

HAZARDS AND HAZARDOUS MATERIALS

4.4.1 Environmental Setting

This chapter focuses on the potential impacts of hazardous materials on human health. Hazardous materials that may be used as part of the suction dredge mining process or that may be exposed during the process are described. Potential impacts discussed in this chapter are divided according to human health hazards unique to suction dredging activities and common camping-related hazards. Environmental health impacts (e.g., mercury in fish) related to the use of or exposure to hazardous materials are discussed in other chapters, specifically the Water Quality and Toxicology and Biological Resources chapters.

Suction Dredging Hazards

Suction dredgers use a variety of hazardous materials to collect and process gold. Suction dredgers often recover both mercury (i.e., elemental mercury and mercury gold amalgam) and lead (e.g, fishing weights, lead bullets and shot, diving weights, etc.) while dredging. Dredgers use mercury to recover gold via amalgamation (as described in Section 3.4.7 “Processing of Materials” of Chapter 3, *Activity Description*). They use nitric acid to remove mercury from gold creating a liquid waste containing mercuric nitrate, and gasoline and oil/lubricants to run dredge engines. According to the results of the Suction Dredger Survey (Appendix F), very few suction dredgers reported using mercury and/or nitric acid to process concentrates (1.5% of non-resident and 2.5% of California resident permit holders reported doing so). However, over half of permit holders (56% of resident and 60% of non-resident) indicated that they recovered mercury while dredging. For the 2008 season, California resident permit holders reported removing on average approximately 1.6 ounces of mercury per dredger and non-California resident permit holders reported removing on average 2.6 ounces of mercury per dredger.

Hazardous Materials Associated with Encampments

Most (but not all) suction dredgers camp near the locations where they are mining for short or extended (days to months) periods. In addition to the hazardous materials described above, common materials used, stored, or generated at the suction dredging encampments include gas and lubricants used for generators and vehicles, propane, garbage, and human waste. Although some clubs recommend that all garbage, supply, food, and equipment items be kept safely and in a clean manner to minimize hazards, it has been observed that some miners have campsites strewn with garbage and debris (Sierra Fund, 2009).

The results of the Suction Dredger Survey (Appendix F) indicate that nearly three quarters of in-state respondents stay overnight when dredging, whereas nearly all out-of-state respondents (98%) reported doing so. When staying overnight, 44% of in-state

1 respondents reported staying in developed campgrounds, while 54% reported staying in
2 undeveloped campgrounds. Similarly, 51% of out-of-state respondents reported staying in
3 developed campgrounds, and 54% reported staying in undeveloped campgrounds.
4 Typically, facilities such as bathrooms and trash bins are not provided in undeveloped
5 campground areas.

6 California resident permit holders reported an average of 14.69 yearly trips, spending a
7 total of 30.06 days dredging, whereas non-resident permit holders reported less frequent,
8 but longer yearly trips (averaging only 4 trips and a total of 33.39 dredging days). Based on
9 this, in-state permit holders only spent two days dredging per trip on average. Non-
10 resident permit holders on the other hand reported less frequent, but longer trips, spending
11 about 8 days dredging per trip on average. Longer trip durations and greater distances
12 from developed areas increase the quantity and type of personal provisions necessary for
13 such excursions.

14 ***Exposure Pathways***

15 Vaporizing mercury and using strong acids may result in a human health hazard. Mercury
16 vapors and mercuric nitrate may damage the central and peripheral nervous systems, lungs,
17 kidneys, skin and eyes in humans (Occupational Safety and Health Administration [OSHA],
18 1997; Environmental Health & Safety 2009). Additionally, it is also mutagenic and affects
19 the immune system (OSHA, 1997). Acute exposure to high concentrations of mercury vapor
20 causes severe respiratory damage (OSHA, 1997).

21 Human exposure to nitric acid is through inhalation, ingestion, and eye or skin contact.
22 Nitric acid is an irritant that can cause corrosive effects on the skin, eyes, and mucous
23 membranes (e.g., lungs). Effects of exposure may include any of the following symptoms
24 depending on the exposure pathway, length of exposure, and the acid's concentration:
25 laryngitis, bronchitis, pulmonary edema, dental discoloration, erosion of dental enamel,
26 burns of the skin or mucous membranes, dermatitis, reduced vision, blindness, nausea,
27 vomiting, or death. (Terra Industries Inc., 2006).

28 Lead is another metal that may present a potential human health hazard to suction dredge
29 miners. Potential lead exposure pathways are: ingesting lead transferred from
30 contaminated hands to food/drink, and inhaling lead fumes while casting diving weights.
31 Lead is not typically absorbed into the body through the skin (Agency for Toxic Substances
32 & Disease Registry, 2007). Effects of lead exposure include damage to the nervous system,
33 increases in blood pressure particularly for middle-age or older people, anemia, and, at high
34 levels, brain or kidney damage and death. (Agency for Toxic Substances & Disease Registry,
35 2007)

36 ***Wildland Fire Hazards***

37 Man-made and natural wildland fires are a hazard throughout most of California, in part due
38 to its Mediterranean climate and typically dry summers. Man-made causes of wildland fires
39 include but are not limited to sparks from engines or other machinery, discarded cigarettes,
40 arson, or campfires that were not properly extinguished. Lightning is the typical cause of
41 natural wildland fires.

1 The California Department of Forestry and Fire Protection (CAL FIRE) has identified
2 approximately 31+ million acres of state responsibility areas and provided facilities (i.e.,
3 control centers, fire stations, etc.) within these responsibility areas to support fire
4 prevention and control (CAL FIRE, 2009). Areas within California that are outside of the
5 state responsibility areas (SRAs) are protected by local (i.e., city or county) or federal
6 agencies. Federal agencies that may be responsible for fire protection on federal lands in
7 California include the U.S. Forest Service and the Bureau of Land Management. Local, state,
8 and federal agencies also provide hazardous material response within their responsibility
9 areas to control and clean-up spills of hazardous materials. Moderate, high, and very high
10 risk wildland fire areas in SRAs have been identified based on fuel, terrain, weather, and
11 other relevant factors in Figure 4.4-1 (CAL FIRE, 2007). Similarly, Figure 4.4-2 indicates fire
12 hazard severity zones throughout California for local or other protection areas (CAL FIRE,
13 2007).

14 CAL FIRE also identifies wildland fire risks by county. As an example, a large portion of
15 Yuba County, especially eastern Yuba County, is identified as a very high fire hazard zone in
16 SRAs (Figure 4.4-3). As shown in Figure 4.4-4, most of Yuba County's lands within local
17 responsibility areas are not considered subject to wildland fires (due to agricultural or
18 other land uses) or are only subject to moderate fire hazards (CAL FIRE, 2007).

19 Local fire departments in California are responsible for fire protection and hazardous
20 response in areas (typically urbanized areas) that are outside of SRAs and outside of federal
21 lands. As an example, local fire protection and hazardous response within Yuba County are
22 primarily provided by the City of Marysville's fire department though other smaller,
23 volunteer fire districts, such as the Smartville Fire Protection District, may also provide
24 some protection or response (Yuba County, 2005; City of Marysville, 2010). The City of
25 Marysville's fire department protects an area of 85 square miles that is comprised of urban,
26 agricultural, and wildland areas (City of Marysville, 2010). The Smartville Fire Protection
27 District is primarily a volunteer force of twelve, with a Battalion Chief (Yuba County, 2005).

28 ***Schools***

29 Sensitive receptors for hazardous wastes, including schools, may be located near potential
30 suction dredge mining locations. The proximity of schools to suction dredge locations and
31 encampments would vary throughout the state and annually based on the location of
32 mining activities. For example, within Yuba County, there are five school districts—
33 Camptonville, Marysville Joint Unified, Plumas Lake Elementary, Wheatland Elementary,
34 and Wheatland Union High school districts—and approximately 36 elementary, middle, or
35 high schools (Yuba County Office of Education, 2010). Most of the schools are not located
36 near the rivers or streams of Yuba County. Not counting schools in the City of Marysville,
37 there are 2 elementary schools (Cordua Elementary School and Browns Valley Elementary
38 School) within one mile of the Yuba River, downstream from Englebright Lake and
39 approximately 10 schools in the smaller communities upstream from Englebright Lake. The
40 majority of schools in Yuba County, and indeed throughout California, are located well
41 above and outside of the riverbed. However, there may be some exceptions whereby
42 schools are located in proximity to waterways. For example, in Yuba County there is one
43 school (Browns Valley Elementary School) located within ¼ mile of Dry Creek and another,
44 the Washington Elementary School, located within ¼ mile of the South Fork Yuba River.

4.4.2 Regulatory Setting

The use, storage, and disposal of hazardous materials are regulated by local, state, and federal laws and regulations. The EPA is the federal agency that administers hazardous materials and hazardous waste regulations. The federal Occupational Safety & Health Administration (OSHA) develops and enforces health and safety standards in the workplace and recommends protective measures on the handling and use of hazardous chemicals. The California EPA (Cal/EPA) is one of the State agencies with jurisdiction over hazardous materials; it includes the California Department of Toxic Substances Control (DTSC). Another California agency, CAL FIRE, identifies and reviews wildland fire severity zone designations and provides protection against fires. Local agencies may have their own ordinances regarding the handling, storage, and disposal of hazardous materials and wastes. Local fire departments and hazardous waste collection centers may also serve an important role in responding to hazardous spills or assisting with the disposal of hazardous materials.

A description of each agency's jurisdiction and involvement in managing hazardous materials and wastes is provided below.

Federal Regulations

U.S. Environmental Protection Agency

The EPA is responsible for the enforcement and implementation of federal laws and regulations pertaining to hazardous materials. The federal regulations are primarily codified in 40 CFR. The legislation is outlined in the Resource Conservation and Recovery Act of 1976 (RCRA), the Superfund Amendments and Reauthorization Act of 1986 (SARA), and the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA). The EPA provides oversight for the storage and use of hazardous materials and has designated some widely generated hazardous wastes, including certain spent batteries, pesticides, mercury-containing equipment and light bulbs, as "universal wastes."

The EPA implements the Emergency Planning and Community Right-to-Know Act (EPCRA). Also known as Title III of the SARA, the EPCRA was enacted by Congress as the national legislation on community safety. This law was designated to help local communities protect public health, safety, and the environment from chemical hazards.

To implement the EPCRA, Congress required each state to appoint a State Emergency Response Commission (SERC). The SERCs were required to divide their states into emergency planning districts and to name a Local Emergency Planning Committee (LEPC) for each district. LEPCs typically consist of representatives from a wide variety of groups, including firefighters, health officials, government and media representatives, community groups, industrial facilities, and emergency managers.

Occupational Safety & Health Administration

As described in the Occupational Safety and Health Act of 1970, the purpose of the OSHA is to ensure workplace safety for all workers in the United States and its territories. To fulfill this purpose, OSHA performs the following functions:

- 1 ■ develop and enforce workplace safety standards;
- 2 ■ approve and monitor state job safety and health programs; and
- 3 ■ provide for research, information, education, and training in the field of
- 4 occupational safety and health (OSHA, 2010).

5 Although the federal workplace safety standards and the state job safety and health plans
 6 may not be directly applicable to suction dredging activities because the dredging is
 7 typically performed as a hobby and not as an occupation, OSHA’s human health protection
 8 regulations related to the handling and use of hazardous chemicals may serve as a useful
 9 guideline for suction dredging miners.

10 *Human Health Protection Measures*

11 OSHA requires that manufacturers prepare material safety data sheets (MSDSs) that include
 12 but are not limited to handling and storage recommendations, personal protection
 13 measures, accidental release measures, hazards identification, and toxicological
 14 information, including recommended exposure limits. Key personal protection measures to
 15 protect humans from contact with mercury, nitric acid, lead, and other hazardous materials
 16 (ex., gasoline) are summarized below. Vapor exposure limits are listed in Table 4.4-1.

17 Personal protection measures listed in the MSDSs for the above chemicals focus on methods
 18 to prevent exposure to humans through contact with the skin or eyes, inhalation, or
 19 ingestion. Safety glasses or goggles are recommended to protect against injury to the eyes.
 20 Gloves, closed-toe shoes, and/or aprons are recommended when handling mercury or the
 21 acids. Use of these chemicals in open air or well ventilated spaces is recommended because
 22 the chemical vapors may be toxic and/or irritants. Following handling of these chemicals,
 23 the users’ hands should be washed prior to the consumption of any foods/drinks or use of
 24 cigarettes to prevent accidental ingestion of the hazardous chemicals. Gasoline is flammable
 25 and should not be exposed to sources of flame or heat. Use of a respirator may be required
 26 if vapor exposure levels exceed the recommended limits. (Agency for Toxic Substances &
 27 Disease Registry, 2007; Albina Fuel, 2009; OSHA, 1997; Terra Industries, 2006)

28 **TABLE 4.4-1. RECOMMENDED EXPOSURE LIMITS FOR CHEMICALS USED IN SUCTION DREDGING**

| Chemical | Vapor Exposure Limit (milligrams/cubic meters [mg/m ³]) |
|-------------|---|
| Lead | 50 micrograms (µg)/m ³ |
| Mercury | 0.1 (PEL) |
| Nitric acid | 2 (TWA) or 4 (PEL) |
| Gasoline | 300 (PEL) |

TWA = time-weighted average

PEL = permissible exposure limit

Note: The lead exposure limit was established by OSHA for an 8-hour workday (Agency for Toxic Substances & Disease Registry 2007).

Sources: Agency for Toxic Substances & Disease Registry 2007, Albina Fuel 2009, OSHA 1997, Terra Industries 2006.

29 **State Regulations**

30 According to Title 22 California Code of Regulations section 66261, waste is considered
 31 hazardous if it exhibits at least one of the four characteristics of ignitability, corrosivity,
 32 reactivity, or toxicity, or if it is a “listed waste.” Waste can be liquid, semi-solid, or gaseous.

1 Department of Toxic Substances Control

2 In California, the DTSC of Cal/EPA is authorized by the U.S. EPA to enforce and implement
3 federal hazardous materials laws and regulations. California regulations pertaining to
4 hazardous materials equal or exceed federal regulations. The DTSC implements RCRA
5 regulations regarding the storage and use of hazardous materials.

6 Department of Industrial Relations

7 California’s Department of Industrial Relations includes the Division of Occupational Safety
8 and Health (DOSH) and Occupational Safety and Health Standards Board (OSHSB). The
9 DOSH provides workplace safety and health assistance to employers and workers through
10 its Cal/OSHA program and publishes a wide variety of educational materials on workplace
11 safety and health topics (California Department of Industrial Relations, 2010). The OSHSB
12 adopts safety and health standards that provide the basis for Cal/OSHA enforcement
13 (California Department of Industrial Relations, 2010). Although the adopted safety and
14 health standards are only applicable to workplace safety, many of the advised measures to
15 prevent health effects from hazardous waste or chemicals may also be implemented by
16 suction dredge miners.

17 Hazardous Waste Control Act

18 The Hazardous Waste Control Act created the state hazardous waste management program,
19 which is similar to, but more stringent than, the federal RCRA program. The act is
20 implemented by regulations contained in 26 CCR, which describes the following required
21 aspects for the proper management of hazardous waste: identification and classification,
22 generation and transport, treatment standards, operation of facilities and staff training,
23 closure of facilities and liability requirements, and design and permitting of recycling,
24 treatment, storage, and disposal facilities.

25 These regulations list more than 800 materials that may be hazardous and establish criteria
26 for identifying, packaging, and disposing of them. Under this act and 26 CCR, a generator of
27 hazardous waste must complete a manifest that accompanies the waste from the generator
28 to the transporter to the ultimate disposal location. Copies of the manifest must be filed
29 with the DTSC.

30 Universal Waste Rule

31 The California “Universal Waste Rule” is a set of regulations that identify “universal wastes”
32 and appropriate disposal methods. “Universal wastes” are considered hazardous upon
33 disposal but pose a lower risk to humans and the environment than other hazardous wastes
34 (DTSC, 2008). In addition to identifying universal wastes, the Universal Waste Rule
35 establishes universal waste transport and handling requirements (DTSC, 2007a). California
36 considers most products containing mercury (ex., fluorescent lamps, thermometers, old
37 batteries, etc.) to be “universal wastes” that must be disposed of at an authorized recycling
38 facility, hazardous waste collection center, or similar approved facilities. Many universal
39 wastes, including mercury products, must be recycled to qualify for the reduced handling
40 requirements for universal wastes instead of the more stringent hazardous waste
41 requirements (DTSC, 2008). It is illegal to dispose of any mercury-containing products in
42 the household trash or at a landfill (CalRecycle, 2010).

1 Mercury Waste Regulations

2 A number of California regulations related to the disposal of mercury waste and mercury
3 products have been adopted. Some of the adopted regulations include the Mercury
4 Thermostat Collection Act of 2008, a ban on mercury diostats, and the California Mercury
5 Reduction Act (SB 633), which prohibits the sale in California of vehicles manufactured on
6 or after January 1, 2005 that contain mercury light switches (DTSC, 2007b). Mercury-
7 containing items must be recycled at an appropriate recycling facility or disposed of at a
8 hazardous waste facility (DTSC, 2007b).

9 Emergency Services Act

10 Under the Emergency Services Act, the state has developed an emergency response plan to
11 coordinate emergency services provided by federal, state, and local agencies. Rapid
12 response to incidents involving hazardous materials or hazardous waste is an important
13 part of the plan, which is administered by the California Governor's Office of Emergency
14 Services. The office coordinates the responses of other agencies, including the EPA, the
15 California Highway Patrol, the RWQCBs, air quality management districts, and county
16 disaster response offices.

17 Fire Protection

18 Wildland fire protection in California is the responsibility of either the State, local
19 government, or the federal government. Local responsibility areas include incorporated
20 cities, cultivated agriculture lands, and portions of the desert. Local responsibility area fire
21 protection is typically provided by city fire departments, fire protection districts, counties,
22 and by the CAL FIRE under contract to local government.

23 The Government Code chapter defines responsibilities for CAL FIRE and for the local
24 agency. In summary, sections 51178 and 51181 define the CAL FIRE Director's
25 responsibility to identify very high fire hazard severity zones, transmit this information to
26 local agencies, and to periodically review the recommendations. In part, sections 51178.5
27 and 51179 defines the local agency's responsibility to make the recommendation available
28 for public review and to designate, by ordinance, very high fire hazard severity zones in its
29 jurisdiction.

30 **Local Regulations**

31 Local authorities (e.g., fire departments) would generally be the primary responder to
32 hazardous spills within local responsibility areas. However, for larger spills or in state or
33 federal responsibility areas, state or federal fire and emergency response departments may
34 be utilized.

35 Hazardous waste collection centers are located in cities or counties statewide to collect
36 hazardous waste and hazardous materials. Types of hazardous materials and waste these
37 facilities will typically accept include but are not limited to: cleaning products, acids, paint,
38 gas and oil, brake and transmission fluids, electronic waste, mercury, batteries, and
39 pesticides. Each facility may apply different disposal requirements depending on the type
40 of disposer (i.e., household, business) and each facility's specific restrictions. One applied
41 restriction is the quantity of hazardous materials accepted at a hazardous waste collection
42 facility from a single disposer at one time. According to a California law, 15 gallons or 125

1 lbs. of hazardous waste is the maximum amount that homeowners can haul per trip (Yuba
2 Sutter Recycles, 2010). The largest container of hazardous waste accepted is 5 gallons
3 (Yuba Sutter Recycles, 2010). Additional facilities, such as automobile repair shops, may be
4 available to collect specific hazardous wastes (ex., oil).

5 As an example, Yuba County has a collection center that can accept hazardous waste. The
6 Yuba-Sutter Household Hazardous Waste (HHW) Facility is located at 134 Burns Drive,
7 Yuba City and is only available to collect HHW on Saturdays (Yuba Sutter Recycles 2010).
8 The center accepts all types of hazardous waste described above. Types of waste that this
9 facility does not accept include: tires, medical waste, ammunition and explosives,
10 radioactive materials, compressed gas cylinders, garbage, and medicines (Yuba Sutter
11 Recycles, 2010).

12 **4.4.3 Impact Analysis**

13 The methodology described below accounts for activities conducted in accordance with the
14 proposed regulations contained in Chapter 2. Additional or more extensive impacts related
15 to hazards and hazardous materials may result for those suction dredge activities requiring
16 notification under Fish and Game Code section 1602. Notification is required for the
17 following activities:

- 18 ■ Use of gas or electric powered winches for the movement of instream boulders
19 or wood to facilitate suction dredge activities;
- 20 ■ Temporary or permanent flow diversions, impoundments, or dams constructed
21 for the purposes of facilitating suction dredge activities;
- 22 ■ Suction dredging within lakes; and
- 23 ■ Use of a dredge with an intake nozzle greater than 4 inches in diameter.

24 A general description of how such activities requiring Fish and Game Code section 1602
25 notification would deviate from the impact findings are described at the end of the impact
26 section below.

27 ***Findings of 1994 Environmental Impact Report***

28 Garbage and sanitation disposal associated with campsites and dredge activities were
29 identified as localized effects. These impacts were considered to be outside of the
30 jurisdiction of CDFG to regulate; however the Report notes that dredgers are subject to Fish
31 and Game Code section 5652 (which prohibits littering) and any regulations made by local
32 and state health departments, the Regional Water Quality Control Boards, and the federal
33 land managing agencies.

34 ***Methodology***

35 Methods for determining the potential human health and environmental risks of the suction
36 dredge activities focus on the effects of processing of materials collected during suction
37 dredging, as well as suction dredge encampments more generally, and the potentially
38 hazardous chemicals used to support these activities. Potential human health risks related

1 to the exposure/mobilization of elemental mercury, mercury enriched sediment, and other
2 contaminants in the river bed are addressed in Chapter 4.2, *Water Quality and Toxicology*.

3 This chapter's impact analysis considered the locations and types of activities related to the
4 potentially hazardous chemical use and the exposure pathways. Location considerations
5 for determining the environmental and human health risks included the proximity of the
6 suction dredge activities to sensitive receptors or a water body. Types of activities
7 considered include the transport, use, storage, and disposal methods (e.g., vaporizing these
8 hazardous chemicals). The health and environmental risks of suction dredge encampments
9 considered the types of camping activities (e.g., campfires) and the generation and disposal
10 of wastes.

11 Human health risk exposure pathways considered during the impact analysis were as
12 follows. Suction dredging miners may be exposed to mercury, acids, and lead by direct
13 handling, handling soils and sediments contaminated with these materials, and inhaling and
14 accidentally ingesting these chemicals. Exposure to mercury vapor can occur through
15 inhalation and eye or skin contact (OSHA, 2004). Exposure to nitric acid and mercuric
16 nitrate may occur through contact with the skin or eyes, accidental ingestion, or inhalation
17 of acid vapors. Lead (bullets, fishing weights, buckshot) collected during dredging may be
18 accidentally ingested if suction dredgers do not wash their hands after handling it prior to
19 eating or drinking. Lead fumes may also be inhaled if lead is melted and cast into diving
20 weights. Lead is not typically absorbed into the body through the skin (Agency for Toxic
21 Substances & Disease Registry, 2007).

22 ***Criteria for Determining Significance***

23 For the purposes of this analysis, the Proposed Program would result in a significant impact
24 if it would:

- 25 ■ Create a significant hazard to the public or the environment through the routine
26 transport, use, or disposal of hazardous materials;
- 27 ■ Create a significant hazard to the public or the environment through reasonably
28 foreseeable upset and accident conditions involving the release of hazardous
29 materials into the environment;
- 30 ■ Emit hazardous emissions or handle hazardous or acutely hazardous material,
31 substances, or waste within one-quarter mile of an existing or proposed school;
- 32 ■ Expose people or structures to a significant risk of loss, injury or death involving
33 wildland fires, including where wildlands are adjacent to urbanized areas or
34 where residences are intermixed with wildlands.

35 Other impacts related to hazards and hazardous materials were eliminated from further
36 consideration in the Initial Study and are not discussed further here.

37 In determining significance, the analysis sets as a standard, compliance with the proposed
38 regulations. In other words, dredging requirements that are explicitly included in the
39 proposed regulations (e.g., ban on dredging in proximity of stream banks), and under
40 CDFG's enforcement authority, are assumed to be complied with by participants. For
41 requirements that are under the jurisdiction of another agency (e.g., handling of hazardous

1 materials, camping), the analysis assumed some level of non-compliance where there was
2 evidence (including anecdotal) to suggest that such non-compliance occurs.

3 **4.4.4 Environmental Impacts**

4 ***Impact HAZ-1: Use, Handling, Storage, Transport, Disposal and/or Accidental Release*** 5 ***of Oil or Gasoline Used in Suction Dredges (Less than Significant)***

6 Suction dredging activities would require the transport, use, handling, and storage of fuel
7 and oil for the operation of a gasoline- or diesel-fueled suction dredge engine. Typically,
8 suction dredge miners would use a motor vehicle or boat to transport the engine, fuel, and
9 oil to their campsites or mining sites, but miners may also carry the equipment if vehicular
10 access is unavailable. Fuel and oil would generally be stored at the mining or campsite area
11 and used, as necessary, during engine refueling, oil changing, or equipment cleaning
12 activities. Accidental spills of fuel or oil could occur during any of the above activities and, if
13 not properly contained and cleaned up, could potentially affect nearby water bodies via
14 indirect (i.e., stormwater runoff) or direct transport. In addition, if miners did not properly
15 dispose of fuels and oils at appropriate waste collection facilities, the fuels and oils would
16 potentially be transported to nearby water bodies. These activities would present a
17 potentially significant hazard to the public and/or the environment.

18 However, the regulations under the Proposed Program require that miners fuel and service
19 equipment such that petroleum products are not leaked, spilled or otherwise released. In
20 addition, miners are required to comply with relevant hazardous waste regulations (see the
21 *Regulatory Setting* section, above). As detailed in Chapter 2, a “Best Management Practices”
22 informational packet will be distributed by CDFG to provide guidance on safe practices and
23 proper conduct as it relates to suction dredging activities. The “Best Management Practices”
24 guidelines will include an overview of relevant hazardous waste regulations and
25 appropriate procedures to follow in the event of a spill. Such measures may include a
26 description on how and when to notify the Office of Spill Prevention and Response and site
27 remediation steps, as appropriate. Operation in accordance with the proposed regulations
28 and suggested “Best Management Practices” measures would reduce the potential for the
29 handling, use, storage, transport, disposal, and/or accidental spilling of fuels and oils
30 associated with the suction dredge mining activities to significantly affect the public and/or
31 the environment. Therefore, this impact would be less than significant. No mitigation is
32 required.

33 ***Impact HAZ-2: Handling, Storage, Transport and/or Disposal of Toxic Materials*** 34 ***Collected by Suction Dredges (Less Than Significant)***

35 Suction dredging recovers mercury, lead and other toxic substances from dredged stream
36 sediment. These toxic substances may pose a human health risk, particularly to suction
37 dredge miners, during the handling, storage, transport, and/or disposal processes. Miners
38 may be exposed to mercury via inhalation and eye or skin contact. Handling lead collected
39 by suction dredging or soils contaminated with lead may expose miners to lead. Other toxic
40 substances may be present in black sand concentrates, and may pose a risk to miners
41 during the suction dredging process.

42 Compliance with applicable laws guiding the proper handling, storage, transport, and
43 disposal of such materials would ensure that significant impacts would not result. If miners

1 implemented the OSHA-recommended toxic waste handling, storage, and disposal
2 measures, the potential for any risk to the miners' health would be reduced. Similarly, as
3 described in the setting, the State has established regulations related to the transport and
4 disposal of household hazardous wastes (e.g., 15-gallon limit on the transport of household
5 hazardous waste per trip and a 5-gallon limit on the maximum individual hazardous waste
6 storage container size). The designated waste collection centers would accept various types
7 of household hazardous waste, including potentially contaminated dredging concentrates.

8 However, each hazardous waste collection center has its own specific rules of operation,
9 including types of wastes accepted and waste container labeling requirements, that should
10 be verified with the specific hazardous waste collection center prior to the transport and
11 disposal of hazardous wastes. Information regarding applicable State laws, OSHA-
12 recommendations, and descriptions on how to obtain further information for local disposal
13 and treatment of hazardous materials, will be included in the "Best Management Practices"
14 information document and distributed to each individual permit holder. Compliance with
15 the State regulations regarding the transport and disposal of hazardous wastes and the
16 specific disposal and operation rules of the local hazardous waste collection center would
17 reduce the potential risk of the collected wastes affecting human health or the environment.

18 No studies were found that documented suction dredger's handling practices regarding
19 these materials; however, numerous anecdotal reports indicate that a substantial number of
20 suction dredgers routinely handle, store, transport, and dispose of these materials in
21 violation of existing laws (see for example Sierra Fund, 2009). Though such practices could
22 result in the exposure of people or the environment to hazardous conditions, there has been
23 no effort to determine if violations are common place. However, since the total number of
24 suction dredgers state-wide is small, and the number of violations anticipated to be even
25 smaller, such effects would not constitute a significant impact.

26 ***Impact HAZ-3: Use, Handling, Storage, Transport, Disposal, and/or Accidental Release***
27 ***of Materials Used to Process Suction Dredge Concentrates (Less than***
28 ***Significant)***

29 Mercury may be used to amalgamate gold from suction dredging concentrates and nitric
30 acid or heat may be used to remove mercury from gold. Mercury and nitric acid are
31 hazardous chemicals and mercury vapor and mercuric nitrate (in "spent" nitric acid) are
32 highly toxic. Humans exposed to mercury, mercury vapor, mercuric nitrate, or nitric acid
33 may suffer a variety of health insults depending on the severity (i.e., duration and quantity)
34 or mode of exposure. Exposure to mercury vapor can occur through inhalation and eye or
35 skin contact. Humans may be exposed to nitric acid through contact with the skin or eyes,
36 accidental ingestion, or inhalation of acid vapors. Suction dredge miners, in particular,
37 could be exposed to any of these hazardous chemicals during use, handling, storage,
38 transport, or disposal. In addition, accidental spills of any of these substances could result
39 in potential impacts on human health and/or the environment.

40 As discussed in Impact HAZ-2, compliance with laws guiding the proper use, handling,
41 storage, transport, and disposal of mercury and nitric acid would reduce the chances of
42 significant impacts. If miners implemented the OSHA-recommended hazardous chemical
43 handling, storage, and disposal measures, the potential for risk to the miners' health would
44 be reduced. In addition, as discussed in HAZ-2, the State has regulations regarding the

1 maximum quantity of household hazardous wastes that can be transported per trip and the
2 maximum volume of an individual hazardous waste storage container. Hazardous waste
3 collection centers may also have specific rules related to the types and quantities of
4 hazardous wastes accepted. Thus, if suction dredge miners complied with the State
5 regulations regarding the transport and disposal of hazardous chemicals/wastes and the
6 specific disposal and operation rules of the local hazardous waste collection center, the
7 potential risk of mercury or the acids affecting human health or the environment would be
8 reduced. The designated waste collection centers would accept various types of household
9 hazardous waste, including acids and mercury.

10 As previously noted, CDFG will provide information regarding the recommended and/or
11 required protocols for the use, handling, storage, transport, and disposal of these hazardous
12 chemicals in the “Best Management Practices” information document. This guidance
13 document will be distributed to each individual permit holder to inform safe practices and
14 proper conduct during dredge operations. If all suction dredge miners rigorously
15 implement all of the recommended and/or required protocols, the chances of significant
16 hazardous waste related incidents would be reduced. As such, this impact is considered to
17 be less than significant.

18 ***Impact HAZ-4: Human Wastes from Dredge Encampments (Less Than Significant)***

19 Suction dredge miners would generate human wastes (i.e., garbage, human excrement, etc.)
20 at the mining sites or campsites. Existing laws, including those established by land
21 managers (e.g., U.S. Forest Service or BLM), govern the handling and disposal of human
22 waste at campsites. No studies were available for this SEIR that comprehensively
23 documented suction dredger’s compliance with these laws; however, numerous anecdotal
24 reports indicate observations of unsanitary conditions at suction dredge encampments (see
25 for example Sierra Fund, 2009). Improper disposal of human waste may lead to the
26 exposure of people or the environment to hazardous conditions, including the transmission
27 of disease-causing bacteria, and is considered a significant impact.

28 CDFG will incorporate into the “Best Management Practices” information document,
29 guidance for the proper disposal of waste, including human waste, such as to avoid
30 disturbance or contamination of streams, lakes or their surrounding environments. While
31 such measures are outside of CDFG’s jurisdiction to regulate, violations may be reported to
32 the local authorities.. Therefore, this impact is considered to be less than significant.

33 ***Impact HAZ-5: Safety Hazards to Dredgers and Others from Suction Dredge 34 Operations, Equipment, and/or Geomorphic Changes (Less than Significant)***

35 Certain practices, including anchoring equipment across or along channels, creation of
36 dredge potholes or tailings piles, and equipment staging may create safety issues to the
37 dredgers or other individuals in the vicinity. The hazards presented by these items would
38 be regulated by local law enforcement entities. While anecdotal reports exist regarding the
39 hazards associated with these items, no specific incidents have been identified.

40 In addition, the Program includes general requirements prohibiting power-winchings and
41 any permanent grade alteration in the water body, and restricting the placement and
42 movement of stream substrate. These requirements would reduce the potential for the

1 suction dredge miners to create any long-term significant safety hazards. Therefore, this
2 impact is considered less than significant.

3 ***Impact HAZ-6: Exacerbation of Wildland Fires (Less than Significant)***

4 Typically, suction dredge mining activities would occur in undeveloped, remote locations
5 where wildfires are a concern and when wildfire risk is high. The use of certain equipment,
6 including engines and hazardous materials (e.g., fuels, oils, etc.), during suction dredging
7 activities may cause accidental wildfires. In addition, campfires used by miners during
8 overnight camping excursions would pose a wildfire risk if the fires were not properly
9 controlled or extinguished.

10 However, the equipment used by suction dredgers is not substantially different from those
11 used by other motorized recreationalists and, with implementation of standard precautions,
12 would not be anticipated to result in a substantially increased threat of wildfire. Similarly,
13 the wildfire risk associated with miners' campfires would not be substantially different than
14 the risks from other overnight recreationalists. Suction dredge miners are required to
15 comply with applicable wildfire-prevention measures, including limits or prohibitions on
16 the use of campfires, established by the private land owners or state and federal land
17 management agencies (e.g., U.S. Forest Service or BLM). An overview of applicable wildfire-
18 prevention measures will be incorporated into the "Best Management Practices"
19 informational packet and distributed to all permit holders. Thus, the risk of wildfire under
20 the Proposed Program is considered to be less than significant.

21 ***Impact HAZ-7: Create Safety Hazards or Releases of Hazardous Materials in Proximity***
22 ***to a School (Less than Significant)***

23 As described in Impacts HAZ-1 through HAZ-6, the suction dredging activities would
24 require the use of hazardous materials and the potential creation of safety hazards. These
25 hazardous materials would pose a potential hazard to sensitive receptors (i.e., schools) if
26 they were transported (ex., via stormwater runoff) to nearby receptors. Schools or other
27 sensitive receptors in proximity to rivers or creeks would have a relatively higher potential
28 to be exposed to hazards associated with suction dredging. However, as described
29 previously, suction dredging activities would typically occur in undeveloped, remote
30 locations along rivers or creeks. Therefore, the likelihood of the hazards identified under
31 Impacts HAZ-1 through HAZ-6 occurring near schools is considered low. As such, the
32 potential for hazardous emissions or the handling of hazardous or acutely hazardous
33 material, substances, or waste to occur within one-quarter mile of an existing or proposed
34 school is not considered to be substantial. This impact is less than significant.

35 ***Impact HAZ-8: Exposure to Mercury or Acid Vapor (Less than Significant)***

36 Suction dredge miners may vaporize hazardous chemicals (i.e., mercury, nitric acid, lead)
37 during waste disposal or gold processing procedures. Vaporizing mercury, while illegal, is a
38 disposal method known to be used by some suction dredge miners. A small portion of
39 miners process their gold using mercury or nitric acid; however many miners do not
40 (Suction Dredger Survey Results, Appendix F). Miners processing gold using mercury and
41 nitric acid do so at their campsites and homes, in a garage or similar space. Mercury,
42 mercuric nitrate, or nitric acid vapor inhalation may result in a human health hazard.

1 No studies or anecdotal reports were available during the preparation of this report that
2 indicated that incidents of mercury or acid poisoning of suction dredgers are a substantial
3 concern. However, as a precaution, safety warnings against improper usage and handling of
4 mercury or other hazardous chemicals will be included in the "Best Management Practices"
5 informational packet. For this reason, impacts are considered less than significant.

6 ***Activities Requiring Fish and Game Code Section 1602 Notification***

7 Activities which require notification under Fish and Game Code section 1602 may increase
8 the potential for adverse effects related to hazards and hazardous materials. The increased
9 substrate movement capacity associated with the use of larger nozzle sizes could increase
10 the amount of recovered hazardous materials (i.e. mercury and lead) and cause greater
11 alterations to the streambed. Power winching may leave heavy objects in a precarious state,
12 subject to later movement from settling or disturbance. In addition, the use of additional
13 equipment associated with power-winching may require greater amounts of fuel and
14 lubricants for use and storage on-site, increasing the potential for spills. Furthermore,
15 dredging in lakes or diverting flows could increase physical alterations and safety hazards
16 in areas which would not otherwise be affected by dredging activities. Such issues, to the
17 extent to which they could be significant, would need to be evaluated in a CEQA document.

18 Effects associated with the creation and disposal of human waste and safety hazards near
19 schools are not anticipated to differ substantially for activities requiring notification and
20 those which comply with the proposed regulations. Common adherence to the proposed
21 regulations and the "Best Management Practices" guidance would ensure that effects
22 remain below the threshold of significance. Therefore, these issues are not believed to
23 require further evaluation.