ca.gov. The regulations as well as all related documents upon which the proposal is based (rulemaking file), are on file and available for public review from the agency representative, Melissa Miller-Henson, Executive Director, Fish and Game Commission, 715 P Street, Box 944209, Sacramento, California 94244-2090, phone (916) 653-4899. Please direct requests for the above-mentioned documents and inquiries concerning the regulatory process to Melissa Miller-Henson or David Haug at FGC@fgc.ca.gov or at the preceding address or phone number. Karen Mitchell, Senior Environmental Scientist, Department of Fish and Wildlife, Fisheries@wildlife.ca.gov, has been designated to respond to questions on the substance of the proposed regulations.

# **Availability of Modified Text**

If the regulations adopted by the Commission differ from but are sufficiently related to the action proposed, they will be available to the public for at least 15 days prior to the date of adoption. Circumstances beyond the control of the Commission (e.g., timing of Federal regulation adoption, timing of resource data collection, timelines do not allow, etc.) or changes made to be responsive to public recommendation and comments during the regulatory process may preclude full compliance with the 15-day comment period, and the Commission will exercise its powers under Section 265 of the Fish and Game Code. Regulations adopted pursuant to this section are not subject to the time periods for adoption, amendment or repeal of regulations prescribed in sections 11343.4, 11346.4, 11346.8 and 11347.1 of the Government Code. Any person interested may obtain a copy of said regulations prior to the date of adoption by contacting the agency representative named herein. If the regulatory proposal is adopted, the Final Statement of Reasons may be obtained from the address above when it has been received from the agency program staff.

# Impact of Regulatory Action/Results of the Economic Impact Assessment

The potential for significant statewide adverse economic impacts that might result from the proposed regulatory action has been assessed, and the following initial determinations relative to the required statutory categories have been made:

- (a) Significant Statewide Adverse Economic Impact Directly Affecting Business, Including the Ability of California Businesses to Compete with Businesses in Other States:
  - The proposed action will not have a significant statewide adverse economic impact directly affecting business, including the ability of California businesses to compete with businesses in other states. The proposed changes are necessary for the continued preservation of the resource, while providing inland sport fishing opportunities and thus, the prevention of adverse economic impacts.
- (b) Impact on the Creation or Elimination of Jobs Within the State, the Creation of New Businesses or the Elimination of Existing Businesses, or the Expansion of Businesses in California; Benefits of the Regulation to the Health and Welfare of California Residents, Worker Safety, and the State's Environment:
  - The Commission does not anticipate significant adverse economic impacts but acknowledges the potential for short-term negative impacts on the creation or elimination of jobs within the state. The Commission anticipates no adverse impacts on the creation of new business, the

elimination of existing businesses or the expansion of businesses in California. The management of an ongoing Chinook salmon sport fishery with annual variations in the bag and possession limits and/or the implementation of a size limit is not anticipated to significantly impact the volume of business activity.

The loss of up to 23 jobs with Option 2, 46 jobs for Option 3, and 115 jobs for Option 4 is not expected to eliminate businesses because projected reduction in fishing days is expected to be partially offset by opportunities to fish for grilse Chinook salmon and other species for Option 2 and 3 and continued opportunities for other non-salmonid species for Option 4.

The Commission anticipates benefits to the health and welfare of California residents. Providing opportunities for a Chinook salmon sport fishery encourages consumption of a nutritious food. The Commission anticipates benefits to the environment by the sustainable management of Chinook salmon resources in the Central Valley.

The Commission does not anticipate any benefits to worker safety.

Other benefits of the proposed regulations are concurrence with federal fishery management goals and promotion of businesses that rely on Central Valley sport fishing.

(c) Cost Impacts on a Representative Private Person or Business:

The Commission is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

(d) Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State:

None.

(e) Nondiscretionary Costs/Savings to Local Agencies:

None.

(f) Programs Mandated on Local Agencies or School Districts:

None.

(g) Costs Imposed on any Local Agency or School District that is Required to be Reimbursed Under Part 7 (commencing with Section 17500) of Division 4, Government Code:

None.

(h) Effect on Housing Costs:

None.

#### **Effect on Small Business**

It has been determined that the adoption of these regulations may affect small business. The Commission has drafted the regulations in Plain English pursuant to Government Code Sections 11342.580 and 11346.2(a)(1).

#### **Consideration of Alternatives**

The Commission must determine that no reasonable alternative considered by the Commission, or that has otherwise been identified and brought to the attention of the Commission, would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

FISH AND GAME COMMISSION

Dated: **March 18, 2025**Melissa Miller-Henson
Executive Director